

**OFFICE OF THE CITY MANAGER
DES MOINES, IOWA**

**CITY COUNCIL COMMUNICATION 96-474
NOVEMBER 4, 1996 AGENDA**

SUBJECT:	TYPE:	SUBMITTED BY:
1997 CONSOLIDATED PLAN	◆ RESOLUTION ORDINANCE RECEIVE/FILE	JAMES M. GRANT COMMUNITY DEVELOPMENT DIRECTOR

SYNOPSIS —

A review of the 1997 Consolidated Plan as recommended by the Des Moines Action Board (DMAB) and the Neighborhood Advisory Board (NAB) for the use of Community Development Block Grant (CDBG) and HOME Investment Partnership Program funds from the U.S. Department of Housing and Urban Development (HUD), has been completed.

FISCAL IMPACT —

The plan allocates a projected \$5,288,000 in 1997 CDBG funds; \$1,126,000 in 1997 HOME funding; and \$157,586 in carryover, program income, and CSTF carryover funds. Congress recently approved FY1997 CDBG and HOME funding at 1996 levels. The City's entitlement grants for these two programs could be slightly less than projected, but additional carryover funds to be identified after December 31, 1996 should make up any difference.

RECOMMENDATION —

Approval of the plan as recommended by the City Manager. While these recommendations generally reflect those of the citizen boards, I am recommending reallocations within the Human Services category without changing the total amount recommended by the CSTFs and DMAB for these activities.

BACKGROUND —

Pursuant to the Housing and Community Development Act of 1974, as amended, the City is required to submit a Consolidated Plan applying for various HUD Community Planning and Development Programs including CDBG, HOME, and the Emergency Shelter Grant programs.

The statutes for the grant programs set forth three basic goals that must primarily benefit low- and very low-income persons:

- Provide decent housing;
- Provide a suitable living environment; and
- Expand economic opportunities.

The proposed 1997 Consolidated Plan includes a five year strategy and a one-year action plan. In 1997, the City will be in its second year of the five-year strategy. The citizen boards recommend funding 86 program activities, including administration, citizen participation, planning and monitoring services. ESG funding for homeless programs in the amount of \$137,000 has been deferred, pending review by the Homeless Coordinating Board. The HCB will be making recommendations to the NAB and DMAB

in December. Appropriations to homeless agencies will require an amendment to the Plan and will add another 20-25 projects.

On September 27, 1996, the Council received the proposed 1997 Consolidated Plan from the DMAB and the NAB and authorized a 30-day public notice and a public hearing to finalize the plan on November 4, 1996. The plan has to be received by HUD on or before November 15, 1996, in order to allow for a 45-day HUD review period.

As noted above, this office generally agrees with the Consolidated Plan as recommended by the DMAB and NAB. However, the HUD Area Office in a recent consultation visit, pointed out that the City's current 1996 Consolidated Plan allocates funding to lower priorities, and does not adequately emphasize higher priorities which have been locally determined. In addition, on July 15, 1996, the City Council adopted the 1997 priorities for the Plan and reaffirmed the Overall Funding Policy first adopted in 1995, which reads as follows:

1. That the Neighborhood Advisory Board, Des Moines Action Board/Citizen Services Task Forces, and City Council consider Polk County, United Way, and other appropriate entities as either operating agencies and/or sources of funding for social services programs.
2. That funding decisions avoid duplication and work toward consolidation of social service programs.
3. That funding decisions emphasize traditional City services, and minimize or eliminate funding for programs that are the responsibility of other entities (e.g., public schools).
4. That proposals from agencies with other funding options be given a lower priority.

With the HUD input and the above policy in mind, I am recommending that the City not allocate any CDBG funds to Polk County Support Services or the MTA Opportunities Through Transit projects, and that these funds be reallocated to child care and homeless programs. Child care has been identified as the number one priority under human services. Additional funding for child care will augment state and federal welfare reform efforts by making it possible for parents to work or train for work with the knowledge that their children are being properly cared for. It will also support the City's employment and economic development strategies in the same manner.

In addition, before and after school care will address a growing problem of children roaming the streets and getting into trouble while their parents are at work. Besides the positive effects on families, it will also reduce the number of calls the police receive dealing with disturbances created by school-age youth. Educational tutoring also provides a positive after-school activity for youth. The Non-system Youth Project is part of the strategy to provide support services to youth which will help them become successful and avoid negative influences such as gangs, adjudication, etc.

The funding recommended for the Churches United Shelter addresses the number one homeless priority and will provide matching funds needed to staff the center from 5:00 PM to 9:00 AM. The current hours at the shelter are 6:30 PM to 7:30 AM. The agency also plans to expand their daytime hours to provide support services to assist the homeless to find jobs and housing.

I am also recommending that the COPS AHEAD Program be funded from the City's General Funds in order to provide additional money for number one priorities.

In total, my recommendations call for \$135,000 to be shifted from Polk County Support Services (\$75,000); MTA-Opportunities Through Transit (\$20,000); and COPS AHEAD (\$40,000). These funds would be reallocated as follows:

- Youth and Shelter Services - Family Futures

Day care services for clients with special needs is the number one priority under Human Services. This project will provide day care for homeless children while their parents seek work, training, and/or support group services. Amount requested 1997: \$48,198. Amount allocated 1996: \$32,000 (ESG)

Human Services Committee	\$0
CSTF	\$0
City Manager's Recommendation	<u>\$45,000</u>
Total 1997	\$45,000

- Youth Emergency Shelter & Services - Non-System Youth

Number one priority - provide shelter and services for homeless youth ages 11-17 who are not involved with the Juvenile Court or the Department of Human Services *systems*. Amount requested 1997: \$15,330. Amount allocated 1996: \$0

Human Services Committee	\$0
CSTF	\$0
City Manager's Recommendation	<u>\$15,000</u>
Total 1997	\$15,000

- Children and Families of Iowa - Daycare Services

A number one priority providing daycare based on a sliding fee scale at three different sites accessible to low/moderate income households. Amount requested 1997: \$33,540. Amount allocated 1996: \$30,983

Human Services Committee	\$10,000
CSTF	\$6,000
City Manager's Recommendation	<u>\$12,000</u>
Total 1997	\$28,000

- YWCA of Greater Des Moines - Child Care

A number one priority providing child care on a sliding fee scale to families involved in self-sufficiency activities such as basic education, job training, college, job search, and employment. Daycare would be provided at three different sites serving the downtown area. Amount requested 1997: \$25,000. Amount allocated 1996: \$0

Human Services Committee	\$20,000
CSTF	\$0
City Manager's Recommendation	<u>\$5,000</u>
Total 1997	\$25,000

- Boys and Girls Club - After School Care

Number one priority - provide day care for school-age children after school, on in-service days, and during winter and summer school breaks. This is also the only proposal received that would provide day care on the east side of Des Moines. Amount requested 1997: \$25,442. Amount allocated 1996: \$0

Human Services Committee	\$0
CSTF	\$0
City Manager's Recommendation	<u>\$20,000</u>
Total 1997	\$20,000

- Children and Families of Iowa - Educational Tutoring

A number two priority which will provide salaries for adult tutors at 12-15 different sites to help elementary, middle school, and high school students improve their academic performance. Amount requested 1997: \$19,446. Amount allocated 1996: \$18,870

Human Services Committee	\$5,000
CSTF	\$9,870
City Manager's Recommendation	<u>\$5,000</u>
Total 1997	\$19,870

- Churches United Shelter - Homeless Shelter

A number one homeless priority which provides "last resort" shelter and support services to homeless individuals and families. Amount requested 1997: \$72,909. Amount allocated 1996: \$18,870 (CDBG) and \$23,300 (ESG).

Human Services Committee	\$0
CSTF	\$0
City Manager's Recommendation	<u>\$25,000</u>
Total 1997	\$25,000

- Tiny Tots Child Care

A number one priority providing day care for low/moderate income working families. Amount requested 1997: \$79,800. Amount allocated 1996: \$40,000

Human Services Committee	\$30,000
CSTF	\$10,000
City Manager's Recommendation	<u>\$8,000</u>
Total-1997	\$48,000

The DMAB did not recommend any funding for the Human Services Coordinating Board (HSCB). The City is obligated under an existing 28E Agreement to fund this activity in the amount of \$28,501 annually. I recommend that the City Council continue this planning and coordination activity with funding from the CDBG indirect cost allocation.

I wish to commend the citizen boards for the volunteer time and effort they have contributed to developing the proposed 1997 Consolidated Plan. I believe my recommendations are in keeping with the spirit and intent of their efforts; however, I believe the number and scope of the priorities results in too many funding requests. This makes for an unreasonable demand on citizen boards to thoroughly review all the proposals and focus on strategies which will address high priority needs. I plan to revisit this issue in the near future, and suggest alternatives to the City Council for reducing the number of priorities and directing the limited federal assistance to the most pressing neighborhood problems and needs.

1997 COMMUNITY DEVELOPMENT BLOCK GRANT, HOME AND ESG FUNDING ALLOCATIONS

10/30/96

Housing										
Project	Amount Req'd 1997	Citizen Board Recommendations			Total	Manager's Recs.	Council Approval			Total \$ Council Approved
		CDBG	HOME	CSTF Spec. Alloc.			CDBG	HOME	ESG	
CCI - Housing Project	\$70,999	\$47,841		\$3,500 M \$2,000 W	\$53,341	\$53,341				
DMPS New Horizons - Home Remodeling	\$50,985	\$38,272			\$38,272	\$38,272				
HOME Inc.-Affordable Housing & Employ.	\$142,275	\$128,213			\$128,213	\$128,213				
Home Recycling Exchange	\$20,750	\$0			\$0	\$0				
CDD-Neighborhood Preservation	\$37,870	\$0			\$0	\$0				
CDD-Acquisition/Rehab	\$336,000	\$191,362			\$191,362	\$191,362				
CDD-Concentrated Code Enforcement	\$171,000	\$86,113			\$86,113	\$86,113				
CDD-Community Preservation	\$50,000	\$0			\$0	\$0				
CDD-Neighborhood Revitalization	\$154,367	\$120,931			\$120,931	\$120,931				
CDD-Enterprise Community Housing Rehab	\$45,617	\$0			\$0	\$0				
DM Coalition for the Homeless-Trans. Hsng.	\$75,735	\$0			\$0	\$0				
YMCA Residence Rehab	\$230,000	\$0			\$0	\$0				
Neighborhood Housing Services	\$201,231	\$100,465	\$127,785		\$228,250	\$228,250				
CDD-Neighborhood Conservation Services	\$1,400,000	\$1,136,000	\$788,200		\$1,924,200	\$1,924,200				
Community Housing Dev. Corp.			\$97,415		\$97,415	\$97,415				
CDD-Basic Neigh. Enforcement Action Team	\$182,368	\$155,355			\$155,355	\$155,355				
TOTALS	\$3,169,197	\$2,004,552	\$1,013,400	\$5,500	\$3,023,452	\$3,023,452	\$0	\$0	\$0	\$0

10/30/96

Project	Amount Req'd 1997	Citizen Board Recommendations			Total	Manager's	Council Approval			Total \$ Council Approved
		CDBG	HOME	CSTF Spec.Alloc.		Recs.	CDBG	HOME	ESG	
CFI-Educational Tutoring	\$19,946	\$5,000		\$3,000 L \$3,870 W \$3,000 M	\$14,870	\$19,870				
CFI-Daycare	\$33,540	\$10,000		\$6,000 P	\$16,000	\$28,000				
Creative Visions- Young Men Training/Comm Hall	\$75,000	\$0			\$0	\$0				
House of Mercy-Parenting Skills	\$9,416	\$0			\$0	\$0				
House of Mercy-Med. Outreach/ATT Interpr.	\$14,795	\$0			\$0	\$0				
Tiny Tots Child Care	\$79,800	\$30,000		\$10,000 M	\$40,000	\$48,000				
Camp Fire Boys & Girls/Summer Camp	\$42,630	\$40,000			\$40,000	\$40,000				
Big Brothers/Sisters-Life Choices	\$21,859	\$10,000			\$10,000	\$10,000				
Human Services Coordinating Board	\$28,484	\$0			\$0	\$0				
Generations Inc-Meals on Wheels	\$37,868	\$0			\$0	\$0				
Our Community Kitchen	\$60,000	\$54,000		\$2,000 L \$1,500 M \$1,500 P \$2,500 W	\$61,500	\$61,500				
Des Moines Hispanic Ministry	\$20,000	\$0			\$0	\$0				
Polk County-Support Services	\$140,000	\$75,000			\$75,000	\$0				
MTA-Opportunities Through Transit	\$42,500	\$20,000			\$20,000	\$0				
Connect Foundation - ROC	\$32,520	\$10,000			\$10,000	\$10,000				
CDD City Wide Garden	\$19,000	\$15,000			\$15,000	\$15,000				
CDD Emergency Food Pantry	\$36,760	\$5,493		\$2,000 P \$28,000 W	\$35,493	\$35,493				
Greater East Side Development	\$38,600	\$10,000		\$10,000 L	\$20,000	\$20,000				
Hispanic Educational Resources	\$53,336	\$40,000		\$12,000 P	\$52,000	\$52,000				
Oakridge Neighborhood	\$130,176	\$40,000			\$40,000	\$40,000				
Willkie House	\$95,642	\$34,000		\$2,300 W	\$36,300	\$36,300				
DMPS New Horizons-Home Repair	\$116,875	\$90,000			\$90,000	\$90,000				
DMPS New Horizons-Handicapped Expanded	\$38,496	\$0		\$9,563 P \$7,121 M \$6,465 L	\$23,149	\$23,149				
DMPS New Horizons-Summer Youth	\$97,277	\$86,055			\$86,055	\$86,055				
OSACS Women's Center	\$40,417	\$10,000		\$1,000 W	\$11,000	\$11,000				
YWCA-Residence	\$10,655	\$0			\$0	\$0				
YWCA-Child Care	\$25,000	\$20,000			\$20,000	\$25,000				
Police-REV-CAT	\$81,760	\$0			\$0	\$0				
Police-COPS AHEAD	\$101,653	\$40,000			\$40,000	\$0				
Police-PAL	\$25,000	\$20,000			\$20,000	\$20,000				
PR-Evelyn Davis Park	\$15,000	\$7,500			\$7,500	\$7,500				
PR-RAP	\$75,000	\$75,000		\$9,500 P \$13,040 L						
(\$15,540 Campfire Collaboration)				\$2,000 M	\$99,540	\$99,540				

Human Services, cont.

10/30/96

Project	Amount Req'd 1997	Citizen Board Recommendations			Total	Manager's Recs.	Council Approval			Total 5 Council Approved
		CDBG	HOME	Spec.Alloc.			CDBG	HOME	ESG	
Churches United Shelter	\$72,909	\$0		\$0 L	\$0	\$25,000				
Urban Dreams-After Hours Outreach	\$60,783	\$18,000		\$2,000 M	\$20,000	\$20,000				
Day Care for Exceptional Children-Center	\$380,000	\$0			\$0	\$0				
Central City Drug/Alcohol Info	\$133,576	\$8,000		\$2,000 M \$8,000 W	\$18,000	\$18,000				
Polk Co. Atty.-VORP Mediation	\$57,290	\$0			\$0	\$0				
Boys & Girls Club-After School	\$25,442	\$0			\$0	\$20,000				
Youth & Shelter Svs.-Family Futures	\$48,198	\$0			\$0	\$45,000				
Youth & Shelter Svs.-Iowa Homeless Youth	\$45,292	\$20,000		\$2,000 L \$2,500 M	\$24,500	\$24,500				
Ralph's Limited - Save Building/Training	\$30,000	\$0			\$0	\$0				
Drake University Head Start	\$449,374	\$0			\$0	\$0				
Hawthorn Hill-New Directions Shelter	\$60,369	\$30,000		\$5,000 W	\$35,000	\$35,000				
Employee & Family Resource-Uplift	\$183,750	\$24,000			\$24,000	\$24,000				
YESS-Non-System Youth	\$15,330	\$0			\$0	\$15,000				
ISU-Strong Communities Strong Kids	\$130,931	\$0			\$0	\$0				
IRIS - Radio Transmitter	\$5,000	\$5,000			\$5,000	\$5,000				
DM Coalition for Homeless-Counselors	\$50,223	\$25,000			\$25,000	\$25,000				
PACE	\$87,933	\$25,000		\$5,000 L	\$30,000	\$30,000				
Suntaman Communications	\$45,000	\$0			\$0	\$0				
Grubb YMCA Summer Camp & Before & After School	\$15,000	\$0		\$18,500 M	\$18,500	\$18,500				
TOTALS	\$3,557,402	\$902,048	\$0	\$181,359	\$1,083,407	\$1,083,407	\$0	\$0	\$0	\$0

1997 COMMUNITY DEVELOPMENT BLOCK GRANT, HOME AND ESG FUNDING ALLOCATIONS

10/30/96

Employment/Economic Development

Project	Amount Req'd 1997	Citizen Board Recommendations			Total	Manager's Recs.	Council Approval			Total \$ Council Approved
		CDBG	HOME	Spec.Alloc.			CDBG	HOME	ESG	
CDD-Economic Dev. Financing Incentive	\$250,000	\$100,000			\$100,000	\$100,000				
YWCA-Pre-Employment Skills Training	\$35,220	\$30,000			\$30,000	\$30,000				
Mid City Business Center	\$89,454	\$55,000			\$55,000	\$55,000				
Connect Foundation-Careers and Technology	\$133,130	\$0		\$10,000 L	\$10,000	\$10,000				
CDD-Neighborhood Redevelopment:					\$0	\$0				
6th & College Redevelopment	\$541,609	\$0			\$0	\$0				
MLK & Forest Avenue Redevelopment	\$258,109	\$89,304			\$89,304	\$89,304				
Snusville Redevelopment	\$102,200	\$90,000			\$90,000	\$90,000				
TOTALS	\$1,409,722	\$364,304	\$0	\$10,000	\$374,304	\$374,304	\$0	\$0	\$0	\$0

1997 COMMUNITY DEVELOPMENT BLOCK GRANT, HOME AND ESG FUNDING ALLOCATIONS

10/30/96

Infrastructure										
Project	Amount Req'd 1997	Citizen Board Recommendations			Total	Manager's Recs.	Council Approval			Total \$ Council Approved
		CDBG	HOME	Spec.Alloc.			CDBG	HOME	ESG	
CDD Model City Logan Site Office Improv.	\$16,000	\$6,000			\$6,000	\$6,000				
CDD SCRUB	\$65,000	\$55,000			\$55,000	\$55,000				
CDD Basic NH Enforcement Action Team	\$182,368	\$118,691			\$118,691	\$118,691				
Willkie House-Resource & Program Dev.	\$24,982	\$0			\$0	\$0				
CDD NH Redevelopment Activities:	\$1,579,796									
*Sixth Avenue		To Ec Dev			\$0	\$0				
*MLK		To Ec Dev			\$0	\$0				
*Snusville		To Ec Dev			\$0	\$0				
*Capitol East		\$100,000			\$100,000	\$100,000				
Urban Trees Forever-NH Reforestation	\$13,800	\$12,000			\$12,000	\$12,000				
Engineering-Supp. Special Assess. Subsidy	\$50,000	\$0			\$0	\$0				
Frisbie Park Improvements	\$115,000	\$25,000			\$25,000	\$25,000				
PW Curb Replacement in NH Areas	\$200,000	\$100,000			\$100,000	\$100,000				
Creative Visions-Inner City Comm. Dev.	\$75,000	\$26,000		\$10,000 M	\$36,000	\$36,000				
CDD Woodland Hgts Linden St. Buffering	\$25,000	\$8,333		\$2,244 W	\$10,577	\$10,577				
McKinley Section 108 Loan	\$86,720	\$86,720			\$86,720	\$86,720				
Italian American Cultural Center	\$18,994	\$0		\$15,000 P	\$15,000	\$15,000				
TOTALS	\$2,452,660	\$537,744	\$0	\$27,244	\$564,988	\$564,988	\$0	\$0		\$0

GRAND TOTALS	\$10,588,981	\$3,808,648	\$1,013,400	\$224,103	\$5,046,151	\$5,046,151	\$0	\$0	\$0	\$0
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Funds Available

1997 CDBG Entitlement (Projected)	\$5,288,000
1997 HOME (Projected)	\$1,126,000
Carryover and Program Income	\$133,939
CSTF Carryover	\$23,647
Total Available Funding	\$6,571,586

Section 108 Repayment	\$355,557
Management, Monitoring, Planning, Citizen Particip.	\$1,169,878
Total Programmable Funds	\$5,046,151

Total 1997 CDBG & HOME Allocations

Housing	\$3,017,952
Human Services	\$902,048
Infrastructure	\$537,744
Economic Development & Emplo	\$364,304
CSTF Special Projects	\$224,103
Total	\$5,046,151