


# COUNCIL COMMUNICATION

	Number:	<b>21-415</b>	Meeting:	<b>October 4, 2021</b>
	Agenda Item:	<b>7</b>	Roll Call:	<b>21-1456</b>
	Submitted by:	<b>Steven L. Naber, P.E., City Engineer</b>		

## AGENDA HEADING:

Approve and authorize addendum to Iowa Department of Transportation (IDOT) Agreement 2020-R-014 for a Revitalize Iowa's Sound Economy Program (RISE) Project and related agreement between the City of Des Moines and Des Moines Airport Authority (Authority) for the Cowles Drive Reconstruction Program (Phases 2 and 3) at the Des Moines International Airport.

## SYNOPSIS:

Recommend approving and authorizing the addendum to IDOT Agreement 2020-R-014 and agreement with the Authority that will allow the Authority to receive an estimated amount of \$4,862,344 in RISE funding from IDOT for the Cowles Drive Reconstruction Program (Phases 2 and 3) at the Des Moines International Airport. The total estimated Phases 2 and 3 project cost is \$9,724,688.

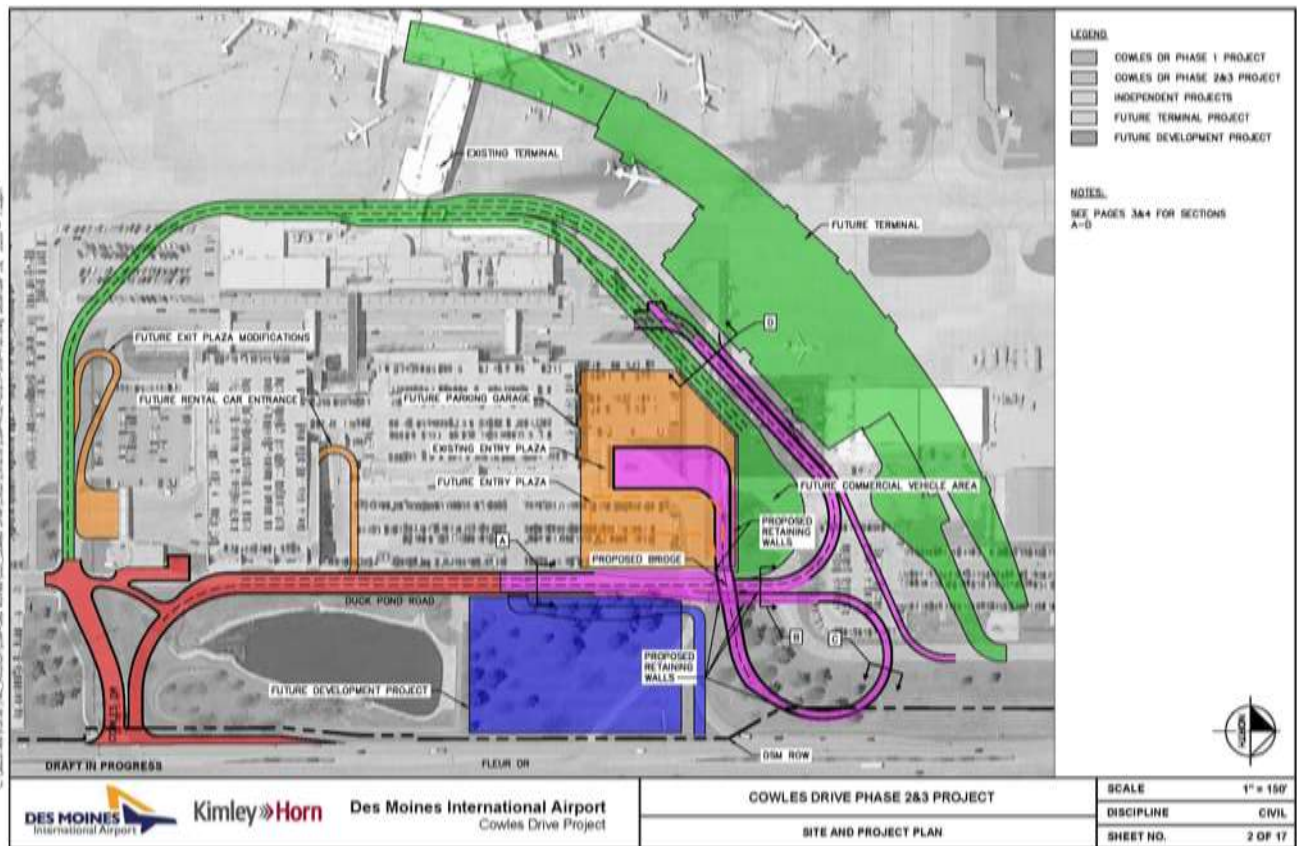
## FISCAL IMPACT: NONE

## ADDITIONAL INFORMATION:

- The Authority is proposing to expand the Des Moines International Airport in response to rapid business growth that it has been experiencing over the past several years prior to the pandemic, and in anticipation of projected additional growth in the coming years.
- The Authority desires to utilize grant funding to assist with the implementation of the overall Project. As a result, the Authority is seeking a series of RISE grants to support the Project.
- In accordance with Iowa Administrative Rules, all incorporated cities and counties are eligible to apply for and receive funds under the RISE grant program.
- Due to the restrictions in the current Iowa Administrative Rules regarding eligible applicants, the Authority requested that the City submit the RISE grant application on its behalf in an effort to obtain funding for use in completing the Project.
- The City, on behalf of the Authority (City/Authority), submitted an application and was awarded a RISE Grant in 2020 to complete the first phase of improvements for the Cowles Drive Reconstruction Program. IDOT Transportation Commission Order No. PPM-2020-63 approved the RISE application for Phase 1 of the Cowles Drive Reconstruction Program on April 14, 2020. Total RISE funds awarded for Phase 1 were \$1,456,002.

- The RISE agreement was negotiated between the City, IDOT and the Authority. The City is the required applicant and identified as the project sponsor, while the Authority is the recipient.
- The Authority is currently in the process of constructing the first phase of improvements to Cowles Drive which will improve how it intersects with Fleur Drive, and portions of Duck Pond Road as it traverses through the airport grounds, to prepare for the proposed construction of a new, larger terminal building. The first phase of improvements currently under construction are shown in red in the attached “Site and Project Plan”.
- Additional improvements to Cowles Drive are necessary to complete the entire airport expansion project.
- A RISE grant application was submitted by the City/Authority in January 2021 requesting funding assistance to complete the second and third phases of needed improvements for the Cowles Drive reconstruction.
- The City/Authority was awarded a RISE Grant in 2021 to amend the eligible project scope to complete the second and third phases of improvements. IDOT Transportation Commission Order No. PPM-2021-91 approved the RISE grant amendment for the Cowles Drive Reconstruction Program on June 8, 2021. Total RISE funds awarded for Phases 2 and 3 were \$4,862,344.
- Additional subsequent phases of improvements, and associated funding, will be necessary to complete the overall airport expansion project.
- The Authority prepared the RISE grant applications and has generated and provided all the information regarding the Projects that is shown within the application.
- The Authority will be the lead entity for the Project including design, administration, letting, construction, construction observation and maintenance.
- The RISE grant application was modified to accurately reflect the Authority’s and the City of Des Moines’ relative responsibilities for the Project. The City is unable to make certifications, commitments, and physical and financial commitment of resources, as this is an Authority Project.
- Once completed, the Phases 2 and 3 Project will construct vehicular access to the airport’s parking garage structure and will construct the roadway lanes that will be in front of the future terminal. These lanes will connect to the existing curbside terminal lanes at the end of construction but will be used as the future curbside lanes when the new terminal is constructed. Phases 2 and 3 comprise of the roadway shown in pink in the attached “Site and Project Plan”.
- After completion of the Project, the roadways within the Authority’s lease will be private roadways under the jurisdiction of the Authority, solely maintained by the Authority, but open for public use.

- A January 2015 report completed on behalf the Authority indicated the airport supports 1,814 employees on-airport with a payroll of more than \$99M, producing \$239M in economic output. When considering the combination of all impacts, the airport accounts for 5,144 employees and nearly \$184M in payroll and creates more than \$446M in direct economic output.
- The overall Cowles Drive Reconstruction Program currently consists of a total of six (6) separate phases with an estimated total cost of \$44M in improvements, of which \$19.25M is anticipated to be requested in RISE funds over the entirety of the reconstruction program.
- The Authority is fully responsible for the project, all costs, and all obligations included in the IDOT RISE Agreement. The related agreement between the City and the Authority confirms this relationship and obligations.



**PREVIOUS COUNCIL ACTION(S):**

Date: January 25, 2021

Roll Call Number: [21-0070](#)

Action: [Authorization](#) to submit a Revitalize Iowa’s Sound Economy (RISE) Grant application to the Iowa Department of Transportation (IDOT) for the Des Moines Airport Authority’s Cowles Drive Reconstruction – Phases 2 and 3 Project. ([Council Communication No. 21-042](#)) Moved by Boesen to adopt. Motion carried 7-0.

**BOARD/COMMISSION ACTION(S):**

Board: Des Moines Airport Authority Board

Date: January 12, 2021

Resolution Number: A21-003

Action: Consider the Iowa Department of Transportation (IDOT) Revitalize Iowa's Sound Economy (RISE) Grant Application. Moved by Levy to approve the IDOT RISE Grant Application for Cowles Drive Phase 2 & 3, authorize the Executive Director to sign the grant application and to accept and sign the grant award once received from the IDOT, and authorize the Director of Engineering and Planning to accept and close out this grant when completed in accordance with the contract documents. Seconded by Christensen. Motion carried 5-0-0-0.

**ANTICIPATED ACTIONS AND FUTURE COMMITMENTS:**

- Acceptance of completed improvements within the City right of way.
- The Authority intends to complete the Cowles Drive Reconstruction Program in multiple phases over several years; therefore, subsequent amendments to this RISE funding agreement and/or subsequent RISE grant applications and agreements are anticipated to be requested for future approval by the Council.

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