Agenda Item Number
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Doto	April 21, 2008	

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on April 3, 2008, its members voted 13-0 in support of a motion to recommend **DENIAL** of a request from A & W Rentals L.C. (owner) represented by Keith West (partner) to rezone property located at 2402 Easton Boulevard from "C-1" Neighborhood Retail Commercial District to Limited "M-1" Light Industrial District, to allow for outdoor storage of equipment and vehicles on the basis that "M-1" Light Industrial District is not appropriate given the location adjacent to single-family residential uses.

The subject property is more specifically described as follows:

West 68 feet on North Line, Lot 4, Block 7, Easton Place, an Official Plat, all now included in and forming a part of the City of Des Moines, Polk County, Iowa.

NOW THEREFORE, BE IT RESOLVED, by the City Council of the City of Des Moines, Iowa, as follows:

- 1. That the meeting of the City Council at which the proposed rezoning is to be considered shall be held in the Council Chambers, City Hall, Des Moines, Iowa at 5:00 p.m. on May 5, 2008, at which time the City Council will hear both those who oppose and those who favor the proposal.
- 2. That the City Clerk is hereby authorized and directed to cause notice of said proposal in the accompanying form to be given by publication once, not less than seven (7) days and not more than twenty (20) days before the date of hearing, all as specified in Section 362.3 and Section 414.4 of the lowa Code.

MOVED by	 to adopt.
•	•

FORM APPROVED:

Roger K. Br	rown A	ssistant	City Att	ornev
Roger K. Br	YEAS	NAYS	PASS	ABSENT
COWNIE				
COLEMAN				
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CERTIFICATE

I, DIANE RAUH, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

C:L.	~1
City	Clerk

Mayor

Request from A & W					d by Keith West	i (partner) to			File #
rezone property locat	ed at 24	02 Easto	n Boulevard	d.				ZON	2008-00033
					hood Retail Co storage of equi				_ight
2020 Community Cha Plan	acter	Low-De	ensity Resid	entia	al				
Horizon 2025 Transpo Plan	rtation	No Plar	ned Improv	/em	ents				
Current Zoning Distric		"C-1" N	eighborhoo	d Re	etail Commercia	al District			
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Consent Card Respor	ses	In I	avor	١	Not In Favor	Undeterm	ined	% (Opposition
Outside Area			7		1	0			<20%
Plan and Zoning	Аррі	roval			Required 6/7 \	ote of the	Yes		Х
Commission Action	Deni	ial	13-0		City Council		No		

A & W Rentals LLC - 2402 Easton Blvd ZON2008-00033

April 21, 2008

Honorable Mayor and City Council City of Des Moines, Iowa

Members:

Communication from the City Plan and Zoning Commission advising that at their meeting held April 3, 2008, the following action was taken:

COMMISSION RECOMMENDATION:

After public hearing, the members voted 13-0 as follows:

Commission Action:	Yes	Nays	Pass	Absent
Leisha Barcus	X	, , .		
JoAnne Corigliano	X			
David Cupp	Χ			
Shirley Daniels	X			
Dann Flaherty	X			
Bruce Heilman	X			
Jeffrey Johannsen	X			
Greg Jones	X			•
Frances Koontz	X			
Kaye Lozier	X			
Brian Millard	Χ			
Mike Simonson				X
Kent Sovern	X			
Tim Urban				X
Marc Wallace	Χ			

DENIAL of a request from A & W Rentals L.C. (owner) represented by Keith West (partner) to amend the Des Moines' 2020 Community Character Plan future land use designation from Low Density Residential to General Industrial for property located at 2402 Easton Boulevard. (21-2008-4.04)

By same motion and vote, Commissioners recommended DENIAL of a request from A & W Rentals L.C. (owner) represented by Keith West (partner) to rezone property located at 2402 Easton Boulevard from "C-1" Neighborhood Retail Commercial District to Limited "M-1" Light Industrial District, to allow for outdoor storage of equipment and vehicles on the basis that "M-1" Light Industrial District is not appropriate given the location adjacent to single-family residential uses.

(ZON2008-00033)

CITY PLAN AND ZONING COMMISSION ARMORY BUILDING 602 ROBERT D. RAY DRIVE DES MOINES, IOWA 50309 -1881 (515) 283-4182

> ALL-AMERICA CITY 1949, 1976, 1981 2003

Written Responses

7 In Favor

1 In Opposition

This item will not require a 6/7 vote of City Council.

STAFF RECOMMENDATION AND BASIS FOR APPROVAL

Part A) Staff recommends that the Commission find the requested rezoning is not in conformance with the existing Des Moines' 2020 Community Character Plan land use designation.

Part B) Staff recommends denial of the request to amend the Des Moines' 2020 Community Character Plan future land use designation from Low-Density Residential to General Industrial.

Part C) Staff recommends denial of the requested rezoning on the basis that "M-1" Light Industrial District is not appropriate given the location adjacent to single-family residential uses.

STAFF REPORT

I. GENERAL INFORMATION

1. Purpose of Request: The owner is seeking to rezone the parcel to allow for outdoor storage of equipment and vehicles on the existing graveled parking lot to the north of the one-story commercial structure. According to the application, the off-street parking area would be paved and occasionally used to store 6 items, including three enclosed trailers (including one 16-foot, one 20-foot, and one 24-foot) and three carnival rides (including one 16-foot, one 20-foot, and one 24-foot). Also, according to the application, the office portion of the building is used as the administrative offices for Entertainment Group, L.C. and the garage portion of the building is used to store trucks and other equipment associated with the business.

The applicant is requesting "M-1" zoning with conditions that limit the permitted uses of the property to the following:

- a. Uses as permitted in the "C-1" Neighborhood Retail Commercial District (City Code Section 134-842).
- b. Contractor's equipment storage yard or plant; truck terminal or storage yard; rental of equipment commonly used by contractors; and storage yards for vehicles of a delivery or hauling service, subject to the following requirements:
 - 1. All areas used for outside storage shall be designed to allow no part of any stored material, vehicles or equipment to encroach into the required setbacks, and shall be maintained with both a dustless surface and a drainage system approved by the city engineer;
 - 2. All areas used for outside parking of vehicles shall be set back 10 feet and screened by a 6 foot high solid opaque fence from any adjoining R district or portion of a PUD district designated for residential use; shall be set back 5 feet from any adjoining streets and alleys; and, shall be maintained with both a dustless surface and a drainage system approved by the city engineer, unless a higher standard is imposed by the site plan regulations in Chapter 82.
 - 3. All driveways, parking lots and areas used for temporary storage of vehicles shall be surfaced with an asphaltic or Portland cement binder pavement or such other surfaces as shall be approved by the city engineer so as to provide a durable and dustless surface, and shall be so graded and drained as to dispose of all surface water accumulation within the area.
 - 4. No outside storage of inoperable or unsafe vehicles in quantities constituting a junk yard as defined by section 134-3.
- 2. Size of Site: Generally 68 feet by 113 feet or 7,684 square feet (0.18 acres).
- 3. Existing Zoning (site): "C-1" Neighborhood Retail Commercial District.

- 4. Existing Land Use (site): The subject property includes a one-story structure containing 1,110 square feet of office space and 2,048 square feet of garage space. The balance of the site is a graveled parking lot.
- 5. Adjacent Land Use and Zoning:
 - **North** "C-0". Use is a single-family residential dwelling.
 - South "C-1". Uses are Easton Boulevard and a one-story commercial structure.
 - East "C-1", Use is a one-story office building occupied by Dental Technicians.
 - West "R1-60", Uses are East 24th Street and a single-family residential dwelling.
- 6. General Neighborhood/Area Land Uses: The subject property is located along the Easton Boulevard commercial corridor where it transitions from low-density residential uses to commercial uses near the intersection with Hubbell Avenue.
- 7. Applicable Recognized Neighborhood(s): Fairmont Neighborhood Association.
- 8. Relevant Zoning History: N/A.
- 9. 2020 Community Character Land Use Plan Designation: Low Density Residential.
- 10. Applicable Regulations: The Commission reviews all proposals to amend zoning regulations or zoning district boundaries within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in §414.3 of the Iowa Code. The Commission may recommend that certain conditions be applied to the subject property if the property owner agrees in writing, in addition to the existing regulations. The recommendation of the Commission will be forwarded to the City Council.

II. ADDITIONAL APPLICABLE INFORMATION

- 1. **Site Plan Review:** Future reuse of the property for outdoor storage would be subject to review and approval of a site plan by the Permit and Development Center. The site plan must demonstrate compliance with the City's storm water management, landscaping and buffering requirements. This would also require the existing graveled parking area to be paved.
- 2. Landscaping & Buffering: Use of the site for outdoor storage would require landscaping in accordance with the Des Moines Landscape Standards as applicable in the "M-1" District, which generally require the following:
 - 20% open space with a minimum of 1 overstory deciduous tree, 1 evergreen tree and 1 shrub for every 5,000 square feet of required open space.
 - 10'-wide bufferyards along property lines that adjoin a "R" District or residential use with a 6'-tall, 75% opaque fence or wall, and 2 overstory trees and 6 evergreen trees per 100 lineal feet of property line.
 - 1 overstory tree and 3 shrubs must be provided along the perimeter of parking lots for every 100 lineal feet of frontage.

In order to comply with the landscaping standards and the screening requirements for outdoor storage, a minimum 5-foot-wide landscape buffer must be provided along the west property line adjoining East 24th Street. This would require existing gravel to be removed and replaced with landscaping and sod.

3. Access or Parking: The existing off-street parking area is accessed by a drive approach from East 24th Street. As mentioned in the above sections, the parking area must be paved and the area within 5 feet of the property line adjoining 24th Street must be restored with landscaping and sod as required by the landscape standards.

A minimum of 5 off-street parking spaces must be provided in order for the existing 1,110-square foot structure to contain an office use, as City Code Section 134-1377(a)(9) requires that any office use to provide a minimum of 5 off-street spaces. Since these five stalls must be marked and designated for the office use, staff does not believe there would be much area remaining for outdoor storage.

4. 2020 Community Character Plan: The proposed zoning request for "M-1" Light Industrial District is not compatible with the existing Low-Density Residential future land use designation. Therefore the 2020 Community Character Land Use Plan future land use designation would have to be amended to General Industrial. Because of the need to protect adjoining and nearby residential properties, staff does not believe the requested industrial designation is appropriate.

SUMMARY OF DISCUSSION

<u>Jason Van Essen</u>: Presented staff report and recommendation on both items 8 & 9 together. Explained the applicant has to be denied at the Plan and Zoning Commission to go to the Board of Adjustment for a use variance for the northern property. He explained zoning runs with the land whereas a use variance doesn't and more limitations can be placed with a use variance.

<u>Fran Koontz</u>: Explained part of the reason for the objection by the neighborhood to the staff recommendation for the southern property is that the area west of Hubbell was planned to be all industrial but it has changed and is currently affordable housing. There is a house directly behind the property on the north side and they do not want to see it bundled together but want both requests denied and the neighborhood to help the applicant go before the Board of Adjustment. Councilman Bob Mahaffey is asking that the applicant build a privacy fence around the property on the south side. Do not want to see M-1 zoning to back up to residential homes, but would support both pieces at the Board of Adjustment.

<u>Larry Hulse</u>: Explained there is a use variance possibility for projects that could be done without rezoning. The Board of Adjustment with a use variance can set conditions that are specific to that use, whereas zoning goes with the land. If the Board of Adjustment saw fit they could approve it, limiting it to that operation only. Instead of being legislative it is quasi-judicial.

<u>Jeff Waldron</u>, 3927 Ingersoll Avenue, Des Moines: Explained the business and noted the reason for the rezoning is to keep vehicles and equipment parked onsite because storage would not be cost-effective. They would be happy with the use variance but are concerned that the Board of Adjustment might deny and they have the final word. Limited rezoning is proper but the concerns raised are valid.

<u>Brian Millard</u>: Suggested with the support of the neighborhood groups the Board of Adjustment would likely be in support.

Jeff Waldron: Noted the use is not the problem.

<u>Fran Koontz</u>: Noted they would like to see them stay in the neighborhood, but they would like to have it fenced. It would protect them from vandals and protect the neighborhood as well. The neighborhood association would be willing to go before the Board of Adjustment with them.

Jeff Waldron: Expressed concern with vandalism if a fence is put in place.

CHAIRPERSON OPENED THE PUBLIC HEARING

There was no one in the audience to speak in favor of this request.

The following individual spoke in opposition:

<u>Steve Walter</u>, 3114 E. 24th Street: Noted the Fairmont Park Neighborhood is in opposition. They would like to see the property cleaned up. They are concerned with the unsightly outside storage and they were not in favor of the rezoning.

Larry Hulse: Explained the process if the request is denied by the Commission.

<u>David Cupp</u>: Suggested if it goes to the Board of Adjustment, the neighborhood association could present their concerns.

<u>Mike Ludwig</u>: Clarified the use variance application would be for the southern and not the northern property.

<u>Jeff Waldron</u>: Noted they discussed withdrawing their application for the northern property at 2401 Easton.

<u>Bruce Heilman</u>: Expressed concern with the north side at 2401 and asked what would happen to the stuff that is currently parked there illegally if the applicant withdraws that request.

Mike Ludwig: Noted there would be enforcement action on the property. If the applicant doesn't get the approval to rezone they will apply for the use variance on the southern property. There would likely be a denial of a use variance on the north side if the rezoning is denied.

Dann Flaherty: Asked what happens with enforcement on the north property if it is withdrawn.

<u>Larry Hulse</u>: Explained if it is withdrawn they will have to comply and enforcement would have to be remedied.

<u>Bruce Heilman</u>: Suggested combining the parking needs on the south parcel and do something else with the northern property.

<u>Dann Flaherty</u>: Asked if the zoning on the north parcel is denied the enforcement action would not proceed until the variance action is granted or denied on either property.

<u>Larry Hulse</u>: Noted staff would work with the applicant to reach a reasonable approach to a solution.

Jeff Waldron: Noted the applicant was only cited on the south property at 2402 Easton.

Mike Ludwig: Noted if they are in compliance on the north there will be no enforcement done.

Jeff Waldron: Chose not to withdraw their request for the northern property.

CHAIRPERSON CLOSED THE PUBLIC HEARING

<u>Fran Koontz</u>: Moved to find the requested rezoning not in conformance with the existing Des Moines' 2020 Community Character Plan land use designation.

Motion passed 13-0.

<u>Fran Koontz</u>: Moved to deny the request to amend the Des Moines' 2020 Community Character Plan future land use designation from Low-Density Residential to General Industrial and the requested rezoning on the basis that "M-1" Light Industrial District is not appropriate given the location adjacent to single-family residential uses.

Bruce Heilman: Concerned that the zoning enforcement action was only on the south at 2402 and the north operation has violations and didn't want it to fall through the cracks if the request is denied and they don't go to the Board of Adjustment. He asked the developer to sit down with the neighbors on the north piece and go to the Board of Adjustment for the southern portion.

Motion passed 13-0.

Respectfully submitted,

Michael Ludwig, AICP Planning Administrator

MGL:dfa

Attachment

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March 18, 2008

TO: Plan and Zoning Commission City Council Members

COMMUNITY DEVELOPMENT RE: M-1 Rezoning Request, 2404 Easton Blvd. Des Moines, Iowa

The ACCENT Board of Directors discussed and voted unanimously to request the denial of the requested M-1 zoning on Easton Blvd. This neighborhood is a mix of commercial and residential uses and we believe allowing the expansion of M-1 could work to the detriment of this transitional neighborhood in the future.

What this neighborhood Association does support, however, is this applicant appearing before the Board of Adjustment requesting a use variance, which would include the applicant constructing a privacy fence around the storage area of his trailers. We believe that this applicant is a good neighbor, but zoning runs with the land rather than the owner. We believe that a use variance would be a win for both the neighborhood and the applicant.

We appreciate your consideration of the above action.

Sincerely.

Marian Wynn

President, ACCENT Neighborhood Association