Roll Call Number	Agenda Item Number
	23
Date April 22, 2013	

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on April 4, 2013, its members voted 10-1-1 in support of a motion to recommend **APPROVAL** of a request from Hy-Vee, Inc. (lessee) represented by John Brehm (officer) to amend the Southgate C-4 Development Plan to allow a gas station/convenience store use at the northwest corner of the site for property located at 3221 Southeast 14th Street subject to the following conditions:

- 1. Compliance with all administrative review comments by the Permit and Development Administrator.
- 2. Extension of the proposed fueling area median to eliminate the western-most access point near the SE 14th Street drive approach.
- 3. The "C-4" Development Plan and the Site Plan shall be updated to reflect the parking calculations identified in the staff report.
- 4. Compliance with the minimum open space requirement by the installation of additional parking lot islands along the western north/south drive aisle as approved by the Planning Director.
- 5. Relocation of the proposed ice chest and propane exchange unit to the area east of the convenience store building.
- 6. Provision of transom windows on the west and north facades that utilize clear or lightly tinted glass as approved by the Planning Administrator.
- 7. Provision of a note on the Building Elevations and Site Plan that states all rooftop mechanical equipment shall be screened from street view.
- 8. All utility meters shall be located on the east side of the convenience store building.
- 9. Fuel canopy columns shall be completely wrapped with masonry material that matches the primary building.
- 10. Identification of any proposed areas for outdoor display of seasonal merchandise.
- 11. Provision of a Site Plan note that states any free-standing sign shall be a monument type.
- 12. Provision of a Site Plan note that states "all lighting installed under the fuel canopy shall be recessed or flush-mounted with the canopy ceiling to prevent light spillover to adjoining properties.

★ _R	oll Call Number	Agenda Item Number
Date	April 22, 2013	
	The subject property is more specifically described as follows:	
	SOUTHGATE SHOPPING CENTER LOT 1; LOT 2 (EXCEPT THE NORTH 195 THE EAST 131.40 FEET THEREOF); THE NORTH 330.00 FEET OF LOT 16; LOT 18 ALL IN THE OFFICIAL PLAT OF THE NORTHWEST QUARTER (TWENTY-THREE (23), TOWNSHIP SEVENTY-EIGHT (78), RANGE TWENT WEST OF THE 5TH P.M., DES MOINES, POLK COUNTY, IOWA; EFOLLOWING:	LOT 17; AND OF SECTION Y-FOUR (24)
	THE NORTH 330.00 FEET OF THE EAST 215.00 FEET OF LOT 16, AND 70.00 FEET OF THE EAST 375.00 FEET OF LOT 16 EXCEPT THE EAST THEREOF, OF THE OFFICIAL PLAT OF THE NORTHWEST QUARTER OF TOWNSHIP 78, RANGE 24 WEST OF THE 5TH P.M., DES MOINES, POI IOWA.	ST 215 FEET SECTION 23,
	OW THEREFORE, BE IT RESOLVED, by the City Council of the City of Dolows:	es Moines, Iowa, as
1.	That the meeting of the City Council at which the proposed C-4 Plan a considered shall be held in the Council Chambers, City Hall, Des Moine on May 6, 2013, at which time the City Council will hear both those who have the proposal.	s, Iowa at 5:00 p.m.
2,	That the City Clerk is hereby authorized and directed to cause notice of accompanying form to be given by publication once, not less than seve more than twenty (20) days before the date of hearing, all as specified in Section 414.4 of the lowa Code.	en (7) days and not

FORM APPROVED:	MOVED by	to adopt.
Holler		
Michael F. Kelley		
Assistant City Attorney		(ZON2013-00035)

COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
COWNIE				
COLEMAN				
GRIESS				
HENSLEY				
MAHAFFEY				
MEYER				
MOORE				
TOTAL				
MOTION CARRIED			A	PPROVED

CERTIFICATE

I, DIANE RAUH, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

Mayor	City Clerk
LYRAYOR	

April 15, 2013

Honorable Mayor and City Council City of Des Moines, Iowa

Revised April 22, 20	013
Date April 22, 21	013
2	2
Agenda Item	9
Roll Call #	

Members:

Communication from the City Plan and Zoning Commission advising that at their meeting held April 4, 2013, the following action was taken regarding a request from Hy-Vee, Inc. (lessee) represented by John Brehm (officer) to amend the Southgate C-4 Development Plan for property at 3221 Southeast 14th Street.

COMMISSION RECOMMENDATION:

After public hearing, the members voted 11-0-1 as follows:

Commission Action:	Yes	Nays	Pass	Absent
Dory Briles	X			
JoAnne Corigliano	X			
Shirley Daniels	X			
Jacqueline Easley	X			
Tim Fitzgerald			X	
Dann Flaherty	X			
John "Jack" Hilmes	X			
Ted Irvine	X			
Greg Jones	X			
William Page	X			
Christine Pardee	X			
Mike Simonson				X
CJ Stephens	X			
Vicki Stogdill				X
Greg Wattier				X

APPROVAL of Part A) to find the proposed rezoning is in conformance with the Des Moines' 2020 Community Character Plan.

By separate motion Commissioners recommended 10-1-1 as follows:

Commission Action:	Yes	Nays	Pass	Absent
Dory Briles	X			
JoAnne Corigliano	X			
Shirley Daniels	X			
Jacqueline Easley	X			
Tim Fitzgerald			X	
Dann Flaherty		X		
John "Jack" Hilmes	X			
Ted Irvine	X			
Greg Jones	X			
William Page	X			



CITY PLAN AND ZONING COMMISSION ARMORY BUILDING 602 ROBERT D. RAY DRIVE DES MOINES, IOWA 50309 –1881 (515) 283-4182

> ALL-AMERICA CITY 1949, 1976, 1981 2003

Commission Action:	Yes	Nays	Pass	Absent
Christine Pardee	X			
Mike Simonson				X
CJ Stephens	X			
Vicki Stogdill				X
Greg Wattier				X

APPROVAL of Part B & C) to approve the proposed amendment to the Southgate "C-4" Development Plan and the submitted Site Plan subject to the following conditions:

(ZON2013-00035 & 10-2013-7.89)

- 1. Compliance with all administrative review comments by the Permit and Development Administrator.
- 2. Extension of the proposed fueling area median to eliminate the western most access point near the SE 14th Street drive approach.
- 3. The "C-4" Development Plan and the Site Plan shall be updated to reflect the parking calculations identified in the staff report.
- 4. Compliance with the minimum open space requirement by the installation of additional parking lot islands along the western north/south drive aisle as approved by the Planning Director.
- 5. Relocation of the proposed ice chest and propane exchange unit to the area east of the convenience store building.
- 6. Provision of transom windows on the west and north facades that utilize clear or lightly tinted glass as approved by the Planning Administrator.
- 7. Provision of a note on the Building Elevations and Site Plan that states all rooftop mechanical equipment shall be screened from street view.
- 8. All utility meters shall be located on the east side of the convenience store building.
- 9. Fuel canopy columns shall be completely wrapped with masonry material that matches the primary building.
- 10. Identification of any proposed areas for outdoor display of seasonal merchandise.
- 11. Provision of a Site Plan note that states any free standing sign shall be a monument type.
- 12. <u>Provision of a Site Plan note that states "all lighting installed under the fuel canopy shall be recessed or flush-mounted with the canopy ceiling to prevent light spillover to adjoining properties.</u>

STAFF RECOMMENDATION TO THE P&Z COMMISSION

Part A) Staff recommends the Plan and Zoning Commission find the requested rezoning in conformance with the Des Moines' 2020 Community Character Plan.

Part B & C) Staff recommends approval of the proposed amendment to the Southgate "C-4" Development Plan and the submitted Site Plan subject to the following conditions:

- 1. Compliance with all administrative review comments by the Permit and Development Administrator.
- 2. Extension of the proposed fueling area median to eliminate the western most access point near the SE 14th Street drive approach.
- 3. The "C-4" Development Plan and the Site Plan shall be updated to reflect the parking calculations identified in the staff report.
- 4. Compliance with the minimum open space requirement by the installation of additional parking lot islands along the western north/south drive aisle as approved by the Planning Director.
- 5. Relocation of the proposed ice chest and propane exchange unit to the area east of the convenience store building.
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- 9. Fuel canopy columns shall be completely wrapped with masonry material that matches the primary building.
- 10. Identification of any proposed areas for outdoor display of seasonal merchandise.
- 11. Provision of a Site Plan note that states any free standing sign shall be a monument type.
- 12. Provision of a Site Plan note that states "all lighting installed under the fuel canopy shall be recessed or flush-mounted with the canopy ceiling to prevent light spillover to adjoining properties.

Written Responses

- 2 In Favor
- 0 In Opposition

STAFF REPORT

I. GENERAL INFORMATION

1. Purpose of Request: The applicant is proposing to construct a convenience store with fuel sales on the southeast corner of the SE 14th Street and East Park Avenue intersection. This area currently consists of surface parking for the Southgate Shopping Center.

- 2. Size of Site: The entire site measures 16.37 acres. The c-store site measures 40,331 square feet or 0.93 acres.
- 3. Existing Zoning (site): "C-4" Shopping Center Commercial District.
- **4. Existing Land Use (site):** Commercial strip center consisting of a Hy-Vee Foods Store anchor tenant with eight additional commercial bays. The site also contains a 2,600 free standing restaurant on a pad site along the SE 14th Street frontage.
- 5. Adjacent Land Use and Zoning:

North – "C-2" & "R1-60", Uses are commercial and single-family residential.

South – "C-2", "C-1" & "Southern Brooke Green PUD", Uses are commercial, multiple-family residential and single-family residential.

East – "R1-80" & "Southern Brooke Green PUD", Uses are single-family and multiple-family residential.

West - "C-2". Uses are commercial.

- **6. General Neighborhood/Area Land Uses:** The subject site is located along the SE 14th Street commercial corridor at the East Park Avenue intersection. This area generally consists of highway oriented commercial development.
- 7. Applicable Recognized Neighborhood(s): The subject property is within the Pioneer Park Neighborhood Association and within 250 feet of the Indianola Hills, Ewing Woods-Evergreen and Watrous South Neighborhood Associations. These neighborhoods were notified of the meeting by mailing of the Preliminary Agenda to all recognized neighborhoods on March 15, 2013. Additionally, separate notifications of the hearing for this specific item were mailed on March 15, 2013 (20 days prior) and March 25, 2013 (10 days prior to the scheduled hearing) to the Pioneer Park, Indianola Hills, Ewing Woods-Evergreen and Watrous South Neighborhood Associations and to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site. A Final Agenda was mailed to the neighborhood associations on March 25, 2013.

All agendas and notices are mailed to the primary contact person designated to the City of Des Moines Neighborhood Development Division by the recognized neighborhood association. The Pioneer Park Neighborhood Association notices were mailed to Carole Jones, 1603 Pioneer Rd, Des Moines, IA 50320. The Indianola Hills Neighborhood Association notices were mailed to Nancy Watson, 326 E. Broad St., Des Moines, IA 50315. The Ewing Woods-Evergreen notices were mailed to Lisa Treptow, 3600 SE 19th Street, Des Moines, IA 50320. The Watrous South Neighborhood Association mailings were sent to James Spiller, PO Box 35845, Des Moines, IA 50315.

- 8. Relevant Zoning History: N/A.
- **9. 2020 Community Character Land Use Plan Designation:** Commercial: Auto-Oriented, Small-Scale Strip Development.

10. Applicable Regulations: In accordance with Section 134-1052 the Commission shall review the conformity of the proposed development plan with the standards of the comprehensive plan, and with the recognized principles of civic design, land use planning, and landscape architecture. The commission may approve the plan as submitted or, before approval, may require that the applicant modify, alter, adjust, or amend the plan as the commission deems necessary to the end that it preserve the intent and purpose of this chapter to promote public health, safety, morals, and general welfare. The development plan as approved by the commission shall then be reported to the city council, whereupon the city council may approve or disapprove the plan as reported or may require such changes thereto as it deems necessary to effectuate the intent and purpose of this chapter. Section 134-1055 states that any proposed change, except minor changes as set forth in division 8 of article II of this chapter (Section 134-247), in the shopping center plan, after approval by the council, shall be resubmitted and considered in the same manner as the original proposal.

II. ADDITIONAL APPLICABLE INFORMATION

1. 2020 Community Character Plan: The 2020 Community Character Plan Future Land Use designation for the subject property is Commercial: Auto-Oriented, Small-Scale Strip Development. The following is the description of this designation as it appears on the Future Land Use Map.

Commercial: Auto-Oriented

Commercial in which the site orientation is primarily focused on the needs and convenience of the motorist. In the future, developments will have a strong orientation to motorists with necessary accommodations on site for pedestrians.

Small-Scale Strip Development

Small-to-moderate commercial in a linear pattern that services the passing motorist. Individual buildings may be over 35,000 square feet with individual modules from 2,000 to 20,000 square feet.

Staff believes the proposed amendment to the Southgate "C-4" Development Plan is in conformance with the Des Moines' 2020 Community Character Plan.

- 2. Drainage/Grading: All grading is subject to an approved grading permit and soil erosion control plan. The applicant is required to demonstrate compliance with the City's Stormwater Management requirements to the satisfaction of the City's Permit and Development Center. The applicant is proposing stormwater detention basin to the north of the convenience store building that would control the release of storm water in the East Park Avenue storm sewer.
- 3. Street System & Access: The convenience store would be located at the southeast corner of the SE 14th Street and East Park Avenue intersection. The existing western driveway along East Park Avenue and northern driveway along SE 14th Street would be maintained and utilized for direct access to the site from the street network. The applicant's engineer has prepared a trip generation and distribution analysis for the proposed convenience store. The City's Traffic and Transportation Division has reviewed the information and determined that the existing street system can support the proposed development.

The proposed circulation pattern within the site is generally appropriate. However, staff is concerned with the access point proposed near the SE 14th Street drive approach. The close proximity of this access point to the drive approach will likely cause some issues as vehicles waiting to exit onto SE 14th could block an entering vehicle from making the left turn into the convenience store site and then stop someone from turning off the street. Staff believes the proposed median should be extended west to eliminate this drive. It appears that fuel delivery trucks would be able to enter and exit the site from East Park Avenue.

- 4. Parking: The proposed 3,000-square foot convenience store requires 10 off-street parking spaces (1 per 300 sq. ft.). The existing buildings consist of a 2,600-square foot restaurant building and the 160,091-square foot strip commercial building. Seventeen spaces (1 per 150 sq. ft.) are required for the restaurant building and 800 spaces (1 per 200 sq. ft.) are required for the main building. The total required parking spaces for the site with the addition of the convenience store is 827 spaces. The proposed amendment shows a total of 1,008 spaces with 738 spaces located in the front lot and 270 spaces located in the rear lot. This site currently has a total of 1,063 parking spaces. The proposed amendment reduces the total number of spaces by 55. The proposed "C-4" Development Plan amendment exceeds the minimum required number of off-street parking spaces.
- 5. Gas Station/C-Store Design Guidelines: The following are the guidelines as listed in Chapter 82 of the City Code (Section 82-214.8) with staff comments as appropriate in italics.

Site Design

- A. The optimal layout of any individual site requires an in-depth understanding of local context and a thorough site analysis. The components of a gas station and convenience store to be considered in site design include, but are not limited to:
 - (i) Primary structure/retail sales building/single or multiple tenant;
 - (ii) Pump island, canopy structure, and lighting;
 - (iii) Refuse, service and storage area;
 - (iv) Circulation systems and parking;
 - (v) Service bays;
 - (vi) Ancillary uses such as car washes, drive through uses, ATMs and telephones.
- B. Maximum size of site should not exceed two (2) acres without a rezoning to a PUD Planned Unit Development pursuant to Chapter 134, Division 13 of the Municipal Code of the City of Des Moines and site review under a Conceptual Plan approved by the Plan and Zoning Commission and City Council.
- C. Minimum open space should be 20% of the site or 1,000 square feet per vehicle fueling location, whichever is greater.

The c-store site measures 0.93 acres and would contain 16 fueling locations. A minimum of 16,000 square feet of open space is required to meet this guideline. The submitted Site Plan shows that the c-store site would have a total of 10,783 square feet (26.7%) of open space, which does not comply with guideline "C". Staff believes this guideline should be addressed by installing additional parking islands along the western north/south drive aisle for the Southgate Shopping Center. Most of the Southgate parking lot is not landscaped. The applicant is not required to

bring the entire site into conformance with the current standards. However, staff believes that providing some additional parking lot islands would be a more appropriate design solution than requiring additional open space around the convenience store.

- D. All development proposals should show evidence of coordination with the site plan as well as arrangement of buildings and planning elements of neighboring properties by:
 - (i) Responding to local development patterns and the streetscape by use of consistent building setbacks, orientation and relationship of structures to the street and linkages to pedestrian facilities;
 - (ii) Seeking shared-access with adjoining commercial uses where feasible to minimize curb cuts and enhance pedestrian and vehicular circulation;
 - (iii) Minimizing cross traffic conflicts within parking areas.

The proposed convenience store would share drive approaches and drive aisles with the existing Southgate development.

- E. The site plan shall mitigate the negative impacts from site activities on adjoining uses as follows:
 - (i) Service areas, storage areas and refuse enclosures should be oriented away from public view and screened from adjacent sites;
 - (ii) Drive-through windows, menu boards and associated stacking lanes should be oriented away from residential areas or screened from public view;
 - (iii) Auto repair bay openings and car-wash openings should be oriented away from residential uses;
 - (iv) Lighting should be non-invasive to adjoining residential use.

The dumpster enclosure would be located to the east of the building to obscure it from view. The applicant is proposing to place an ice chest and propane exchange unit to the west of the building along SE 14th Street. Staff believes this should be moved to the east side of the building also.

F. The site plan shall provide identifiable pedestrian access from adjoining public pedestrian routes through the site to the primary building and from accessory functions within the site. This can be accomplished by use of special paving colors or textures and appropriately scaled lighting.

A direct pedestrian connection to the entrance would be provided from the SE 14th Street sidewalk. The adjoining portion of East Park Avenue does not contain a sidewalk. Most of East Park Avenue to the east of SE 14th Street does not have sidewalks. The Traffic and Transportation Division has indicated that a City constructed sidewalk is planned for the north side of East Park Avenue. A sidewalk along the south side of the street is not planned given the narrow width of the right-of-way.

Architecture

- A. The following architectural guidelines encourage creative response to local and regional context and contribute to the aesthetic identity of the community.
- B. Building design should consider the unique qualities and character of the surrounding area and be consistent with the city's 2020 Character Area Plans. Where character is not defined by 2020 Community Character Plan, building design should be of a high quality with primary use of durable materials such as masonry, block, or stone.
- C. A facility occupying a pad or portion of a building within a larger commercial center should be designed to reflect the design elements of that center.
- D. Drive-through elements should be integrated into the building rather than appear to be applied or "stuck-on" to the building.
- E. All sides of a building should express consistent architectural detail and character, with a primary use of durable materials such as brick, masonry block, or in special instances a predominant material found in the surrounding commercial area. Columns should be designed to minimize visual impact.
- F. Walls, pump island canopies and other outdoor covered areas should be compatible with the building, using similar material, color and detailing.
- G. To encourage visually interesting roofs, variations in the roof line and treatments such as extended eaves and parapet walls with cornice treatments are encouraged.
- H. Perceived height and bulk should be reduced by dividing the building mass into smaller-scaled components. Examples of treatments that could be used to avoid excessive bulk and height include:
 - (i) Low-scale planters and site walls.
 - (ii) Wainscot treatment.
 - (iii) Clearly pronounced eaves or cornices.
 - (iv) Subtle changes in material color and texture.
 - (v) Variation in roof forms.
 - (vi) Covered pedestrian frontages and recessed entries.
 - (vii) Deeply set windows with mullions.

The proposed building would be constructed of masonry with columns and soldier course to create visual interest. The building would have a metal canopy over the main entrance on the south façade. The south façade would contain a significant amount of widows. Spandrel glass is proposed on the west and north facades to give the appearance of windows facing SE 14th Street and East Park Avenue. Staff believes that clear of lightly tinted transom windows should be provided approximately 8 to 10 feet above the floor on these facades in place of the spandrel glass. This would accommodate stacking in storage areas while allowing daylight to enter the building. This would give the building a stronger presence along SE 14th Street and East Park Avenue.

I. Canopies:

(i) Integration of materials on canopies that are similar or compatible to those used on the building or site walls is desirable (e.g., wrap the canopy columns with brick that matches the building). Multiple canopies or canopies that express differing masses are encouraged.

The proposed canopy would be sided with a metal material and supported by metal columns with the lower two-thirds of the columns wrapped with brick. Staff believes that the entire columns should be wrapped with brick in order to comply with this guideline.

(ii) Canopy height should not be less than 13'- 9" as measured from the finished grade to the lowest point on the canopy fascia. The overall height of canopies should not exceed 18'.

The proposed canopy would have a total height of 19'-6". Staff believes the proposed height is acceptable give its location along SE 14th Street.

J. All display items for sale, excluding seasonal items (i.e., sand, salt, pop, firewood) should be located within the main building. All outdoor display of seasonal items shall be identified on the site plan and be located outside of any required setbacks. No display of seasonal items should exceed 5' in height.

The Site Plan does not identify any outdoor display area for seasonal items. Outdoor display will be prohibited unless it is identified on the Site Plan.

Landscape Design

- A. Landscaping is integral to the overall design concept and should be carefully planned to enhance the overall appearance and function of the site.
- B. Landscape buffers with screen fencing should mask the site from adjacent residential uses. Plantings that exceed the minimum Des Moines Landscaping Standards may be required.
- C. Dense landscaping or architectural treatments should be provided to screen unattractive views and features such as storage areas, trash enclosures, utility cabinets and other similar elements.
- D. A site design for projects located at a street intersection should provide special landscape treatments, including by way of example perennial plant beds, site walls, native grasses, decorative sign foundations and housing.

The applicant is required to provide a minimum of 11 overstory trees, 4 evergreen trees and 25 shrubs to comply with the "C" District Landscaping Standards. An additional 2 overstory trees are required as mitigation for 2 existing trees that would be removed. The submitted Site Plan complies with these requirements. Additional perennials and ornamental grasses are also proposed

E. Proper maintenance and timely replacement of plant material is required and will be enforced based on the approved site plan.

The Site Plan includes a note that states "the required landscaping shall be maintained for the life of the certificate of occupancy."

F. Monument signs are encouraged and are required when the site adjoins a residential district.

The submitted information identifies only building and canopy mounted signage. Staff recommends that any free standing signs be limited to monument style signs.

Lighting

- A. Lighting of gas stations and convenience stores should enhance safety and provide light levels appropriate to the visual task with minimal glare, light trespass and excess site brightness. Lighting should not be a nuisance or a hazard.
- B. Direct light trespass beyond property lines is prohibited. The maximum horizontal illuminance at grade and the maximum vertical illuminance at five feet above grade measured at the property line should not exceed Illuminating Engineering Society of North America (IESNA) recommended practices for light trespass. (0.5 footcandles for residential, 2.0 footcandles for commercial). The site plan must contain illuminance models showing light levels throughout the site.
- C. Light fixtures mounted under canopies should be completely recessed into the canopy with flat lenses that are translucent and completely flush with the bottom surface (ceiling) of the canopy. Generally, lights shall not be mounted on the top or sides (fascias) of the canopy and internally illuminated/entirely translucent canopies should be prohibited. However, accent lighting on the sides (fascias) of the canopy may be permitted.
- D. Parking Lot and Site Lighting:
 - (i) All luminaries should be of full cut-off design, aimed downward and away from the property line;
 - (ii) Maximum pole heights should not exceed 20'.
- F. Building-Mounted Lighting:
 - (i) All luminaries should be a full cut-off design and aimed downward.
 - (ii) All luminaries should be recessed or shielded so the light source is not directly visible from the property line.

The Site Plan includes a note that states "lighting must be low-glare cut off type fixtures to reduce the glare of light pollution on surrounding properties." The submitted photometric plan indicates that lighting levels around the convenience store site would not exceed 1.3 footcandles at the property lines. The submitted information does not address canopy lighting. Staff recommends that a note be added to the Site Plan that states "all lighting installed under the fuel canopy shall be recessed or flush-mounted with the canopy ceiling to prevent light spillover to adjoining properties.

SUMMARY OF DISCUSSION

Jason Van Essen presented the staff report and recommendation.

<u>David Bailie</u> 5820 Westown Parkway with Hy-Vee representing the applicant stated that they have been at this site since 1994 and is coming up on the end of their 20 year lease. This gave them the opportunity to approach their landlord with this plan for a convenience store at this location. The hours of operation would be 5:00 a.m. to 11:00 p.m. with a option of 24 hour pay at the pump if it is allowed by the City of Des Moines. They would offer the typical items that many of the other convenience stores offer. However, they will be offering something more. The fuel saver program is designed to reward their loyal customers. Therefore, the majority of the traffic stopping at our store will be the already existing traffic.

On March 21, 2013 they did hold a neighborhood meeting. They sent out 42 invitations and only 4 households were represented at the meeting. The concerns that were raised were the operation, condition and age of the grocery store. They agreed that the store is old and in need of remodeling. However, they pointed out that there has been some remodeling done to the store that the neighbors may have not been aware of, such as the customer service department. They added a postal substation, all new checkout lanes, new cash register system, new kitchen dining area, updated the lighting throughout the store, painted the interior walls on the sale floors, purchased 250 new carts and have added a dietitian to their staff. They also increased the fresh food offering and put a brand new roof on the store. They believe this demonstrates the intent of staying in this location and continue to invest in this property. They have updated the camera system and plan to install an underground cart containment system that will keep carts onsite. This request for a convenience store is a very important part of Hy-Vee. Subject to approval from the City of Des Moines remodeling of the grocery store would be scheduled for 2014.

Randy Downs with Hy-Vee Engineering Department 5820 Westown Parkway in West Des Moines went over the site plan. They worked with staff and agree to all of staff's recommendations. However, he would like to some clarification of condition #6 regarding the windows. Originally, at the site plan meeting staff told them that windows were required on street frontage. Asked if this requirement was an architectural guideline for a c-store or a requirement for tax abatement. He went on to explain the type of windows they are proposing that are double glass, sealed with argon gas, they paint the backside and then a drywall or plywood wall goes over that. Then the coolers are constructed along those windows inside the store.

Mike Ludwig explained that is a tax abatement standard for the windows to be on the street side and the additional information proposed at this meeting will be taken into consideration.

<u>Will Page</u> asked if Hy-Vee is proposing to implement only one sign as shown on the south building elevation and not on the north, west, or east elevations.

Randy Downs stated they have a new layout that they have worked on with their sign vendor and operation team and their understanding through staff that the signage is a separate permit process. If allowable by code they would like to put a fuel pricing sign on the west end of the north building elevation.

<u>Mike Ludwig</u> explained that the signage is through a separate permit process. They earn signage based on their frontage along a public street and they have two street frontages. He believes they would be able to have a fuel signage on the north.

<u>Will Page</u> asked what about signage on the east and the west. The reason he asked is that lately the Commission has seen requests for signs on every square inch of the property.

Randy Downs stated nothing is proposed at this time.

CHAIRPERSON OPENED THE PUBLIC HEARING

The following spoke in opposition of the applicant's request

Carole Jones 1603 Pioneer Road. Pioneer Park President stated she did not know whether or not to get up to speak in favor or in opposition of the applicant's request because Pioneer Park have tried very hard to support the businesses in the area whether they are expanding, renovating or a new business moving in. The SE 14th corridor is in need of these type of things very badly so they are always very excited when they hear a businesses want to expand. However there are some concerns with the overall maintenance of the Hy-Vee grocery store. The condition of the parking lot, it needs to be resurfaced and restriped and is always full of litter and there are carts everywhere. The can and bottle redemption area is filthy and it smells. She has spoken to many of their members and members of surrounding neighborhood associations and the consensus was they believe that this project is a good idea. However they are concerned with the traffic and Park Avenue and SE 14th Street is already a busy intersection. The traffic on Park Avenue backs up now. If this expansion is added plus the CVS store that is going up across the street what will this do to traffic. The southbound access to the driveway access on SE 14th Street will not work, it does not work now. People will pull out and block two lanes of traffic. She would like a traffic study done. Another concern is what will happen with the mature trees that are in the area of the new store and gas pumps. This question was asked at the neighborhood meeting but they felt they did not get a clear answer. The overall concern is if this store will be properly maintained versus the way they have kept their grocery store.

<u>Christine Pardee</u> stated that there have been a lot of improvements in this store. She does agree with the concerns about the parking lot which sometimes is very scary. She asked if the neighborhood association has taken a formal position on this project and whether or not the neighborhood association sent any form of communication to Hy-Vee management to address their concerns with the upkeep of the property.

<u>Carole Jones</u> stated the neighborhood association wants to support this project and they have not sent any form of communication to Hy-Vee management to address their concerns. A while back she talked to the general manager. However she found out this week that there is a new general manager which could sometimes make all the difference. They hope that this will be a great improvement for an area that needs improvement and want to support it and also have their concerns heard.

Jim Bollard 4007 SE 26th Street, Easter Lake Area Neighborhood Association stated they have not had a meeting so he is not representing the neighborhood association. The Easter Lake Area Neighborhood Association was not invited to the meeting that was held even though the border is along Evergreen the north edge of this proposal. He has a couple of concerns, one being the signage relative to monument signage that looks nice. He is concerned about general maintenance. Going in the south door is very smelly. The traffic is a large concern at this intersection. It is one of the 10 worst accident intersection in the city. He would have liked to hear a possibility of putting in an extra turn lane, which he believes would keep the accidents down. He would like them to consider putting a sidewalk on the south side of Park Avenue.

<u>Debbie Jorgenson</u> 5500 SE 1st Court stated she has concern about the fuel trucks that are supposed to be entering and exiting on Park Avenue. She believes this is not possible. She also believes that sidewalks should be required on the south side of Park Avenue.

<u>Tim Fitzgerald</u> stated he had recused himself from consideration of this item as a P&Z Commissioner and was speaking as a neighborhood leader. He noted that while sidewalks are going in on the north side of Park Avenue going east and west, he would like for the conditions be amended to include a sidewalk on the south side of Park Avenue. There is a school just a block to the west and an apartment complex behind the store where children will use that side of the street. He believes that a sidewalk is very important and asked that Hy-Vee consider putting a sidewalk on the south side of Park Avenue.

Dann Flaherty asked if a traffic study been done in this area.

Jason Van Essen stated the applicant did submit a trip generation model that was reviewed by the Traffic and Transportation Division. The Traffic and Transportation Division indicated that a City constructed sidewalk is planned for the north side of East Park Avenue. A sidewalk along the south side of the street is not planned given the narrow width of the right-of-way. A consideration may be when Hy-Vee remodels the grocery store and the major part of the site that they have a sidewalk connection within the site.

Dann Flaherty asked if Mr. Fitzgerald also has a concern with the traffic situation.

<u>Tim Fitzgerald</u> stated yes, he still believes that something could be done in order to have the traffic flow better on Park Avenue. He also believes that the mature trees would not have to be removed but have the sidewalk go around them as in other areas that he has seen.

Dann Flaherty stated SE 14th is also a concern.

<u>Tim Fitzgerald</u> suggested that the City Engineer time the lights at this intersection during rush hour in order to understand their concern with safety in this area.

<u>CJ Stephens</u> stated she supports the staff in regards to installing sidewalk within the Hy-Vee property when the grocery store is remodeled. The mature trees along the south side of Park Avenue appear healthy and it would not be a good idea to remove them. She suggested that the neighborhood association work with Hy-Vee to put the sidewalk inside the Hy-Vee property versus taking out mature trees.

Rebuttal

Randy Downs stated they looked at the fuel truck and traffic concerns which is why they were reluctant in agreeing to the condition to close the access to the SE 14th Street driveway. In regards to the invitation to the neighborhood association meeting it was recommended but not required to invite the other three neighborhood associations because this is an existing commercial use. They apologize that they did not invite the other neighborhoods but it was also confusing as to the charter versus designation.

<u>Dann Flaherty</u> asked if there were any considerations to moving the c-store more to the center of the shopping center to avoid all of the problems that is going to be raised on Park and SE 14th Street.

Randy Downs pointed out that Hy-Vee have lease requirements only in certain areas. The landlord is working on getting another business in the area towards the center.

CHAIRPERSON CLOSED THE PUBLIC HEARING

Mike Ludwig drew the Commission's attention to the staff report that the applicant's engineer did prepare a trip generation and distribution analysis for the proposed convenience store. The City's Traffic and Transportation Division has reviewed the information and determined that the existing street system can support the proposed development. On the site plan he believes that the applicant is not changing any of the existing access point to the commercial center. This allows them to utilize the existing driveways. He pointed out that Park Avenue is not the only access to the site. There are there is at least one on SE 14th Street and one on the south from Indianola Avenue. Traffic and Transportation concern was to not have cars entering the site from SE 14th trying to make an immediate left into the c-store site as it could cause backups onto SE 14th Street. In regards to the sidewalk staff pointed out that staff recommendation noted that there is a sidewalk planned for the north side of East Park Avenue. There are no plans for a sidewalk for the south side because of the narrow width of the right-of-way.

<u>JoAnne Corigliano</u> asked staff if there was any thought to restricting access from SE 14th Street to only northbound traffic.

<u>Jason Van Essen</u> suggested that staff share the traffic concerns they have heard tonight with the Traffic and Transportation Division.

<u>Dann Flaherty</u> is concerned by putting in 16 pump station there. It will be an increase in activity and increase with traffic. He will not support this request for the reason of human life.

COMMISSION ACTION:

<u>Ted Irvine</u> moved Part A) to find the requested amendment to the C-4 Concept Plan in conformance with the Des Moines' 2020 Community Character Plan.

Motion passed 11-0-1 (Tim Fitzgerald abstained)

<u>Ted Irvine</u> moved staff recommendation Part B & C) to approve the proposed amendment to the Southgate "C-4" Development Plan and the submitted Site Plan subject to the following conditions:

- 1. Compliance with all administrative review comments by the Permit and Development Administrator.
- 2. Extension of the proposed fueling area median to eliminate the western most access point near the SE 14th Street drive approach.
- 3. The "C-4" Development Plan and the Site Plan shall be updated to reflect the parking calculations identified in the staff report.
- 4. Compliance with the minimum open space requirement by the installation of additional parking lot islands along the western north/south drive aisle as approved by the Planning Director.

- 5. Relocation of the proposed ice chest and propane exchange unit to the area east of the convenience store building.
- 6. Provision of transom windows on the west and north facades that utilize clear or lightly tinted glass as approved by the Planning Administrator.
- 7. Provision of a note on the Building Elevations and Site Plan that states all rooftop mechanical equipment shall be screened from street view.
- 8. All utility meters shall be located on the east side of the convenience store building.
- 9. Fuel canopy columns shall be completely wrapped with masonry material that matches the primary building.
- 10. Identification of any proposed areas for outdoor display of seasonal merchandise.
- 11. Provision of a Site Plan note that states any free standing sign shall be a monument type.
- 12. <u>Provision of a Site Plan note that states "all lighting installed under the fuel canopy shall be recessed or flush-mounted with the canopy ceiling to prevent light spillover to adjoining properties.</u>

Motion passed 10-1-1 (Dann Flaherty voted in opposition and Tim Fitzgerald abstained).

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Respectfully submitted,

Michael Ludwig, AtCP Planning Administrator

MGL:clw

Attachment



March 28th, 2013

Jason Mathes Shive Hattery, Inc. 1601 48th Street, Suite 200 West Des Moines, IA 50266

RE:

3215 SE 14th Street, Hy-Vee Convenience Store

10-13-7.89

Dear Jason:

We have reviewed the first (1st) submittal of the site plan for the Hy-Vee Convenience Store SE 14th Street, located at 3215 SE 14th Street in Des Moines, and have determined that the following conditions must be satisfied before plan approval can be granted.

Engineering

- 1. Show and identify the roof drainage outlet locations on the proposed building.
- 2. Show the size of the existing public sanitary sewer in E. Park Avenue.
- 3. Show and properly locate the existing public storm sewer easement at the north end of the site
- 4. The proposed HDPE storm sewer pipe material from the canopy to the proposed area intake as well as from under the sidewalk will most likely not meet Plumbing Code. These pipes do not have to meet Plumbing Code if they can outlet to daylight in the basin since this would not be a direct connection to our public storm sewer system.
- 5. The 15-inch RCP storm sewer exiting the proposed area intake seems to be a bit oversized.
- 6. The certification statement on the storm water management plan must be signed and dated.
- 7. Reference the orifice plate detail from Sheet C5.01 on Sheet C3.01 by the INT1.1 flag note.

- 8. Detail 8/C5.02 appears to be mislabeled "OPEN-SIDED AREA INTAKE".
- 9. Apply for a Grading Permit and pay the applicable fee in conformance with Code. Be sure to include a detailed approximate construction time schedule on the plans.

Traffic

10. The configuration of the curbed islands, one ways and entrance into the proposed store at the SE 14th Street driveway may result in some circulation problems. A vehicle or two waiting to existing onto SE 14th Street could block an entering vehicle from making the left turn into the store site and then stop someone from turning off the street. One option might be to close that entrance to the store by extending the curb/island west or some reconfiguration of that area to improve circulation.

Planning

- 11.A project address of 3215 SE 14th Street has been assigned to this project. Show the project address on the site plan (ensure that all sheets with an address shown are corrected).
- 12. Add the "E" (east) prefix to the Park Avenue street name shown on the plan, as this portion of street is officially named E. Park Avenue.
- 13. The layout and landscape plans can be difficult to read with the gray scale existing site conditions layer shown. Is it possible to remove or change the scale or line weight of the existing conditions to make the plan less confusing?
- 14. Show the zoning of surrounding properties on the site plan or vicinity map.
- 15. Reference C-4 Development Plan amendment number ZON2013-00035 on the site plan.
- 16. Show site boundary dimensions on the site plan.
- 17. Note the minimum required building setbacks on the site plan.
- 18. Note the total building height on the site plan.
- 19. Dimension the proposed building and fuel canopy on the site plan. Show the sq. ft. of the proposed structure on the Sheet C1.01.
- 20. Dimension the proposed parking lot paving setback from SE 14th Street on the site plan.
- 21. Will an additional pole or monument sign be added to the site as a result of this development? A location of ground-mounted or pole sign was not found on the site plan.

- 22. The proposed fuel canopy appears to exceed the maximum height guideline listed in the Convenience Store Design Guidelines by 1' 6". Waiver of this guideline may be requested to the Plan and Zoning Commission.
- 23. Brick-wrap the entire length of the canopy pole.
- 24. It is noted that the applicant intends to seek a waiver of the required open space design guideline. Based on the number of fueling locations provided, a total of 16,000 sq. ft. of open space should be provided. Your calculations show a total of 10,783 sq. ft. for a deficiency of 5,217 sq. ft.
- 25. Indicate seasonal or outside merchandise and display areas on the site plan.
- 26. No additional light pole fixtures were indicated on the site plan, but if new pole light fixtures are proposed, show the location on the site plan. Provide a product cut-sheet detail on the site plan, and indicate the height of the pole. The fixtures shall not be taller than 20 ft. (including base).
- 27. Identify the existing trees (generic species and caliper size) on site that are to be counted towards fulfilling the landscape standards.
- 28. Add additional shrub plantings around the north and east sides of the trash enclosure.
- 29. Add one additional overstory tree to the turf grass area NE of the building.
- 30. Move the detail sheets showing protective fencing and tree protection during construction measures to the demo plan. This is the sheet where it may be most applicable to contractors in the field.
- 31. Add the following notes to the site plan:
 - All lighting installed under the fuel canopies shall be recessed or flush-mounted with the canopy ceiling to prevent light spillover to adjoining properties.
 - Any new rooftop mechanical equipment must be screened from street level view.
- 32.All new exterior signs are reviewed separately and must be approved with Zoning Enforcement (237-1412) before sign permits can be issued. This note is for your information only and requires no formal addressing on the future submittal.
- 33. The final copy of the landscape plan will need to be signed and dated by an architect, landscape architect, or certified nurseryman. The final copy of the site plan must have the preparer's certification statement signed and dated.
- 34. Will commercial tax abatement be sought on this project? If so, the applicant should complete the Tax Abatement Intent and Acknowledgement Form found at the following link, so that staff can review the project against the applicable design standards: http://www.dmgov.org/Departments/CommunityDevelopment/PDF/Commercial%20Tax%20Abatement%20Acknowledgment%20Letter.pdf

- 35.A reminder that all new water services 2 inches in diameter or larger require SEPARATE submittals for review by the Des Moines Water Works Engineering Department.
- 36. Provide the following note on the site plan pertaining to Plan and Zoning Commission review: "Site plan approved by the Plan and Zoning Commission on April ____ (fill in the applicable date), 2013, and in conformance with Convenience Store Design Guidelines".
- 37. Ensure that the photometric lighting plan is included with the final (mylar) copy of the site plan. The photometric plan appears to satisfy the design guidelines for convenience stores.

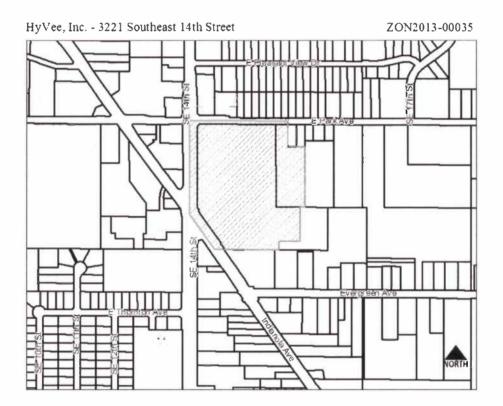
Please submit <u>three (3) review copies</u> of the revised plan satisfying the above listed items. Failure to resubmit such amended plan within 90 days from the date of this letter shall cause the application to lapse, and will require the payment of a new application fee to resume the application process.

If you have any questions contact Ryan Moffatt @ 283-4975 or email him @ rlmoffatt@dmgov.org.

Sincerely,

Phil Delafield
Permit & Development Administrator

V										
Request from Hy-Vee, Inc. (lessee) represented by John Brehm (officer) to amend the								File #		
Southgate C-4 Development Plan on property located at 3221 Southeast 14 th Street								eet.	ZON	2013-00035
Description of Action										
	2020 Community Commercial: Auto-Oriented Small-Scale Strip Development (current & no change proposed)					ent & no				
Horizon 2035 No Planned Improvements Transportation Plan										
Current Zoning	Distric	t	"C-4" S	hopping Ce	ente	r Commercial Di	strict			
Proposed Zoni	ng Disti	rict	"C-4" S	hopping Ce	nte	r Commercial Di	strict			
Consent Card	Respon	ses	In Favor Not In Favor Undetermined			% Opposition				
Inside Area			2							
Outside Area			1.01				<u></u>			
Plan and Zonin	-	Appr	oval	10-1-1		Required 6/7		Yes		N/A
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ZON2013-00035 Date 4/2/2013	0
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JoAnne Corigliano <joc2611@gmail.com>

Fwd: HY-VEE PROPOSED EXPANSION, SE 14TH & PARK

1 message

mrwhite@q.com <mrwhite@q.com>

Mon, Apr 1, 2013 at 3:10 PM

From: "Nancy Watson" <watson.nancy@yahoo.com>

To: mrwhite@g.com

Sent: Monday, April 1, 2013 2:40:22 PM

Subject: Re: HY-VEE PROPOSED EXPANSION, SE 14TH & PARK

Please go ahead and send this out

From: cjones1578@hotmail.com

To: dehelm@msn.com; jbollard2@mchsi.com; jspost@mchsi.com; president.spna@gmail.com; melpins69@msn.com; queenshakenbake@gmail.com

CC: loffredo.aubrey@principal.com; ponyexpress5@mchsi.com;

pioneerpark@yahoo.com; badrost@dmgov.org

Subject: HY-VEE PROPOSED EXPANSION, SE 14TH & PARK

Date: Sat, 30 Mar 2013 12:53:33 -0500

Neighborhood Presidents,

Last week Pioneer Park Neighborhood Association was invited to a presentation given by Hy-Vee Vice-President, David Bailie to show a proposed convenience store and 16 gas pumps on the NW corner of South Gate Shopping Center. I sent an email after this meeting to several of you and I appreciate the feedback that was received. This expansion goes before the Planning and Zoning Board on April 4th @ 6pm. This project does not require rezoning as it is already zoned C-4, but will need to have the site plan approved by the city.

PPNA has maintained a position of working with businesses to help build, or in some cases rebuild, the SE 14th Street Corridor and that is true of this project also. We believe that any time we can support or encourage new business along this main artery of the city will be beneficial to all of our neighborhoods. Having said that, we believe this is an excellent opportunity to let Hy-Vee and the property owners know about our concerns. This Hy-Vee is scheduled to have a remodel start in the Fall of 2014 and will take several months to complete. The C-store and gas station

construction will start as soon as the city approves the site plan.

Our concerns are as follows:

Hy-Vee Store:

- 1. Lack of cleanliness in all areas of the store
- 2. Can & Bottle Redemption area is filthy and smells
- 3. Shopping carts are all over the surrounding area & not picked up on regular basis
- 4. Semi's (not delivering to Hy-Vee) are allowed to park over the weekend bothers neighbors
- 5. Lack of security in parking lot most cameras do not work
- 6. Lighting bothers neighbors across Park Ave
- 7. Traffic congestion already at this intersection (CVS going in this Fall at same intersection)
- 8. Hy-Vee still plans on having lawn & garden area in summer will there be a lack of parking spaces?
- 9. What will happen to mature trees that are in the area of new store & gas pumps?

Concerns about shopping center overall:

- 1. Owners are based in New York and do not invest in upkeep, security or maintenace of property
- 2. Old restaurant needs to be demolished
- 3. Parking lot needs to be resurfaced and relined

Again, we are not opposed to this expansion, but we do feel that we all deserve to have a clean, safe store to shop at and there is much room for improvement at this location. What I have been told is that it would be very helpful if some of the other neighborhood leaders would either attend this P & Z meeting on April 4th or send a letter to Bert Drost at badrost@dmgov.org. Hy-Vee didn't give us much notice, so unfortunately this needs to be done in the next couple of days.

PPNA will appreciate your support.

Thank You,

Carole Jones
PPNA President



Drost, Bert

badrost@dmgov.org>

HyVee Proposed Expansion

1 message

rajandlij@aol.com <rajandlij@aol.com>
To: badrost@dmgov.org

Wed, Apr 3, 2013 at 2:06 PM

Mr. Drost

We are members of the Indianola Hills Neighborhood Association and are in receipt of an e-mail concerning the possible building of a new HyVee convenience store with gas station at SE 14th & Park. We would like to share our concerns about that project.

Our primary concern is the traffic congestion at SE 14th and Park. It is already very difficult to exit from HyVee onto Park, and with the opening of the CVS store this fall, one can only assume that the congestion will be greatly increased.

We also question the desirability of yet another convenience store/gas station in the area. In the approximately 1 1/2 mile stretch from Southridge Mall to Park Avenue, we counted 8 convenience store/gas stations.* Soon there will be as many of this type of store as there are used car lots on SE 14th Street.

We also share many of the other concerns expressed in the e-mail that we received with regard to the HyVee store and the shopping center. Of particular concern is the lack of cleanliness in both the store and the can and bottle redemption area and the condition of the parking lot. Hopefully someone has shared this information with the management of HyVee. The cleanliness of the can and bottle redemption area will become an even bigger problem if the proposed bill allowing redemption of plastic bottles is passed.

Thank you for giving us the opportunity to share our concerns.

Bob and Lois Johnson 408 E. Gray Street rajandllj@aol.com

*Git n Go convenience/gas station immediately south of Army Post HyVee convenience/gas station on Army Post at Southridge BP gas station on SE 14th & Army Post Kum & Go convenience/gas station on SE 14th & Diehl QT convenience/gas station at SE 14th & Watrous Kum & Go convenience/gas station on Indianola Road Casey's convenience/gas station on Park and Evergreen Git & Go convenience/gas station by Fareway on Park



Drost, Bert <badrost@dmgov.org>

Proposed Hy-Vee expansion

1 message

RICK PHILLIPS rrphill2306@aol.com>

Tue, Apr 2, 2013 at 6:46 PM

To: badrost@dmgov.org, watson.nancy@yahoo.com, mrwhite@q.com

I shop at the Hy-Vee on E 14th and Park almost every day and I have to agree that there is considerable room for improvement at that particular location. In addition to the concerns listed in the Pioneer Park association communication (such as cleanliness, clutter, can redemption area), parking lot security could be improved as well. It is a regular occurence for me to be approached by panhandlers in the lot. Often times they are within twenty feet of the entrance doors and I have even had them knock on my window after I enter my car. When I have reported these occurences to Hy-Vee management, the response has been less than what I would have expected.

By adding a gas station the lot will shrink and the congestion will increase. I hope that the city is getting some assurances that the safety and security of shoppers will the top priority.

Rick Phillips 2705 SE 5th St Des Moines, la 50315



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