#### **PRELIMINARY OFFICIAL STATEMENT DATED NOVEMBER 19, 2013**

#### Ratings: Application Made to Standard & Poor's & Moody's Investors Service, Inc.

Assuming compliance with certain covenants, in the opinion of Ahlers & Cooney, P.C., Bond Counsel, under present law and assuming continued compliance with the requirements of the Internal Revenue Code of 1986, as amended (the "Code"), (i) interest on the Bonds is excludable from gross income of the owners thereof for federal income tax purposes and (ii) is not included as an item of tax preference in computing the federal alternative minimum tax imposed on individuals and corporations; however, interest is taken into account in computing an adjustment used in determining the federal alternative minimum tax for certain corporations, as described in the section "Tax Exemption and Related Consideration" herein. The Bonds will NOT be designated as "qualified tax-exempt obligations".

## **CITY OF DES MOINES, IOWA**

## \$40,950,000\* General Obligation Bonds, Series 2014A

BIDS RECEIVED: Wednesday, December 4, 2013, 10:00 o'clock A.M., Central Time AWARD: Wednesday, December 4, 2013, 4:30 o'clock P.M., Central Time

**Dated**: Date of Delivery (January 6, 2014) **Principal Due:** June 1, 2015-2022

# Minimum Bid: \$40,438,125

Good Faith Deposit: Required of the Purchaser Only

The \$40,950,000\* General Obligation Bonds, Series 2014A (the "Bonds") are being issued pursuant to Division III of Chapter 384 of the Code of Iowa and a resolution to be adopted by the City Council of the City of Des Moines, Iowa (the "City"). Proceeds of the Bonds will be used to pay costs of the settlement of a legal indebtedness of the City, consisting of the judgment entered by the Iowa District Court for Polk County in the Franchise Fee Litigation as described further in the "FRANCHISE FEE LITIGATION" section herein. The Bonds will be general obligations of the City for which the City will pledge its power to levy direct ad valorem taxes to the repayment of the Bonds.

The Bonds will be issued as fully registered bonds without coupons and, when issued, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"). DTC will act as securities depository for the Bonds. Individual purchases may be made in book-entry form only, in the principal amount of \$5,000 and integral multiples thereof. Purchasers will not receive certificates representing their interest in the Bonds purchased. The City's Finance Director/Treasurer, as designated Paying Agent/Registrar (the "Registrar"), will pay principal on the Bonds payable annually on each June 1, beginning June 1, 2015 and interest on the Bonds, payable initially on December 1, 2014, and thereafter on each June 1 and December 1 to DTC which will in turn remit such principal and interest to its participants for subsequent disbursement to the beneficial owners of the Bonds as described herein. Interest and principal shall be paid to the registered holder of a bond as shown on the records of ownership maintained by the registrar as of the 15<sup>th</sup> day of the month preceding such interest payment date (the "Record Date").

#### **MATURITY:** June 1 as follows:

Year	Amount*	Year	Amount*
2015	\$1,105,000	2019	\$2,110,000
2016	1,785,000	2020	2,235,000
2017	1,885,000	2021	10,840,000
2018	1,990,000	2022	19,000,000

#### \*PRINCIPAL ADJUSTMENT:

Preliminary; subject to change. The aggregate principal amount of the Bonds, and each scheduled maturity thereof, are subject to increase or reduction by the City or its designee after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$42,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive, and shall be binding upon the successful bidder.

### OPTIONAL REDEMPTION:

Bonds due after June 1, 2020 will be subject to call on said date or on any date thereafter upon terms of par plus accrued interest to date of call.

#### EXTRAORDINARY OPTIONAL REDEMPTION:

The Bonds maturing on June 1, 2022 are subject to extraordinary optional redemption as described further in the "EXTRAORDINARY OPTIONAL REDEMPTION" section herein.

The Bonds are offered, subject to prior sale, withdrawal or modification, when, as, and if issued subject to the legal opinion of Ahlers & Cooney, P.C., Bond Counsel, of Des Moines, Iowa, to be furnished upon delivery of the Bonds. It is expected that the Bonds will be available for delivery on or about January 6, 2014. This Preliminary Official Statement will be further supplemented by offering prices, interest rates, selling compensation, aggregate principal amount, principal amount per maturity, anticipated delivery date, and underwriter, together with any other information required by law, and shall constitute a "Final Official Statement" of the City with respect to the Bonds, as defined in Rule 15c2-12.

## COMPLIANCE WITH S.E.C. RULE 15c2-12

Municipal obligations (issued in an aggregate amount over \$1,000,000) are subject to General Rules and Regulations, Securities Exchange Act of 1934, Rule 15c2-12 Municipal Securities Disclosure.

**Preliminary Official Statement:** This Preliminary Official Statement was prepared for the City for dissemination to prospective bidders. Its primary purpose is to disclose information regarding the Bonds to prospective bidders in the interest of receiving competitive bids in accordance with the NOTICE OF BOND SALE and TERMS OF OFFERING contained herein. Unless an addendum is received prior to the sale, this document shall be deemed the "Near Final Official Statement".

**Review Period:** This Preliminary Official Statement has been distributed to members of the legislative body and other public officials of the City as well as to prospective bidders for an objective review of its disclosure. Comments, omissions or inaccuracies must be submitted to Public Financial Management, Inc. (the "Financial Advisor") at least two business days prior to the sale. Requests for additional information or corrections in the Preliminary Official Statement received on or before this date will <u>not</u> be considered a qualification of a bid received. If there are any changes, corrections or additions to the Preliminary Official Statement, prospective bidders will be informed by an addendum at least one business day prior to the sale.

**Final Official Statement:** Upon award of sale of the Bonds, the legislative body will authorize the preparation of a Final Official Statement that includes the offering prices, interest rates, selling compensation, aggregate principal amount, principal amount per maturity, anticipated delivery date and other information required by law and the identity of the underwriter (the "Syndicate Manager") and syndicate members. Copies of the Final Official Statement will be delivered to the Syndicate Manager within seven business days following the bid acceptance.

#### REPRESENTATIONS

No dealer, broker, salesperson or other person has been authorized by the City to give any information or to make any representations, other than those contained in the Preliminary Official Statement. This Preliminary Official Statement does not constitute any offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person, in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information, estimates and expressions of opinion herein are subject to change without notice and neither the delivery of this Preliminary Official Statement nor any sale made hereunder, shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof. This Preliminary Official Statement is submitted in connection with the sale of the securities referred to herein and may not be reproduced or used, in whole or in part, for any other purpose.

This Preliminary Official Statement and any addenda thereto were prepared relying on information of the City and other sources, which are believed to be reliable.

Bond Counsel has not participated in the preparation of this Preliminary Official Statement and is not expressing any opinion as to the completeness or accuracy of the information contained therein.

Compensation of the Financial Advisor, payable entirely by the City, is contingent upon the sale of the issue.

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## OFFICIAL BID FORM

#### NOTICE OF BOND SALE

<u>Time and Place of Sealed Bids</u>: Sealed bids for the sale of Bonds of the City of Des Moines, Iowa, will be received at the office of the Finance Director/Treasurer, City Hall, 400 Robert D. Ray Drive, in the City of Des Moines, Iowa (the "Issuer") at 10:00 o'clock A.M., on the 4th day of December, 2013. The bids will then be publicly opened and referred for action to the meeting of the City Council as stated below.

Manner of Bidding: Open bids will not be received. Bids will be received in any of the following methods:

<u>Sealed Bidding</u>: Sealed bids may be submitted and will be received at the office of the Finance Director/Treasurer, City Hall, 400 Robert D. Ray Drive, Des Moines, Iowa.

<u>Electronic Internet Bidding</u>: Electronic internet bids will be received at the office of the Finance Director/Treasurer, Des Moines, Iowa. The bids must be submitted through the PARITY<sup>®</sup> competitive bidding system.

<u>Consideration of Bids</u>: After the time for receipt of bids has passed, the close of sealed bids will be announced. Sealed bids will then be publicly opened and announced. Finally, electronic internet bids will be accessed and announced.

Sale and Award: The sale and award of the Bonds will be held at the Council Chambers, City Hall, 400 Robert D. Ray Drive, Des Moines, Iowa, at a meeting of the City Council on the above date at 4:30 o'clock P.M.

The Bonds: The Bonds to be offered are the following:

GENERAL OBLIGATION BONDS, SERIES 2014A, in the amount of \$40,950,000, to be dated the date of delivery (the "Bonds").

<u>Principal Adjustment</u>: The aggregate principal amount of the Bonds, and each scheduled maturity thereof, are subject to increase or reduction by the City or its designee after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$42,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive, and shall be binding upon the successful bidder.

Official Statement: The Issuer has issued an Official Statement of information pertaining to the Bonds to be offered, including a statement of the Terms of Offering and an Official Bid Form, which is incorporated by reference as a part of this notice. The Official Statement may be obtained by request addressed to the Finance Director/Treasurer, City Hall, 400 Robert D. Ray Drive, Des Moines, Iowa 50309 (telephone: 515/283-4523) or the financial consultant to the City, Public Financial Management, Inc., 801 Grand Avenue, Suite 3300, Des Moines, Iowa 50309 (telephone: 515/243-2600).

<u>Terms of Offering</u>: All bids shall be in conformity with and the sale shall be in accord with the Terms of Offering as set forth in the Official Statement.

Legal Opinion: Said Bonds will be sold subject to the opinion of Ahlers & Cooney, P.C., Attorneys of Des Moines, Iowa, as to the legality and their opinion will be furnished together with the printed Bonds without cost to the purchaser and all bids will be so conditioned. Except to the extent necessary to issue their opinion as to the legality of the Bonds, the attorneys will not examine or review or express any opinion with respect to the accuracy or completeness of documents, materials or statements made or furnished in connection with the sale, issuance or marketing of the Bonds. The opinion will be printed on the back of the Bonds.

<u>Rights Reserved</u>: The right is reserved to reject any or all bids, and to waive any irregularities as deemed to be in the best interests of the public.

By order of the City Council of the City of Des Moines, Iowa.

City Clerk of the City of Des Moines, Iowa

# City of Des Moines, Iowa

# Mayor/City Council

T.M. Franklin Cownie Christopher J. Coleman Skip Moore Halley Griess Robert L. Mahaffey Christine Hensley Vacant Mayor Council Member – At Large Council Member – At Large Council Member – Ward 1 Council Member – Ward 2 Council Member – Ward 3 Ward 4

# Administration

Richard A. Clark, City Manager Scott Sanders, Finance Director/Treasurer Diane Rauh, City Clerk

# **Corporation Counsel**

Jeffrey D. Lester

# Bond Counsel

Ahlers & Cooney, P.C. Des Moines, Iowa

## **Financial Advisor**

Public Financial Management, Inc. Des Moines, Iowa

#### **TERMS OF OFFERING**

## **CITY OF DES MOINES, IOWA**

Bids for the purchase of the City of Des Moines, Iowa's (the "City") General Obligation Bonds, Series 2014A (the "Bonds") will be received on Wednesday, November 20, 2013 before 10:00 o'clock A.M. Central Time after which time they will be tabulated. The City will consider award of the Bonds at 4:30 o'clock P.M. Central Time, on the same day. Questions regarding the sale of the Bonds should be directed to the City's Financial Advisor at 515-243-2600. In addition to the provisions of the official NOTICE OF BOND SALE, this section sets forth the description of certain of the terms of the Bonds as well as the TERMS OF OFFERING with which all bidders and bid proposals are required to comply, as follows:

#### DETAILS OF THE BONDS

GENERAL OBLIGATION BONDS, SERIES 2014A, in the principal amount of \$40,950,000\* to be dated the date of delivery (January 6, 2014) in the denomination of \$5,000 or multiples thereof, and will mature June 1, as follows:

Year	<u>Amount</u> *	Year	<u>Amount</u> *
2015	\$1,105,000	2019	\$2,110,000
2016	1,785,000	2020	2,235,000
2017	1,885,000	2021	10,840,000
2018	1,990,000	2022	19,000,000

\* Preliminary; subject to change. The aggregate principal amount of the Bonds, and each scheduled maturity thereof, are subject to increase or reduction by the City or its designee after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$42,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive, and shall be binding upon the successful bidder.

#### **TERM-BOND OPTION**

Bidders shall have the option of designating the Bonds as serial bonds or term bonds, or both. The bid must designate whether each of the principal amounts shown above represent a serial maturity or a mandatory redemption requirement for a term bond maturity. (See the OFFICIAL BID FORM for more information.) In any event, the above principal amount scheduled shall be represented by either serial bond maturities or mandatory redemption requirements, or a combination of both.

#### **OPTIONAL REDEMPTION**

The Bonds due after June 1, 2020 will be subject to call prior to maturity in whole, or from time to time in part, in any order of maturity and within a maturity by lot on said date or on any date thereafter at the option of the City, upon terms of par plus accrued interest to date of call. Written notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Bonds to be redeemed at the address shown on the registration books.

#### EXTRAORDINARY OPTIONAL REDEMPTION

The Bonds maturing on June 1, 2022 are subject to extraordinary optional redemption prior to maturity, in whole or from time to time in part, within the maturity by lot, on any date or dates at the option of the City following the

occurrence of an "Extraordinary Event", at a redemption price of par plus accrued interest to the date of redemption. An "Extraordinary Event" will have occurred (i) upon the effective date of an amended City ordinance that has been passed by the City Council, and approved at an election called for that purpose under Iowa Code Section 364.2(4)(f), which imposes a franchise fee on the gross revenues generated from sales of electricity and/or natural gas within the City at a rate above the current rate of five percent (5%), or (ii) if at any time the City has received and has on hand more than \$1 million in aggregate amount of unclaimed judgment proceeds from the class administrator appointed by the Iowa District Court for Polk County in the Franchise Fee Litigation, or as a result of donations to the City of refund claims from class members in the Franchise Fee Litigation. The City will covenant in the resolution authorizing issuance of the Bonds to file a material event notice on the EMMA system of the Municipal Securities Rulemaking Board upon the occurrence of an "Extraordinary Event". At any time thereafter, the City may undertake one or more extraordinary optional redemptions of the Bonds as described herein. In each case, notice of any such redemption shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Bonds to be redeemed at the address shown on the registration books.

## INTEREST ON THE BONDS

Interest on the Bonds will be payable on December 1, 2014 and semiannually on the 1<sup>st</sup> day of June and December thereafter. Interest and principal shall be paid to the registered holder of a bond as shown on the records of ownership maintained by the registrar as of the 15<sup>th</sup> day of the month preceding such interest payment date (the "Record Date"). Interest will be computed on the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board.

#### GOOD FAITH DEPOSIT

A good faith deposit in the amount of \$409,500 is required from the lowest bidder only for the Bonds. The lowest bidder is required to submit such deposit payable to the order of the City in the form of either (i) a cashier's check provided to the City or its Financial Advisor prior to the opening of bids or (ii) a wire transfer as instructed by the City's Financial Advisor not later than 12:00 P.M. Central Time on the day of sale of the Bonds. If not so received, the bid of the lowest bidder may be rejected and the City may direct the second lowest bidder to submit a deposit and thereafter may award the sale of the Bonds to the same. No interest on a deposit will accrue to the successful bidder ("Purchaser"). The deposit will be applied to the purchase price of the Bonds. In the event a Purchaser fails to honor its accepted bid proposal, the deposit will be retained by the City.

#### FORM OF BIDS AND AWARD

All bids shall be unconditional for the Bonds for a price not less than \$40,438,125, plus accrued interest, and shall specify the rate or rates of interest in conformity to the limitations set forth under the "RATES OF INTEREST" section. Bids must be submitted on or in substantial compliance with the OFFICIAL BID FORM provided by the City. The Bonds will be awarded to the bidder offering the lowest interest rate to be determined on a true interest cost (the "TIC") basis assuming compliance with the "GOOD FAITH DEPOSIT" section. The TIC shall be determined by the present value method, i.e., by ascertaining the semiannual rate, compounded semiannually, necessary to discount to present value as of the dated date of the Bonds, the amount payable on each interest payment date and on each stated maturity date or earlier mandatory redemption, so that the aggregate of such amounts will equal the aggregate purchase price offered therefore. The TIC shall be stated in terms of an annual percentage rate and shall be that rate of interest, which is twice the semiannual rate so ascertained (also known as the Canadian Method). The TIC shall be as determined by the Financial Advisor based on the TERMS OF OFFERING and all amendments, and on the bids as submitted. The Financial Advisor's computation of the TIC of each bid shall be controlling. In the event of tie bids for the lowest TIC, the Bonds will be awarded by lot.

The City will reserve the right to: (i) waive non-substantive informalities of any bid or of matters relating to the receipt of bids and award of the Bonds, (ii) reject all bids without cause and (iii) reject any bid which the City determines to have failed to comply with the terms herein.

#### **BIDDING PARAMETERS**

Each bidder's proposal must conform to the following limitations:

- 1. Each annual maturity must bear a single rate of interest from the dated date of the Bonds to the date of maturity.
- 2. Rates of interest bid must be in multiples of one-eighth or one-twentieth of one percent.
- 3. The initial price to the public for each maturity must be 98% or greater.

#### RECEIPT OF BIDS

<u>Forms of Bids</u>: Bids must be submitted on or in substantial compliance with the NOTICE OF BOND SALE, TERMS OF OFFERING and OFFICIAL BID FORM provided by the City or through PARITY<sup>®</sup> competitive bidding system (the "Internet Bid System"). The City shall not be responsible for malfunction or mistake made by any person, or as a result of the use of the electronic bid or the means used to deliver or complete a bid. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

No bid will be accepted after the time specified in the NOTICE OF BOND SALE. The time as maintained by the Internet Bid System as defined below shall constitute the official time with respect to all bids submitted. A bid may be withdrawn before the bid deadline using the same method used to submit the bid. If more than one bid is received from a bidder, the last bid received shall be considered.

<u>Sealed Bidding</u>: Sealed bids may be submitted and will be received at the office of the City Finance Director/Treasurer, City of Des Moines, 400 Robert D. Ray Drive, Des Moines, Iowa 50309.

<u>Electronic Internet Bidding</u>: Electronic internet bids must be submitted through the Internet Bid System. Information about the Internet Bid System may be obtained by calling 212-404-8102.

Each bidder shall be solely responsible for making necessary arrangements to access the Internet Bid System for purposes of submitting its Internet bid in a timely manner and in compliance with the requirements of the TERMS OF OFFERING, NOTICE OF BOND SALE and OFFICIAL BID FORM. The City is permitting bidders to use the services of the Internet Bid System solely as a communication mechanism to conduct the Internet bidding and the Internet Bid System is not an agent of the City. Provisions of the TERMS OF OFFERING, NOTICE OF BOND SALE and OFFICIAL BID FORM shall control in the event of conflict with information provided by the Internet Bid System.

#### BOOK-ENTRY-ONLY ISSUANCE

The Bonds will be issued by means of a book-entry only system with no physical distribution of bond certificates made to the public. The Bonds will be issued in fully registered form and one bond certificate, representing the aggregate principal amount of the Bonds maturing in each year will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository of the Bonds. Individual purchases of the Bonds may be made in the principal amount of \$5,000 or any multiple thereof of a single maturity through book entries made on the books and records of DTC and its participants. Principal and interest are payable by the Registrar to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by participants will be the responsibility of such participants and other nominees of beneficial owners. The Purchaser, as a condition of delivery of the Bonds, will be required to deposit the bond certificates with DTC.

#### MUNICIPAL BOND INSURANCE AT PURCHASER'S OPTION

If the Bonds qualify for issuance of any policy of municipal bond insurance or commitment therefore at the option of the bidder, the purchase of any such insurance policy or the issuance of any such commitment shall be at the sole option and expense of the Purchaser. Any increased costs of issuance of the Bonds resulting from such purchase of insurance shall be paid by the Purchaser, except that, if the City has requested and received a rating on the Bonds from a rating agency, the City will pay that initial rating fee. Any other rating agency fees shall be the responsibility of the Purchaser. Failure of the municipal bond insurer to issue the policy after the Bonds have been awarded to the Purchaser shall not constitute cause for failure or refusal by the Purchaser to accept delivery on the Bonds. The City reserves the right in its sole discretion to accept or deny changes to the financing documents requested by the insurer selected by the Purchaser.

#### DELIVERY

The Bonds will be delivered to the Purchaser through DTC in New York, New York, against full payment in immediately available cash or federal funds. The Bonds are expected to be delivered within forty-five days after the sale. Should delivery be delayed beyond sixty days from date of sale for any reason except failure of performance by a Purchaser, the Purchaser may withdraw their bid and thereafter their interest in and liability for the Bonds will cease. When the Bonds are ready for delivery, the City may give the Purchaser five working days notice of the delivery date and the City will expect payment in full on that date, otherwise reserving the right of its option to determine that the Purchaser has failed to comply with the offer of purchase.

#### INFORMATION FROM PURCHASER

The Purchaser will be required to certify to the City immediately after the opening of bids: (i) the initial public offering price of each maturity of the Bonds (not including sales to bond houses and brokers or similar persons or organizations acting in the capacity of underwriters or wholesalers) at which price a substantial amount of the Bonds (not less than 10% of each maturity) were sold to the public; or (ii) if less than 10% of any maturity has been sold, the price for that maturity determined as of the time of the sale based upon the reasonably expected initial offering price to the public; and (iii) that the initial public offering price does not exceed the fair market value of the Bonds on the sale date. The Purchaser will also be required to provide a certificate at closing confirming the information required by this paragraph.

#### OFFICIAL STATEMENT

The City has authorized the preparation of a Preliminary Official Statement containing pertinent information relative to the Bonds. The Preliminary Official Statement when further supplemented with maturity dates, principal amounts, and interest rates of the Bonds, and any other information required by law or deemed appropriate by the City, shall constitute a Final Official Statement of the City with respect to the Bonds, as that term is defined in Rule 15c2-12 of the Securities and Exchange Commission (the "Rule"). By awarding the Bonds to any underwriter or underwriting syndicate submitting an OFFICIAL BID FORM, the City agrees that no more than seven (7) business days after the date of such award, it shall provide without cost to the senior managing underwriter of the syndicate to which the Bonds are awarded up to 25 copies of the Final Official Statement to permit each "Participating Underwriter" (as that term is defined in the Rule) to comply with the provisions of such Rule. The City shall treat the senior managing underwriter of the syndicate to which the Bonds are awarded as its designated agent for purposes of distributing copies of the Final Official Statement to the Participating Underwriter. Any underwriter executing and delivering an OFFICIAL BID FORM with respect to the Bonds agrees thereby that if its bid is accepted by the City, (i) it shall accept such designation and (ii) it shall enter into a contractual relationship with all Participating Underwriters of the Bonds for purposes of assuring the receipt by each such Participating Underwriter of the Final Official Statement.

#### CONTINUING DISCLOSURE

In order to assist bidders in complying with paragraph (b)(5) of the Rule, the City will undertake, pursuant to the resolution for the Bonds and the Continuing Disclosure Certificate for the Bonds, to provide certain annual financial information and notices of the occurrence of certain material events. A description of these undertakings is set forth in APPENDIX C of this Preliminary Official Statement. The City will deliver the Continuing Disclosure Certificate at closing, and any failure on the part of the City to deliver the same shall relieve the Purchaser of its obligation to purchase the Bonds.

The City is currently compliant with its continuing disclosure undertakings. However, during the past five years the City inadvertently failed to comply with certain of its previous continuing disclosure undertakings in accordance with the Rule. While the required tables of operating data were timely filed in accordance with the previous undertakings (within 270 days after the end of the fiscal year), the Comprehensive Annual Financial Reports for the fiscal years ending June 30, 2008, 2009, 2010 and 2011 were not timely filed; however, such late filings were completed within 30 days of the 270 day requirement for each year. The City has taken steps to assure future compliance with its disclosure covenants and has timely filed its June 30, 2012 Comprehensive Annual Financial Report.

The Board of Trustees of the Des Moines Water Works (the "DMWW") is the governing body for the purposes of issuance of all water revenue bonds. The DMWW is currently compliant in all material respects with its previous undertakings under the Rule. However, during the last five years, the DMWW inadvertently failed to comply with previous disclosure covenants in accordance with the reporting requirements of paragraph (f)(3) of the Rule, concerning the timely filing of audited financial statements and the required financial and operating data tables for the fiscal year ending June 30, 3011. On July 8, 2013, the DMWW filed the outstanding audited financial statements and the outstanding financial and operating data tables in accordance with the Rule. In addition, the DMWW has implemented additional internal staffing procedures intended to assure future compliance by the DMWW with all of its disclosure covenants.

Breach of the Disclosure Covenants will not constitute a default or an "Event of Default" under the Bonds or the resolution for the Bonds. A broker or dealer is to consider a known breach of the Disclosure Covenants, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the City to observe the Disclosure Covenants may adversely affect the transferability and liquidity of the Bonds and their market price.

#### CUSIP NUMBERS

It is anticipated that the Committee on Uniform Security Identification Procedures ("CUSIP") numbers will be printed on the Bonds and the Purchaser must agree in the bid proposal to pay the cost thereof. In no event will the City, Bond Counsel or Financial Advisor be responsible for the review or express any opinion that the CUSIP numbers are correct. Incorrect CUSIP numbers on said Bonds shall not be cause for the Purchaser to refuse to accept delivery of said Bonds.

> BY ORDER OF THE CITY COUNCIL Diane Rauh, City Clerk City of Des Moines 400 Robert D. Ray Drive Des Moines, Iowa 50309

#### SCHEDULE OF BOND YEARS

# \$40,950,000\* CITY OF DES MOINES, IOWA General Obligation Bonds, Series 2014A

Bonds Dated:January 6, 2014Interest Due:December 1, 2014 and each June 1 and December 1 to maturityPrincipal Due:June 1, 2015-2022

			Cumulative
<u>Year</u>	Principal*	<b>Bond Years</b>	<b>Bond Years</b>
2015	\$1,105,000	1,550.07	1,550.07
2016	1,785,000	4,288.96	5,839.03
2017	1,885,000	6,414.24	12,253.26
2018	1,990,000	8,761.53	21,014.79
2019	2,110,000	11,399.86	32,414.65
2020	2,235,000	14,310.21	46,724.86
2021	10,840,000	80,246.11	126,970.97
2022	19,000,000	159,652.78	286,623.75

Average Maturity (dated date):

6.999 Years

# PRELIMINARY OFFICIAL STATEMENT

## **CITY OF DES MOINES, IOWA**

#### \$40,950,000\* General Obligation Bonds, Series 2014A

## **INTRODUCTION**

This Preliminary Official Statement contains information relating to the City of Des Moines, Iowa (the "City") and its issuance of \$40,950,000\* General Obligation Bonds, Series 2014A (the "Bonds"). This Preliminary Official Statement has been executed on behalf of the City by its Finance Director/Treasurer and may be distributed in connection with the sale of the Bonds authorized therein. Inquiries may be directed to Public Financial Management, Inc., 801 Grand Avenue, Suite 3300, Des Moines, Iowa 50309, or by telephoning 515-243-2600. Information can also be obtained from Mr. Scott Sanders, Finance Director/Treasurer, City of Des Moines, 400 Robert D. Ray Drive, Des Moines, Iowa, 50309, or by telephoning 515-283-4523.

#### **AUTHORITY AND PURPOSE**

The Bonds are being issued pursuant to Division III of Chapter 384 of the Code of Iowa and a resolution to be adopted by the City. Proceeds of the Bonds will be used to pay costs of the settlement of a legal indebtedness of the City, consisting of the judgment entered by the Iowa District Court for Polk County in the Franchise Fee Litigation as described further herein. The Bonds will be general obligations of the City for which the City will pledge its power to levy direct ad valorem taxes to the repayment of the Bonds.

The estimated Sources and Uses of the Bonds are as follows:

Sources of Funds	
Par Amount of Bonds	\$40,950,000.00*
Uses of Funds	
Restitution Fund	\$40,000,000.00
Post-Judgment Interest Liability	330,000.00
Underwriter's Discount	511,875.00
Cost of Issuance & Contingency	108,125.00
Total Uses	\$40,950,000.00*
*Preliminary; subject to change.	

#### **OPTIONAL REDEMPTION**

The Bonds due after June 1, 2020 will be subject to call prior to maturity in whole, or from time to time in part, in any order of maturity and within a maturity by lot on said date or on any date thereafter at the option of the City, upon terms of par plus accrued interest to date of call. Written notice of such call shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Bonds to be redeemed at the address shown on the registration books.

## EXTRAORDINARY OPTIONAL REDEMPTION

The Bonds maturing on June 1, 2022 are subject to extraordinary optional redemption prior to maturity, in whole or from time to time in part, within the maturity by lot, on any date or dates at the option of the City following the occurrence of an "Extraordinary Event", at a redemption price of par plus accrued interest to the date of redemption. An "Extraordinary Event" will have occurred (i) upon the effective date of an amended City ordinance that has been passed by the City Council, and approved at an election called for that purpose under Iowa Code Section 364.2(4)(f), which imposes a franchise fee on the gross revenues generated from sales of electricity and/or natural gas within the City at a rate above the current rate of five percent (5%), or (ii) if at any time the City has received and has on hand

more than \$1 million in aggregate amount of unclaimed judgment proceeds from the class administrator appointed by the Iowa District Court for Polk County in the Franchise Fee Litigation, or as a result of donations to the City of refund claims from class members in the Franchise Fee Litigation. The City will covenant in the resolution authorizing issuance of the Bonds to file a material event notice on the EMMA system of the Municipal Securities Rulemaking Board upon the occurrence of an "Extraordinary Event". At any time thereafter, the City may undertake one or more extraordinary optional redemptions of the Bonds as described herein. In each case, notice of any such redemption shall be given at least thirty (30) days prior to the date fixed for redemption to the registered owners of the Bonds to be redeemed at the address shown on the registration books. See "FRANCHISE FEE LITIGATION" herein for more information regarding the circumstances that may affect or cause the occurrence of an Extraordinary Event.

#### INTEREST

Interest on the Bonds will be payable on December 1, 2014 and semiannually on the 1<sup>st</sup> day of June and December thereafter. Interest and principal shall be paid to the registered holder of a bond as shown on the records of ownership maintained by the Registrar as of the 15<sup>th</sup> day of the month preceding such interest payment date (the "Record Date"). Interest will be computed on the basis of a 360-day year of twelve 30-day months and will be rounded pursuant to rules of the Municipal Securities Rulemaking Board.

#### PAYMENT OF AND SECURITY FOR THE BONDS

The Bonds are general obligations of the City and the unlimited taxing powers of the City are irrevocably pledged for their payment. Upon issuance of the Bonds, the City will levy taxes for the years and in amounts sufficient to provide 100% of annual principal and interest due on all Bonds. If, however, the amount credited to the debt service fund for payment of the Bonds is insufficient to pay principal and interest, whether from transfers or from original levies, the City must use funds in its treasury and is required to levy ad valorem taxes upon all taxable property in the City without limit as to rate or amount sufficient to pay the debt service deficiency.

#### **BOOK-ENTRY-ONLY ISSUANCE**

The information contained in the following paragraphs of this subsection "Book-Entry-Only Issuance" has been extracted from a schedule prepared by Depository Trust Company ("DTC") entitled "SAMPLE OFFERING DOCUMENT LANGUAGE DESCRIBING DTC AND BOOK-ENTRY-ONLY ISSUANCE." The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fullyregistered Security certificate will be issued for each issue of the Securities, each in the aggregate principal amount of such issue, and will be deposited with DTC. If, however, the aggregate principal amount of any issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants (the "Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation

("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (the "Indirect Participants"). DTC has Standard & Poor's rating: AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at <u>www.dtcc.com</u> and <u>www.dtcc.org</u>.

Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security (the "Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co., nor any other DTC nominee, will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date identified in a listing attached to the Omnibus Proxy.

Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC, is the responsibility of the City or Agent,

disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to Tender/Remarketing Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to Tender/Remarketing Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a bookentry credit of tendered Securities to Tender/Remarketing Agent's DTC account.

DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the City or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

## **FUTURE FINANCING**

The City may issue Sewer Revenue Refunding Bonds, Series 2014 in the spring of 2014. The City has no additional general obligation borrowing plans within the next 90 days of the date of this Preliminary Official Statement.

## FRANCHISE FEE LITIGATION

In a 2006 decision (<u>Kragnes v. City of Des Moines</u>, 714 N.W.2d 632 (Iowa 2006)), the Iowa Supreme Court ruled that the natural gas and electric franchise fees imposed by the City (at the rate of 5%) could be illegal and constitute unauthorized taxes if the fees were not reasonably related to the City's administrative and regulatory expenses incurred in the exercise of its police power. The Iowa Supreme Court also upheld a decision by the Iowa District Court for Polk County (the "District Court") to certify a class action seeking to recover any excess franchise fees. The District Court subsequently certified a class for purposes of the litigation, consisting generally of those City residents and businesses that had paid the franchise fees during specified periods. Following a trial on the merits, the District Court determined that the amount of the franchise fees received by the City exceeded the costs allowable under the Iowa Supreme Court's ruling, and ordered a refund in an amount to be determined. On March 2, 2012, the Iowa Supreme Court affirmed the District Court's certification of the class (<u>Kragnes v. City of Des Moines</u>, 810 N.W.2d 492 (Iowa 2012)), and held that members of the class are entitled to a refund of the fees that the District Court determined were collected in excess of the amounts approved in the earlier ruling. The case was remanded to the District Court to determine how to implement the refund and for the award of attorney's fees (hereinafter referred to as the "Franchise Fee Litigation").

In 2009, during the course of the Franchise Fee Litigation, Iowa law was amended to specify that a franchise fee assessed by a city may be based upon a percentage of gross revenues generated from sales by the franchise holder within the city not to exceed five percent (5%), without regard to the city's cost of inspecting, supervising, and otherwise regulating the franchise. The legislation therefore authorized the collection and usage of City's current franchise fees. However, the legislation was not retroactive and did not eliminate the refund claims asserted in the Franchise Fee Litigation.

The District Court entered judgment in favor of the plaintiff class in the amount of \$39,929,642.24, along with court costs of \$74,867.37, in the Franchise Fee Litigation. The City expects to pay the judgment in full shortly after the issuance of the Bonds, by paying the required amount to the third-party class administrator appointed by the District Court that will be responsible for issuing refunds to class members. Following payment of the judgment by the City, the class administrator will mail notices to the class members of their right to file a claim for their share of the judgment proceeds. To be eligible for payment, a completed claim form must be returned to the class administrator within a period of 150 days following the mailing of the class administrator's notice. Once all of the claims submitted during the notice period are approved and paid by the class administrator to the City or to the State of Iowa, those

being the two alternatives available to the District Court under Iowa law. In such post-payment judicial proceedings, the City will contend and urge that any and all unclaimed judgment proceeds should be paid to the City. Any such unclaimed judgment proceeds that are paid to the City may be used by the City to effect an extraordinary optional redemption of the Bonds, as described below. See also "EXTRAORDINARY OPTIONAL REDEMPTION" herein.

During the period for filing refund claims, it is expected that members of the City Council and/or City staff, along with certain other class members (or representatives of class members), will publicly urge other class members not to file a claim for their share of the judgment proceeds, or else to donate the proceeds of their refund claim, once received, back to the City. Any amounts received by the City from class members donating their refund claims back to the City may be used by the City to effect an extraordinary optional redemption of the Bonds, as described below. See also "EXTRAORDINARY OPTIONAL REDEMPTION" herein.

The aggregate amount of any such unclaimed judgment proceeds and donated refund claims that may be paid to the City in the future is speculative and cannot be determined at the present time. Nonetheless, it is possible that such amounts could be significant. As described herein, the City and certain of its officials and representatives will seek to maximize the amounts that are paid to the City through various actions and statements (including District Court filings), and all such amounts that may be received by the City from the class administrator (as a result of a subsequent District Court ruling) or class members may be used to effect one or more extraordinary optional redemptions of the Bonds. See "EXTRAORDINARY OPTIONAL REDEMPTION" herein.

In 2013, Iowa law was further amended to allow the City to amend its franchise fee ordinances and thereafter hold an election on a proposal to approve the amended ordinances and increase its current franchise fees from five percent (5%) up to a maximum of seven and one-half percent (7.50%) for seven (7) consecutive fiscal years once the franchise fee is first imposed at a rate in excess of five percent (5%), as a means of raising the funds necessary to pay the costs of the judgment, but the increased franchise fees cannot be collected after July 1, 2030. As of the date hereof, the City Council has not determined whether to amend the current ordinances and call for such an election.

As highlighted in the "EXTRAORDINARY OPTIONAL REDEMPTION" section, an "Extraordinary Event" will be deemed to occur upon the effective date of an amended City ordinance that has been passed by the City Council, and approved at an election called for that purpose under Iowa Code Section 364.2(4)(f), which imposes a franchise fee on the gross revenues generated from sales of electricity and/or natural gas within the City at a rate above the current rate of five percent (5%). City staff has estimated that a two and one half percent (2.5%) rate increase in the current franchise fees will increase the annual franchise fee revenue by approximately \$5.5 million. Under the recent legislation, any increase in the franchise fee revenue resulting from an approved rate increase could only be used by the City to 1) abate the annual debt service payments on the Bonds (estimated at approximately \$3 million) and/or 2) to implement one or more extraordinary optional redemptions of the Bonds, and redeem a portion of the June 1, 2022 maturity. Although certain members of the City Council have publicly expressed a desire to increase the current franchise fees, there can be no assurance as to whether or when the City Council will act to amend its ordinances and call for an election on a proposal to increase the franchise fees, or if such an election (which would be subject to a majority vote) will be approved by the voters of the City. The recent legislation does not limit the number of subsequent elections that could be called in the event a proposal to increase the franchise fees does not receive a majority vote at an election called for that purpose.

## LITIGATION

The City is not aware of any other threatened or pending litigation challenging the validity of the Bonds, or any other litigation which could have a negative material impact upon the City's ability to meet its financial obligations.

#### **DEBT PAYMENT HISTORY**

The City knows of no instance in which it has defaulted in the payment of principal or interest on its debt.

## LEGALITY

The Bonds are subject to approval as to certain matters by Ahlers & Cooney, P.C. of Des Moines, Iowa as Bond Counsel. Bond Counsel has not participated in the preparation of this Preliminary Official Statement and will not pass upon its accuracy, completeness or sufficiency. Bond Counsel has not examined, nor attempted to examine or verify, any of the financial or statistical statements or data contained in this Preliminary Official Statement, and will express no opinion with respect thereto. The form of Legal Opinion as set out in APPENDIX A to this Preliminary Official Statement will be delivered at closing.

## TAX EXEMPTION AND RELATED CONSIDERATIONS

Federal tax law contains a number of requirements and restrictions that apply to the Bonds, including investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of bond or note proceeds and facilities financed with bond or note proceeds, and certain other matters. The City has covenanted to comply with all requirements that must be satisfied in order for the interest on the Bonds to be excludable from gross income for federal income tax purposes. Failure to comply with certain of such covenants could cause interest on the Bonds to become includable in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

Subject to the City's compliance with the above-referenced covenants, under present law, in the opinion of Bond Counsel, the interest on the Bonds is excluded from gross income for federal income tax purposes and interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, with respect to corporations (as defined for federal income tax purposes), such interest is included in adjusted current earnings for the purpose of determining the alternative minimum tax imposed on such corporations.

The interest on the Bonds is not exempt from present Iowa income taxes.

Prospective purchaser of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, corporations subject to the branch profits tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security or Railroad Retirement benefits and taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchaser of the Bonds should consult their tax advisors as to collateral federal income tax consequences.

<u>Not Qualified Tax-Exempt Bonds</u>: The City will **NOT** designate the Bonds as qualified tax-exempt obligations under Section 265(b)(3) of the Internal Revenue Code of 1986, as amended (the "Code"); therefore the Bonds will **NOT** be bank qualified.

Tax Accounting Treatment of Discount and Premium on Certain Bonds: The initial public offering price of certain Bonds (the "Discount Bonds") may be less than the amount payable on such Bonds at maturity. An amount equal to the difference between the initial public offering price of Discount Bonds (assuming that a substantial amount of the Discount Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes original issue discount to the initial purchaser of such Discount Bonds. A portion of such original issue discount allocable to the holding period of such Discount Bonds by the initial purchaser will, upon the disposition of such Discount Bonds (including by reason of its payment at maturity), be treated as interest excludable from gross income, rather than as taxable gain, for federal income tax purposes, on the same terms and conditions as those for other interest on the Bonds described under "TAX EXEMPTION AND RELATED CONSIDERATIONS". Such interest is considered to be accrued actuarially in accordance with the constant interest method over the life of the Discount Bonds, taking into account the semiannual compounding of accrued interest, at the yield to maturity on such Discount Bonds and generally will be allocated to an original purchaser in a different amount from the amount of the payment denominated as interest actually received by the original purchaser during the tax year.

However, such interest may be required to be taken into account in determining the amount of the branch profits tax applicable to certain foreign corporations doing business in the United States, even though there will not be a corresponding cash payment. In addition, the accrual of such interest may result in certain other collateral federal income tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, S corporations with "subchapter C" earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Moreover, in the event of the redemption, sale or other taxable disposition of the Discount Bonds by the initial owner prior to maturity, the amount realized by such owner in excess of the basis of such Discount Bonds in the hands of such owner (adjusted upward by the portion of the original issue discount allocable to the period for which such Discount Bonds were held) is includable in gross income.

Owners of Discount Bonds should consult with their own tax advisors with respect to the determination of accrued original issue discount on Discount Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

The initial public offering price of certain Bonds (the "Premium Bonds") may be greater than the amount of such Bonds at maturity. An amount equal to the difference between the initial public offering price of the Premium Bonds (assuming that a substantial amount of the Premium Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes a premium to the initial purchaser of such Premium Bonds. The basis for federal income tax purposes of the Premium Bonds in the hands of such initial purchaser must be reduced each year by the amortizable bond or note premium, although no federal income tax deduction is allowed as a result of such reduction in basis for amortizable bond or note premium. Such reduction in basis will increase the amount of any loss) to be recognized for federal income tax purposes upon a sale or other taxable disposition of the Premium Bonds. The amount of premium which is amortizable each year by an initial purchaser is determined by using such purchaser's yield to maturity.

Purchaser of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable bond or note premium on Premium Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

## **RELATED TAX MATTERS**

<u>Information Reporting and Back-up Withholding; Audits</u>: In general, information reporting requirements will apply with respect to payments to an owner of principal and interest (and with respect to annual accruals of OID) on the Bonds, and with respect to payments to an owner of any proceeds from a disposition of the Bonds. This information reporting obligation, however, does not apply with respect to certain owners including corporations, tax-exempt organizations, qualified pension and profit sharing trusts, and individual retirement accounts. In the event that an owner subject to the reporting requirements described above fails to supply its correct taxpayer identification number in the manner required by applicable law or is notified by the Internal Revenue Service (the "Service") that it has failed to properly report payments of interest and dividends, a backup withholding tax (currently at a rate of 28%) generally will be imposed on the amount of any interest and principal and the amount of any sales proceeds received by the owner on or with respect to the Bonds.

Any amounts withheld under the backup withholding provisions may be credited against the United States federal income tax liability of the beneficial owner, and may entitle the beneficial owner to a refund, provided that the required information is furnished to the Service.

The Service has an ongoing program of auditing tax-exempt obligations to determine whether, in the view of the Service, interest on such tax-exempt obligations is includable in the gross income of the owners thereof for federal income tax purposes. It cannot be predicted whether or not the Service will commence an audit of the Bonds. If an audit is commenced, under current procedures the Service may treat the City as a taxpayer and the bondholders may

have no right to participate in such procedure. The commencement of an audit could adversely affect the market value and liquidity of the Bonds until the audit is concluded, regardless of the ultimate outcome.

<u>Future Legislation</u>: Current and future legislative proposals, if enacted into law, or clarification of the Code may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Bonds from realizing the full current benefit of the tax status of such interest. As one example, legislation has been proposed by the Obama Administration that would limit the exclusion from gross income of interest on obligations like the Bonds to some extent for taxpayers whose income is subject to higher marginal income tax rates. Other proposals have been made that could significantly reduce the benefit of, or otherwise affect, the exclusion from gross income of interest on obligations like the Bonds. The introduction or enactment of any such legislative proposals or clarification of the Code may also affect, perhaps significantly, the market price for, or marketability of, the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors regarding any pending or proposed federal tax legislation, as to which Bond Counsel expresses no opinion.

<u>Opinion</u>: Bond Counsel's opinion is not a guarantee of a result, or of the transaction on which the opinion is rendered, or of the future performance of parties to the transaction, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the City described in this section. No ruling has been sought from the Service with respect to the matters addressed in the opinion of Bond Counsel and Bond Counsel's opinion is not binding on the Service. Bond Counsel assumes no obligation to update its opinion after the issue date to reflect any further action, fact or circumstance, or change in law or interpretation, or otherwise.

## RATINGS

The City has requested a rating on the Bonds from Moody's Investors Service ("Moody's") and Standard & Poor's ("S&P"). Currently, Moody's and S&P rate the City's outstanding general obligation long-term debt 'Aa1' and 'AAA' respectively. Such ratings reflect only the view of the rating agencies and any explanation of the significance of such rating may only be obtained from the respective rating agency. There is no assurance that such ratings will continue for any period of time or that they will not be revised or withdrawn. Any revision or withdrawal of the ratings may have an effect on the market price of the Bonds.

## FINANCIAL ADVISOR

The City has retained Public Financial Management, Inc., Des Moines, Iowa as financial advisor (the "Financial Advisor") in connection with the preparation of the issuance of the Bonds. In preparing the Preliminary Official Statement, the Financial Advisor has relied on government officials, and other sources to provide accurate information for disclosure purposes. The Financial Advisor is not obligated to undertake, and has not undertaken, an independent verification of the accuracy, completeness, or fairness of the information contained in the Preliminary Official Statement. Public Financial Management, Inc. is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

## CONTINUING DISCLOSURE

In order to assist bidders in complying with paragraph (b)(5) of the Rule, the City will undertake, pursuant to the resolution for the Bonds and the Continuing Disclosure Certificate for the Bonds, to provide certain annual financial information and notices of the occurrence of certain material events. A description of these undertakings is set forth in APPENDIX C of this Preliminary Official Statement. The City will deliver the Continuing Disclosure Certificate at closing, and any failure on the part of the City to deliver the same shall relieve the Purchaser of its obligation to purchase the Bonds.

The City is currently compliant with its continuing disclosure undertakings. However, during the past five years the City inadvertently failed to comply with certain of its previous continuing disclosure undertakings in accordance with the Rule. While the required tables of operating data were timely filed in accordance with the previous undertakings

(within 270 days after the end of the fiscal year), the Comprehensive Annual Financial Reports for the fiscal years ending June 30, 2008, 2009, 2010 and 2011 were not timely filed; however, such late filings were completed within 30 days of the 270 day requirement for each year. The City has taken steps to assure future compliance with its disclosure covenants and has timely filed its June 30, 2012 Comprehensive Annual Financial Report.

The Board of Trustees of the Des Moines Water Works (the "DMWW") is the governing body for the purposes of issuance of all water revenue bonds. The DMWW is currently compliant in all material respects with its previous undertaking under the Rule. However, during the last five years, the DMWW inadvertently failed to comply with previous disclosure covenants in accordance with the reporting requirements of paragraph (f)(3) of the Rule, concerning the timely filing of audited financial statements and the required financial and operating data tables for the fiscal year ending June 30, 3011. On July 8, 2013, the DMWW filed the outstanding audited financial statements and the outstanding financial and operating data tables in accordance with the Rule. In addition, the DMWW has implemented additional internal staffing procedures intended to assure future compliance by the DMWW with all of its disclosure covenants.

Breach of the Disclosure Covenants will not constitute a default or an "Event of Default" under the Bonds or the resolution for the Bonds. A broker or dealer is to consider a known breach of the Disclosure Covenants, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the City to observe the Disclosure Covenants may adversely affect the transferability and liquidity of the Bonds and their market price.

## CERTIFICATION

The City has authorized the distribution of this Preliminary Official Statement for use in connection with the initial sale of the Bonds. I have reviewed the information contained within this Preliminary Official Statement prepared on behalf of the City of Des Moines, Iowa, by Public Financial Management, Inc., Des Moines, Iowa and said Preliminary Official Statement does not contain any material misstatements of fact nor omission of any material fact regarding the issuance of \$40,950,000\* General Obligation Bonds, Series 2014A.

CITY OF DES MOINES, IOWA /s/ Scott Sanders, Finance Director/Treasurer

## **CITY PROPERTY VALUES**

#### **IOWA PROPERTY VALUATIONS**

In compliance with Section 441.21 of the Code of Iowa, the State Director of Revenue annually directs the county auditors to apply prescribed statutory percentages to the assessments of certain categories of real property. The Polk and Warren County Auditors adjusted the final actual values for 2012. The reduced values, determined after the application of rollback percentages, are the Taxable Values subject to tax levy. For assessment year 2012, the Taxable Value rollback rate was 52.8166% of Actual Value for residential property; 59.9334% of Actual Value for agricultural property; and 100% of Actual Value for commercial, industrial, railroad and utility property.

The Legislature's intent has been to limit the growth of statewide taxable valuations for the specific classes of property to 4% annually. Political subdivisions whose taxable values are thus reduced or are unusually low in growth are allowed to appeal the valuations to the State Appeal Board.

#### 1/1/2012 VALUATIONS (Taxes payable July 1, 2013 through June 30, 2014)

	100% Actual Value	Taxable Value (With Rollback)
Residential	\$7,267,055,372	\$3,814,798,389
Commercial	2,346,478,803	2,346,478,803
Industrial	166,662,361	166,662,361
Railroad	16,509,244	16,509,244
Utilities w/o Gas & Electric	38,883,380	38,883,380
Gross valuation	\$9,835,589,160	\$6,383,332,177
Less military exemption	(14,934,518)	(14,934,518)
Net valuation	\$9,820,654,642	\$6,368,397,659
TIF Increment (used to compute Debt service levies and		
Constitutional debt limit)	\$735,935,354	\$735,935,354
Taxed separately		
Gas & Electric Utilities	\$350,675,644	\$227,111,429
Ag. Land	\$9,328,700	\$5,591,007
Ag. Buildings	\$996,200	\$597,058

# 2012 GROSS TAXABLE VALUATION BY CLASS OF PROPERTY <sup>1)</sup>

	Taxable <u>Valuation</u>	Percent <u>Total</u>
Residential	\$3,814,798,389	57.71%
Commercial	2,346,478,803	35.50%
Industrial, Railroad & Utility	222,054,985	3.36%
Gas & Electric Utilities	227,111,429	3.43%
Total Gross Taxable Valuation	\$6,610,443,606	100.00%

<sup>1)</sup> Excludes Taxable TIF Increment, Ag. Land and Ag. Buildings.

#### TREND OF VALUATIONS

			Taxable	
Assessment	Payable		Valuation	Taxable
Year	Fiscal Year	100% Actual Valuation	(With Rollback)	TIF Increment
2008	2009-10	\$10,708,629,698	\$6,037,631,219	\$711,108,790
2009	2010-11	11,051,949,782	6,397,515,722	629,710,790
2010	2011-12	11,163,960,293	6,583,898,786	611,989,020
2011	2012-13	10,836,883,434	6,440,220,679	700,007,540
2012	2013-14	10,917,590,540	6,595,509,088	735,935,354

The 100% Actual Valuations, before rollback and after reduction of military exemption, include Ag. Land, Ag. Buildings, Taxable TIF Increment and Gas & Electric Utilities. The Taxable Valuations, with the rollback and after the reduction of military exemption, include Gas & Electric Utilities and exclude Ag. Land, Ag. Buildings and Taxable TIF Increment. Iowa cities certify operating levies against Taxable Valuation excluding the Taxable TIF Increment and debt service levies are certified against Taxable Valuations including the Taxable TIF Increment.

## LARGER TAXPAYERS 1)

Taxpayer	Type of Property/Business	1/1/2012 <u>Taxable Valuation</u>
Mid-American Energy	Electric Company	\$226,802,111
Principal Mutual Life	Insurance Company	192,814,820
Nationwide Mutual Life	Insurance Company	171,472,280
Wellmark	Insurance Company	116,314,200
Wells Fargo Financial	Banking Services	95,934,105
Employers Mutual Casualty	Insurance Company	53,082,572
Mercy Medical	Hospital	39,684,572
Iowa Methodist Hospital	Hospital	35,561,390
Meredith Corporation	Publishing	32,330,998
Merle Hay Mall	Commercial	30,337,200

<sup>1)</sup> This list represents larger taxpayers in this jurisdiction, not necessarily the top 10 taxpayers.

## **RECENT PROPERTY TAX LEGISLATION**

During the 2013 legislative session, the Iowa General Assembly enacted Senate File 295 (the "Act"), which the Governor signed into law on June 12, 2013. Among other things, the Act (i) reduces the maximum annual taxable value growth percent, due to revaluation of existing residential and agricultural property, from the current 4% to 3%, (ii) assigns a "rollback" (the percentage of a property's value that is subject to tax) to commercial, industrial and railroad property of 95% for the 2013 assessment year and 90% for the 2014 assessment year and all years thereafter, (iii) creates a new property tax classification for multi-residential properties (mobile home parks, manufactured home communities, land-lease communities, assisted living facilities and property primarily used or intended for human habitation containing three or more separate dwelling units) ("Multi-residential Property") that begins in the 2015 assessment year, and assigns a declining rollback percentage of 3.75 percent to such properties for each subsequent year until 2021 assessment year (the rollback percentage for Multi-residential Properties will be equal to the residential rollback percentage in 2022 assessment year and thereafter) and (iv) exempts a specified portion of the assessed value of telecommunication properties.

The Act includes a standing appropriation to replace some of the tax revenues lost by local governments, including tax increment districts, resulting from the new rollback for commercial and industrial property. Prior to Fiscal Year 2017-18, the appropriation is a standing unlimited appropriation, but beginning in Fiscal Year 2017-18 the standing appropriation cannot exceed the actual Fiscal Year 2016-17 appropriation amount. The appropriation does not replace losses to local governments resulting from the Act's provisions that reduce the annual revaluation growth limit for residential and agricultural properties to 3% from 4%, the gradual transition for Multi-residential Property from the commercial rollback percentage (100% of Actual Value) to the residential rollback percentage (currently 52.8166% of Actual Value), or the reduction in the percentage of telecommunications property that is subject to taxation.

Given the wide scope of the statutory changes, and the State of Iowa's discretion in establishing the annual replacement amount that is appropriated each year commencing in Fiscal Year 2017-18, the impact of the Act on the City's future property tax collections is uncertain and the City is unable to accurately assess the financial impact of the Act's provisions on the City's future operations.

In Moody's Investor Service US Public Finance Weekly Credit Outlook, dated May 30, 2013, Moody's Investor Service ("Moody's") projected that local governments in the State of Iowa are likely to experience modest reductions in property tax revenues starting in Fiscal Year 2014-15 as a result of the Act, with sizeable reductions possible starting in Fiscal Year 2017-18. According to Moody's, local governments that may experience disproportionately higher revenue losses include regions that have a substantial commercial base, a large share of Multi-residential Property (such as college towns), or significant amounts of telecommunications property.

Notwithstanding any decrease in property tax revenues that may result from the Act, Iowa Code section 76.2 provides that when an Iowa political subdivision issues general obligation bonds, "the governing authority of these political subdivisions before issuing bonds shall, by resolution, provide for the assessment of an annual levy upon all the taxable property in the political subdivision sufficient to pay the interest and principal of the bonds within a period named not exceeding twenty years. A certified copy of this resolution shall be filed with the county auditor or the auditors of the counties in which the political subdivision is located; and the filing shall make it a duty of the auditors to enter annually this levy for collection from the taxable property within the boundaries of the political subdivision until funds are realized to pay the bonds in full."

From time to time, other legislative proposals may be considered by the Iowa General Assembly that would, if enacted, alter or amend one or more of the property tax matters described in this Preliminary Official Statement. It cannot be predicted whether or in what forms any of such proposals may be enacted, and there can be no assurance that such proposals will not apply to valuation, assessment or levy procedures for the levy of taxes by the City.

#### **CITY INDEBTEDNESS**

#### **DEBT LIMIT**

Article XI, Section 3 of the State of Iowa Constitution limits the amount of debt outstanding at any time of any county, municipality or other political subdivision to no more than 5% of the actual value of all taxable property within the corporate limits, as taken from the last state and county tax list. The debt limit for the City, based on its 2012 actual valuation currently applicable to the fiscal year 2013-14, is as follows:

2012 Actual Valuation of Property	\$10,932,525,058
Less: Military Exemption	(14,934,518)
Subtotal	\$10,917,590,540
Legal Debt Limit of 5%	0.05
Legal Debt Limit	\$545,879,527
Less: General Obligation Debt Subject to Debt Limit	(439,165,000)
Less: Lease Debt Paid by Taxes	$(2,856,814)^{1)}$
Less: Section 108 Loan	$(463,749)^{(2)}$
Less: TIF Rebate Agreements	$(12,663,194)^{3}$
Legal Debt Margin	\$90,730,770

1) Amount represents the principal outstanding on five lease notes payable from the debt service levy.

2) Amount represents the portion of the \$8.5 million Section 108 Loan that is subject to the FY 2013-14 debt limit.

3) Amount represents TIF Rebate Agreements and obligations that are subject to the FY 2013-14 debt limit.

#### **DIRECT DEBT**

#### General Obligation Debt Paid by Property Taxes (Includes the Bonds)

Date <u>of Issue</u>	Original <u>Amount</u>	Purpose	Final <u>Maturity</u>	Principal Outstanding <u>As of 1/6/14</u>
12/05E	\$20,825,000	Refunding	6/20	\$12,690,000
8/06A	20,295,000	Various Purpose	6/14	905,000 <sup>1)</sup>
6/07B	18,255,000	Various Purpose	6/27	14,850,000
6/08D	24,055,000	Various Purpose	6/28	20,535,000
6/09C	16,045,000	Refunding	6/19	8,175,000
6/09E	19,605,000	Various Purpose	6/29	17,700,000
6/09G	3,115,000	Various Purpose	6/19	2,060,000
1/10A	15,320,000	Refunding	6/24	10,860,000
1/10C	18,855,000	Refunding	6/16	5,340,000
6/10D	20,790,000	Various Purpose	6/30	19,195,000
12/10H	52,395,000	Refunding	6/25	49,570,000
6/11A	32,365,000	Various Purpose/Refunding	6/31	28,720,000
6/12A	19,965,000	Various Purpose	6/32	19,795,000
6/12C	2,745,000	Various Purpose	6/17	2,220,000
8/13A	27,880,000	Various Purpose	6/33	27,880,000
8/13B	14,200,000	Refunding	6/26	14,200,000
1/14A	40,950,000*	Franchise Fee	6/22	40,950,000*
Subtotal				\$295,645,000*

1) The 2015-2026 maturities will be crossover refunded by the Series 2013B Bonds on June 1, 2014.

## General Obligation Debt Paid by Tax Increment

Date	Original		Final	Principal Outstanding
of Issue	Amount	Purpose	<u>Maturity</u>	<u>As of 1/6/14</u>
6/05C	\$10,000,000	Various Purpose	6/23	\$9,270,000
12/05E	7,360,000	Refunding	6/20	4,730,000
8/06B	9,210,000	Various Purpose	6/14	440,000 <sup>1)</sup>
4/07A	4,635,000	Taxable - Refunding	6/19	2,680,000
6/07B	160,000	Various Purpose (TIF Portion)	6/27	135,000
6/07C	15,045,000	Various Purpose	6/22	10,120,000
6/08E	6,325,000	Various Purpose	6/23	4,620,000
6/09A	1,155,000	Refunding	6/14	215,000
6/09B	2,870,000	Refunding	6/21	2,035,000
6/09C	15,210,000	Refunding	6/19	5,655,000
6/09F	3,055,000	Various Purpose	6/17	1,600,000
1/10A	670,000	Refunding	6/14	175,000
1/10 <b>B</b>	13,440,000	Refunding	6/24	13,140,000
1/10C	3,775,000	Refunding	6/16	1,180,000
6/10D	4,540,000	Various Purpose	6/19	4,170,000
12/10H	12,965,000	Refunding	6/23	11,695,000
6/11A	13,155,000	Various Purpose/Refunding	6/26	11,395,000
6/12B	6,895,000	Various Purpose	6/28	6,705,000
6/12C	1,530,000	Various Purpose	6/22	1,410,000
8/13A	9,210,000	Various Purpose	6/32	9,210,000
8/13B	6,850,000	Refunding	6/26	6,850,000
Subtotal				\$107,430,000

1) The 2015-2026 maturities will be crossover refunded by the Series 2013B Bonds on June 1, 2014.

# General Obligation Debt Paid by Enterprise Funds

Date of Issue	Original <u>Amount</u>	Purpose	Final <u>Maturity</u>	Principal Outstanding <u>As of 1/6/14</u>
9/12D 9/12E 9/12F	\$13,210,000 10,825,000 13,030,000	Sanitary Sewer Improvements Stormwater Improvements Parking Refunding	6/32 6/32 6/20	\$12,570,000 10,490,000 <u>13,030,000</u>
Subtotal				\$36,090,000
Summary of (	General Obligation	Debt Outstanding		
General Obliga General Obliga General Obliga	\$295,645,000* 107,430,000 <u>36,090,000</u>			
Total General Obligation Debt Subject to Limit:				\$439,165,000*

## **G.O. Debt Paid by Taxes (Includes the Bonds)**

	Current O	utstanding	Bo	nds	Total Out	standing	
Fiscal <u>Year</u>	Principal	Principal and Interest	Principal*	Principal and Interest*	Total Outstanding <u>Principal</u> *	Total Outstanding Principal <u>and Interest</u> *	Build America Bond Federal <u>Subsidy</u> <sup>1)</sup>
2013-14 2014-15 2015-16 2016-17 2017-18 2018-19 2019-20 2020-21 2021-22 2022-23 2023-24 2024-25 2025-26 2026-27 2027-28 2028-29 2029-30 2030-31 2031-32 2032-33	\$19,396,000 18,652,000 18,686,000 17,513,000 16,712,000 16,101,000 15,360,000 14,620,000 14,265,000 13,760,000 12,740,000 12,740,000 12,150,000 10,175,000 9,055,000 7,920,000 6,830,000 5,065,000 3,400,000	\$25,027,101 28,553,120 27,909,278 26,063,384 24,598,033 23,307,123 21,888,303 20,475,215 19,470,934 18,325,546 16,705,084 15,563,968 14,313,403 13,234,390 12,077,169 10,497,595 8,950,900 7,519,313 5,449,900 3,553,000	\$1,105,000 1,785,000 1,885,000 2,110,000 2,235,000 10,840,000 19,000,000	\$2,933,531 3,077,458 3,154,253 3,229,093 3,307,303 3,381,663 11,925,200 19,760,000	\$19,396,000 19,757,000 20,471,000 19,398,000 18,702,000 18,211,000 17,595,000 25,460,000 33,265,000 13,760,000 12,740,000 12,150,000 11,440,000 10,855,000 10,175,000 9,055,000 7,920,000 6,830,000 5,065,000 3,400,000	\$25,027,101 31,486,651 30,986,735 29,217,636 27,827,125 26,614,425 25,269,965 32,400,415 39,230,934 18,325,546 16,705,084 15,563,968 14,313,403 13,234,390 12,077,169 10,497,595 8,950,900 7,519,313 5,449,900 3,553,000	(\$152,915) (298,707) (290,904) (281,623) (272,049) (261,855) (250,941) (232,590) (212,745) (191,458) (168,889) (144,607) (118,780) (91,513) (62,690) (32,194)
Total	\$254,695,000		\$40,950,000		\$295,645,000		

1) Beginning in FY 2013-14, the federal government reduced the Build America Bond subsidy payment by 7.20% for the June 2014 interest payment and thereafter.

# G.O. Debt Paid by TIF

# Total Outstanding

		Total
	Total	Outstanding
Fiscal	Outstanding	Principal
Year	Principal	and Interest
2013-14	\$11,539,000	\$13,746,391
2014-15	9,583,000	13,311,436
2015-16	9,614,000	13,000,959
2016-17	9,827,000	12,870,119
2017-18	9,788,000	12,466,259
2018-19	9,899,000	12,200,008
2019-20	8,215,000	10,124,620
2020-21	7,915,000	9,486,333
2021-22	7,835,000	9,079,894
2022-23	5,810,000	6,727,774
2023-24	3,870,000	4,546,131
2024-25	2,610,000	3,137,806
2025-26	2,710,000	3,141,381
2026-27	1,400,000	1,731,206
2027-28	1,430,000	1,714,931
2028-29	1,280,000	1,517,469
2029-30	1,325,000	1,508,069
2030-31	1,365,000	1,490,100
2031-32	<u>1,415,000</u>	1,478,675
Total	\$107,430,000	

# G.O. Debt Paid by Enterprise Funds

# Total Outstanding

	Total	Total Outstanding
Fiscal	Outstanding	Principal
Year	Principal	and Interest
2013-14	\$2,785,000	\$3,251,550
2014-15	2,360,000	3,237,400
2015-16	2,390,000	3,219,200
2016-17	2,425,000	3,205,400
2017-18	2,465,000	3,191,200
2018-19	3,910,000	4,581,100
2019-20	3,995,000	4,568,000
2020-21	1,115,000	1,587,800
2021-22	1,140,000	1,579,350
2022-23	1,175,000	1,580,150
2023-24	1,205,000	1,574,900
2024-25	1,240,000	1,573,750
2025-26	1,280,000	1,576,550
2026-27	1,320,000	1,578,150
2027-28	1,360,000	1,578,550
2028-29	1,405,000	1,582,750
2029-30	1,455,000	1,590,600
2030-31	1,505,000	1,596,950
2031-32	1,560,000	1,606,800
Total	\$36,090,000	

## **OTHER DEBT**

## Lease Debt Supported by Taxes

The City has lease debt payable from taxes as follows:

Date of Issue	Original <u>Amount</u>	Purpose	Final <u>Maturity</u>	Principal Outstanding <u>As of 1/6/14</u>
12/09	\$589,949	Supplement DLL5 (MLS5)	6/15	\$165,562
1/10	254,018	Supplement DLL D-1b	6/15	104,498
2/10	396,718	Supplement DLL D-1a	6/15	162,887
7/11	942,038	Supplement #1	6/18	637,038
8/12	1,880,000	Supplement #3	6/22	1,786,829
ubtotal				\$2,856,814

Subtotal

# Lease Debt Paid by Taxes

## **Current Outstanding** Lease Debt Paid by Taxes

Fiscal <u>Year</u>	Current Outstanding <u>Principal</u>	Current Outstanding Principal and Interest
2013-14	\$373,327	\$419,690
2014-15	544,188	621,034
2015-16	337,383	395,063
2016-17	349,370	395,063
2017-18	361,821	395,063
2018-19	213,966	236,163
2019-20	219,674	236,163
2020-21	225,534	236,163
2021-22	<u>231,551</u>	236,162
Total	\$2,856,814	

## **Revenue Debt Supported by Sewer Revenues**

The City has revenue debt payable from net revenues of the Sewer Enterprise Fund as follows:

Date of Issue	Original <u>Amount</u>	Purpose	Final <u>Maturity</u>	Principal Outstanding <u>As of 1/6/14</u>
11/04G	\$5,160,000	Sewer Improvements	6/19	\$3,390,000
11/04H	14,040,000	Sewer Revenue Refunding	6/20	10,520,000
11/04I	5,965,000	Sewer Improvements (SRF)	6/25	3,990,000
Subtotal				\$17,900,000

Date <u>of Issue</u> 6/95	Original <u>Amount</u> \$809,840	Purpose Sewer Revenue (SRF Loan No. 4)	Final <u>Maturity</u> 6/15	Principal Outstanding <u>As of 1/6/14</u> \$87,834 <sup>1)</sup>
6/95	7,985,127	Sewer Revenue (SRF Loan No. 4)	6/16	1,691,704 <sup>2)</sup>
6/96	4,382,792	Sewer Revenue (SRF Loan No. 7)	6/18	1,452,164 <sup>3)</sup>
11/04B	24,191,647	Sewer Improvements	6/14	479,553 <sup>4)</sup>
12/06	11,313,574	Sewer Improvements	6/36	10,524,649 5)
6/08A	5,732,440	Sewer Improvements(SRF)	6/39	5,794,951 <sup>6)</sup>
4/10A	3,074,450	Sewer Improvements(SRF)	6/40	3,061,647 <sup>7)</sup>
6/10C-1	1,121,921	Sewer Improvements(SRF)	6/32	1,129,135 <sup>8)</sup>
6/10C-2	12,060,645	Sewer Improvements(SRF)	6/32	11,663,023 <sup>9)</sup>
5/11A	33,657,615	Sewer Improvements(SRF)	6/42	33,890,435 <sup>10)</sup>
5/11C	3,347,063	Sewer Improvements(SRF)	6/41	3,537,593 <sup>11)</sup>
12/11D	5,628,301	Sewer Improvements(SRF)	6/43	5,422,176 <sup>12)</sup>
5/12C	10,529,114	Sewer Improvements(SRF)	6/43	10,167,300 <sup>13)</sup>
5/12D	4,094,656	Sewer Improvements(SRF)	6/42	3,953,385 <sup>14)</sup>
11/12G	8,578,900	Sewer Improvements(SRF)	6/44	8,283,880 <sup>15)</sup>
4/13A	4,349,345	Sewer Improvements(SRF)	6/43	4,349,345 <sup>16)</sup>
6/13B	19,133,993	Refunding	6/34	<u>19,133,993</u> <sup>17)</sup>
Subtotal				\$124,622,767

#### Des Moines Metropolitan Wastewater Reclamation Authority ("WRA")

The amounts below represent the City's share of the debt service payments of the various issues. Other participating communities of the WRA pay the remaining amount. Flow-based allocations are subject to change on an annual basis; as such the amount outstanding may be greater than the amount issued due to fluctuations in flow.

- 1) The City's share of the WRA's SRF Loan No. 4 outstanding in the amount of \$427,000.
- 2) The City's share of the WRA's SRF Loan No. 6 outstanding in the amount of \$2,380,000.
- 3) The City's share of the WRA's SRF Loan No. 7 outstanding in the amount of \$2,043,000.
- 4) The City's flow-based share of the WRA's Series 2004B outstanding in the amount of \$1,310,000. The 2015-2034 maturities were advance refunded by the WRA's Series 2013B on June 1, 2014.
- 5) The City's flow-based share of the WRA's Series 2006 outstanding in the amount of \$34,145,000.
- 6) The City's flow-based share of the WRA's Series 2008A SRF loan outstanding in the amount of \$15,390,000.
- 7) The City's flow-based share of the WRA's Series 2010A SRF loan outstanding in the amount of \$8,131,000.
- 8) The City's flow-based share of the WRA's Series 2010C-1 SRF loan outstanding in the amount of \$1,999,000.
- 9) The City's flow-based share of the WRA's Series 2010C-2 SRF loan outstanding in the amount of \$20,648,000.
- 10) The City's flow-based share of the WRA's Series 2011A SRF loan outstanding in the amount of \$59,999,000.
- 11) The City's flow-based share of the WRA's Series 2011C SRF loan outstanding in the amount of \$9,395,000.
- 12) The City's flow-based share of the WRA's Series 2011D SRF loan outstanding in the amount of \$14,400,000.
- 13) The City's flow-based share of the WRA's Series 2012C SRF loan outstanding in the amount of \$18,000,000.
- 14) The City's flow-based share of the WRA's Series 2012D SRF loan outstanding in the amount of \$6,999,000.
- 15) The City's flow-based share of the WRA's Series 2012G SRF loan outstanding in the amount of \$22,000,000.
- 16) The City's flow-based share of the WRA's Series 2013A SRF loan outstanding in the amount of \$7,700,000.
- 17) The City's flow-based share of the WRA's Series 2013B outstanding in the amount of \$56,420,000.

#### **Total Sewer Revenue Debt Outstanding:**

\$142,522,767

### **Revenue Debt Supported by Stormwater Revenues**

Date of Issue	Original <u>Amount</u>	Purpose	Final <u>Maturity</u>	Principal Outstanding <u>As of 1/6/14</u>
12/06D	\$16,750,000	Stormwater Improvements	6/23	\$11,675,000
1/09	190,292	Stormwater Note C1a	6/15	56,216
10/09	1,116,017	Stormwater Note D2	6/15	385,924
10/10F	19,300,000	Improvements/Refunding	6/30	15,990,000
10/10G	5,100,000	Refunding	6/18	3,745,000
Total				\$31,852,140

The City has revenue debt payable from the Stormwater Enterprise Fund as follows:

## **Revenue Debt Supported by Solid Waste Revenues**

The City has revenue debt payable from the Solid Waste Enterprise Fund as follows:

Date of Issue	Original <u>Amount</u>	Purpose	Final <u>Maturity</u>	Principal Outstanding <u>As of 1/6/14</u>
8/08	\$72,029	Solid Waste Equipment Note	6/15	\$21,279
8/08	1,920,611	Solid Waste Equipment Note	6/15	548,746
9/09	637,569	Solid Waste Equipment Note	6/15	188,662
Total				\$758,687

## **INDIRECT GENERAL OBLIGATION DEBT**

		Portion of Taxable	-		City's
	1/1/2012	Valuation within	Percent	G.O. Debt	Proportionate
Taxing District	Taxable Valuation <sup>1)</sup>	the City	In City	<u>Outstanding</u>	<u>Share</u>
Polk County	\$20,913,609,432	\$7,323,510,272	35.02%	\$250,177,000	\$87,611,985
Warren County	1,899,385,908	14,122,235	0.74%	153,936	1,139
Carlisle CSD	291,980,893	59,457,551	20.36%	7,040,000	1,433,344
Des Moines Ind. CSD	7,319,732,459	7,003,506,646	95.68%	0	0
Indianola CSD	792,890,148	385,397	0.05%	20,025,000	10,013
Johnston CSD	2,001,735,565	140,341,279	7.01%	32,270,000	2,262,127
Norwalk CSD	489,300,148	3,224,736	0.66%	17,580,000	116,028
Saydel CSD	638,430,193	20,051,048	3.14%	8,580,000	269,412
Southeast Polk CSD	1,655,610,504	98,568,032	5.95%	47,955,000	2,853,323
West Des Moines CSD	4,355,728,442	12,097,818	0.28%	41,275,000	115,570
Urbandale Sanitary Sewer	2,378,661,908	1,860,000	0.08%	0	0
Urbandale-Windsor	385,453,231	19,397,995	5.03%	0	0
Heights Sanitary Sewer					
Des Moines Area Comm.	38,538,891,860	7,337,632,507	19.04%	72,390,000	13,783,056
College					

City's Share of Total Indirect G.O. Debt

1) Includes Ag. Land, Ag. Buildings, all Utilities and Taxable TIF Increment.

\$108,455,997

## **DEBT RATIOS**

	<u>Debt</u>	Debt/Actual Market Value <u>(\$10,917,590,540)</u> <sup>1)</sup>	Debt/203,433 <sup>2)</sup> Population
Total General Obligation Debt Less: G.O. Debt Paid From Enterprise Funds Net G.O. Debt Paid by Taxes and Tax Increment	\$439,165,000* (36,090,000) \$403,075,000*	4.02% (0.33%) 3.69%	\$2,158.77 <u>(177.40)</u> \$1,981.37
Leases paid by the debt service levy	\$2,856,814	0.03%	\$14.04
City's share of overlapping G.O. debt	\$108,455,997	0.99%	\$533.13

1) Based on the City's 2012 Actual Valuation; includes Ag. Land, Ag. Buildings, all Utilities and Taxable TIF Increment. 2) Based on the City's 2010 U.S. Census.

\* Preliminary; subject to change.

#### LEVIES AND COLLECTIONS

Fiscal Year	Levy	Collected During Collection Year	Percent <u>Collected</u>
2008/09	\$127,284,865	\$126,781,418	99.60%
2009/10	132,206,542	131,836,341	99.72%
2010/11	134,377,724	133,294,886	99.19%
2011/12	137,113,954	136,542,499	99.58%
2012/13	141,463,006	140,922,592	99.62%
2013/14	145,603,151	In process of	collection

Collections include delinquent taxes from all prior years. Taxes in Iowa are delinquent each October 1 and April 1 and a late payment penalty of 1% per month of delinquency is enforced as of those dates. If delinquent taxes are not paid, the property may be offered at the regular tax sale on the third Monday of June following the delinquency date. Purchasers at the tax sale must pay an amount equal to the taxes, special assessments, interest and penalties due on the property and funds so received are applied to taxes. A property owner may redeem from the regular tax sale but, failing redemption within three years, the tax sale purchaser is entitled to a deed, which in general conveys the title free and clear of all liens except future tax installments.

Source: Polk & Warren County.

## CITY TAX RATES

	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
	<u>\$/\$1,000</u>	\$/\$1,000	<u>\$/\$1,000</u>	\$/\$1,000	\$/\$1,000
Polk County <sup>1)</sup>	9.97134	10.05423	10.01509	10.07059	10.25715
City of Des Moines	16.57614	16.57614	16.58000	16.91982	16.92001
Des Moines Ind. CSD	17.64277	17.64347	18.34848	18.34845	18.34842
Des Moines Area Comm. College	0.56778	0.56008	0.59018	0.58466	0.69120
Des Moines Regional Transit Authority	0.46232	0.44430	0.44400	0.59400	0.67400
State of Iowa	0.00300	0.00340	0.00320	0.00330	0.00330
Total Tax Rate	45.22335	45.28162	45.98095	46.52082	46.89408

1) Polk County tax rate includes the following tax rates: Polk County-wide, Polk County Assessor, Polk County Ag. Extension and the Broadlawns Medical Center.

## LEVY LIMITS

A city's general fund tax levy is limited to \$8.10 per \$1,000 of taxable value, with provision for an additional \$0.27 per \$1,000 levy for an emergency fund which can be used for general fund purposes (Code of Iowa, Chapter 384, Division I). Cities may exceed the \$8.10 limitation upon authorization by a special levy election. Further, there are limited special purpose levies, which may be certified outside of the above-described levy limits (Code of Iowa, Section 384.12). The amount of the City's general fund levy subject to the \$8.10 limitation is \$8.10 for Fiscal Year 2013-14. The City does levy costs for tort liability, other insurance expense and employee benefits in addition to the \$8.10 general fund limit as authorized by law. Currently, the City does not levy for an emergency fund. Debt service levies are not limited.

## THE CITY

## **CITY GOVERNMENT**

The City, incorporated as a town in 1851 and as a city in 1857, is the State of Iowa's capital, Polk County's seat and the most populous city in the State. The City operates under a council-manager-ward form of government. The Mayor and two other Council Members are elected at-large; four Council Members each represent a ward of the City.

Mr. Richard Clark is the City Manager and is responsible for the day-to-day management of the City. Mr. Clark has a Bachelor's Degree in Business and Economics from Cornell College and a Master's Degree in Community and Regional Planning from Iowa State University. As City Manager, Mr. Clark serves as the Chief Administrative Officer for the City, supervises all City departments and staff, serves as the primary advisor to the City Council, prepares the operating and capital improvements budgets for final approval, works with State and Federal legislative issues, meets with citizens and neighborhood organizations, directs major economic development initiatives, and is the chief negotiator for city government.

Mr. Scott Sanders is the Finance Director/Treasurer and is responsible for the financial affairs of the City. Mr. Sanders was appointed to the position in April 2011. Prior to joining the City, Mr. Sanders was the Finance Director at the cities of West Des Moines, Iowa and Council Bluffs, Iowa. Mr. Sanders holds a Bachelor of Science degree in Computer Science and a Master's Degree in Community and Regional Planning from Iowa State University.

## **CITY BUDGETING PROCESS**

The City's budget policy states that the proposed budget will balance ongoing revenues and expenditures without the use of one-time revenues. Goals of the budget policy include development of a general fund unassigned balance that is no less than 10% of the general fund budget and reduced reliance on property tax revenues with development of significant new revenue sources. One-time surplus revenues will have a first priority of supporting capital investment in neighborhood economic development programs. The City approved a two-year budget for FY 2011 and FY 2012 in February of 2010. Resolving budget issues two years at a time allowed the City to take a one-year reprieve from potential budget cuts in the second year of the plan. The Mayor, City Council, and City Manager were pleased with the process and outcomes of the two-year budget plan so, in February of 2012 they adopted a new two-year budget plan for FY 2013 and FY 2014 and will likely continue this practice moving forward. It is the City Manager's intent to pursue another two-year budget for FY 2015 and FY 2016.

In August of each year, preliminary budget materials are distributed to departments to begin compilation of the revised budget estimates for the current fiscal year and recommended budget estimates for the upcoming fiscal year. Staffing levels, materials and equipment are essential to every City activity. As a result, budget preparation involves reviewing those resources to ensure the quantity of each necessary to maintain the existing level of services. New requests are evaluated to determine what they would accomplish and how necessary the accomplishments are in terms of adequately providing for the well-being, safety and development of the community. The request must also include a level of performance and measure that can be used to determine the progress being made towards the service goal. For services funded from the general fund, any new requests must have no negative financial impact. Thus, either a new revenue source must be identified or existing resources reallocated. Departmental requests for capital outlays are submitted to the Research and Budget Office in the Finance Department for review and possible inclusion in the preparation of the budget. Meetings are held between the Research and Budget staff and departments to review budget recommendations and discuss the effectiveness of existing or proposed programs. Particular attention is directed towards proposals to improve productivity and efficiency. From these discussions, the Research and Budget staff may modify their recommended appropriation levels and revenue estimates and staffing levels. Those programs expected to be fully or partially self-supporting are examined to ensure that they, in fact, achieved that status.

Starting in September the City Council holds regularly scheduled budget workshops with the City Manager and departments to review various financial forecasts and strategies and establish priorities for the coming year. These workshops are held until the budget is adopted in late February.

The City Manager, with assistance from the Research and Budget Office, reviews the departments' budget requests and revenue forecasts to ensure that current expenditures do not exceed current revenues. If there are sufficient resources available, the City Manager may include either an increase to an existing service(s) or a new service(s) that addresses the priorities established in the council workshop process. The recommended budget is then presented to the City Council in January. Public hearings precede Council modifications and approval of the budget. Tax levies for the new fiscal year are certified to the State of Iowa by March 15.

## **GENERAL FUND – AVAILABLE FUND BALANCE**

The City Council has established a goal to maintain a General Fund balance equal to approximately 10% of General Fund operating expenditures plus operating transfers out. The table below details the historical General Fund Balance available:

	2009	2010	2011	2012	<b>2013</b> <sup>1)</sup>
Available General Fund Balance	\$9,522,706	\$9,394,712	\$13,554,759	\$15,613,514	\$17,069,670
General Fund Operating Expenditures	\$134,529,654	\$134,458,199	\$135,664,207	\$146,386,068	\$150,587,565
Available General Fund Balance as a Percent of General Fund Expenditures	7.08%	6.99%	9.99%	10.67%	11.34%

1) 2013 Unaudited totals

## **EMPLOYEES AND PENSIONS**

The City currently has 1,581 permanent full-time employees, 96 permanent part-time employees and 181 temporary employees. Of the City's 1,581 permanent full-time employees, 367 are police officers and 263 are full-time fire fighters. The following sections describe eight unions representing 1,458 City employees.

<u>Central Iowa Public Employees Council ("CIPEC")</u>: Employees from the Park and Recreation, Public Works, Aviation, and Engineering Departments. These employees' duties are construction, maintenance, and operations. The total number of employees covered by this bargaining unit is 440. The current contract expires June 30, 2015.

<u>American Federation of State, County, and Municipal Employees ("AFSCME")</u>: Employees from the Housing Services Department. These employees' duties are administration and maintenance. The total number of employees covered by this bargaining unit is 27. The current contract expires June 30, 2016.

<u>Municipal Employees Association ("MEA")</u>: Clerical and support staff throughout the City. The total number of employees covered by this bargaining unit is 348. The current contract expires June 30, 2015.

<u>Des Moines Association of Professional Fire Fighters, Local 4</u>: These employees are from the Fire Department and their responsibilities include fire suppression, emergency, and inspection. The total number of employees covered by this bargaining unit is 253. The current contract expires June 30, 2016.

<u>Des Moines Police Bargaining Unit Association</u>: These employees are from the Police Department and they are police officers and senior police officers. The total number of employees covered by this bargaining unit is 284. The current contract expires June 30, 2015.

<u>Professional Employees Lodge No. 254, Unit 10</u>: These employees are from the Des Moines Public Library and they include building equipment and maintenance workers, clerks, and couriers. The total number of employees covered by this bargaining unit is 28. Their contract expires June 30, 2015.

<u>Professional Employees Lodge No. 254, Unit 11</u>: These employees are from the Des Moines Public Library and they include professional librarians and library assistants. The total number of employees covered by this bargaining unit is 43. Their contract expires June 30, 2014.

<u>Gold Braid Organization</u>: Certain Police Captains, Lieutenants, and Sergeants in the Police Department established a new union. The total number of employees covered is 35. The current contract expires June 30, 2015.

The City contributes to two employee retirement systems, the Iowa Public Employees' Retirement System ("IPERS") and the Municipal Fire and Police Retirement System of Iowa ("MFPRSI"). The State of Iowa administers IPERS and a nine-member board of trustees governs the MFPRSI. Though separate and apart from state government, the board is authorized by state legislature, which also establishes by statute the pension and disability benefits and the system's funding mechanism. All full-time employees must participate in either IPERS or MFPRSI.

<u>Iowa Public Employees' Retirement System ("IPERS"):</u> The City contributes to IPERS, which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by state statute, to plan members and beneficiaries. IPERS is authorized to adjust the total contribution rate up or down each year, by no more than 1.0 percentage point, based upon the actuarially required contribution rate. Employees will pay 40 percent of the contribution rate and employers will pay 60 percent.

	FY 2009-10	FY 2010-11	<u>FY 2011-12</u>
<b>IPERS</b> City Contribution	\$4,753,464	\$4,847,268	\$5,605,331

<u>Municipal Fire and Police Retirement System of Iowa ("MFPRSI")</u>: The City contributes to MFPRSI, which is a costsharing multiple-employer defined benefit pension plan. MFPRSI provides retirement, disability, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statute, and vest after four years of credited service.

MFPRSI plan members are required to contribute a percentage of their annual covered salary, and the City is required to contribute at an actuarially determined rate of annual covered payroll. The contribution requirements of plan members and the City are established, and may be amended by state statute. The City contributed the required amount to MFPRSI for each year as follows:

	FY 2009-10	FY 2010-11	<u>FY 2011-12</u>
MFPRSI City Contribution	\$7,436,202	\$8,772,090	\$11,548,981

<u>Deferred Compensation</u>: The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code, Section 457, and Section 401(a). The Section 457 plan, available to all City employees, and the Section 401(a) plan available only to the SPM employment group, permits them to defer a portion of their salary until future years. The deferred compensation is available to employees at termination, retirement, death, or unforeseeable emergency, loan or via in – services contributions at age 70  $\frac{1}{2}$ .

#### **OTHER POST EMPLOYMENT BENEFITS**

<u>Post-Retirement Health and Dental Care Benefits</u>: Post-retirement health and dental benefits are available to all fulltime employees of the City who retire at the normal retirement age. The group health insurance plan provided to full time City employees allows retirees to continue medical coverage if such election is made within 30 days subsequent to retirement. Although retirees pay 100% of the "cost of coverage", the pre-age 65 group of retirees is grouped with the active employees when determining the cost of coverage. The computation creates a small implicit rate subsidy that would not exist if the cost of the coverage for this group (pre-age 65 retirees) was computed separately and paid 100% by that group. As of June 30, 2013, 195 retirees were covered under the city's current group health plan. Beginning with the Fiscal Year that commenced on July 1, 2007, the City is now required by the Government Accounting Standards Boards Statement No. 45 ("GASB 45"), Accounting by Employers for Other Postemployment Benefits ("OPEB"), to report an actuarially determined cost of post-employment benefits, other than pension, such as health and life insurance for current and future retirees. The City contracted for an actuarial determination of the City's implicit liability under GASB 45, which computed the City's Actuarial Accrued Liability ("AAL") at \$15.9 million as of July 1, 2011. The City's Annual Required Contribution ("ARC") for FY 2012 was at \$1.78 million with an offsetting pay-as-you-go funding of \$748,941 and a Net OPEB Obligation ("NOO") of \$4.37 million. This liability was allocated across all appropriate funds. The City will update the actuarial determination for June 30, 2013. There has been no substantial change in the health plan design, single digit health premium increases, and reductions in authorized permanent employees. Therefore, the City's AAL for June 30, 2013 should not increase and could possibly decrease.

For further information, please refer to Note 15 of the City's June 30, 2012 Comprehensive Annual Financial Report included as Appendix B to this Official Statement.

### **RISK MANAGEMENT**

Risk management information is collected on the City's loss experience and efforts are directed at maintaining a comprehensive risk management program. The program identifies exposures, educates employees and management about the risks, and implements risk reduction and control programs. The risk identification and control efforts, as well as the educational process, are ongoing. Property insurance for the City is provided by Travelers Property Casualty Insurance Company in the aggregate amount of \$250,000,000 with loss of business income and extra expense coverage of up to \$9,000,000. Excess liability coverage is maintained through Star Indemnity & Liability Company in the amount of \$10,000,000 per occurrence, with a \$2,000,000 self-insured retention. For certain enterprise fund operations (including Storm Water), automobile liability insurance is maintained through St. Paul Travelers Insurance Company with a per occurrence limit of \$2,000,000 with a \$5,000 deductible. This covers the excess liability self-insured retention. Workers compensation insurance is maintained through Safety National Casualty Corporation at statutory limits with a \$1,000,000 self-insured retention.

Chapter 384 of the Code of Iowa provides that a city may establish a Debt Service Fund, and shall certify taxes to be levied for the Debt Service Fund in the amount necessary to pay judgments against the city, except those authorized by State law to be paid from other funds. As a result, the City self-insures the first \$2 million per occurrence of liability on its General Fund operations, and is able to provide this coverage through its taxing process.

The City's tort liability claims and related administration expenses are accounted for in the General Fund Tort Account. Health benefit claims and related administration expenses are accounted for in an internal service fund. The current portion of worker's compensation claims is recorded in the same fund as the recipient's payroll. The City has excess or stop-loss coverage as follow:

	Losses in excess of	
	Per Incident	Per Year
Workers' Compensation Tort Liability	\$1,000,000 \$2,000,000	Up to Statutory Limits Variable

There has been only two instances in which a claim has exceeded the City's self-insured retention. Liabilities are reported when it is probable that a loss will occur, and the amount of the loss can be reasonably estimated. Claim liabilities are calculated considering recent claim settlement trends, including frequency and amount of payouts and other economic and social factors.

### **GENERAL INFORMATION**

### LOCATION AND TRANSPORTATION

The City is located near the center of Iowa and serves as the state of Iowa's (the "State") capital. The City also serves as the political, economic, and cultural capital of the State. The City is a center of insurance, printing, retail and wholesale trade as well as industry, providing a diverse economic base. Highways serving the area include Interstates 35, 235 and 80. In addition to rail service and motor carrier transportation, air travel is available through the Des Moines International Airport located just south of downtown Des Moines.

### GENERAL SERVICES AND ATTRACTIONS

The City provides its citizens a full range of services including the municipal functions of police and fire protection; sanitation services; park and recreational programs and activities; construction and maintenance of infrastructure, including streets, roads and bridges; enforcement of building code regulations; traffic control and parking; operation and maintenance of an international airport; housing and other community improvements and social services; economic development; and six libraries.

The City currently maintains 70 parks, covering approximately 3,210 acres, 5 cemeteries, and road medians and boulevards. Recreation facilities include playgrounds, tennis courts, softball and soccer complexes, bike trails, swimming pools, community centers and three golf courses. The City is also home to the Principal Park baseball stadium (formerly Sec Taylor Stadium), which serves the Iowa Cubs AAA baseball team.

Municipal water, sanitary sewer and storm sewer services are provided to essentially all developed areas of the City. The Des Moines Water Works is under the direction of a five-member Board of Trustees, which oversees the management and operation of Des Moines Water Works including setting water rates. The Water Works Trustees are appointed by the Mayor, subject to the approval of the City Council, and serve six-year terms. The Des Moines Water Works utilizes water from the Raccoon River and the Des Moines River as its primary sources for water supply. Also, the Water Works owns the 1.5 billion-gallon Maffitt Reservoir and 5 billion gallons of storage capacity in the Saylorville Reservoir, which may be used to release water into the rivers at periods of low-river flow. The Water Works distribution system consists of over 1,000 miles of pipe, with two standpipes, an elevated storage tank and a ground storage tank providing total storage capacity of approximately 15 million gallons.

The City, as Operating Contractor to the Des Moines Metropolitan Wastewater Reclamation Authority ("WRA"), is responsible for the design, construction, and operation of wastewater reclamation facility, conveyance and flow equalization facilities. The WRA, which includes the City, ten surrounding communities, two counties and three sanitary sewer districts, was formed to implement wastewater conveyance and treatment facilities improvements mandated by federal law. Each WRA participant institutes user charges to cover the cost of operation of WRA facilities as well as debt payments related to the construction of improvements.

### **MAJOR EMPLOYERS**

A representative list of larger employers in the Des Moines Metropolitan Area is as follows:

Employer	Type of Business	Approximate <u>Number of Employees</u>
Wells Fargo	Financial Services	13,500 <sup>1)</sup>
State of Iowa	State Government	8,800 <sup>2)</sup>
Mercy Hospital Medical Center	Healthcare (Hospitals and Clinics)	7,100
Principal Financial Group	Insurance	6,131
UnityPoint Health <sup>3)</sup>	Healthcare	5,505
Nationwide/Allied Insurance	Insurance	5,000
Des Moines Public Schools	Education	4,642
John Deere Companies	Farm Equipment & Consumer Financial Services	3,100 <sup>4)</sup>
DuPont Pioneer	Seed Manufacturing	2,849
Hy-Vee Food Stores	Retail Food Stores	2,100
YMCA of Greater Des Moines	Non-profit Youth Development & Fitness Centers	1,868
Kum & Go	Convenience Store Chain	1,820
Marsh	Insurance	1,800
Bridgestone Americas Tire <sup>6)</sup>	Tire Manufacturer	1,600
United Parcel Service (UPS)	Package Shipping	1,600
City of Des Moines	Government	1,581 <sup>5)</sup>
Wellmark Inc.	Insurance Provider	1,550
HP Enterprise Services	Global Technology Services	1,500
Aviva USA	Financial Services	1,400
Casey's General Store, Inc.	Retail General Store	1,400
EMC Insurance Companies	Insurance	1,126
Polk County	County Government	1,120
Prairie Meadows	Entertainment Facility	1,003
Meredith Corporation	Publishing	1,000
FBL Financial Services, Inc.	Financial Services	955
CDS Global	Magazine & Direct Marketing Services	950
MidAmerican Energy Company	Utility	929
Dahl's Foods	Retail Food Stores	900
Drake University	Higher Education	900
American Enterprise Mutual Holding	Insurance	900

1) Includes both Wells Fargo Banks and Wells Fargo Financial.

2) Total is for the Greater Des Moines metropolitan statistical area which includes Dallas, Guthrie, Madison, Polk and Warren counties.

3) Formerly Iowa Health System.

4) Includes both John Deere Des Moines Works and John Deere Credit Company.

5) Includes full-time, part-time and seasonal employees.

6) Formerly Firestone International.

Source: The Greater Des Moines Partnership as of June 2013. The list is updated frequently as changes are identified and is not to be construed as a complete profile.

### **RETAIL SALES AND BUYING INCOME**

The following table lists the City's total effective buying income ("EBI"), median household EBI, total retail sales and per household retail sales for the survey years 2008 through 2012.

Survey <u>Year</u>	Total <u>EBI (\$000)</u>	Median <u>Household EBI</u>	Total Retail Sales (\$000)	Retail Sales Per Household
2008	\$3,464,658	35,970	2,161,086	26,816
2009	3,508,283	35,624	2,424,234	27,707
2010	3,582,582	36,476	2,281,796	28,229
2011	3,496,025	34,502	2,527,017	30,887
2012	3,501,377	34,529	2,323,964	28,362

Note: The Iowa median household EBI for 2012 was \$39,920.

### 2013 Effective Buying Income Groups

**Unemployment Rate** 

	Less than \$15,000-\$34,999	\$35,000-\$74,999	\$75,000 and Over
City	49.2%	37.4%	13.4%
Polk County	37.8%	39.4%	22.8%
Warren County	31.9%	42.6%	25.5%
State of Iowa	43.6%	39.3%	17.1%

Source: Claritas, Inc. 2013 report.

### AVERAGE ANNUAL LABOR FORCE DATA

Total Civilian Labor Force

<u>Total Civilla</u>		<u>enempley</u>	<u>ment Rute</u>
Des Moines <u>Metro Area</u>	State of Iowa	Des Moines <u>Metro Area</u>	State of Iowa
317,100	1,678,300	5.8%	6.2%
316,400	1,671,500	6.2%	6.3%
313,100	1,659,300	5.9%	5.9%
311,500	1,638,800	5.3%	5.2%
316,300	1,646,700	4.9%	4.8%
	Des Moines <u>Metro Area</u> 317,100 316,400 313,100 311,500	Metro AreaState of Iowa317,1001,678,300316,4001,671,500313,1001,659,300311,5001,638,800	Des Moines Des Moines   Metro Area State of Iowa Metro Area   317,100 1,678,300 5.8%   316,400 1,671,500 6.2%   313,100 1,659,300 5.9%   311,500 1,638,800 5.3%

1) Includes the averages for January through August 2013.

Source: Iowa Workforce Development

# **CITY BUILDING PERMITS**

City officials report the following construction activity as of September 30, 2013. Permits for the City are reported on a fiscal year basis.

	FY 09-10	FY 10-11	FY 11-12	FY 12-13	FY 13-14
Single Family Homes:					
No. of new homes:	120	103	112	104	38
Valuation:	\$23,936,127	\$19,419,500	\$21,699,297	\$19,255,306	\$7,208,797
Multiple Family Dwellings:					
No. of new buildings:	6	38	42	66	22
Valuation:	\$24,223,931	\$39,870,702	\$21,949,714	\$33,263,332	\$31,301,432
Residential Homes - Additions					
<u>&amp; Alterations:</u>					
No. of permits issued:	1,510	1,335	1,901	1,732	577
Valuation:	\$48,383,656	\$29,955,413	\$54,006,600	\$68,187,520	\$33,141,574
Commercial/Industrial/Other:					
No. of new buildings/additions:	77	102	93	148	34
Valuation:	\$84,515,041	\$81,287,882	\$94,217,853	\$98,353,689	\$24,526,700
Commercial/Industrial/Other:					
Remodels & Alterations:					
No. of permits:	272	304	370	373	81
Valuation:	\$69,014,813	\$114,950,777	\$72,989,311	\$71,131,713	\$70,313,184
Demolitions:					
No. of permits:	239	184	226	200	37
Valuation:	\$0	\$0	\$0	\$0	\$0
Total Permits:	2,224	2,066	2,744	2,623	789
Total Valuations:	\$250,073,568	\$285,484,274	\$264,862,775	\$290,191,560	\$166,491,687

### **U.S. CENSUS DATA**

City Population

1970 U.S. Census	201,404
1980 U.S. Census	191,007
1990 U.S. Census	193,189
2000 U.S. Census	198,682
2010 U.S. Census	203,433

Source: U.S. Census Bureau website.

### **EDUCATION**

The Des Moines Independent Community School District provides education in the City. The District has had the following certified enrollment for the last five school years:

School Year	Total Enrollment
2009-10	30,783
2010-11	30,954
2011-12	30,975
2012-13	31,546
2013-14	32,062

A small portion of the Des Moines residents are served by five other community school districts. Those districts are Carlisle, Johnston, Saydel, Southeast Polk and West Des Moines Community School Districts. Higher educational facilities serving the Des Moines area include the four-year private institutions of Drake University, Des Moines University (formerly University of Osteopathic Medicine and Health Services) and Grand View College. Two-year degree programs are offered at Des Moines Area Community College, American Institute of Business (AIB) and Hamilton College.

#### FINANCIAL SERVICES

Residents of the Des Moines metropolitan area are serviced by numerous regional banking institutions. Collective total deposits for banks located within Polk County as of December 31, 2012 exceeding \$7.8 billion. Total deposits as of December 31, 2012 for a sampling of banks headquartered within the Des Moines metropolitan area are listed as follows:

Bank	<b>Deposits</b>
Principal Bank	\$2,213,855,000
Bankers Trust Company, N.A.	2,159,824,000
West Bank Bank	1,141,575,000

Source: Federal Deposit Insurance Corporation (FDIC) web site.

#### FINANCIAL STATEMENTS

The City's June 30, 2012 Comprehensive Annual Financial Report as prepared by a certified public accountant is reproduced as APPENDIX B. The City's certified public accountant has not consented to distribution of the Comprehensive Annual Financial Report and has not undertaken added review of their presentation. Further information regarding financial performance and copies of the City's prior Comprehensive Annual Financial Reports may be obtained from the City's Financial Advisor, Public Financial Management, Inc.

# APPENDIX A

FORM OF LEGAL OPINION

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# AHLERS & COONEY, P.C.

100 COURT AVENUE, SUITE 600 DES MOINES, IOWA 50309-2231 PHONE: 515-243-7611 FAX: 515-243-2149 WWW.AHLERSLAW.COM

We hereby certify that we have examined a certified transcript of the proceedings of the City Council and acts of administrative officers of the City of Des Moines, Iowa (the "Issuer"), relating to the issuance of General Obligation Bonds, Series 2014A, by said City, dated the date of delivery, in the denomination of \$5,000 or multiples thereof, in the aggregate amount of \$40,950,000 (the "Series 2014A Bonds").

We have examined the law and such certified proceedings and other papers as we deem necessary to render this opinion as bond counsel.

As to questions of fact material to our opinion, we have relied upon representations of the Issuer contained in the Resolution authorizing issuance of the Series 2014A Bonds (the "Resolution") and in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

We have not been engaged to or undertaken to review the accuracy, completeness or sufficiency of the preliminary Official Statement dated November \_\_\_\_\_, 2013, the final Official Statement dated December \_\_\_\_\_, 2013, or any other offering material relating to the Series 2014A Bonds, and we express no opinion relating thereto.

Based on our examination and in reliance upon the certified proceedings and other certifications described above, we are of the opinion, under existing law, as follows:

1. The Issuer is duly created and validly existing as a body corporate and politic and political subdivision of the State of Iowa with the corporate power to adopt and perform the Resolution and issue the Series 2014A Bonds.

2. The Series 2014A Bonds are valid and binding general obligations of the Issuer.

3. All taxable property in the territory of the Issuer is subject to ad valorem taxation without limitation as to rate or amount to pay the Series 2014A Bonds. Taxes have been levied by the Resolution for the payment of the Series 2014A Bonds and the Issuer is required by law to include in its annual tax levy the principal and interest

Des Moines, Iowa \$40,950,000 General Obligation Bonds, Series 2014A Page 2

coming due on the Series 2014A Bonds to the extent the necessary funds are not provided from other sources.

4. The interest on the Series 2014A Bonds is excluded from gross income for federal income tax purposes and interest on the Series 2014A Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, with respect to corporations (as defined for federal income tax purposes), such interest is included in adjusted current earnings for the purpose of determining the alternative minimum tax imposed on such corporations. We express no opinion regarding other federal income tax consequences caused by the receipt or accrual of interest on the Series 2014A Bonds.

For the purpose of rendering the opinion set forth in paragraph numbered 4 above, we have assumed compliance by the Issuer with requirements of the Internal Revenue Code of 1986, as amended, that must be met subsequent to the issuance of the Series 2014A Bonds in order that interest thereon be and remain excluded from gross income for federal income tax purposes. Failure to comply with such requirements could cause the interest on the Series 2014A Bonds to be so included in gross income retroactive to the date of issuance of the Series 2014A Bonds. The Issuer has covenanted to comply with such requirements.

It is to be understood that the rights of the holders of the Series 2014A Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Respectfully submitted,

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# **APPENDIX B**

# JUNE 30, 2012 COMPREHENSIVE ANNUAL FINANCIAL REPORT

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# **APPENDIX C**

# FORM OF CONTINUING DISCLOSURE CERTIFICATE

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### CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the City of Des Moines, Iowa (the "Issuer"), in connection with the issuance of \$40,950,000 General Obligation Bonds, Series 2014A (the "Bonds") dated the date of delivery. The Bonds are being issued pursuant to a Resolution of the Issuer approved on December 16, 2013 (the "Resolution"). The Issuer covenants and agrees as follows:

SECTION 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12(b)(5).

SECTION 2. <u>Definitions</u>. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Business Day" shall mean a day other than a Saturday or a Sunday or a day on which banks in Iowa are authorized or required by law to close.

"Dissemination Agent" shall mean the Issuer or any Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

"Holders" shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"Municipal Securities Rulemaking Board" or "MSRB" shall mean the Municipal Securities Rulemaking Board, 1900 Duke Street, Suite 600, Alexandria, VA 22314.

"National Repository" shall mean the MSRB's Electronic Municipal Market Access website, a/k/a "EMMA" (emma.msrb.org).

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"State" shall mean the State of Iowa.

SECTION 3. Provision of Annual Reports.

- (a) The Issuer shall, or shall cause the Dissemination Agent to, not later than two hundred seventy (270) days after the end of the Issuer's fiscal year (presently June 30th), commencing with the report for the 2013/2014 fiscal year, provide to the National Repository an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report must be submitted in such format as is required by the MSRB (currently in "searchable PDF" format). The Annual Report may be submitted as a single document or as separate documents comprising a package. The Annual Report may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Report and later than the date required above for the filing of the Annual Report if they are not available by that date. If the Issuer's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c).
- (b) If the Issuer is unable to provide to the National Repository an Annual Report by the date required in subsection (a), the Issuer shall send a notice to the Municipal Securities Rulemaking Board, if any, in substantially the form attached as Exhibit A.

- (c) The Dissemination Agent shall:
  - (i) each year file the Annual Report with the National Repository; and
  - (ii) (if the Dissemination Agent is other than the Issuer), file a report with the Issuer certifying that the Annual Report has been filed pursuant to this Disclosure Certificate, stating the date it was filed.

SECTION 4. <u>Content of Annual Reports</u>. The Issuer's Annual Report shall contain or incorporate by reference the following:

- (a) The last available audited financial statements of the Issuer for the prior fiscal year, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements for the preceding years are not available by the time the Annual Report is required to be filed pursuant to Section 3(a), the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in the final Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Report when they become available.
- (b) The City's comprehensive annual financial report ("CAFR") for the prior fiscal year, prepared in accordance with the prevailing Certificate of Achievement program requirements of the Government Finance Officers Association ("GFOA"); provided, however, that the City does not undertake, as a part hereof, to submit its CAFR to the GFOA in any future year for such purposes, nor does the City make any representation as to whether any future CAFR will receive said Certificate of Achievement.

- (c) To the extent such information is not included in the materials submitted under subparagraphs (a) and (b) of this Section 4, a table or schedule, prepared as of the end of the prior fiscal year, containing information of the type set forth in the final Official Statement with respect to the Bonds under the following headings:
  - (1) City Property Values;
  - (2) City Indebtedness;
  - (3) City Tax Rates, Levies and Collections;
  - (4) Major Employers;
  - (5) Average Annual Labor Force Data; and
  - (6) City Building Permits.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which have been filed with the National Repository. The Issuer shall clearly identify each such other document so included by reference.

SECTION 5. Reporting of Significant Events.

- (a) Pursuant to the provisions of this Section 5, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds in a timely manner not later than 10 Business Days after the day of the occurrence of the event;
  - (1) Principal and interest payment delinquencies;
  - (2) Non-payment related defaults, if material;
  - (3) Unscheduled draws on debt service reserves reflecting financial difficulties;
  - (4) Unscheduled draws on credit enhancements relating to the Bonds reflecting financial difficulties;
  - (5) Substitution of credit or liquidity providers, or their failure to perform;

- (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax-exempt status of the Series Bonds, or material events affecting the tax-exempt status of the Bonds;
- (7) Modifications to rights of Holders of the Bonds, if material;
- (8) Bond calls (excluding sinking fund mandatory redemptions), if material, and tender offers;
- (9) Defeasances of the Bonds;
- (10) Release, substitution, or sale of property securing repayment of the Bonds, if material;
- (11) Rating changes on the Bonds;
- (12) Bankruptcy, insolvency, receivership or similar event of the Issuer;
- (13) The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- (14) Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (b) Whenever the Issuer obtains the knowledge of the occurrence of a Listed Event, the Issuer shall determine if the occurrence is subject to notice only if material, and if so shall as soon as possible determine if such event would be material under applicable federal securities laws.

(c) If the Issuer determines that knowledge of the occurrence of a Listed Event is not subject to materiality, or determines such occurrence is subject to materiality and would be material under applicable federal securities laws, the Issuer shall promptly, but not later than 10 Business Days after the occurrence of the event, file a notice of such occurrence with the Municipal Securities Rulemaking Board through the filing with the National Repository.

SECTION 6. <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended. If such termination occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 5(c).

SECTION 7. <u>Dissemination Agent</u>. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be the Issuer.

SECTION 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- (a) If the amendment or waiver relates to the provisions of Section 3(a), 4, or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;
- (b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver either (i) is approved by the Holders of the Bonds in the same manner as provided in the Resolution for amendments to the Resolution with the consent of Holders, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Report for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 9. <u>Additional Information</u>. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 10. <u>Default</u>. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

SECTION 11. Duties, Immunities and Liabilities of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

SECTION 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Date: \_\_\_\_\_ day of January, 2014.

CITY OF DES MOINES, IOWA

By: <u>Mayor</u>

ATTEST:

By: City Clerk

# EXHIBIT A

# NOTICE TO NATIONAL REPOSITORY OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer: City of Des Moines, Iowa.

Name of Bond Issue: \$40,950,000 General Obligation Bonds, Series 2014A

Dated Date of Issue: January \_\_\_\_, 2014 (date of delivery)

NOTICE IS HEREBY GIVEN that the Issuer has not provided an Annual Report with respect to the above-named Bonds as required by Section 3 of the Continuing Disclosure Certificate delivered by the Issuer in connection with the Bonds. The Issuer anticipates that the Annual Report will be filed by \_\_\_\_\_\_.

Dated: \_\_\_\_\_\_ day of \_\_\_\_\_\_, \_\_\_\_\_.

CITY OF DES MOINES, IOWA

By: \_\_\_\_\_\_ Its: \_\_\_\_\_

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#### **OFFICIAL BID FORM**

#### TO: City Council of City of Des Moines, Iowa

Date: December 4, 2013 10:00 A.M., CT

RE: \$40,950,000\* General Obligation Bonds, Series 2014A (the "Bonds")

For all or none of the Bonds, in accordance with the TERMS OF OFFERING, we will pay you not less than (minimum of \$40,438,125) plus accrued interest to date of delivery for fully registered Bonds bearing interest rates and maturing in the stated years as follows:

<u>Coupon</u>	<u>Maturity</u>	Coupon	<u>Maturity</u>
	2015		2019
	2016		2020
	2017		2021
	2018		2022

\* Preliminary; subject to change. The aggregate principal amount of the Bonds, and each scheduled maturity thereof, are subject to increase or reduction by the City or its designee after the determination of the successful bidder. The City may increase or decrease each maturity in increments of \$5,000 but the total amount to be issued will not exceed \$42,000,000. Interest rates specified by the successful bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the successful bidder will be changed if the aggregate principal amount of the Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Bonds will be made while maintaining, as closely as possible, the successful bidder's net compensation, calculated as a percentage of bond principal. The successful bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive, and shall be binding upon the successful bidder.

We hereby designate that the following Bonds to be aggregated into term bonds maturing on June 1 of the following years and in the following amounts (leave blank if no term bonds are specified):

Years Aggregated	Maturity Year	Aggregate Amount
through		

In making this offer we accept all of the terms and conditions of the TERMS OF OFFERING published in the Preliminary Official Statement dated November 19, 2013. In the event of failure to deliver these Bonds in accordance with the TERMS OF OFFERING as printed in the Preliminary Official Statement and made a part hereof, we reserve the right to withdraw our offer, whereupon the deposit accompanying it will be immediately returned. All blank spaces of this offer are intentional and are not to be construed as an omission. Not as a part of our offer, the above quoted prices being controlling, but only as an aid for the verification of the offer, we have made the following computations:

NET INTEREST COST: \$

TRUE INTEREST COST: \_\_\_\_\_% (Calculated to the dated date of January 6, 2014)

Account Manager:

By: \_\_\_\_\_

Account Members:

The foregoing offer is hereby accepted by and on behalf of the City Council of the City of Des Moines, Iowa this 4<sup>th</sup> day of December 2013.

Attest:	By:
Title:	Title: