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Agenda	Item	N	umber
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Date January 27, 2014

RESOLUTION APPROVING AMENDMENT TO THE DES MOINES 2020 COMMUNITY CHARACTER LAND USE PLAN TO CHANGE THE FUTURE LAND USE DESIGNATION FOR PROPERTY AT 4140 E. 14th STREET FROM COMMERCIAL: AUTO-ORIENTED, SMALL-SCALE STRIP DEVELOPMENT TO GENERAL INDUSTRIAL

WHEREAS, on August 7, 2000, by Roll Call No. 00-3381 the City Council adopted the Des Moines 2020 Community Character Land Use Plan; and

WHEREAS, the City Plan and Zoning Commission has advised in the attached letter that at a public hearing held December 19, 2013, the members voted 13-0 to recommend **APPROVAL** of a request from C & S Properties II, LC (owner), represented by Chris Risewick (officer), to amend the Des Moines 2020 Community Character Plan future land use designation from Commercial: Auto-Oriented, Small-Scale Strip Development to General Industrial for the property located at 4140 East 14<sup>th</sup> Street, as shown by the accompanying map.

NOW THEREFORE, BE IT RESOLVED, by the City Council of the City of Des Moines, Iowa, that the proposed amendment to the Des Moines 2020 Community Character Land Use Plan described above, is hereby approved.

ORM APPRO	VED:		
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oger K. Brow	n		

MOVED by to approve the proposed amendment.

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COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
COWNIE				
COLEMAN				
GRAY				
HENSLEY				
MAHAFFEY				
VOSS				
MOORE				
TOTAL				
MOTION CARRIED	*	-	A	PPROVED

Assistant City Attorney

## CERTIFICATE

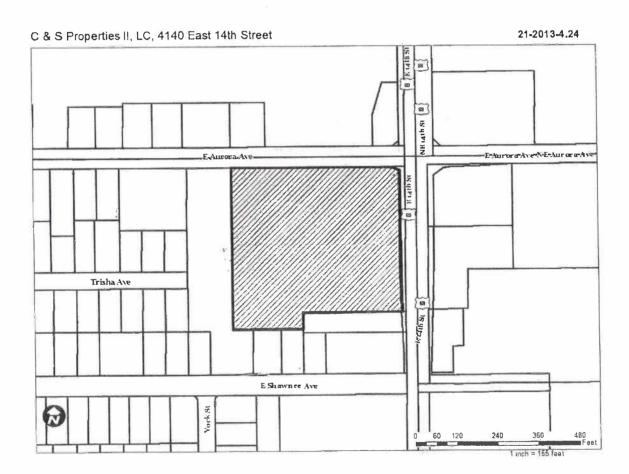
I, DIANE RAUH, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

3/1	City Clerk
Mayor	

29 43A

Request from C & S Properties II, LC (owner) represented by Chris Risewick (officer) to File								File #	
rezone property located at 4140 East 14th Street.						21-2013-4.24			
Description of Action	Plan fut	oval of the requested amendment to the Des Moines' 2020 Community Character future land use designation from Commercial: Auto-Oriented, Small-Scale Strip slopment to General Industrial.							
2020 Communi Character Plan			rcial: Auto- I Industrial		nted, Communi posed).	ty Commer	cial (curr	rent).	
Horizon 2035 Transportation Plan			Widen East 14 <sup>th</sup> Street from 4 Lanes to 4 Lanes.						
Current Zoning District			"C-2" General Retail and Highway Oriented Commercial.						
Proposed Zoning District		ict	Limited "M-1" Light Industrial District.						
Consent Card Responses Inside Area Outside Area		ses	ln f	In Favor Not In Favor Undeterming 2 3		mined	% Opposition		
Plan and Zonin	- 1	Appr	oval	13-0		Required 6/7		Yes	
Commission Action	ction	Deni	al			the City Council No		No	X



January	7,	201	4
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Agenda Item	43.
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Honorable Mayor and City Council City of Des Moines, Iowa

#### Members:

Communication from the City Plan and Zoning Commission advising that at their meeting held December 19, 2013, the following action was taken regarding a request from C & S Properties II, LC (owner) represented by Chris Risewick (officer) to rezone property located at 4140 East 14<sup>th</sup> Street.

#### COMMISSION RECOMMENDATION:

After public hearing, the members voted 13-0 as follows:

Commission Action:	Yes	Nays	Pass	Absent
Dory Briles	X			
JoAnne Corigliano	X			
Shirley Daniels	X			
Jacqueline Easley				X
Tim Fitzgerald	X			
Dann Flaherty	X			
Jann Freed				X
John "Jack" Hilmes	X			
Ted Irvine	X			
Greg Jones	X			
William Page	X			
Christine Pardee	X			
CJ Stephens	X			
Vicki Stogdill	X			
Greg Wattier	X			

APPROVAL of a motion to find the proposed rezoning is not in conformance with the existing Des Moines' 2020 Community Character Plan future land use designations of Commercial: Auto-Oriented Small-Scale Strip Development, APPROVAL of the requested amendment to the Des Moines' 2020 Community Character Plan existing future land use designation from Commercial: Auto-Oriented Small-Scale Strip Development to General Industrial, and APPROVAL of the requested rezoning to "Limited M-1" Light Industrial District subject to the applicant agreeing to the following conditions: (21-2013-4.24 & ZON2013-00197)

- 1. The only uses permitted in an "M-1" District shall be warehousing and outdoor contractor storage yard.
- 2. The following uses permitted within a "C-2" District shall be prohibited upon the Property:
  - a) Adult entertainment businesses.



CITY PLAN AND ZONING COMMISSION ARMORY BUILDING 602 ROBERT D. RAY DRIVE DES MOINES, IOWA 50309 –1881 (515) 283-4182

> ALL-AMERICA CITY 1949, 1976, 1981 2003

- b) Taverns and nightclubs.
- c) Off-premises advertising signs additional to one existing 672-square foot off-premises sign with two faces which is to remain.
- d) Package goods store for the sale of alcoholic beverages.
- e) Pawn brokerages.
- f) Delayed Deposit services.
- 3. Existing non-conforming outdoor storage on the premises shall be relocated to be outside of any required front yard setback.
- 4. All overhead doors on any principal or accessory building shall not face residentially zoned property, unless determined by the Community Development Director that no other reasonable location for the overhead doors exists and that they are adequately screened and designed in such a manner that their visual impact would be minimal.
- 5. Any development of the property shall comply with the City's Landscaping Standards applicable in a "C-2" District.

### STAFF RECOMMENDATION TO THE P&Z COMMISSION

Part A) Staff recommends that the Commission find the requested rezoning not in conformance with the existing Des Moines' 2020 Community Character Plan future land use designations of Commercial: Auto-Oriented Small-Scale Strip Development.

Part B) Staff recommends approval of the requested amendment to the Des Moines' 2020 Community Character Plan existing future land use designation from Commercial: Auto-Oriented Small-Scale Strip Development to General Industrial

Part C) Staff recommends approval of the requested rezoning to "Limited M-1" Light Industrial District subject to the applicant agreeing to the following conditions:

- 1. The only uses permitted in an "M-1" District shall be warehousing and outdoor contractor storage yard.
- 2. The following uses permitted within a "C-2" District shall be prohibited upon the Property:
  - a) Adult entertainment businesses.
  - b) Taverns and nightclubs.
  - c) Off-premises advertising signs additional to one existing 672-square foot off-premises sign with two faces which is to remain.
  - d) Package goods store for the sale of alcoholic beverages.
  - e) Pawn brokerages.
  - f) Delayed Deposit services.
- 3. Existing non-conforming outdoor storage on the premises shall be relocated to be outside of any required front yard setback.

- 4. All overhead doors on any principal or accessory building shall not face residentially zoned property, unless determined by the Community Development Director that no other reasonable location for the overhead doors exists and that they are adequately screened and designed in such a manner that their visual impact would be minimal.
- 5. Any development of the property shall comply with the City's Landscaping Standards applicable in a "C-2" District.

### Written Responses

- 2 In Favor
- 3 In Opposition

## STAFF REPORT

## I. GENERAL INFORMATION

- 1. Purpose of Request: The applicant is seeking to allow their tenant (Seneca Companies) to construct additional warehouse buildings on the property and to bring the existing use involving outdoor storage more in conformance with the intent of the Zoning Ordinance.
- 2. Size of Site: 4.9 acres.
- 3. Existing Zoning (site): "C-2" General Retail and Highway-Oriented Commercial District and "VDL" Vehicle Display Lot Overlay District.
- 4. Existing Land Use (site): The site contains a 30,454-square foot building with commercial offices and warehouse uses, and a 6,000-square foot repair shop building. The property also includes 136,600-square feet of paving for off-street parking, loading, and outdoor storage. There is an existing off-premise sign with two (2) 672-square foot faces located at the southeastern portion of the site.
- 5. Adjacent Land Use and Zoning:

North - "C-2", Uses are vehicle display lot and a mobile home park.

South - "C-2" & "R1-60", Uses are trailer display lot and single-family dwellings.

East - "C-2", Use is a vehicle display lot.

West - "R1-60", Uses are vacant open space and single-family dwellings.

- **6. General Neighborhood/Area Land Uses:** The site is located at the intersection of Aurora Avenue and East 14<sup>th</sup> Street (U.S. Hwy 69).
- 7. Applicable Recognized Neighborhood(s): The subject property is within the Highland Park Neighborhood. All recognized neighborhood associations were notified of the meeting by mailing of the Preliminary Agenda on December 2, 2013. Additionally, separate notifications of the hearing for this specific item were mailed on November 27, 2013 (20 days prior) and December 9, 2013 (10 days prior to the originally scheduled hearing) to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site. A Final Agenda for the meeting was mailed to all the recognized neighborhood associations on September 27, 2013.

The Highland Park Neighborhood mailings were sent to Trudy McCormick, 1226 East Oak Park Avenue, Des Moines, IA 50313.

The applicant held a neighborhood meeting on December 11, 2013. The applicant will provide a summary of the meeting at the public hearing.

- 8. Relevant Zoning History: None.
- **9. 2020 Community Character Land Use Plan Designation:** Commercial: Auto-Oriented, Small-Scale Strip Development.
- 10. Applicable Regulations: The Commission reviews all proposals to amend zoning boundaries or regulations within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in 414.3 of the lowa Code. The Commission may make recommendations to the City Council on conditions to be made in addition to the existing regulations so long as the subject property owner agrees to them in writing. The recommendation of the Commission will be forwarded to the City Council.

# II. ADDITIONAL APPLICABLE INFORMATION

1. Landscaping & Buffering: Any development of the site is subject to administrative approval of a Site Plan by the City's Permit & Development Center. The Site Plan must be in compliance with the Des Moines Landscape Standards. Because of the location of the subject property on a landscape enhancement corridor, all landscaping must be in accordance with standards applicable in "C-2" Districts. The "C-2" standards increase the required number of plantings as compared to the "M-1" standards. Entire site conformance with the landscape standards will likely not be triggered with the proposed warehouse development. However, proposed paving, building and outdoor storage areas will be subject to open space and bufferyard planting requirements.

The existing site provides a solid wood screen fence on the west and south sides where the site adjoins residential zoned property. Additional property owned by the applicant outside of the rezoning area to the west and south is zoned "R1-60". Surrounding this property is a 6 to 7-foot chain-link fence topped with triple-strand barbed wire. It has been determined that this fence was in place when the applicant acquired the property in 2000. However, there is no evidence of any special zoning relief that would have allowed this fence. Based on a review and determination of the Zoning Enforcement Officer, retention of the fence within the residentially zoned portion of the property may be subject to an appeal to be considered by the Zoning Board of Adjustment.

- 2. Drainage/Grading: The applicant is required to demonstrate compliance with the City's stormwater management requirements to the satisfaction of the Permit & Development Center. All grading is subject to an approved grading permit and soil erosion control plan. Any tree removal is subject to compliance with the City's Tree Preservation and Mitigation Ordinance.
- 3. Access and Parking: Access to the site would continue to be provided from the existing access drives approaches, including two from East 14<sup>th</sup> Street and two from Aurora Avenue. The submitted site sketch shows the parking lot between the building and the frontage road in the same general configuration as it currently exists.

- 4. Outdoor Storage: The site currently has outside storage related to remediation staging located within the front yard setback along Aurora Avenue. The proposed site sketch submitted with the rezoning application proposes to shift this storage outside of the front yard setback. Staff recommends that this be a condition of the rezoning agreed to by the applicant. There is also an area on the northwest side of the site that has been used for parking or outside storage, which has a gravel surface. This area will require paving for any off-street parking, loading, or maneuvering or a dustless material for any storage.
- 5. 2020 Community Character Plan: While the site is located on a high-volume commercial corridor, it is also located in close proximity to residential development to the north, west, and south. In order to determine that the proposed rezoning is in conformance with the Des Moines' 2020 Community Character Plan, the future land use designation must be amended from Small-Scale Strip Development to General Industrial. The site is contiguous to industrial development in Polk County to the northeast across East 14<sup>th</sup> Street. However, in order to protect the nearby residential district staff believes that only the existing contractor office and storage use should be permitted. In addition to that limitation, the owner has also agreed to prohibit used car sales lots, taverns and night clubs, adult entertainment businesses, and additional off-premises advertising signs over the one existing. Used car lots are already prohibited by the VDL Overlay District. Additionally, staff recommends prohibiting the following uses in order to protect the nearby residential areas: package goods liquor store for the sale of alcoholic beverages, pawn brokerages, and delayed deposit services businesses.
- 6. Urban Design: Given the high visibility of the site and its proximity to residential uses, staff recommends that as a condition of the requested rezoning that any developed overhead doors on any principal or accessory building shall not face residentially zoned properties. It is recommended that this be required unless no other reasonable location for the overhead doors exists, as determined by the Community Development Director, and so long as they are adequately screened and designed in such a manner that their visual impact would be minimal.

### SUMMARY OF DISCUSSION

There was no discussion.

## CHAIRPERSON OPENED THE PUBLIC HEARING

There was no one to speak in favor or in opposition of the applicant's request.

## **COMMISSION ACTION:**

Greg Jones moved staff recommendation for approval to find the requested rezoning not in conformance with the existing Des Moines' 2020 Community Character Plan future land use designations of Commercial: Auto-Oriented Small-Scale Strip Development, APPROVAL of the requested amendment to the Des Moines' 2020 Community Character Plan existing future land use designation from Commercial: Auto-Oriented Small-Scale Strip Development to General Industrial, and APPROVAL of the requested rezoning to "Limited M-1" Light Industrial District subject to the applicant agreeing to the following conditions:

- 5. The only uses permitted in an "M-1" District shall be warehousing and outdoor contractor storage yard.
- 6. The following uses permitted within a "C-2" District shall be prohibited upon the Property:
  - a) Adult entertainment businesses.
  - b) Taverns and nightclubs.
  - c) Off-premises advertising signs additional to one existing 672-square foot off-premises sign with two faces which is to remain.
  - d) Package goods store for the sale of alcoholic beverages.
  - e) Pawn brokerages.
  - f) Delayed Deposit services.
- 7. Existing non-conforming outdoor storage on the premises shall be relocated to be outside of any required front yard setback.
- 8. All overhead doors on any principal or accessory building shall not face residentially zoned property, unless determined by the Community Development Director that no other reasonable location for the overhead doors exists and that they are adequately screened and designed in such a manner that their visual impact would be minimal.
- 5. Any development of the property shall comply with the City's Landscaping Standards applicable in a "C-2" District.

Motion passed 13-0.

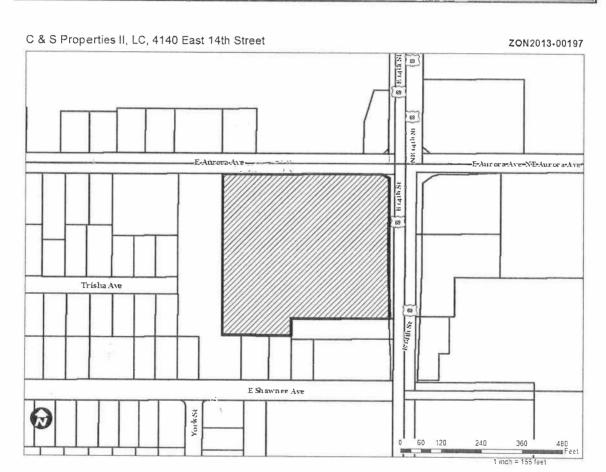
Respectfully submitted,

Michael Ludwig, AICP Planning Administrator

MGL:clw

Attachment

Request from C & S Properties II, LC (owner) represented by Chris Risewick (officer) to									File #	
rezone property located at 4140 East 14th Street.						ZON	2013-00197			
Description of Action	Comme	oproval of the requested rezoning from "C-2" General Retail and Highway-Oriented commercial District to Limited "M-1" Light Industrial District, to allow expansion of a legal on-conforming light industrial use with outdoor storage subject to conditions.						ented of a legal		
2020 Community Commercial: Auto-Oriented, Community Commercial (current).  Character Plan General Industrial (proposed).										
Horizon 2035 Transportation Plan			Widen East 14 <sup>th</sup> Street from 4 Lanes to 4 Lanes.							
Current Zoning District			"C-2" General Retail and Highway Oriented Commercial.							
Proposed Zoning District		rict	Limited "M-1" Light Industrial District.							
Consent Card Responses Inside Area Outside Area		ses	ln l	Favor Not In Favor 1		Undetermined % (		Opposition		
Plan and Zonir	_	Appr	oval	13-0				Yes	-	
Commission Action		Deni	al			the City Council No		No		Х



Request from C & S Properties II, LC (owner) represented by Chris Risewick (officer) to							File #		
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2020 Commun Character Plan						rent).			
Horizon 2035 Transportation Plan			Widen East 14 <sup>th</sup> Street from 4 Lanes to 4 Lanes.						
Current Zoning District			"C-2" General Retail and Highway Oriented Commercial.						
Proposed Zoning District		rict	Limited "M-1" Light Industrial District.						
Consent Card Responses Inside Area Outside Area		ses	ln	In Favor Not In Favor Undetermined 2 3		mined	% Opposition		
Plan and Zonii	-	Appr	oval	13-0		Required 6/7		Yes	
Commission Action		Deni	al		Þ	the City Council No		X	



	ZON2013-00197 Date Friday 13-13
	I (am) (am not) in favor of the request.
	(RICEOTO Print Name FAY JOLLY
5 X	COMMUNITY DEVELOPMENT Signature Fay Folly
	DEC 1. 8 2013 Address 1331 - E - SHAWNEE
	DEPARTMENT Reason for opposing or approving this request may be listed below:
	makes the Value of our property go
M	clown, that not zoned for big tall bridging
	Theres enough warehouses around here
n a	Thank you for your Concern
36	
	ZON2013-00197
	Item Date/2//2//3
	I (am) (am not) in favor of the request.
* * * *	HEIGEDNENT CHANGE STEWARD
4	COMMUNITY DEVELOPMENT Print Name STEVE HODGES
	DEC 2 3 2013 Signature The Alaman
¥	DEPARTMENT Address 122/ E. ALERORA AVE.
	Reason for opposing or approving this request may be listed below:
).5	THE AREA ALREADY HAS A WATER POBLEM
	AND WE DON'T NEED MORE RUN-DEF.
	RE-ZONING TO MI WILL OPEN THE DOOR TO
S.	ATHER CHANGES IN THE FUTURE TO HOW
5.6	THIS PROPERTY IS USED.

ZON2013-00197 Date /2 - 13 - 13
(I (am)) (am not) in favor of the request.
COMMUNITY DEVELOPMENT Signature Community Development
DEC 16 2013 Address 1035 Trisha Ave
Reason for population or approving this request may be listed below:
Have Visited with Al Heldren and
See nothing wrong with what
They plan to do
- October 2 Resist area
70110040 00407
ZON2013-00197 Date 12-18-13
(am not) in favor of the request.
COMMUNITY DEVELOPMENTAME Richard Fane
DEC 23 2013 Signature Sichard Suno
DEPARTMENT Address 1111 Trisha Hive Bm Ic 50313
Reason for opposing or approving this request may be listed below:

\* \* ;

& S Properties II, LC, 4140 East 14th Street

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