★ <sub>R</sub>	toll Call Number		
Date	March 20, 2014		

# Agenda Item Number 33 A

## RESOLUTION APPROVING AMENDMENT TO THE DES MOINES 2020 COMMUNITY CHARACTER LAND USE PLAN FOR PROPERTY IN THE VICINITY OF 403 SE 8TH STREET

WHEREAS, on August 7, 2000, by Roll Call No. 00-3381 the City Council adopted the Des Moines 2020 Community Character Land Use Plan; and

WHEREAS, the City Plan and Zoning Commission has advised in the attached letter that at a public hearing held February 6, 2014, the members voted 9-0 to recommend **APPROVAL** of a request from Raccoon Street Warehouse (owner) represented by Kurt Pagliai (officer) to amend Des Moines 2020 Community Character Land Use Plan future land use designation from General Industrial to Downtown Support Commercial for property in the vicinity of 403 Southeast 8<sup>th</sup> Street as more specifically shown on the accompanying map.

NOW THEREFORE, BE IT RESOLVED, by the City Council of the City of Des Moines, Iowa, that the proposed amendment to the Des Moines 2020 Community Character Land Use Plan described above, is hereby approved.

MOVED by	to ador	t and approv	e the pro	posed amendment.
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FORM APPROVED:

Roger K. Brown

**Assistant City Attorney** 

(21-2013-4.26)

COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
COWNIE				
COLEMAN				
GRAY				
HENSLEY				
MAHAFFEY				
MOORE				
GATTO				
TOTAL				
MOTION CARRIED	•	<u> </u>	AP	PROVED

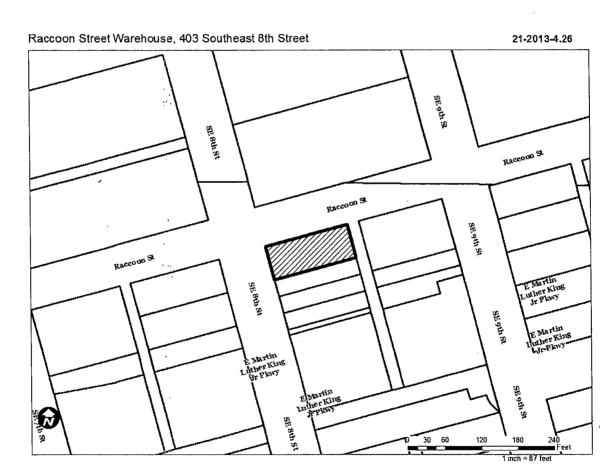
#### CERTIFICATE

I, DIANE RAUH, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

C	ty	Clerk
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Raccoon Street Warehouse (owner) represented by Kurt Pagliai (officer) for property									File #	
located at 403 Southeast 8th Street.									21-2013-4.26	
Description of Action	Amend Genera	e desigi	nation from							
2020 Communi Character Plan	•			General Industrial (current). Downtown Support Commercial (proposed).						
Horizon 2035 Transportation		No Planned Improvements.								
Current Zoning	Distric	t	"R-2A" General Residential District.							
Proposed Zoni	Proposed Zoning District				"C-3B" Central Business Mixed-Use District					
Consent Card I	Consent Card Responses				In Favor Not In Favor Undetermined			nined	% Opposition	
Inside A Outside										
Plan and Zonin	•	Appı	oval			Required 6/7		Yes		
Commission A	ction	Deni	al			the City Council No				



33A

## CITY OF DES MOINES PLAN & ZONING COMMISSION

STAFF REPORT AND RECOMMENDATION Thursday, February 6, 2014

## AGENDA ITEMS #3A = #3C

21-2013-4.26 & ZON2013-00202

Applicant: Raccoon Street Warehouse (owner) represented by Kurt Pagliai (officer).

Location: 403 Southeast 8th Street.

**Requested Action:** Part A) Determination as to whether the proposed rezoning is in conformance with the Des Moines' 2020 Community Character Plan.

Part B) Amend the Des Moines' 2020 Community Character Plan future land use designation from General Industrial to Downtown Support Commercial.

(21-2013-4.26)

Part C) Rezone from "R-2A" General Residential District to "C-3B" Central Business Mixed Use District, to allow development of accessory off-street parking.

(ZON2013-00202)

This item was continued from the January 16, 2014 Plan & Zoning Commission meeting.

## I. GENERAL INFORMATION

1. **Purpose of Request:** The proposed rezoning to "C-3B" District would allow the site to be developed as an off-street parking lot that would serve the property across the street to the north (301 and 309 Southeast 8<sup>th</sup> Street). This property to the north was recently granted a Use Variance for a 10-year period that allows use of the site as a beverage container recycling facility.

The "C-3B" District regulations and design guidelines are intended to establish a lively pedestrian-scaled, urban setting and assure that redevelopment is pedestrian-oriented and compatible with a mixed-use neighborhood. If rezoned to "C-3B" District, any redevelopment or site modifications would require future approval of a Site Plan by the Plan and Zoning Commission in accordance with the "C-3B" Design Guidelines, as well as the design guidelines applicable in the Downtown Overlay District.

- 2. Size of Site: 56 feet by 140 feet (7,840 square feet).
- **3. Existing Zoning (site):** "R-2A" General Residential District and "DO" Downtown Overlay District.
- **4. Existing Land Use (site):** The site contains a graveled parking lot.

## 5. Adjacent Land Use and Zoning:

**North** – "M-1"; Use is multiple-family residential (River Hills apartments).

**South** – "R-2A"; Use is an undeveloped parcel.

East - "R-2A"; Uses include a north/south alley and a single-family dwelling.

West - "R-2A"; Uses include Southeast 8th Street and a single-family dwelling.

- **6. General Neighborhood/Area Land Uses:** The subject property is located in an area known as the Market District, which includes a mix of industrial, commercial, and residential uses. The site is located one block north of East Martin Luther King, Jr. Parkway.
- 7. Applicable Recognized Neighborhood(s): The subject property is located in the Historic East Village Neighborhood. This neighborhood association was notified of the public hearing by mailing of the Preliminary Agenda on December 27, 2013 and a Final Agenda on January 10, 2014 and January 31, 2014. Additionally, separate notifications of the hearing for this specific item were mailed on December 30, 2013 (20 days prior to the January 16, 2014 public hearing) and on January 6, 2014 (10 days prior to the January 16, 2014 public hearing) to the Historic East Village Neighborhood Association and to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site.

All agendas and notices are mailed to the primary contact(s) designated by the recognized neighborhood association to the City of Des Moines Neighborhood Development Division. The Historic East Village Neighborhood Association notices were mailed to Josh Garrett, PO Box 1782, Des Moines, IA 50305.

The applicant was scheduled to hold their required neighborhood meeting on Saturday, January 11, 2014. The applicant will present a summary of the neighborhood meeting at the Plan & Zoning Commission hearing.

- **8.** Relevant Zoning History: The "D-O" Downtown Overlay District designation was added to the site on November 7, 2011 by Ordinance No. 15,060.
- 9. 2020 Community Character Land Use Plan Designation: General Industrial.
- 10. Applicable Regulations: The Commission reviews all proposals to amend zoning regulations or zoning district boundaries within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in §414.3 of the lowa Code. The Commission may recommend that certain conditions be applied to the subject property if the property

owner agrees in writing, prior to the City Council Hearing. The recommendation of the Commission will be forwarded to the City Council.

#### II. ADDITIONAL APPLICABLE INFORMATION

1. 2020 Community Character Plan: The Des Moines 2020 Community Character Plan Future Land Use Map designates the subject property as General Industrial. Therefore, the appellant requested an amendment to Downtown Support Commercial. The proposed "C-3B" District conforms to the intent of this future land use designation, which is described as follows:

<u>Downtown Retail /Office Core/Core Fringe</u>: General businesses, retail and service establishments, limited high density residential, mixed use developments, and work centers that support the downtown core providing their own off-street parking.

In May 2010, the City Council received and filed the "Market District of East Village Urban Design Study, as a guide for future development and redevelopment within the area bounded by East/Southeast 7<sup>th</sup> Street on the east, Scott Avenue on the south, the Des Moines River on the west, and East Walnut Street on the north. The study calls for creating a vibrant pedestrian-oriented mixed-use area by preserving the existing structures and building new residential and commercial structures. While the subject property is located one block to the east of this study area, staff anticipates the revitalization will extend beyond the initial study boundaries given the easterly extension of East Martin Luther King, Jr. Parkway (Southeast Connector). Therefore, staff recommends that the following uses permitted in the "C-3B" District be prohibited:

- a. Assembly and packaging of small components from previously prepared materials within a fully enclosed building.
- b. Auction businesses.
- c. Financial institutions whereby a majority of loans are made based on collateral of future payroll or vehicle titles.
- d. Lumberyards, retail and wholesale.
- e. Machine shops.
- f. Freestanding package goods stores for the sale of alcoholic beverages.
- g. Pawnshops.
- h. Printing, publishing houses and lithographing shops.
- i. Plumbing and heating shops.
- j. Miniwarehouse uses.
- k. Freestanding taverns and night clubs.
- Warehousing.
- 2. Parking & Access: The proposed rezoning to "C-3B" District would allow the site to be developed as an off-street parking lot that would serve the property across the

street to the north (301 and 309 Southeast 8<sup>th</sup> Street). Any off-street parking that is constructed must comply with City Code Section 134-1377 and all site plan regulations. This includes provision of a 5-foot paving setback from the north property line adjoining Raccoon Street, a 5-foot paving setback from the west property line adjoining Southeast 8<sup>th</sup> Street, a 5-foot paving setback from the east property line adjoining an alley, and a 10-foot paving setback from the south property line adjoining a property zoned "R-2A" District. Any deviation to these requirements is subject to a zoning appeal as considered by the Zoning Board of Adjustment. Furthermore, any off-street parking that is constructed must comply with the City's Landscape Standards, which will require provision of perimeter, parkway, open space, and interior lot plantings. These guidelines also require provision of a 7-foot landscaped area along front property lines. As a condition of zoning approval, staff recommends that wrought iron fencing be provided along the Southeast 8<sup>th</sup> Street and Raccoon Street frontages for an auto-dominant uses including, but not limited to, a surface parking lot for vehicles.

- 3. "C-3B" District Design Guidelines: If rezoned to "C-3B" District, any redevelopment or site modifications would require future approval of a Site Plan and building elevations by the Plan and Zoning Commission. A Site Plan has not been submitted for consideration at this time.
- 4. Downtown Overlay District Design Guidelines: The site is within the Downtown Overlay District. In acting upon any future site plan application for the site, the Plan and Zoning Commission shall apply the Downtown Overlay District design guidelines. A Site Plan has not been submitted for consideration at this time.

### III. STAFF RECOMMENDATION

Part A) Staff recommends that the proposed rezoning be found not in conformance with the Des Moines' 2020 Community Character Plan future land use designation of General Industrial.

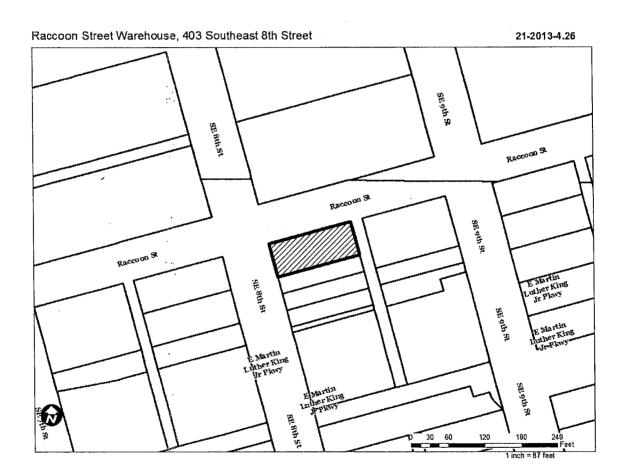
Part B) Staff recommends approval of and amendment to the Des Moines' 2020 Community Character Plan to revise the future land use designation from General Industrial to Downtown Support Commercial.

Part C) Staff recommends the subject property be rezoned to a Limited "C-3B" District subject to the following conditions:

- 1. The following uses shall be prohibited:
  - Assembly and packaging of small components from previously prepared materials within a fully enclosed building.
  - b. Auction businesses.
  - c. Financial institutions whereby a majority of loans are made based on collateral of future payroll or vehicle titles.

- d. Lumberyards, retail and wholesale.
- e. Machine shops.
- f. Freestanding package goods stores for the sale of alcoholic beverages.
- g. Pawnshops.
- h. Printing, publishing houses and lithographing shops.
- i. Plumbing and heating shops.
- j. Miniwarehouse uses.
- k. Freestanding taverns and night clubs.
- I. Warehousing.
- 2. Any development or site modifications shall be in accordance with a Site Plan that satisfies the design guidelines for the "C-3B" District and the Downtown Overlay District.
- 3. Provision of wrought iron fencing along the Southeast 8<sup>th</sup> Street and Raccoon Street frontages for an auto-dominant uses including, but not limited to, a surface parking lot for vehicles.

Raccoon Street Wareho	rty	File #								
located at 403 Southeast 8th Street.									21-2013-4.26	
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Horizon 2035 Transportation Plan		No Planned Improvements.								
Current Zoning Distric	;t	"R-2A" General Residential District.								
Proposed Zoning Dist	rict	"C-3B" Central Business Mixed-Use District								
Consent Card Respor Inside Area Outside Area	ises	In F	n Favor Not In Favor Undetermined			nined	% Opposition			
Plan and Zoning	Аррі	roval			Required 6/7		Yes		i	
Commission Action	Den	ial			the City Council No					



Raccoon Street Warehouse (owner) represented by Kurt Pagliai (officer) for property located at 403 Southeast 8th Street.										File # ZON2013-00202		
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Consent Card Inside A Outside	In Favor Not In Favor Undetermined			mined	% Opposition							
Commission Action		Appr Deni				Required 6/7 the City Cour		Yes No				

