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## Date \_\_\_\_\_ December 22, 2014

# RESOLUTION SETTING HEARING ON REQUEST FROM SILVER OAK ENTERPRISES, LLC, REPRESENTED BY CHIP CLASSON (OFFICER), FOR REVIEW AND APPROVAL OF THE 5TH AMENDMENT TO THE CARMAN ESTATES PUD CONCEPTUAL PLAN, 2320 EAST PORTER AVENUE

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on December 4, 2014, its members voted 9-1 in support of a motion to recommend APPROVAL of a request from Silver Oak Enterprises, LLC, represented by Chip Classon (officer), for review and approval of the 5th Amendment to the Carman Estates PUD Conceptual Plan for property locally known as 2320 East Porter Avenue ("Property"), to more specifically define the development of land previously identified in the Plan for medium density residential (up to 17 units per acre), to allow development of four (4) 3-story, 24-unit multiple family dwellings (96 units total) with drive access from East Porter Avenue, subject to the following revisions:

- 1. The Development Plan and finalized building elevations shall be reviewed and approved by the Plan and Zoning Commission;
- 2. East Porter Avenue shall be striped for left and right turning lanes onto Indianola Avenue if determined appropriate by the City Traffic Engineer;
- 3. Provide locations of all existing and proposed public utilities and easements in place.
- 4. Provide a discussion of how the proposed amendment area would be serviced by public sanitary sewer;
- 5. Provide conceptual plantings within the proposed amendment are, with an amount of plant material to reflect minimums applied to "R-3" Districts;
- 6. Provide a note that requires all future development phases to comply with current Tree Protection and Mitigation Ordinance requirements as part of any Subdivision Plat, Grading Plan, or Development Plan;
- 7. Provide a note indicating that additional tree landscaping necessary over landscaping minimums for mitigation be prioritized to areas along the public street system where opportunities for successful growth are available subject to approval by the Municipal Arborist;
- 8. Provide pedestrian routes from the primary entrance of each of the multiple-family buildings to the trail proposed in East Porter Avenue;
- 9. Revise elevations of the multiple-family buildings to have cement board siding material and shake as well as show the stone material around the entire first floor on all facades. In addition, there shall be elements where the durable stone or masonry veneer material covers projecting elements on all three stories;
- 10. Revise elevations of the multiple-family buildings to provide of detail on the balconies indicating that the underneath supports shall be architecturally concealed;
- 11. Provide elevations for the detached garages, to have roofing shingles and stone material wainscot on exterior facing sides to match the multiple-family dwellings and community center; and



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Date December 22, 2014

-2-

WHEREAS, the Property is legally described as follows:

THE NW 1/4 OF THE SW 1/4, THE SW 1/4 OF THE NW 1/4, THE WEST 20 ACRES OF THE NORTH 30 ACRES OF THE SE 1/4 OF THE NW 1/4, THE SOUTH 309 FEET OF THE WEST 1020 FEET OF THE SE 1/4 OF THE NW 1/4 AND THE NORTH 21 FEET OF THE SOUTH 330 FEET OF THE SE 1/4 OF THE NW 1/4, ALL IN SECTION 25, TOWNSHIP 78 NORTH, RANGE 24 WEST OF THE 5th P.M., DES MOINES, POLK COUNTY, IOWA, MORE PARTICULARLY DESCRIBED AS FOLLOWS:

BEGINNING AT THE W 1/4 CORNER OF SECTION 25, T78N, R24W AND BEING THE CENTERLINE OF INDIANOLA ROAD; THENCE N 00° (DEGREES) 12' (MINUTES) 57" (SECONDS) W ALONG THE WEST LINE OF THE NW 1/4 OF SAID SECTION 25 FOR 1316.06 FEET TO THE NW CORNER OF THE SW 1/4 OF THE NW 1/4 OF SAID SECTION 25 AND BEING THE CENTERLINE OF EASTER LAKE DRIVE; THENCE S 89°53'24" E ALONG THE NORTH LINE OF SAID SW 1/4 OF THE NW 1/4 AND SAID CENTERLINE FOR 1314.43 FEET TO THE NE CORNER OF SAID SW 1/4 OF THE NW 1/4; THENCE CONTINUING S 89°53'24" E ALONG SAID CENTERLINE AND BEING THE NORTH LINE OF THE SE 1/4 OF SAID NW 1/4 FOR 885.00 FEET TO THE NE CORNER OF THE WEST 20 ACRES OF THE NORTH 30 ACRES OF SAID SE 1/4 OF THE NW 1/4; THENCE S 00°06'42" E ALONG THE EAST LINE OF SAID WEST 20 ACRES OF THE NORTH 30 ACRES FOR 983.38 FEET TO THE NORTH LINE OF THE SOUTH 330 FEET OF SAID SE 1/4 OF THE NW 1/4: THENCE S 89°57'38" E ALONG SAID NORTH LINE FOR 446.22 FEET TO THE EAST LINE OF SAID SE 1/4 OF THE NW 1/4; THENCE S 00°06'42" E ALONG SAID EAST LINE FOR 21.00 FEET; THENCE N 89°57'38"W FOR 304.09 FEET TO THE EAST LINE OF THE WEST 1020 FEET OF SAID SE 1/4 OF THE NW 1/4; THENCE S 00°34'06" E ALONG SAID EAST LINE FOR 309.01 FEET TO THE SOUTH LINE OF SAID SE 1/4 OF THE NW 1/4; THENCE N 89°57'35" W ALONG SAID SOUTH LINE FOR 1020.00 FEET TO THE NE CORNER OF THE NW 1/4 OF THE SW 1/4 OF SAID SECTION 25; THENCE S 00°13'52" E ALONG THE EAST LINE OF SAID NW 1/4 OF THE SW 1/4 FOR 1322.02 FEET TO THE SE CORNER OF SAID NW 1/4 OF THE SW 1/4; THENCE N 89°56'59" W ALONG THE SOUTH LINE OF SAID NW 1/4 OF THE SW 1/4 FOR 1319.44 FEET TO THE SW CORNER OF SAID NW 1/4 OF THE SW 1/4 AND BEING THE CENTERLINE OF INDIANOLA ROAD; THENCE N 00°19'33" W ALONG THE WEST LINE OF SAID NW 1/4 OF THE SW 1/4 AND SAID CENTERLINE FOR 1321.81 FEET TO THE POINT-OF-BEGINNING. THIS PARCEL CONTAINS 107.65 ACRES INCLUDING 4.44 ACRES FOR ROADWAY EASEMENT AND IS SUBJECT TO EASEMENTS OF RECORD.



Agenda Item Number

Date December 22, 2014

-3-

**NOW THEREFORE, BE IT RESOLVED**, by the City Council of the City of Des Moines, Iowa, as follows:

- 1. That the attached communication from the Plan and Zoning Commission is hereby received and filed.
- 2. That the meeting of the City Council at which the proposed 5<sup>th</sup> Amendment to the Carman Estates "PUD" Conceptual Plan is to be considered shall be held in the Council Chambers, City Hall, Des Moines, Iowa, at 5:00 p.m. on January 12, 2015, at which time the City Council will hear both those who oppose and those who favor the proposal.
- 3. That the City Clerk is hereby authorized and directed to cause notice of said proposal in the accompanying form to be given by publication once, not less than seven (7) days and not more than twenty (20) days before the date of hearing, all as specified in Section 362.3 and Section 414.4 of the Iowa Code.

MOVED by \_\_\_\_\_\_\_ to adopt.

FORM APPROVED:

Glenna K. Frank, Assistant City Attorney

(ZON2014-00217)

City Clerk

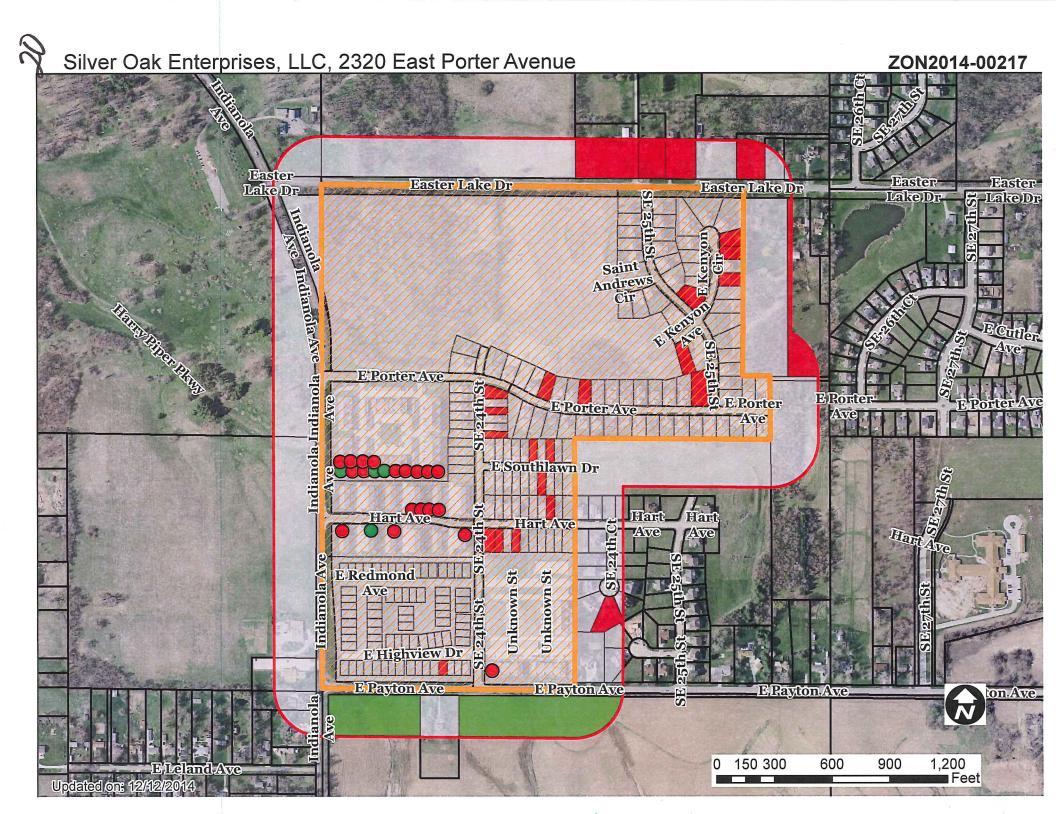
| COUNCIL ACTION | YEAS | NAYS | PASS | ABSENT |
|----------------|------|------|------|--------|
| COWNIE         |      |      |      |        |
| COLEMAN        |      |      |      |        |
| GATTO          |      |      |      |        |
| GRAY           |      |      |      |        |
| HENSLEY        |      |      |      |        |
| MAHAFFEY       |      |      |      |        |
| MOORE          |      |      |      |        |
| TOTAL          |      |      |      |        |
| MOTION CARRIED |      |      | AP   | PROVED |

CERTIFICATE

I, DIANE RAUH, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

Mayor



<u>Legal Description – 2320 East Porter Avenue</u>, 5<sup>th</sup> Amendment to Carman Estates PUD <u>Conceptual Plan:</u>

THE NW 1/4 OF THE SW 1/4, THE SW 1/4 OF THE NW 1/4, THE WEST 20 ACRES OF THE NORTH 30 ACRES OF THE SE 1/4 OF THE NW 1/4, THE SOUTH 309 FEET OF THE WEST 1020 FEET OF THE SE 1/4 OF THE NW 1/4 AND THE NORTH 21 FEET OF THE SOUTH 330 FEET OF THE SE 1/4 OF THE NW 1/4, ALL IN SECTION 25, TOWNSHIP 78 NORTH, RANGE 24 WEST OF THE 5th P.M., DES MOINES, POLK COUNTY, IOWA, MORE PARTICULARLY DESCRIBED AS FOLLOWS:

BEGINNING AT THE W 1/4 CORNER OF SECTION 25, T78N, R24W AND BEING THE CENTERLINE OF INDIANOLA ROAD; THENCE N 00° (DEGREES) 12' (MINUTES) 57" (SECONDS) W ALONG THE WEST LINE OF THE NW 1/4 OF SAID SECTION 25 FOR 1316.06 FEET TO THE NW CORNER OF THE SW 1/4 OF THE NW 1/4 OF SAID SECTION 25 AND BEING THE CENTERLINE OF EASTER LAKE DRIVE; THENCE S 89°53'24" E ALONG THE NORTH LINE OF SAID SW 1/4 OF THE NW 1/4 AND SAID CENTERLINE FOR 1314.43 FEET TO THE NE CORNER OF SAID SW 1/4 OF THE NW 1/4: THENCE CONTINUING S 89°53'24" E ALONG SAID CENTERLINE AND BEING THE NORTH LINE OF THE SE 1/4 OF SAID NW 1/4 FOR 885.00 FEET TO THE NE CORNER OF THE WEST 20 ACRES OF THE NORTH 30 ACRES OF SAID SE 1/4 OF THE NW 1/4; THENCE S 00°06'42" E ALONG THE EAST LINE OF SAID WEST 20 ACRES OF THE NORTH 30 ACRES FOR 983.38 FEET TO THE NORTH LINE OF THE SOUTH 330 FEET OF SAID SE 1/4 OF THE NW 1/4; THENCE S 89°57'38" E ALONG SAID NORTH LINE FOR 446.22 FEET TO THE EAST LINE OF SAID SE 1/4 OF THE NW 1/4; THENCE S 00°06'42" E ALONG SAID EAST LINE FOR 21.00 FEET; THENCE N 89°57'38"W FOR 304.09 FEET TO THE EAST LINE OF THE WEST 1020 FEET OF SAID SE 1/4 OF THE NW 1/4; THENCE S 00°34'06" E ALONG SAID EAST LINE FOR 309.01 FEET TO THE SOUTH LINE OF SAID SE 1/4 OF THE NW 1/4; THENCE N 89°57'35" W ALONG SAID SOUTH LINE FOR 1020.00 FEET TO THE NE CORNER OF THE NW 1/4 OF THE SW 1/4 OF SAID SECTION 25; THENCE S 00°13'52" E ALONG THE EAST LINE OF SAID NW 1/4 OF THE SW 1/4 FOR 1322.02 FEET TO THE SE CORNER OF SAID NW 1/4 OF THE SW 1/4; THENCE N 89°56'59" W ALONG THE SOUTH LINE OF SAID NW 1/4 OF THE SW 1/4 FOR 1319.44 FEET TO THE SW CORNER OF SAID NW 1/4 OF THE SW 1/4 AND BEING THE CENTERLINE OF INDIANOLA ROAD: THENCE N 00°19'33" W ALONG THE WEST LINE OF SAID NW 1/4 OF THE SW 1/4 AND SAID CENTERLINE FOR 1321.81 FEET TO THE POINT-OF-BEGINNING. THIS PARCEL CONTAINS 107.65 ACRES INCLUDING 4.44 ACRES FOR ROADWAY EASEMENT AND IS SUBJECT TO EASEMENTS OF RECORD.

| CITY OF DES MOINES |
|--------------------|
| Date               |
| Agenda Item 20     |
| Roll Call #        |

December 12, 2014

Honorable Mayor and City Council City of Des Moines, Iowa

Members:

Communication from the City Plan and Zoning Commission advising that at their meeting held December 4, 2014, the following action was taken regarding a request from Silver Oak Enterprises, LLC represented by Chip Classon (officer) for review and approval of a 5th Amendment to the Carman Estates PUD Conceptual Plan on property located at 2320 East Porter Avenue.

## COMMISSION RECOMMENDATION:

After public hearing, the members voted 9-1 as follows:

| Commission Action: | Yes | Nays | Pass | Absent |
|--------------------|-----|------|------|--------|
| Dory Briles        | Х   |      |      |        |
| JoAnne Corigliano  | Х   |      |      |        |
| Jacqueline Easley  | Х   |      |      |        |
| Tim Fitzgerald     |     |      |      | X      |
| Dann Flaherty      | Х   |      |      |        |
| Jann Freed         | X   |      |      |        |
| John "Jack" Hilmes | Х   |      |      |        |
| Greg Jones         | Х   |      |      |        |
| William Page       | X   |      |      |        |
| Mike Simonson      | Х   |      |      |        |
| CJ Stephens        |     |      |      | Х      |
| Vicki Stogdill     |     | Х    |      |        |
| Greg Wattier       |     |      |      | Х      |

**APPROVAL** of staff recommendation for approval of the requested amendment to the Carman Estates PUD Conceptual Plan subject to providing the following revisions: (ZON2014-00217)

1. The Development Plan and finalized building elevations shall be reviewed and approved by the Plan and Zoning Commission.

- 2. East Porter Avenue shall be striped for left and right turning lanes onto Indianola Avenue if determined appropriate by the City Traffic Engineer.
- 3. Provide locations of all existing and proposed public utilities and easements in place.
- 4. Provide a discussion of how the proposed amendment area would be serviced by public sanitary sewer.
- 5. Provide conceptual plantings within the proposed amendment are, with an amount of plant material to reflect minimums applied to "R-3" Districts.
- 6. Provide a note that requires all future development phases to comply with current Tree Protection and Mitigation Ordinance requirements as part of any Subdivision Plat, Grading Plan, or Development Plan.
- 7. Provide a note indicating that additional tree landscaping necessary over landscaping minimums for mitigation be prioritized to areas along the public street system where opportunities for successful growth are available subject to approval by the Municipal Arborist.
- 8. Provide pedestrian routes from the primary entrance of each of the multiple-family buildings to the trail proposed in East Porter Avenue.
- 9. Revise elevations of the multiple-family buildings to have cement board siding material and shake as well as show the stone material around the entire first floor on all facades. In addition, there shall be elements where the durable stone or masonry veneer material covers projecting elements on all three stories.
- 10. Revise elevations of the multiple-family buildings to provide of detail on the balconies indicating that the underneath supports shall be architecturally concealed.
- 11. Provide elevations for the detached garages, to have roofing shingles and stone material wainscot on exterior facing sides to match the multiple-family dwellings and community center.

# STAFF RECOMMENDATION TO THE P&Z COMMISSION

Staff recommends approval of the requested amendment to the Carman Estates PUD Conceptual Plan subject to providing the following revisions:

- 1. Provide locations of all existing and proposed public utilities and easements in place.
- 2. Provide a discussion of how the proposed amendment area would be serviced by public sanitary sewer.
- 3. Provide conceptual plantings within the proposed amendment are, with an amount of plant material to reflect minimums applied to "R-3" Districts.
- 4. Provide a note that requires all future development phases to comply with current Tree Protection and Mitigation Ordinance requirements as part of any Subdivision Plat, Grading Plan, or Development Plan.
- 5. Provide a note indicating that additional tree landscaping necessary over landscaping minimums for mitigation be prioritized to areas along the public street system where opportunities for successful growth are available subject to approval by the Municipal Arborist.

- 6. Provide pedestrian routes from the primary entrance of each of the multiple-family buildings to the trail proposed in East Porter Avenue.
- 7. Revise elevations of the multiple-family buildings to have cement board siding material and shake as well as show the stone material around the entire first floor on all facades. In addition, there shall be elements where the durable stone or masonry veneer material covers projecting elements on all three stories.
- 8. Revise elevations of the multiple-family buildings to provide of detail on the balconies indicating that the underneath supports shall be architecturally concealed.
- 9. Provide elevations for the detached garages, to have roofing shingles and stone material wainscot on exterior facing sides to match the multiple-family dwellings and community center.

Written Responses 5 In Favor 45 In Opposition

## STAFF REPORT TO THE PLANNING COMMISSION

## I. GENERAL INFORMATION

- 1. Purpose of Request: The applicant is seeking to develop 96 multiple-family residential apartments at a density of approximately 5.2 units per acre and 96 detached garage units and 127 surface off-street parking spaces. The current approved Conceptual Plan designates the property for up to 17 units per acre (316 units) subject to a submittal of a future Conceptual Plan amendment to determine actual density and configuration. The proposed amendment indicates 96 units within four 3-story, 24-unit apartments buildings. They are proposed to be served by a private drive system feeding from East Porter Avenue in alignment with the west drive entrance from multiple-family condominiums directly south of East Porter Avenue. There is also a proposed private community center to serve residents within the development.
- **2. Size of Site:** Area of the amendment request is approximately 18.6 acres. The Carman Estates PUD is an approximate total of 107 acres.
- 3. Existing Zoning (site): "PUD" Planned Unit Development.
- 4. Existing Land Use (site): Agricultural.
- 5. Adjacent Land Use and Zoning:

North – "R1-80", Use is City of Des Moines Ewing Park.

South - "PUD", Uses are multiple-family residential condominium dwellings.

3

*East* – "PUD", Uses are undeveloped land and single-family dwellings.

*West* – "R1-80", Use is City of Des Moines Ewing Park.

- 6. General Neighborhood/Area Land Uses: The subject area of the amendment is located in the Carman Estates mixed-density residential community located along Indianola Avenue south of Easter Lake Drive within the Easter Lake New Town area.
- 7. Applicable Recognized Neighborhood(s): The subject property is located in the Easter Lake Area Neighborhood. This neighborhood association was notified of the meeting by mailing of the Preliminary Agenda to all recognized neighborhood associations on November 14, 2014. Additionally, separate notifications of the hearing for this specific item were mailed on November 24, 2014 (10 days prior to the hearing) to the Easter Lake Area Neighborhood Association and to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the overall PUD Conceptual Plan boundary. A Final Agenda for the meeting was mailed to all the recognized neighborhood associations on November 26, 2014.

All agendas and notices are mailed to the primary contact person designated to the City of Des Moines Neighborhood Development Division by the recognized neighborhood association. The Easter Lake Area Neighborhood notices were mailed to Jim Bollard, 4007 SE 26<sup>th</sup> Street, Des Moines, IA 50320.

- 8. Relevant Zoning History: The property was rezoned to "PUD" Planned Unit Development as part of the approval of the Carman Estates Conceptual Plan on June 18, 2001. Since that time, the Conceptual Plan has been amended four previous times to define development:
  - 1<sup>st</sup> Amendment, September 23, 2002, for 96-units within two-story multiple-family dwellings and 64 units of single-family semi-detached dwellings in vicinity of East Porter Avenue and SE 24<sup>th</sup> Street.
  - 2<sup>nd</sup> Amendment, July 14, 2003, for 83-units of two-story row townhome dwellings along Hart Avenue between Indianola Avenue and SE 24<sup>th</sup> Street, including reducing 8 previously approved single-family semi-detached dwellings.
  - 3<sup>rd</sup> Amendment, October 11, 2004, for 96-units of two-story multiple-family dwellings northeast of East Payton Avenue and SE 24<sup>th</sup> Street.
  - 4<sup>th</sup> Amendment, February 26, 2007, for 76-units of single-story row townhomes north east of East Payton Avenue and Indianola Avenue.
- **9. 2020 Community Character Land Use Plan Designation:** Medium Density Residential and Open Space (private).
- **10. Applicable Regulations:** The application, accompanying evidence and Conceptual Plan amendment required shall be considered by the Plan and Zoning commission at a public hearing. The Commission shall review the conformity of the proposed development with the standards of the Zoning Ordinance and with recognized principles of civic design, land use planning, and landscape architecture. At the conclusion of the hearing, the Commission may vote to recommend either approval or disapproval of the Conceptual Plan amendment as submitted, or to recommend that the developer amend the plan or request to preserve the intent and purpose of this chapter to promote public

health, safety, morals and general welfare. The recommendations of the Commission shall be referred to the City Council.

## II. ADDITIONAL APPLICABLE INFORMATION

1. Natural Site Features: The majority of the subject property is undeveloped timber. The proposed development is focused to the higher topography on a ridge which is not as heavily timbered. The Conceptual Plan was originally approved prior to current tree protection and mitigation Ordinances. The developer shall comply with all current tree protection and mitigation provisions in the Ordinances for Subdivision, Grading, and Site Plans.

Staff anticipates little disturbance of the trees outside the driveway access, buildings and parking areas. Language on the Conceptual Plan specific to any further development of the PUD should be included to require compliance with all existing tree protection and mitigation Ordinances as part of any Plat or PUD Development Plan. Therefore, tree removal and tree protection plans would be reviewed with any required Grading Plan or Development Plan for the proposed multiple-family dwellings, detached garages or community center.

- 2. Drainage/Grading: The overall area for the Carman Estates PUD drains north or northeast. A portion of the storm water is managed by a regional detention basin to the northeast of the PUD along Easter Lake Drive. The remaining portion is handled by a private detention ponds with Carman Estates. Stormwater to be generated from the proposed development will be required to be handled within the PUD. Since the original approval of the Conceptual Plan, requirements for on-site water quality detention for more frequent rain events have been added to future development. Development and grading plans for the proposed multiple-family dwellings will require demonstration of conformance with all storm water management and soil erosion control policies.
- **3.** Utilities: All necessary utilities are generally available to the proposed development by extension of services from the surrounding development. Engineering staff indicates that all public utilities and easements in place need to be shown on the proposed Conceptual Plan amendment. It is not clear in the submitted Conceptual Plan where the proposed development will specifically access service to sanitary sewer. The anticipated access and location should be shown and discussed in the notations on the Conceptual Plan as a condition of approval.
- 4. Landscaping & Buffering: The submitted Conceptual Plan amendment does not propose conceptual landscape plantings within the proposed amendment area. Staff expects, as a minimum, that landscaping as required for "R-3" Districts be provided in addition to plantings needed for mitigation. Approval of any proposed amendment should require a planting plan acceptable to the Planning Director with a variety of deciduous and evergreen types. Staff will review this using the Des Moines Landscape Standards for multiple-family districts as a baseline. Staff will also consider mitigation of trees removed in review of any Development Plan. Staff recommends that additional tree landscaping necessary over the landscaping minimums for mitigation be prioritized to areas along the public street system where opportunities for successful growth are available and subject to approval by the Municipal Arborist.

- **5. Traffic/Street System:** There are no proposed modifications to the surrounding public street network.
- 6. Access/Parking: All access to proposed units is through a single access driveway from East Porter Avenue. This is sufficient for fire/emergency access requirements given the number of units (96). Traffic Engineering has further reviewed and approved the proposed location. Traffic Engineering staff further recommended that access to the site should not be changed to or added to Indianola Road which is currently under construction to widen from a 2 to 4 lane facility. The plan proposes a bike trail extension on the north side of East Porter Avenue to Indianola Avenue. No sidewalk would be required of the developer on Indianola Avenue. Staff recommends that pedestrian connections from the primary entrance of each of the dwellings or buildings to the bike trail in East Porter Avenue be provided.

Multiple-family residential requires a minimum of 1.5 off-street parking spaces per unit. This would require a minimum of 144 spaces for 96 units. The developer is conceptually proposing 96 garage spaces and 127 surface parking spaces for a total of 223 spaces. Outside of PUDs, garage spaces are not typically calculated as parking spaces unless they are attached to the dwelling. The intent of this is due to the use of garage spaces as storage. In this case, staff believes the total number of garage spaces is sufficient enough to conclude that at least 17 will be used for vehicles. Therefore providing sufficient parking to meet the intent of the minimum requirement.

- **7. 2020 Community Character Plan:** The Des Moines 2020 Community Character Plan future land use designation for the proposed amendment area is Medium Density Residential, which provides for up to 17 units per acre of density and the private open space to protect existing large stands of trees. The proposed unit density of the amendment is approximately 5.2 units per acre. This is well below the medium density threshold.
- **8. Urban Design:** The submitted elevations propose four 3-story buildings with gabled end roofs. There is vinyl lap siding material proposed on all levels and vinyl shake siding beneath the end gables. There are stone veneer accents proposed on the multiple stories of all façades. As proposed, the stone material would comprise approximately 20% of the façade areas below the eaves of the roof. There are horizontal bands defining each level between lap siding areas. The windows are proposed with wide vinyl trim bands where they are within a vinyl sided area. They are proposed with stone headers and sills where they are within the stone sided areas. The ends of buildings that face the street sides are proposed that would have metal railings. It is not clear whether the structural elements of the deck are exposed. Staff recommends that these be concealed in some fashion. The proposed buildings would have an architectural shingled roof that is gabled with a common ridgeline across all units. Cross gabled elements are proposed along the longer dimension of the roof. Some of these would have a louvered feature.

The proposed community center elevations indicate siding, roofing, and window materials in a single-story design with character of a large single-family dwelling that are compatible to the multiple-family dwellings. There are not any proposed elevations submitted for the detached garages. Staff recommends that these be included as a

condition of any amendment approval. Any garage should have stone material wainscot on exterior facing sides to match the multiple-family dwellings and community center. Any end units facing the public street sides should have a window or louver element.

To be consistent with more recently approved multiple-family residential development in PUDs, staff recommends that hardi-plank or cement board type siding and shakes be used in lieu of the proposed vinyl siding which was allowed in previous phases of the Carman Estates PUD. This will also help meet more recent design guidelines for tax abatement. Staff also recommends that the stone veneer or other durable masonry material be used for the entire first level completely around the building with the amount of durable material increased to all three floors on certain elements of wall projections around entire structure at a minimum. All references to Adam Ridge Apartments in Johnston should be removed.

## SUMMARY OF DISCUSSION

Jason Van Essen presented the staff report and recommendation.

Greg Jones asked would this be considered medium density.

<u>Jason Van Essen</u> stated the site is designated as Medium Density on the Future Land Use Map. This designation and the approved concept plan allow for up to 17 dwelling units per acre. The proposal is for 5.2 units per acre, which is more in line with our Low/Medium Density Residential designation.

<u>Mike Simonson</u> asked if this amendment is approved would the maximum density allowed now be 5.2 units per acre.

<u>Jason Van Essen</u> replied yes and that any proposal to increase the number of units would have to return to the Plan and Zoning Commission and City Council through the same process.

<u>Will Page</u> asked about the traffic pattern changes and the Traffic and Transportation Division's review of the proposal.

<u>Jason Van Essen</u> indicated that the Traffic and Transportation Division has reviewed the proposal and supports what is being proposed.

<u>CJ Stephens</u> stated with her previous experience, she is concerned that once a PUD is approved the developer is allowed a lot of flexibility to make changes. Expressed concern that the developer has not addressed how sewer will be provided to the site or the other deficiencies noted in the staff recommendation.

<u>Jason Van Essen</u> stated the conditions pertaining to identifying easements and how sewer will be provided to the site are administrative type items that need to be clarified, but are not items that the feasibility of the project hinges on. The Commission is seeing the layout, the building elevations and building materials, which are set by the PUD. The other parts are more of a dialogue as to which direction a line might be brought in. JoAnne Corigliano asked why only one access drive is being provided for the project.

<u>Jason Van Essen</u> stated that is all that is necessary for the proposed number of units. Noted that access points on major streets such as Indianola Avenue should be minimized to reduce conflict points and maintain efficiency.

<u>JoAnne Corigliano</u> stated she believes that one drive onto Indianola Avenue should be provided. Noted it would be a right turn only as there is a median.

<u>Will Page</u> asked what is to the north of the site and does Easter Lake Drive go all the way to the west.

<u>Jason Van Essen</u> stated there is park land to the north and that Easter Lake Drive stops at Indianola Avenue.

<u>Will Page</u> asked if a driveway from the site to Easter Lake Drive to the north was considered. Noted the concern about congestion expressed on several response cards.

<u>Jason Van Essen</u> stated the Traffic and Transportation Division has followed the standards as to the number of driveways needed.

<u>Melissa Hills</u>, Civil Engineer Consultants, stated the applicant has tried to follow the Easter Lake New Town Plan by only developing where there are less trees. Installing a driveway to Easter Lake Drive would require the removal of an extensive amount of trees in order to make the grades work. They do not want to remove any more trees than are necessary.

Indianola Avenue is considered a major arterial. Having too many access points will cause traffic problems such as accidents. The 1,200 feet between access points comes from the Des Moines standards, which is what the Traffic and Transportation staff use. Noted that in the entire 107 acres of the PUD there are several access points that get traffic in and out of the Carman Estates development.

The sanitary sewer would be extended to 24<sup>th</sup> Street and come up the hill and across to service the development as was planned with the preliminary plat. An existing detention basin was built with an earlier phase. It will be upgraded and used for infiltration practices, which will help with water quality going down stream.

Vicki Stogdill asked if this project is rental apartments or owned condominiums.

Melissa Hills stated they will be rental apartments.

<u>Mike Simonson</u> asked if the existing storm water detention basin was sized for this development or if it will need to be expanded.

Melissa Hills stated the basin was sized to accommodate the development of this site.

<u>Mike Simonson</u> asked if the developer was in agreement with the staff recommendation.

<u>Melissa Hills</u> stated the developer will address the remaining comment, but with regards to the site notes they are in agreement.

<u>Mike Simonson</u> asked instead of having a series of garage doors facing someone who pulls into the development why wasn't the main drive taken all the way through to the next building. Noted more garage units could be added to the two center garage buildings to allow the configuration to be altered.

Melissa Hills stated they felt this layout did the most to limit impact on trees.

<u>Mike Simonson</u> asked are they saving trees in the center of this development.

Melissa Hills stated they are not.

<u>CJ Stephens</u> asked Ms. Hills if she or engineers in general ever calculate the value of trees in terms of storm water management capacity that is lost when they are removed.

<u>Melissa Hills</u> stated heavily tree canopy areas have a higher rate of runoff than landscape yard as there is typically little ground cover.

<u>Greg Jones</u> stated the engineering calculation that the City requires does not account for that.

CJ Stephens left the meeting @ 7:00 p.m.

## CHAIRPERSON OPENED THE PUBLIC HEARING

<u>Chip Claasen</u>, Jerry's Homes, 10430 New York Avenue, Urbandale, IA, stated the building would have hardi-plank siding. Noted they have two objections to the staff recommendation. They are opposed to the proposed stone requirements for the buildings and the garages. They plan to put stone on all four sides of the buildings but request they not be made to make the entire first floor stone. They prefer to use the stone in a vertical orientation and not horizontally across the first floor of the buildings. Especially, with the buildings being shielded from view by a significant amount of trees.

Jann Freed asked about the layout and design of the development.

<u>Chip Claasen</u> stated they based their layout on the Easter Lake New Town Plan. Their design fits the topography and the character of the area.

<u>Joe Henry</u>, 2463 E. Highview Drive, stated he lives next to Carmen Estates and has lived in the Easter Lake area since 1991 and on the south side for most of his life. He represents Culver Ridge and Prairie Hills Senior Living and most of them are opposed to the applicant's request. He stated this is a very high density area and his concerns are the increased traffic on Porter Avenue and only having one entrance and one exit. This will add a lot of negativity, making it very hard to attract buyers in this area.

9

Mike Simonson asked Mr. Henry what bothers him most about the development.

Joe Henry stated the high density.

Lonie Gerken, 2480 Easter Lake Drive stated she opposes this development because it diminishes the open space and natural resources of the area. It would impact the natural habitat and mature trees. The lake and natural areas are an asset to this neighborhood and is the reason why many residents moved to the area. Their homes are major investments and multi-family development is seen as a negative. She is also concerned with the increased traffic, parking issue, noise pollution, safety and other adverse effects. Reduced property values and increased urban sprawl are a detriment. Noted that Porter is a very narrow street and the roundabouts makes it difficult to drive.

<u>Chris Civitate</u>, 2430 E. Porter Avenue, stated he opposes the applicant's request because when he moved into this area he was told by a representative of Jerry's Homes that because of how densely populated the trees were that this land would never be developed. This was a huge selling point in this neighborhood. That alone proves they cannot trust what Jerry's Homes is going to do. Aligning the driveway with the driveway to the south will create a road hazard. Noted that it is hard to stop on East Porter as you head towards Indianola Avenue during the winter. Believes the real issue with building a drive to Easter Lake Drive is the money it would take to cut down more trees. Asked the Commission to deny the request.

Dann Flaherty asked what he would put in that area.

<u>Chris Civitate</u> stated it is fine the way it is. However, if he was told something had to go there he would prefer single-family housing.

<u>Lisa Tjaden</u>, 5446 SE 29<sup>th</sup> Court, stated she chose this area because she is an avid cyclist and loves the bike trails, Easter Lake and Ewing Park. Her concern is safety with the increase traffic. Compliment Jerry's Homes on their single-dwelling homes and would be more receptive to that for this site.

<u>Judy Shepard</u>, 5513 SE 24<sup>th</sup> Street, stated she has lived in the area for 8 years in a biattached townhome. Believes they already have enough units around the area without adding 96 more. She is concerned with the increased traffic and would rather see something like a Ewing Woods with nice homes to balance out the townhomes and condos in that area. Believes the residents of this development would park on the streets causing more bottlenecks in the area.

<u>Linda Hendricks</u>, 5505 SE 24<sup>th</sup> Street, stated she has lived in the area for 10 years. She has the same concerns as those who have already spoke in opposition particularly with increased traffic. She would like to see this area left alone.

<u>John "Jack" Hilmes</u> asked what percentage of the living units whether they are condos or biattached or single-family that are there now were not there when she moved in 10 years ago.

Linda Hendricks estimated about 50%.

<u>John "Jack" Hilmes</u> asked have the neighbors or neighborhood association investigated preserving it as a wood lot by purchase or some other endeavor.

10

Linda Hendricks stated she is not aware of any.

<u>Darwin Wahl</u>, 2428 E. Southlawn, stated he is concerned with the increased traffic and agrees with everyone who is opposed to the applicant's request.

<u>Kate Cardamon</u>, 2442 SE Porter, stated she is concerned with the increased traffic and is opposed.

## Rebuttal

<u>Chip Claasen</u> Noted that Jerry's Homes bought the property in 2003. The Easter Lake New Town Plan was adopted by the City Council in 2001 and identifies this property for multi-family medium density development. Indicated they fought the City about the roundabouts and would like to see them removed. Stated that Jerry's Homes owns property adjoining the site that is planned to be developed with single-family houses and that they have a vested interest in not do anything that would drive down property values. The site is zoned for 17 units per acre and they are only proposing in 5.2 units per acres. The Porter Avenue driveways being aligned is a requirement because of traffic flow. At the beginning it worked very well to sale condos, but after the crash people could not get loans for condos. It became hard to sale condos so they have turned them into apartments. The land use decision for this area was planned before they owned it and they are following through with the City's plan.

Vicki Stogdill asked if they explored developing single-family in this area.

<u>Chip Claasen</u> stated they looked at it but if you are struggling to have your values up it is not very practical.

John "Jack" Hilmes asked how much undeveloped land in the area Jerry's Homes owns.

Chip Claasen stated they have the two plats next to this project.

<u>John "Jack" Hilmes</u> stated that wouldn't they build a product that is going to help keep the property values up so they will be able to market future property in the area in a zone that is profitable to them.

<u>Chip Claasen</u> stated yes, they will have the single-family homes next to it. The units they are proposing to develop are high value units and we do not believe these units will drive housing values down in this area.

Will Page asked when 24th Street will be pushed north to Easter Lake Drive.

<u>Chip Claasen</u> stated he believes it will be 2 to 3 years before 24<sup>th</sup> Street is connected to Easter Lake Drive.

<u>Will Page</u> stated that in five to six years if one came off of Indianola Road and turned on to Easter Lake Drive conceptually 24<sup>th</sup> Street is going to reduce some of the traffic that currently comes in on Porter.

11

Chip Claasen stated that is correct.

<u>Vicki Stogdill</u> asked if they have thought about making these condos instead of apartments as she believes ownership is one of the concerns she is hearing.

<u>Chip Claasen</u> stated the issue happened on the 16-plexes in Carmen. The construction actually stopped after the first few building because they were condos and they could not get them sold, but they could get the apartments leased.

## CHAIRPERSON CLOSED THE PUBLIC HEARING

<u>JoAnne Corigliano</u> stated her only concern is traffic. The roundabouts should be taken out they are nothing but an obstruction.

<u>Dann Flaherty</u> moved staff recommendation with an addition that the Development Plan and finalized building elevations come back to the Commission for approval. Stated that he does not like apartments but looking at the topography on this area they cannot build anything else there. Developing single-family lots would require substantial grading and tree removal. This proposal leaves a majority of the trees intact.

<u>JoAnne Corigliano</u> stated she would like to see what they could do about getting a drive onto Indianola Avenue.

<u>Chip Claasen</u> stated that the Traffic and Transportation Division said no access to Indianola Avenue would be allowed.

<u>Vicki Stogdill</u> stated she is not going to support the applicant's request and believes they could do executive single-family lots, maybe 3 acres lots. They would have to charge a lot for them but potentially there is a market for that and they should look at that again.

<u>Greg Jones</u> stated they are requesting a revision to an existing PUD. They have approval for 17 units per acre, what they are getting tonight is way less. The natural aspects of the site are being saved and if the Commission does not approve it then the applicant could go back and propose something worse. Expressed support for the request.

<u>Mike Simonson</u> asked for a friendly amendment to request the Traffic and Transportation Division look at Porter to see if it could be striped to have left and right turning lanes as it might help traffic flow.

Dann Flaherty accepted the friendly amendment.

<u>Mike Simonson</u> asked the developer to look at the garages to see if a better layout could be developed that allowed for better on-site circulation.

<u>John "Jack" Hilmes</u> stated at some point the Easter Lake area became desirable for development and that there was probably public outcry when rural land was taken and subdividing to make what is there today. We heard from Ms. Hendricks that in the past 10 years there have been a 50% increase in the number of dwellings in the area. This is the natural progression of what was going to happen with this property. They are doing a good thing, even though to the people who spoke in opposition tonight it may not seem so. They are preserving as much of that wood lot as they can and downsizing the occupancy for that site from what has already been approved.

### **COMMISSION ACTION:**

<u>Dann Flaherty</u> moved staff recommendation for approval of the requested amendment to the Carman Estates PUD Conceptual Plan subject to providing the following revisions:

- 1. The Development Plan and finalized building elevations shall be reviewed and approved by the Plan and Zoning Commission.
- 2. East Porter Avenue shall be stripped for left and right turning lanes onto Indianola Avenue if approved by the City Traffic Engineer.
- 3. Provide locations of all existing and proposed public utilities and easements in place.
- 4. Provide a discussion of how the proposed amendment area would be serviced by public sanitary sewer.
- 5. Provide conceptual plantings within the proposed amendment are, with an amount of plant material to reflect minimums applied to "R-3" Districts.
- 6. Provide a note that requires all future development phases to comply with current Tree Protection and Mitigation Ordinance requirements as part of any Subdivision Plat, Grading Plan, or Development Plan.
- 7. Provide a note indicating that additional tree landscaping necessary over landscaping minimums for mitigation be prioritized to areas along the public street system where opportunities for successful growth are available subject to approval by the Municipal Arborist.
- 8. Provide pedestrian routes from the primary entrance of each of the multiple-family buildings to the trail proposed in East Porter Avenue.
- 9. Revise elevations of the multiple-family buildings to have cement board siding material and shake as well as show the stone material around the entire first floor on all facades. In addition, there shall be elements where the durable stone or masonry veneer material covers projecting elements on all three stories.
- 10. Revise elevations of the multiple-family buildings to provide of detail on the balconies indicating that the underneath supports shall be architecturally concealed.
- 11. Provide elevations for the detached garages, to have roofing shingles and stone material wainscot on exterior facing sides to match the multiple-family dwellings and community center.

Motion passed 9-1 (Vicki Stogdill voted in opposition).

Respectfully submitted,

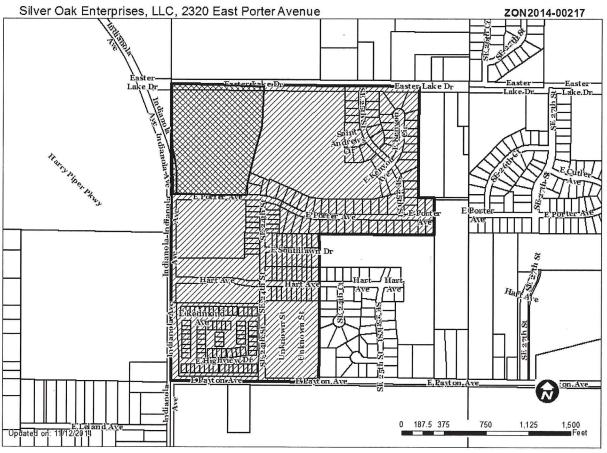
Jason Van Essen, AICP Senior City Planner

JMV:clw

Attachment

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| Request from Silver Oak Enterprises, LLC represented by Chip Classon (officer) for File #   |                   |      |   |                      |                     |              |   |     |  |  |
|---|-------------------|------|---|----------------------|---------------------|--------------|---|-----|--|--|
| Description   |                   |      |   |                      |                     |              |   |     |  |  |
| Description<br>of ActionApproval of an amendment to the Carman Estates PUD Conceptual Plan, to more<br>specifically define the development of land previously identified in the Plan for medium<br>density residential (up to 17 units per acre), to allow development of four (4) 3-story, 24-<br>unit multiple family dwellings (96 units total) with drive access from East Porter Avenue<br>subject to revisions. |                   |      |   | nedium<br>story, 24- |                     |              |   |     |  |  |
| 2020 Commun<br>Character Plan   |                   |      |   |                      |                     |              |   |     |  |  |
| Horizon 2035<br>Transportation  | Plan              |      | 2011-2015: East Indianola Avenue widen from 2 lanes to 4 lanes. |                      |                     |              |   |     |  |  |
| Current Zoning  | g Distric         | t    | PUD Planned Unit Development.                                   |                      |                     |              |   |     |  |  |
| Proposed Zoni   | ing District N/A. |      |   |                      |                     |              |   |     |  |  |
| Consent Card  |                   | ses  |   |                      | Opposition          |              |   |     |  |  |
| Inside /<br>Outside   |                   |      | 5 45  |                      |                     |              |   |     |  |  |
| Plan and Zonir  | •                 | Appr | oval  | 9-1                  |                     | Required 6/7 |   | Yes |  |  |
| Commission A  | ction             | Deni | al  |                      | the City Council No |              | Х |     |  |  |



1 inch = 500 feet

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November 27, 2014

City of Des Moines City Plan and Zoning Commission Argonne Armory Bldg. 602 Robert D. Ray Drive Des Moines, IA 50309

RE: Public Hearing on Thursday, 12/4/14 at 6:00pm - City Hall

Carman Estates Plat 8 Amendment - Planned Unit Development

I vote NO to the three-story Jerry's Homes apartments that are proposed to be built at the southeast corner of Indianola Avenue and Easter Lake Drive (Plat 8)).

Since I moved to my condominium in July of 2007 at Vineyards at Carmen Estates, 2323 East Porter Avenue, more apartments and condos have been built, saturating the neighborhood with over-development. The value of my property has dropped so low, mainly as a result of the "housing bubble," and consequently, I have not been able to sell and move out of state. I am now faced with taking a loss of thousands of dollars if I want to get out of here! Additionally, Jerry's Homes made a huge profit on enough homeowners, and I do not want any more of them built in my neighborhood.

I have indicated my opposition on the enclosed formal notice.

Sincerely,

anbana you

Barbara Jay Carman Estates 2323 East Porter Avenue Unit 7

Enclosure

#### Drost, Bert A.

| From:    | Steve Dunn <supercub48@gmail.com></supercub48@gmail.com> |
|----------|--|
| Sent:    | Tuesday, December 02, 2014 11:27 AM                      |
| То:      | Drost, Bert A.   |
| Subject: | Apartment building project                               |

As new townhouse owners on East Southlawn Drive in Des Moines, we are quite interested in the proposal to build apartment buildings with a total of 96 units on property at 2320 East Porter Ave.

I attended a meeting on Nov. 20 at the Eagles on Bloomfield Road when Jerry's Homes presented information about the project. When I asked whether there is a market for this type of housing in this area, I was told there is a market. However, the Jerry's Homes representative acknowledged that no feasibility study had been done. I am also concerned that there would be only one way in and out of the new apartments, which may pose a fire hazard, especially in the mornings and late afternoons when people are going to school and work and returning home later in the day. Granted, the city only requires two exits if there are 100 or more units.

I know other residents in this area have raised concerns that traffic congestion and parking issues will increase if the apartments are built. The proposed 96 units would have one garage per unit as I understand it. If more than one person occupies these units, there could be two or more vehicles for each unit, adding to the vehicular traffic in the area.

Some residents also raised concerns about whether the watershed would actually run north as the Jerry's Homes representative and consulting engineer maintained. Is there new environmental study information that supports this belief?

Also, what is there to keep Jerry's Homes from selling the four proposed apartment dwellings off to individual investors as in the case of Vineyards II? Those investors might rent the units to people who could not afford the market rate without some help from subsidized housing.

One of the things that attracted us to this area is the country-like feeling while still being relatively close to downtown Des Moines with its many cultural and sports-related activities.

If there is to be more housing on the 16.78-acre site, it should be kept to single-family homes and townhouses - not higher density housing.

Thank you for taking the time to consider our views. We enjoy living in the Des Moines metro area with all that it has to offer.

Steve and Cindy Dunn

## Van Essen, Jason M.

| From:    | Joy Nangle <traveljoyfully@gmail.com></traveljoyfully@gmail.com>                    |
|----------|---|
| Sent:    | Wednesday, December 03, 2014 8:02 PM  |
| To:      | Van Essen, Jason M.   |
| Subject: | Vote for public hearing on 12-4-14 from Joy Nangle, owner of Carmen Estates Unit 20 |

Hello Jason,

I vote no to three story development next door to Carmen Estates. I moved to the condo ten years ago because the area was not Urban/Suburban sprawl, but beautiful green space. Ewing Park with beautiful lilac bushes across the street and Easter Lake Park down the road bring a tranquility to the busyness of life. Those beautiful trees that line E Porter Ave. create tranquility and clean air for all who view them outside on the sidewalk or from a balcony. Medium or high density development takes away from the beauty of quiet tranquility of the area plus brings about 200 more cars along with pollution and noise.

This medium density development will not help Carmen Estates' current homeowners' quality of life. I support low density development or green space. Please join me in support of NO!

I do support greenspace and low density development.

×

Sincerely,

Joy Nangle Carmen Estates Unit 20

In Christ, Joy

#### Van Essen, Jason M.

From: Sent: To: Cc: Subject: Easter Lake Area NA Sec <elana.sec@gmail.com> Wednesday, December 03, 2014 11:44 PM Ludwig, Michael G. Delafield, Phil M.; Van Essen, Jason M.; Gatto, Joe P. Re: 5th Amendment to Carman Estates PUD Conceptual Plan

Mike,

Thank you for the information.

It appears that you are asking them to comply with the current standards and not what they used in the most recent buildings. I think this is a must. This complex will be right across the street from Ewing Park, and as a city we have put a lot of time, effort and money into making it a great park. Couple that with all the change occurring in the adjoining Easter Lake Park and improvements to Indianola Ave and this should be a very desirable place to live and I would hope the quality of this development would reflect all this.

I know the density issue is a done deal, but this is another life lesson. I believe everyone became comfortable with all the density in the area as proposed initially because the bill of goods that was sold was that most of the density would be owner occupied. I understand that the city may not ultimately have much control over this, but this dramatic change from what was proposed will impact property values in the area and then property taxes as a result. As a citizen, my expectation is that city planning would be mindful of how things like this could develop and not expect that I or our neighbors would anticipate this. Like other experiences, I will not forget this one and will not be so willing to agree to an initial zoning request like this again in the future.

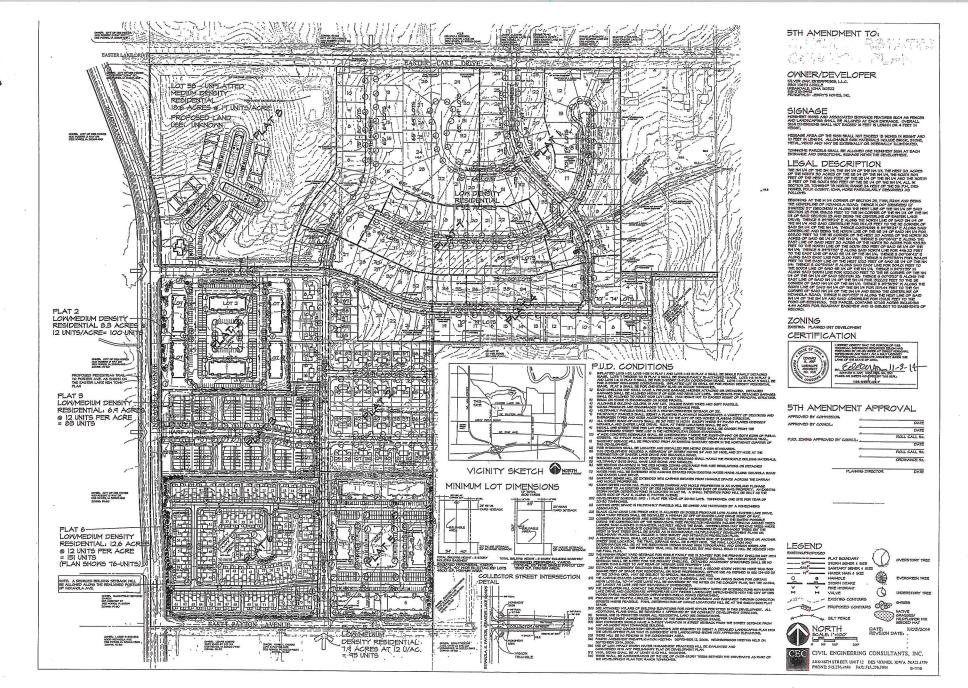
Maybe I have an unreal expectation that city staff is providing a critical future look at all proposed developments and anticipating what sort of possible negative impacts could occur from them. Obviously it is not possible to predict when the next market change might occur, but shouldn't someone be at least doing the critical analysis around what would happen to a neighborhood if it does. And by neighborhood that ultimately means the city.

I will out of town and not able to attend the meeting on Thursday night. Jim Bollard

On Wed, Dec 3, 2014 at 1:26 PM, Ludwig, Michael G. <<u>MGLudwig@dmgov.org</u>> wrote:

Jim,

Please see the attached meeting agenda and staff report. I have not attempted a point by point response to each email I have received as I believe the discussion is best held at the P&Z meeting. However, I will provide a summary of thoughts based on general comments I have received to date.



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