

Agenda Item Number 3

Date June 5, 2017

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An Ordinance entitled, "AN ORDINANCE to amend the Municipal Code of the City of Des Moines, Iowa, 2000, adopted by Ordinance No. 13,827, passed June 5, 2000, as heretofore amended, by amending Sections 134-1087, 134-1122 and 134-1267, and by adding and enacting new Section 134-1281, relating to the sale of consumer fireworks in industrial zoning districts",

which was considered and voted upon under Roll Call No. 17-_____ of June 2, 2017; again presented.

Moved by ______ that this ordinance be considered and given second vote for passage.

(Second of three required readings)

				a	
COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT	CERTIFICATE
COWNIE					I, DIANE RAUH, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.
COLEMAN					
GATTO					
GRAY					
HENSLEY					
MOORE					
WESTERGAARD					
TOTAL					
MOTION CARRIED			AP	PROVED	
Mayor					City Clerk

ORDINANCE NO.

AN ORDINANCE to amend the Municipal Code of the City of Des Moines, Iowa, 2000, adopted by Ordinance No. 13,827, passed June 5, 2000, as heretofore amended, by amending Sections 134-1087, 134-1122 and 134-1267, and by adding and enacting new Section 134-1281, relating to the sale of consumer fireworks in industrial zoning districts.

Be It Ordained by the City Council of the City of Des Moines, Iowa:

Section 1. That the Municipal Code of the City of Des Moines, Iowa, 2000, adopted by

Ordinance No. 13,827, passed June 5, 2000, as heretofore amended, is hereby amended by

amending Sections 134-1087, 134-1122 and 134-1267, and by adding and enacting new Section

134-1281, relating to the sale of consumer fireworks in industrial zoning districts, as follows:

Sec. 134-1087. Principal permitted uses.

Only the following uses of structures or land shall be permitted in the M-1 light industrial district:

- (1) Any use permitted in and as limited in the M-3 district.
- (2) Any use permitted in and as limited in the C-3A and C-3 districts, except no new residential uses shall be permitted, unless accessory to a permitted principal use.
- (3) Any use such as assembly, manufacturing, machine shops, welding or other metal working shops, laboratories, warehousing or similar use, which occurs entirely within a completely enclosed building, subject to the following limitations:
 - a. No part of the use is a residential use.
 - b. Any use permitted in the C-3A district must conform to the limitations applicable to such use in the C-3A district.
 - c. No odors, gases, noise, vibration, pollution of air, water or soil, or lighting is emitted onto any adjoining property so as to create a nuisance.
 - d. The owner or occupant has provided the community development department with a written statement upon a form acceptable to the community development director which describes the use to occur upon the property and the nature of any odors, gases, noise, vibration, and other environmental impacts that may be generated by such use, and which certifies that the use upon the property will be operated in a manner that does not permit any odors, gases, noise, vibration, pollution of air, water or soil, or lighting to be emitted onto any adjoining property so as to create a nuisance.

e.

The use shall be operated in strict conformance with the statement provided pursuant to paragraph (d), above.

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- (4) Contractor's equipment storage yard or plant; truck terminal or storage yard; rental of equipment commonly used by contractors; and storage yards for vehicles of a delivery or hauling service, subject to the following requirements:
 - a. All areas used for outside storage shall be designed to allow no part of any stored material, vehicles or equipment to encroach into the required setbacks, and shall be maintained with both a dustless surface and a drainage system approved by the city engineer;
 - b. All areas used for outside parking of vehicles shall be set back 10 feet and screened by a 6 foot high solid opaque fence from any adjoining R district or portion of a PUD district designated for residential use; shall be set back 5 feet from any adjoining streets and alleys; and, shall be maintained with both a dustless surface and a drainage system approved by the city engineer, unless a higher standard is imposed by the site plan regulations in Chapter 82.
 - c. All driveways, parking lots and areas used for temporary storage of vehicles shall be surfaced with an asphaltic or Portland cement binder pavement or such other surfaces as shall be approved by the city engineer so as to provide a durable and dustless surface, and shall be so graded and drained as to dispose of all surface water accumulation within the area.
 - d. No outside storage of inoperable or unsafe vehicles in quantities constituting a junk yard as defined by section 134-3.
- (5) Circus, carnival or similar transient enterprise, provided such structures or buildings shall be at least 200 feet from any R district or portion of a PUD district designated for residential use.
- (6) Coalyard, cokeyard or woodyard.
- (7) Concrete mixing, concrete products manufacture.
- (8) Flammable liquids, underground storage only, not to exceed 25,000 gallons, if located not less than 200 feet from any R district or portion of a PUD district designated for residential use.
- (9) Livery stable or riding academy.
- (10) Sawmill, planing mill, including manufacture of wood products not involving chemical treatment.
- (11) Off-premises advertising signs.
- (12) Communication towers and antennas subject to section 134-1095 of this division.
- (13) Retail sales of Consumer Fireworks, as defined in chapter 46 of this Code, only during the dates and times as allowed under Iowa Code Chapter 100.

Sec. 134-1122. Principal permitted uses.

In the M-2 heavy industrial district, the use of structures and land shall be subject to the following regulations:

- (1) No occupancy permit shall be issued for any use in conflict with any city ordinance or state law regulating nuisances.
- (2) No occupancy permit shall be issued for any dwelling, school, hospital, clinic, or other institution for human care, except where incidental to a permitted principal use or as permitted by section 134-1088.

- (3) Any use permitted in and as limited in the M-1 light industrial district is permitted in the M-2 district.
- (4) Land application of petroleum contaminated soil is permitted in the M-2 district subject to compliance with the Iowa Administrative Code. See IAC §567-120.7.
- (5) Any other use not permitted in the M-1 light industrial district, or which does not comply with the limitations on such use applicable in the M-1 district, is permitted in the M-2 heavy industrial district only upon approval by the board of adjustment after public hearing. In its determination upon the particular uses at the location requested, the board of adjustment shall consider all of the following:
 - a. The proposed location, design, construction and operation of the particular use adequately safeguards the health, safety and general welfare of persons residing or working in adjoining or surrounding property;
 - b. Such use shall not impair an adequate supply of light and air to surrounding property;
 - c. Such use shall not unduly increase congestion in the streets, or public danger of fire and safety;
 - d. Such use shall not diminish or impair established property values in adjoining or surrounding property;
 - e. Such use shall be in accord with the intent, purpose and spirit of this chapter and the comprehensive plan;
 - f. All driveways, parking lots and areas used for temporary storage of vehicles shall be surfaced with an asphaltic or Portland cement binder pavement or such other surfaces as shall be approved by the city engineer so as to provide a durable and dustless surface, and shall be so graded and drained as to dispose of all surface water accumulation within the area.
 - g. All areas outside a completely enclosed building used for the storage of inoperable or unsafe vehicles, junk or salvage materials shall be enclosed on all sides by a solid opaque fence and gates at least eight feet in height and of uniform design and color, and should be effectively screened from public view. If such area abuts an area upon the adjoining property which is also used for the storage of inoperable or unsafe vehicles, junk or salvage materials, no fence or setback is required along the common property line while such adjoining use continues. All fences shall be maintained in good repair.
 - h. Junk and salvage materials shall not be stacked higher than the perimeter fence within 75 feet of the fence and shall not be stacked higher than 25 feet.

i. The dismantling or repair of vehicles shall occur only upon a impermeable surface with adequate provision for the collection and disposal of fluids and wastes.

j. Any junk or salvage yard shall provide a paved area for the receipt and temporary storage of material which is screened from the adjoining public right-of-way.

k. The best practical control technology shall be employed to minimize any obnoxious or offensive odor, dust, smoke, gas, noise, or similar nuisance

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generated by the proposed use, and the best practical means known shall be employed for the disposal of refuse matter.

(6) Retail sales of Consumer Fireworks, as defined in chapter 46 of this Code, only during the dates and times as allowed under Iowa Code Chapter 100.

Sec. 134-1267. Prohibited uses.

Property in the Downtown Overlay District shall continue to be subject to all the zoning regulations applicable in the underlying zoning districts, except as otherwise specifically provided in this division. The following uses are prohibited in the downtown overlay district, as well as those uses prohibited in the applicable underlying zoning districts.

- (1) Lumberyards and building material sales yards.
- (2) Manufacturing, packaging and storage of dairy products.
- (3) Off-premise advertising signs, except as allowed in the ESO entertainment sign overlay district and the PSO pedestrian sign overlay district.
- (4) Trailer, boat, and farm implement establishments for display, hire, rental and sales.
- (5) Drive in theaters.
- (6) Monument sales yards.
- (7) Motels, motor hotels, tourist courts, and other transient housing whereby access to any individual guest room is gained directly from an exterior parking lot.
- (8) Auction businesses.
- (9) Sign painting shops.
- (10) Mobile home parks.
- (11) Adult entertainment businesses.
- (12) Salvage yards.
- (13) Contractor storage yards.
- (14) Retail sales of Consumer Fireworks, as defined in chapter 46 of this code.

Sec. 134-1281. Regulation of sales of fireworks.

- (a) Retail sales of Consumer Fireworks, as defined in chapter 46 of this code, shall be permitted only in those zoning districts where such sales are specifically classified as permitted uses by applicable district regulations.
- (b) In each zoning direct where retail sales of Consumer Fireworks, as defined in chapter 46 of this code, are classified as a permitted use, such sales shall be permitted only as a principal permitted use and not as an accessory use.
- (c) In each zoning district where retail sales of Consumer Fireworks, as defined in chapter 46 of this code, are classified as a permitted use, such sales shall be undertaken in full compliance with chapter 46 of this code.

Editor's note- See §§ 134-1087, 134-1122, and 134-1267. Retail sales of Consumer Fireworks is permitted only in those parts of the M-1 and M-2 districts located outside the Downtown Overlay District.

Section 2. This ordinance shall be in full force and effect from and after its passage and publication as provided by law.

FORM APPROVED:

K. Frank na

Glenna K. Frank Assistant City Attorney

PUBLIC SAFETY DEPARTMENT[661]

Adopted and Filed Emergency

Pursuant to the authority of Iowa Code section 100.1(4)(b) and 2017 Iowa Acts, Senate File 489, section 11, the State Fire Marshal hereby adopts new Chapter 265, "Consumer Fireworks Sales Licensing and Safety Standards," Iowa Administrative Code.

2017 Iowa Acts, Senate File 489, relating to the purchase, use, and regulation of consumer and display fireworks, was enacted by the Iowa General Assembly during its regular session this year. The legislation requires the State Fire Marshal to promulgate administrative rules for the regulation of the storage, transportation, handling, and use of consumer fireworks and for the sale of consumer fireworks and the licensing of consumer fireworks retailers and registration of wholesalers. The legislation also authorizes the licensing fees that are collected to be used to pay for the costs of administration and enforcement of the legislation and also establishes a Local Fire Protection and Emergency Medical Service Providers Grant Program to provide fireworks safety education and to purchase equipment related to the sale and use of consumer fireworks.

Pursuant to Iowa Code section 17A.4(3), the State Fire Marshal finds that notice and public participation are unnecessary because 2017 Iowa Acts, Senate File 489, provides that the legislation is effective upon enactment and because 2017 Iowa Acts, Senate File 489, also requires the State Fire Marshal to adopt emergency rules to implement the provisions of the legislation.

Pursuant to Iowa Code section 17A.5(2)(b)(1)(a) and (b), the State Fire Marshal also finds that the normal effective date of these rules, 35 days after publication, should be waived and the rules made effective immediately upon filing, because the legislation so provides and

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because the rules confer a benefit or remove a restriction on the public or some segment thereof. Specifically, 2017 Iowa Acts, Senate File 489, provides that retail sales of consumer fireworks are authorized beginning June 1, 2017, for retail sales from a permanent building, and beginning June 13, 2017, for retail sales from a temporary structure.

This amendment is also proposed under Notice of Intended Action and is published herein as ARC _____. The notice provides for a public hearing and other opportunities for public comments.

It is expected that there will be a positive fiscal impact on jobs and the economy, as there will be new opportunities for persons to be employed in the sale of fireworks. There will be a positive impact on the state economy from these new jobs and new business opportunities resulting from the sale of consumer fireworks.

The fiscal impact for the licensing and inspections is expected to be less than \$100,000, which includes the costs of administering the licensing program and the costs associated with inspections and with enforcement of the laws and regulations.

Pursuant to the provisions of rule 661—10.222(17A), the State Fire Marshal does not have authority to waive requirements established by statute.

The State Fire Marshal adopted these rules on May 26, 2017.

These rules are intended to implement 2017 Iowa Acts, Senate File 489, sections 3 and 4.

These rules became effective on May 31, 2017.

The following amendment is adopted.

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Adopt the following <u>new</u> 661—Chapter 265:

CHAPTER 265

CONSUMER FIREWORKS SALES LICENSING AND SAFETY STANDARDS

Division I

SAFETY STANDARDS

661—265.1(87GA,SF289) Sale of consumer fireworks—safety standards. Any retailer or community group offering for sale at retail any first-class or second-class consumer fireworks, as described in American Pyrotechnics Association (APA) Standard 87-1, as published in December 2001, shall do so in accordance with the National Fire Protection Association (NFPA) Standard 1124, published in the Code for the Manufacture, Transportation, Storage, and Retail Sales of Fireworks and Pyrotechnic Articles, 2006 edition (hereinafter referred to as "APA 87-1" and "NFPA 1124" respectively).

661-265.2 to 265.9 Reserved.

Division II

Consumer Fireworks Sales—Restrictions

661—265.10(87GA, SF489) Sales allowed. A retailer or community group that is issued a license pursuant to this chapter is authorized to sell consumer fireworks as defined in this chapter. However, sales are permitted only as follows.

265.10(1) *Prohibited sale or transfer to persons under 18.* A person, firm, partnership or corporation shall not sell or transfer consumer fireworks, as described in APA 87-1, chapter 3, to a person who is less than 18 years of age.

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265.10(2) Exceptions for persons under 18.

a. A retailer selling or offering for sale consumer fireworks as described in APA 87-1, chapter 3, shall supervise any employees who are less than 18 years of age who are involved in the sale, handling or transport of consumer fireworks in the course of their employment for the retailer.

b. A community group selling or offering for sale consumer fireworks as described in APA 87-1, chapter 3, shall ensure that any persons who are less than 18 years of age who are involved in the sale, handling, or transport of consumer fireworks by the community group, whether the persons less than 18 years of age are paid or unpaid, shall do so under the direct supervision of an adult member of the community group.

265.10(3) Prohibited sales—persons under the influence of alcohol or drugs. A person shall not knowingly sell consumer fireworks to any person who is obviously under the influence of alcohol or drugs.

265.10(4) Safety requirements—storage and retail sales.

a. A retailer or community group selling consumer fireworks as described in APA 87-1, chapter 3, shall meet all of the requirements of NFPA 1124, published in the Code for the Manufacture, Transportation, Storage, and Retail Sales of Fireworks and Pyrotechnic Articles, 2006 edition.

b. All persons who, as part of the retail sales of consumer fireworks, handle or sell said fireworks, shall receive safety training that complies with the requirements of NFPA 1124.

265.10(5) Dates of sale.

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a. Permanent building. A retailer or community group may sell consumer fireworks as described in APA 87-1, chapter 3, at a permanent building only between June 1 and July 8 and between December 10 and January 3 each year, all dates inclusive.

b. Temporary structure. A retailer or community group may sell the consumer fireworks as described in APA 87-1, chapter 3, at a temporary structure between June 13 and July 8 each year, both dates inclusive.

661-265.11 to 265.19 Reserved.

Division III

Consumer Fireworks Retailer Licensing

661—265.20(87GA,SF289) Definitions. The following definitions apply to Division III.

"*APA 87-1*" means the American Pyrotechnics Association Standard 87-1, as published in December 2001.

"Community group" means a nonprofit entity that is open for membership to the general public and which is exempt from federal income taxation pursuant to section 501(c)(3) of the Internal Revenue Code or a fraternal benefit society, as that term is defined in Iowa Code section 512B.3.

"First-class consumer fireworks" means the following consumer fireworks, as described in APA 87-1, chapter 3:

1. Aerial shell kits and reloadable tubes.

2. Chasers.

3. Helicopter and aerial spinners.

4. Firecrackers.

5. Mine and shell devices.

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6. Missile-type rockets.

7. Roman candles.

8. Sky rockets and bottle rockets.

9. Multiple tube devices as described in this definition of first-class consumer fireworks that are manufactured in accordance with APA 87-1, section 3.5.

"NFPA 1124" means the National Fire Protection Association (NFPA) standard 1124, published in the Code for the Manufacture, Transportation, Storage, and Retail Sales of Fireworks and Pyrotechnic Articles, 2006 edition.

"Retailer" means the same as defined in Iowa code section 423.

"Second-class consumer fireworks" means the following consumer fireworks, as king Document described in APA 87-1, chapter 3:

- 1. Cone fountains.
- 2. Cylindrical fountains.
- 3. Flitter sparklers.

4. Ground and hand-held sparkling devices, including multiple tube ground and handheld sparkling devices that are manufactured in accordance with APA 87-1, section 3.5.

5. Ground spinners

6. Illuminating torches.

7. Toy smoke devices that are not classified as novelties pursuant to APA 87-1, section

3.2.

8. Wheels.

9. Wire or dipped sparklers that are not classified as novelties pursuant to APA 87-1, section 3.2.

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661—265.21(87GA,SF489) Consumer fireworks retail sales license. Compliance with the following is required in order for a license to be granted by the state fire marshal for the retail sales of consumer fireworks.

265.21(1) *Plan approval.*

a. Every location where the retail sales of consumer fireworks take place or where consumer fireworks are stored, including any permanent or temporary building(s) or structure(s), must meet all of the requirements of NFPA 1124.

b. A license is required for each location where the retail sales of consumer fireworks is conducted. The plan(s) for each retail sales location, including any permanent or temporary building or structure, and each building or structure for the storage of fireworks must be submitted.

c. The retailer or community group shall also submit to the state fire marshal's office the proposed plan(s), including any required site plan(s) for the location(s) and for any building(s) or structure(s), whether permanent or temporary, that will be used for the storage of fireworks.

d. The plan(s) will be reviewed to determine compliance with the requirements of NFPA 1124. If the plans are incomplete or noncompliant, the retailer or community group will receive notification of corrections that need to be made before approval can be granted.

e. A plan feview by the state building code commissioner or the local building code official is required for new permanent buildings and for existing buildings which are changing occupancies. Existing buildings for which the current occupancy is retail are not required to have the plan review by a state or local building code office.

NOTE: Regarding the incorporation of the reference to NFPA 102, Standard for Grandstands, Folding and Telescopic Seating, Tents, and Membrane Structures into NFPA 1124

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concerning tents and membrane structures, Sections 7.3.5 and 7.4.8.1.2 of NFPA 1124 should be read together with section A.7.4.8.1.2 in the Explanatory Material in Annex A to NFPA 1124 and used for the purposes of (1) determining the requirements for the means of egress in tents and membrane structures except as modified by section 7.3.14 of NFPA 1124 for special requirements for the retail sales of consumer fireworks, and (2) to prohibit the use, discharge, or ignition of fireworks within the tent or membrane structure. The other provisions of NFPA 1124, including the sections relating to the retail sales of consumer fireworks in tents or membrane structures, remain applicable.

265.21(2) Annual inspection.

a. An inspection is required each year before a license can be issued for each of the location(s) and for any building or structure where the retail sales of consumer fireworks are conducted.

b. Inspections shall only be conducted by persons approved by the state fire marshal. The inspection form shall be approved by the state fire marshal and will be available only to approved inspectors.

c. A list of approved inspectors and the inspectors' contact information are available on the state fire marshal Website www.dps.state.ia.us/fm/licensing/consumerfireworks.shtml.

d. An approved inspector may charge a reasonable fee for the annual inspection of the location. The inspection fee, if any, for each inspection must be paid directly to the inspector or the government entity of the inspector. The licensing fee schedule in this chapter does not include any inspection fees.

e. Each location, including the building(s) or structure(s) where the retail sales of consumer fireworks will be conducted or are conducted, must pass the inspection. The

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inspection is pass/fail, and all items on the inspection form must be scored as pass for the license to be issued. If one or more item(s) are marked as fail, the inspection will be scored as a fail. The inspector is permitted to discuss the inspection with the retailer or community group or the retailer's or community group's representative to explain any items that were marked as fail, and how to correct those issues.

f. Upon passing the inspection and receiving payment of the inspection fee, the inspector shall submit the completed inspection form to the state fire marshal's office. The inspector may submit, but is not required to submit, the completed inspection form if the inspection fee has not been paid.

265.21(3) *Application.* The application for a license for retail sales of first-class consumer fireworks or second-class consumer fireworks, or both first-class consumer fireworks and second-class consumer fireworks shall be made to the state fire marshal. The application and instructions may be found on the state fire marshal Web site: www.dps.state.ia.us/fm/licensing/consumerfireworks.shtml.

265.21(4) Requirements for application. The following must be submitted to the state fire marshal's office:

a. The completed application, signed by the owner, officer, director, or another person authorized to sign documents on behalf of the retailer or community group.

b. Document(s) that establish that the applicant is either a community group or retailer.

c. The plan(s) for each retail sales location, including any permanent or temporary building or structure.

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d. The plan(s), including any required site plan(s) for the location(s) and for any building(s) or structure(s), whether permanent or temporary, that will be used for the storage of fireworks.

e. Proof of commercial general liability insurance with minimum per occurrence coverage of at least \$1 million and aggregate coverage of at least \$2 million.

f. The fee for the license for each location.

265.21(5) *License issued—display of license*. The submitted application, any additional documents and information, and the completed inspection form shall be reviewed by the state fire marshal's office.

a. If all of the requirements are met and the correct license fee is paid, the state fire marshal shall issue the license. The license will be sent by e-mail or can be downloaded from the state fire marshal's Web site <u>www.dps.state.ia.us/fm/licensing/consumerfireworks.shtml</u>.

b. The license must be clearly displayed at the location where the retail sales of consumer fireworks for which the license was issued is conducted.

c. If one or more of the requirements are not met, or if the correct license fee is not paid, the license shall not be issued.

265.21(6) Unauthorized use of license. Only the retailer or the community group which is issued the license may use that location for the retail sales of consumer fireworks. The license may not be transferred to any other location, or to any other retailer, community group, person, group of people, business, or other for-profit or nonprofit entity. No unlicensed retailer, community group, person, group of people, business or other for-profit or nonprofit entity may use the license issued to another retailer or community group for the retail sales of consumer fireworks.

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661—265.22(87GA,SF489) License fee schedule. The following license fees shall be paid before issuance of a license for the retail sale of consumer fireworks.

265.22(1) *Permanent building—retailer—first-class consumer fireworks.* The annual fee is \$1,000 for a retailer at a permanent building who devotes 50 percent or more of the retailer's retail floor space to the sale or display of first-class consumer fireworks.

265.22(2) Temporary building—retailer—first-class consumer fireworks. The annual fee is \$500 for a retailer at a temporary structure who devotes 50 percent or more of the retailer's retail floor space to the sale or display of first-class consumer fireworks.

265.22(3) Retailer—first-class consumer fireworks—less than 50 percent of retail space. The annual fee is \$400 for a retailer who devotes less than 50 percent of the retailer's retail floor space to the sale or display of first-class consumer fireworks.

265.22(4) Community group—first-class consumer fireworks. The annual fee is \$400 for a community group that offers for sale, exposes for sale, or sells first-class consumer fireworks.

265.22(5) Retail sale of both first-class consumer fireworks and second-class consumer fireworks. A license issued for the retail sale of first-class consumer fireworks allows the retailer or community group to sell or offer for sale both first-class consumer fireworks and second-class consumer fireworks at the same location. The license fee shall be based on the percentage of the retail space devoted to the sale of first-class fireworks.

265.22(6) Retailer or community group—license for second-class fireworks only. The annual fee is \$100 for a community group that offers for sale, exposes for sale, or sells second-class consumer fireworks but not first-class consumer fireworks. A license issued for the sale of second-class consumer fireworks does not allow the community group to sell or offer or expose for sale any first-class consumer fireworks.

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661—265.23 No refund of fees. If the application and required information are accepted and the license is issued, no refund of the license fee will be given if the retailer or community group is unable to engage in the retail sale of consumer fireworks for any reason, including but not limited to local laws and ordinances or the revocation of the license by the state fire marshal.

661—265.24 Plan review and inspection—guidelines. The review of plans submitted to the state fire marshal's office for approval for licensing shall be done as soon as reasonably possible. When the plans have been approved, the inspection can be scheduled. An inspection shall be conducted as promptly as is reasonably possible so as not to create undue delay in the licensing process.

265.24(1) *Plan review—timelines.* The expected timeline for plan review by the state fire marshal's office is three days from the date the plan is received. If the plan requires corrections, the expected timeline is three days from the date the corrected plan is received.

265.24(2) Inspection—timelines. The expected timeline for completion of an inspection of the location is three days from the date that plan approval is granted. If, after inspection, corrections are required, the expected timeline for completion of the inspection is three days from the date the inspector receives notification that the corrections have been made.

265.24(3) State fire marshal—waiver of timelines. If the expected timelines for plan review and inspection cannot be met, the state fire marshal shall have the discretion to authorize the issuance of a license for the retail sales of consumer fireworks that is conditioned on plan approval and an inspection passed after issuance of the license and if, in the discretion of the state fire marshal, that the retailer or community group is able to meet the requirements of NFPA 1124.

661-265.25 to 265.29 Reserved.

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Division IV

Consumer Fireworks Wholesaler Registration

661—265.30(87GA,SF489) Definitions. The following definitions apply to Division IV.

"*Consumer fireworks*" means first-class consumer fireworks and second-class consumer fireworks, as those terms are defined in 2017 Iowa Acts, Senate File 489, section 3.

"NFPA 1124" means the National Fire Protection Association (NFPA) standard 1124, published in the Code for the Manufacture, Transportation, Storage, and Retail Sales of Fireworks and Pyrotechnic Articles, 2006 edition.

"Wholesaler" means a person who engages in the business of selling or distributing consumer fireworks for the purpose of resale in this state.

661--265.31(87GA,SF489) Annual registration. Each wholesaler shall register with the state fire marshal annually.

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265.31(1) *Registration process.* Each wholesaler shall complete the annual registration form and submit the form to the state fire marshal's office. The registration form and instructions may be found on the state fire marshal Web site at <u>www.dps.state.ia.us/fm/licensing/consumerfireworks.shtml</u>.

265.31(2) Registration fee. Each wholesaler shall pay an annual registration fee of \$1,000 to the state five marshal.

661—265.32(87GA,SF489) Safety regulations—storage and transfer. Each wholesaler shall comply with all of the requirements of NFPA 1124 for the storage and transfer of consumer fireworks.

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661—265.33(87GA,SF489) Insurance—required. Each wholesaler shall maintain commercial general liability insurance with minimum per occurrence coverage of at least \$1 million and aggregate coverage of at least \$2 million.

661-265.34 to 265.39 Reserved.

Division V

Violations—License Revocation

661—265.40(87GA,SF489) Revocation of license. The consumer fireworks retail sales license granted to a retailer or community group shall be revoked upon a finding by the state fire marshal that the licensee intentionally violated any of the rules in Division III of this chapter.

265.40(1) Notice of violation. The state fire marshal, any paid or volunteer member of a fire department, or any law enforcement officer may investigate a complaint of a violation of the rules in Division III of this chapter. After a review of the investigation, the state fire marshal may issue a Notice of Violation and Order to Show Cause to the licensee. The Notice shall contain the date, time and place for the hearing before the state fire marshal.

265.40(2) *Hearing*. A hearing on the violation shall be held before the division of the state fire marshal.

265.40(3) *Findings*. If, after hearing on the Order to Show Cause, the division of the state fire marshal finds that the licensee intentionally violated any of the rules in Division III, the state fire marshal shall revoke the license or licenses of the retailer or community group for the retail sale of consumer fireworks.

661—265.41(87GA,SF489) Petition for judicial review. The licensee may file a petition for judicial review of the decision of the division of the state fire marshal in accordance with the terms of the Iowa administrative procedure Act, Iowa Code chapter 17A.

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661—**265.42(87GA,SF489)** License revocation effective date. The revocation of the license or licenses for the retail sale of consumer fireworks commences on the thirty-first day after the date of the order of the division of the state fire marshal, if a petition for judicial review has not been filed in the district court. If the licensee has filed a petition for judicial review, the revocation of the license or licenses for the retail sale of consumer fireworks commences on the thirty-first day following the entry of the order of the district court, if the order affirms the order of the division of the state fire marshal.

661—265.43(87GA,SF489) Revocation—denial of new license. A new license shall not be issued to a person whose license has been revoked or to the business in control of the premises on which the violation occurred for a period of one year if there is a finding that the owner of the business had actual knowledge of the violation resulting in the license revocation.

661-265.44 to 265-49 Reserved.

Division VI

Fire Protection and Emergency Medical Services Grant Program

661—265.50(87GA,SF489) Consumer fireworks fee fund. All fees received from the licenses issued for the retail sale of consumer fireworks and the annual registration fees received from wholesalers of consumer fireworks shall be deposited into the consumer fireworks fee fund pursuant to 2017 Iowa Acts, Senate File 489, section 3. The state fire marshal shall use the fees deposited into this fund to fulfill the responsibilities of the state fire marshal for the administration and enforcement of 2017 Iowa Acts, Senate File 489, sections 3 and 4.

661—265.51(87GA,SF489) Local fire protection and emergency medical service providers grant program. The local fire protection and emergency medical service providers grant program is established by the state fire marshal. The grant program shall be funded with only

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those moneys from the consumer fireworks fee fund which are not needed by the state fire marshal to fulfill the responsibilities of the state fire marshal for the administration and enforcement of 2017 Iowa Acts, Senate File 489, sections 3 and 4.

265.51(1) Definitions. The following definitions apply to Division VI.

"Fire protection service" means volunteer or paid fire departments.

"Emergency medical service" means the same as defined in Iowa Code section 147A.1(5).

265.51(2) Authorized applicants. Any local fire protection service provider or local emergency medical service provider in the state of Iowa may apply for grant funds from the local fire protection and emergency medical service providers grant program.

265.51(3) Authorized purposes of grant funds. The grant funds in the local fire protection and emergency medical service providers grant program may only be used for the following:

a. To establish or provide fireworks safety education programming to members of the public.

b. To purchase necessary enforcement, protection, or emergency response equipment related to the sale and use of consumer fireworks in this state.

265.51(4) *Application.* The application for grant funds shall be made to the state fire marshal. The application form is at <u>www.dps.state.ia.us/fm/licensing/consumerfireworks.shtml</u>. Applications must be received on or before June 30 of each year. The application shall include all of the following:

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a. The application shall signed by a person who is an official, owner, or another person who has authorization to sign on behalf of the fire protection service or the emergency medical service provider entity.

b. The specifics of the proposed use of the grant funds.

(1) If the application is for equipment, the applicant should include a detailed description of the equipment, the company or entity from which the purchase will be made, the cost, and a justification as to how this equipment purchase fits the purposes of the grant program.

(2) If the application is for safety education programming, the application shall include a detailed description of the programming, the specific people who will be providing the programming, and a description of the materials to be purchased and used.

c. The amount of grant funds requested.

265.51(5) Approval of application. The state fire marshal shall review the application and determine whether to make the award of grant funds. The state fire marshal has the sole discretion in determining whether or not to award funds from the grant program to the applicant and the amount of funds awarded to each applicant. Factors to be considered in making an award of grant funds include, but are not limited to:

a. The amount of grant funds available.

b. The number of applicants for grant funds.

c. The proposed use of the grant funds and whether the use is consistent with the approved program purposes.

d. Whether the applicant has previously been approved for grant funds from this program.

e. The applicant's use of any previous grant funds received from the program.

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265.51(6) Report required. All grant recipients shall file a report with the state fire marshal that lists the amount of grant funds received and the purpose(s) for which the grant funds were spent. The state fire marshal may conduct an inspection or audit to determine compliance with the rules and purposes of the grant program.

661-265.52 to 265.59 Reserved.

These rules are intended to implement 2017 Iowa Acts, Senate File 489, sections 3, 4, and 11.

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M-1 and M-2 Zoned Parcels in Des Moines Outside of the Downtown Overlay District



C-4 Districts in Des Moines Outside of the Downtown Overlay District

C-4 Parcels 327 acres (175) Dowtown Overlay District



M-1Parcels NonDowntown 2612 acres (2,078)

Dowtown Overlay District

6/5/2017

M-2 Parcels NonDowntown 1080 acres (377)

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The Senate State of Iowa Eighty-fifth General Assembly STATEHOUSE Des Moines, IA 50319 COMMITTEES

Commerce Chair State Government Vice Chair Labor and Business Relations Human Resources

May 26, 2017

To whom it may concern:

As the floor manager of Senate File 489 (SF 489), I have received many contacts from interested parties who have questions regarding the intent of certain language found within this legislation. I have dedicated many hours to this issue and we had rigorous debate on the floor of the Senate, including over 40 amendments that were either voted on or were withdrawn. It is my desire to provide concise and accurately state the intention of the legislation I proposed and which was signed into law by Governor Branstad. Furthermore, I wish to address concerns that have been raised.

Issue: Local municipalities are requiring, or are suggesting to require, their own Consumer Fireworks Retail Sales license with their own fees.

SF 489 does not permit for local municipalities to establish their own license. SF489 expressly grants the only authority in establishing a license to the state fire marshal. Additionally, SF489 sets forth a fee schedule for those licenses depending on whether the seller is a "retailer" or a "community group." If local municipalities could impose their own licenses, it would render this fee schedule meaningless since the fee schedule was not intended to be a floor but rather a ceiling. As directed in SF 489 the licensure fees are to go to the fireworks fee fund and the moneys in the fund are "appropriated to the state fire marshal to be used to fulfill the responsibilities of the state fire marshal for the administration and enforcement" of the law. The intent of this language was that the licensure fees we established in the bill; which were approved by the ways and means committees, and which was passed by both chambers was to cover all the associated costs in administering and enforcing the law.

I would also note, House File 295 ("HF 295"), which was signed into law March 30, 2017 and had an "effective upon enactment" clause, prohibits local municipalities (cities or counties) from adopting or establishing standards that are different, or in addition to, than those required or established by state law. HF 295 applies to "consumer merchandise" which would include consumer fireworks. Thus, HF 295 strengthens SF489's intent to deny local authorities the ability to establish additional regulations (permits, fees, etc.) on the sale of consumer fireworks.

Issue: Recently, I was made known of a particular county that has imposed a moratorium on the sales of consumer fireworks.

The action of this county is in direct conflict with SF489 as well as HF295. SF 489 does not permit local municipalities (cities or counties) to ban or prohibit the sale. We had rigorous debate over allowing local

municipalities the ability to restrict the sale of fireworks. In fact, an Amendment (S-3177) which would have allowed them to do so was defeated handily on the Senate floor. Therefore, there is no authority for a county do what one has already done.

Issue: The draft of the Emergency Rules being promulgated by the state fire marshal's office makes receiving a license contingent upon an inspection by local authorities for compliance with national fire protection association 1124 ("NFPA 1124").

This rule conflicts with SF489 as passed into law and is not practical. SF489 states that DPS *require* those who receive a license *do so in accordance* with NFPA 1124. It does not say that receiving a license is contingent upon doing so. SF 489 intended for those who receive a license to comply with NFPA 1124 after having received their license. Because, the Emergency Rules, as presently written, would require inspections of temporary and permanent structures that would not yet contain consumer fireworks; DPS's interpretation does not make sense from a practical standpoint:

Issue: Local authorities not complying with the standards of NFPA 1124. I have been notified that there are some cities and/or counties who have notified potential retailers that they must have sprinkler systems or that they can't store/sell more than a certain quantity of fireworks at a time.

SF489 adopted NFPA 1124 into the statute. It is first important to note that SF 489 specifically outlines that the state fire marshal is the office to enforce and administer the law. Therefore, under NFPA it is my intention and I believe is clearly indicated that the state fire marshal is the authority having jurisdiction (AHJ) to enforce any and all provisions of SF 489 as well as NFPA 1124. As such, NFPA 1124 exempts any Consumer Fireworks Retail Sales (CFSR) facility from the requirements outlined in NFPA 1124 exempts composition or 2. In a building protected throughout with an approved automatic sprinkler in accordance with NFPA, 1,000lb gross pyrotechnic composition. To force compliance with the regulatory requirements imposed in chapter 7 of NFPA 1124 when the store meets these requirements is in conflict with the law. An example would be to require a store such as Walmart, Target, or Costco to provide site plans if less than 1,000lb gross weight of consumer fireworks is shipped to a chain retailer.

Sincerely Senator Jake Chapman