

**Agenda Item Number** 

Date September 24, 2018

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### **RESOLUTION DISMISSING HEARING ON REQUEST FROM NJC PROPERTIES, LLC TO REZONE 2525 MCKINLEY AVENUE**

WHEREAS, on August 6, 2018, by Roll Call No. 18-1333, the City Council received a communication from the City Plan and Zoning Commission advising that at a public hearing held on July 19, 2018, its members voted 7-5 in support of a motion to recommend **DENIAL** of a request from NJC Properties, LLC (owner), represented by Noel Chladek (officer), to rezone property at 2525 McKinley Avenue ("Property"), legally described as follows, from "M-3" Limited Industrial District to "C-2" General Retail and Highway-Oriented Commercial District, to allow single-family residential development of the Property:

The South  $\frac{1}{2}$  of the Southeast  $\frac{1}{4}$  of the Southwest  $\frac{1}{4}$  of the Southwest Quarter, Section 20, Township 78, Range 24, except the west 25' and the south 33' thereof, and except the east 529' thereof, included in the City of Des Moines, Polk County, Iowa; and

**WHEREAS**, on August 6, 2018, by Roll Call No. 18-1333, it was duly resolved by the City Council that the application of NJC Properties, LLC to rezone the Property be set down for hearing on August 20, 2018 at 5:00 p.m. in the Council Chamber at the Council Chambers; and

WHEREAS, due notice of said hearing was published in the Des Moines Register, as provided by law, setting forth the time and place for hearing on said proposed rezoning; and

WHEREAS, on August 20, 2018, by Roll Call No. 18-1450 and thereafter on September 10, 2018, by Roll Call No. 18-1556, the City Council opened and continued the public hearing on said proposed rezoning to the subsequent City Council meeting, and directed the City Manager and Legal Department to prepare the necessary legislation to approve the rezoning subject to conditions acceptable to the City and the owners; and

WHEREAS, thereafter NJC Properties, LLC requested to withdraw its application for the proposed rezoning of the Property.

**NOW, THEREFORE, BE IT RESOLVED,** by the City Council of the City of Des Moines, Iowa, that the public hearing on the proposed rezoning of 2525 McKinley Avenue from "M-3" Limited Industrial District to "C-2" General Retail and Highway-Oriented Commercial District is hereby dismissed, and the matter of the proposed rezoning is withdrawn from City Council consideration.



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Date September 24, 2018

Agenda Item Number

MOVED BY \_\_\_\_\_ TO ADOPT.

FORM APPROVED:

Glenna K. Frank, Assistant City Attorney

(ZON2018-00115)

COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
COWNIE				
BOESEN				
COLEMAN				
GATTO				
GRAY				
MANDELBAUM				
WESTERGAARD				
TOTAL				
IOTION CARRIED			API	PROVED

#### CERTIFICATE

I, DIANE RAUH, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

Mayor

City Clerk

CITY OF DES MOI COMMUNITY DEVELOPMENT

Agenda Item Roll Call #

July 31, 2018

Honorable Mayor and City Council City of Des Moines, Iowa

Members:

Communication from the City Plan and Zoning Commission advising that at their July 19, 2018 meeting, the following action was taken regarding a request from NJC Properties, LLC (owner), represented by Noel Chladek (officer) to rezone property located at 2525 McKinley Avenue from from "M-3" Limited Industrial District to "C-2" General Retail and Highway-Oriented Commercial District, to allow single-family residential development of the property. The applicant is requesting a commercial district to maintain flexibility for mixed-use.

### **COMMISSION RECOMMENDATION:**

Commission Action:	Yes	Nays	Pass	Absent
Francis Boggus	Х			
Dory Briles	Х			
Chris Cutler			2	Х
David Courard-Hauri	Х	ν.		
Jacqueline Easley	Х			
Jann Freed	Х			
John "Jack" Hilmes	Х			
Lisa Howard	Х			
Carolyn Jenison	X			
Greg Jones	Х			
William Page				Х
Mike Simonson	Х	2		
Rocky Sposato		0.85		Х
Steve Wallace	Х			
Greg Wattier	Х	2	117 OF	
Steve Wallace			ч а	

After public hearing, the members voted 12-0 as follows:

**APPROVAL** of Part A) the proposed rezoning be found **not in conformance** with PlanDSM: Creating Our Tomorrow Plan, Part B) **Denial** of the requested amendment to

18-1556 SE

the existing PlanDSM Creating Our Tomorrow future land use designation from Business Park to Community Mixed Use and Part C) **Denial** of rezoning the property from "M-3" Limited Industrial District to "C-2" General Retail and Highway-Oriented Commercial District.

(21-2018-4.11) & (ZON2018-00115)

Written Responses 0 in Favor 5 in Opposition

### STAFF RECOMMENDATION

Part A) Staff recommends that the Commission find the requested rezoning not in conformance with PlanDSM: Creating Our Tomorrow Plan.

Part B) Staff recommends denial of the request to amend the existing PlanDSM Creating Our Tomorrow future land use designation from Business Park to Community Mixed Use.

Part C) Staff recommends denial of the request to rezone the property from "M-3" Limited Industrial District to "C-2" General Retail and Highway-Oriented Commercial District.

Should the rezoning be denied, the applicant would have up to one (1) year following that denial to seek a Use Variance from the Zoning Board of Adjustment to allow use of the property for a specific commercial use. Such a Use Variance would not require an amendment to the PlanDSM Creating Our Tomorrow future land use plan.

## STAFF REPORT TO THE PLANNING COMMISSION

### I. GENERAL INFORMATION

1. Purpose of Request: The proposed rezoning would allow for the property to potentially be developed for a residential use, which is not permitted in the "M-3" Limited Industrial District. The conceptual sketch submitted with the rezoning application demonstrates that the parcel may be divided as six (6) lots for single-family residential development, with each lot having frontage along Southwest 26<sup>th</sup> Street. The applicant is requesting a "C" Commercial District rather than an "R" Residential District to maintain future flexibility for permitted uses on the site.

Should the rezoning be denied, the applicant would have up to one (1) year following that denial to seek a Use Variance from the Zoning Board of Adjustment to allow use of the property for a specific commercial use. Such a Use Variance would not require an amendment to the PlanDSM Creating Our Tomorrow future land use plan.

- 2. Size of Site: 105 feet by 297 feet (31, 269 square feet or 0.72 acre).
- 3. Existing Zoning (site): "M-3" Limited Industrial District & "FSO" Freestanding Sign Overlay District.
- 4. Existing Land Use (site): Undeveloped land.

## 5. Adjacent Land Use and Zoning:

18-1556

North – "R1-60", Use is single-family residential.

South - "M-3", Uses are McKinley Avenue and the Des Moines International Airport.

**East** – "M-3", Use is a business with a mix of office and light manufacturing uses (Biomechanical Composites).

West – "M-3", Uses are Southwest 26th Street and an auto repair business.

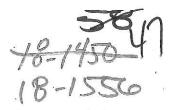
- 6. General Neighborhood/Area Land Uses: The subject property is located along the north side of McKinley Avenue to the west of the Fleur Drive commercial corridor. This segment of McKinley Avenue contains a mix of commercial and light industrial use across from the Des Moines International Airport. A low-density residential area is adjacent to the north.
- 7. Applicable Recognized Neighborhood(s): The subject property is located in the Southwestern Hills Neighborhood. The neighborhood was notified of the public hearing held on June 29, 2018 by mailing of the Preliminary Agenda. Additionally, separate notifications of the hearing for this specific item were mailed on June 29, 2018 (20 days prior to the July 19, 2018 hearing) and July 9, 2018 (10 days prior to the July 19, 2018 hearing) to the neighborhood association and to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site. A Final Agenda for the July 19, 2018 hearing was mailed to the neighborhood on July 13, 2018.

All agendas and notices are mailed to the primary contact person designated to the City of Des Moines' Neighborhood Development Division by the recognized neighborhood association. The Southwestern Hills Neighborhood Association mailings were sent to George Davis, 3124 Southwest 29<sup>th</sup> Street, Des Moines, IA 50321.

The applicant is required to hold a neighborhood meeting prior to the Plan & Zoning Commission hearing. They will be available to provide a summary of this meeting at the public hearing.

- 8. Relevant Zoning History: None.
- 9. PlanDSM Future Land Use Plan Designation: Business Park.
- **10. Applicable Regulations:** Taking into the consideration of the criteria set forth in Chapter 18B of the Iowa Code, the Commission reviews all proposals to amend zoning boundaries or regulations within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in 414.3 of the Iowa Code. The Commission may make recommendations to the City Council on conditions to be made in addition to the existing regulations so long as the subject property owner agrees to them in writing. The recommendation of the Commission will be forwarded to the City Council.

### II. ADDITIONAL APPLICABLE INFORMATION



1. PlanDSM Creating Our Tomorrow: The future land use designation for the property is currently Business Park, which is defined as areas that "accommodate light industrial, office and employment uses along with limited complementary retail uses. Industrial uses in this category would produce little or no noise, odor, vibration, glare, or other objectionable influences and would have little or no adverse effect on surrounding properties."

The proposed rezoning to "C-2" District would require an amendment to the Community Mixed Use designation. This designation accommodates "small- to medium-scale mixed use development, located on high capacity transit corridors or at the intersection of transportation corridors. Community mixed use areas include both a mix of medium density residential and a mix of retail and service establishments designed to attract customers from a large service area encompassing multiple neighborhoods and may include specialty retail that attracts regional customers."

The proposed Community Mixed Use designation would be surrounded by remaining Business Park designation on three sides (east, south, and west). Staff does not believe that it would be appropriate to revise the designation for this property since it could introduce residential dwellings into an area that is intended to be a business park-like setting along the Des Moines International Airport campus.

Should the rezoning be denied, the applicant would have up to one (1) year following that denial to seek a Use Variance from the Zoning Board of Adjustment to allow use of the property for a specific commercial use. Such a Use Variance would not require an amendment to the PlanDSM Creating Our Tomorrow future land use plan.

2. Permit & Development Center Requirements: Should the rezoning be granted, any future reconfiguration of the parcel must be in accordance with a plat as reviewed and approved by the City's Permit and Development Center, and recorded with Polk County. Furthermore, any future development of the site must conform with all of City's Site Plan requirements, including those regarding stormwater management, landscaping, and screening of adjoining residential properties. All grading is subject to an approved grading permit and soil erosion control plan.

## SUMMARY OF DISCUSSION

Erik Lundy presented the staff report and recommendation.

## CHAIRPERSON OPENED THE PUBLIC HEARING

<u>Kristin Hays</u> 2525 McKinley Ave, for the applicant stated after talking to residents around the area, they have decided to go with single-family homes. They did have plans to develop a storage lot but that would have people coming in and out of the property at all hours of the day.

Jacqueline Easley asked if they held a meeting with the neighborhood.

Kristin Hays stated yes.

<u>George Davis</u> 3124 SW 29<sup>th</sup> president of Southwestern Hills Neighborhood Association, stated they are concerned about the housing being developed with no garages. People around the area want to maintain and increase their property values.

David Courard-Hauri asked if Mr. Davis was aware the property is zoned M-3.

<u>George Davis</u> stated yes and they do understand the applicant could build storage units with the way its zoned right now.

John Jack Hilmes asked if Mr. Davis was here on behalf of the neighborhood association?

<u>George Davis</u> stated yes, they did meet and the biggest concern was the garages being included in the development.

<u>Sandy Williams</u> 2515 Herold Ave, stated she bought her house because there were no houses behind her. She is concerned about the safety and presentation of their neighborhood.

George Davis stated they aren't against the development of housing, just want more information regarding the type of housing that would be built.

<u>Timothy Lennard</u> 2518 Herold Ave, stated if they are going to build residential, they need to build something that is going to sell.

Kristin Hays stated she knows plans have been drawn up with a garage and it shouldn't be a problem to include garages in the development.

<u>Michael Ludwig</u> recommended continuation to allow the applicant to discuss possible conditions on design with staff for the P&Z to consider.

Kristin Hays stated she is ok with a continuation.

John Jack Hilmes asked what residential properties can be built in an M-3 district.

Erik Lundy stated none.

John Jack Hilmes stated with the staff's recommendation of denial, no residential properties can be built so a continuance might be a good idea.

## CHAIRPERSON CLOSED THE PUBLIC HEARING

David Courard-Hauri stated he would move staff recommendation for denial of the rezoning.

Jann Freed stated they need to stay focused on if this lot should be rezoned so they can build houses.

<u>Mike Simonson</u> asked if the City Council denies the current zoning application, can the applicant immediately come back with an amended zoning request.



Michael Ludwig stated the process would need to play out. If they are denied by Council, they could submit a new request for rezoning immediately provided it was not the same request.

Jacqueline Easley asked if they were to deny, what's the time frame they have after Councils decision.

<u>Michael Ludwig</u> stated they can apply for an amended zoning request immediately after denial by Council. It then would be a new application with a 30-day review period and public hearing in front of the commission.

John Jack Hilmes asked if they want it to be a clear zone for the airport.

<u>Erik Lundy</u> stated they don't want to give up too much land designated for industrial needs for commercial / industrial uses around the airport.

<u>Mike Simonson</u> stated the applicant isn't present and if we give them 2 more weeks, they might get what they're after.

### **COMMISSION ACTION:**

Part A) David Courard-Hauri made a motion to find the requested rezoning not in <u>conformance</u> with PlanDSM: Creating Our Tomorrow Plan.

### Motion approved <u>12-0</u>.

Part B) David Courard-Hauri made a motion to <u>deny</u> the request to amend the existing PlanDSM Creating Our Tomorrow future land use designation from Business Park to Community Mixed Use.

### Motion approved 7-5.

Part C) David Courard-Hauri made a motion to <u>deny</u> the request to rezone the property from "M-3" Limited Industrial District to "C-2" General Retail and Highway-Oriented Commercial District.

### Motion approved 7-5.

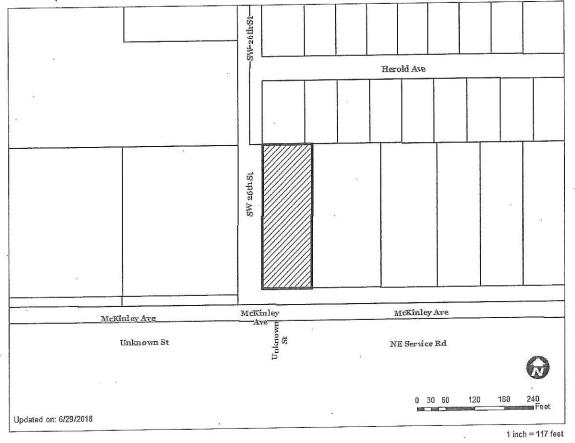
Respectfully submitted

Michael Ludwig, AICP Planning Administrator

MGL:tjh

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located at 2525	NJC Properties, LLC (owner), represented by Noel Chladek (officer) for propertyFile #located at 2525 McKinley Avenue.21-2018-4.11									18-1558	
Description /	Amend f Busines	the exi ss Parl	isting Pla k to Com	anDSM Cre munity Mixe							
PlanDSM Future	PlanDSM Future Land Use Current: Business Park. Proposed: Community Mixed Use.										
Mobilizing Tomo	bilizing Tomorrow No planned improvements.										
Current Zoning	Current Zoning District "M-3" Limited Industrial District and "FSO" Freestanding Signs Overlay District.										
Proposed Zonir	Proposed Zoning District "C-2" General Retail and Highway-Oriented Commercial District.										
Consent Card Responses In Favor					Nc	Not In Favor Undetermined			% Opposition		
Subject Propert	Subject Property 0 Outside Area (200 feet)				5	5					
Plan and Zoning	g	Appro	oval	x		Required 6/7		Yes	Х		
Commission Ac	tion:	Denia	al			the City Council No		, No			

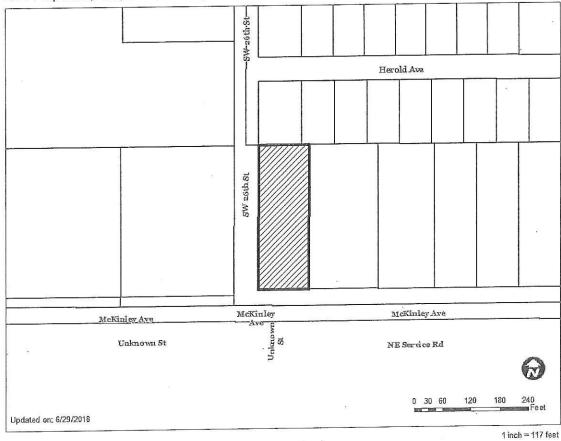
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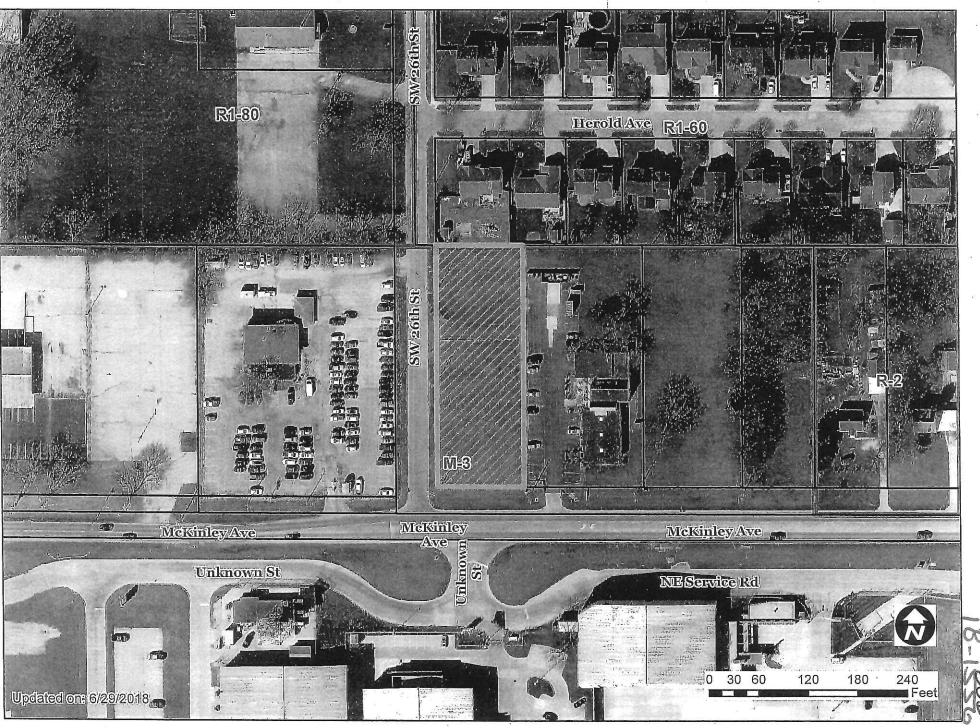
50B 18-1554

NJC Properties, LLC (owner), represented by Noel Chladek (officer) for property								erty	File #			
located at 2525 McKinley Avenue.									ZON2018-00115			
Description of Action	Oriente	d Con	nmercial I	perty from "M-3" Limited Industrial District to "C-2" General Retail and Highw hercial District, to allow single-family residential development of the property. s requesting a commercial district to maintain flexibility for mixed-use.								
PlanDSM Futu	Use		Current: Business Park. Proposed: Community Mixed Use.									
Mobilizing Tomorrow Transportation Plan			No planned improvements.									
Current Zoning District			"M-3" Li	"M-3" Limited Industrial District and "FSO" Freestanding Signs Overlay District.								
Proposed Zon	rict	"C-2" G	"C-2" General Retail and Highway-Oriented Commercial District.									
Consent Card Responses			In Favor		Not In Favor		Undetermined		% Opposition			
Subject Property			0		5							
Outside Area (				Required 6/7	Voto of	Yes		X				
Plan and Zonii		Approval				the City Cou						
Commission Action De		Deni	al X					No				

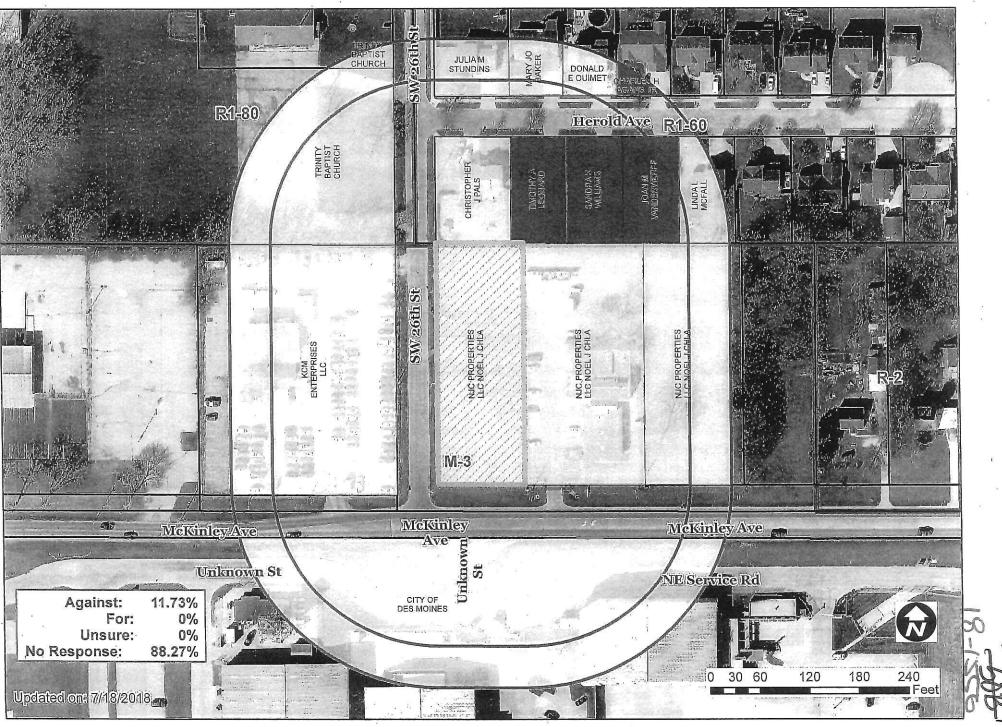
#### ZON2018-00115



## 21-2018-4.11



## ZON2018-00115



ZUNZU18-00115 Item Date t) ip favor of the request (am ne lan COMMUNIT Item One Reason for opposing or approving this request may be listed below (ami) Print Name ZON2018-00115 (am ni LOPMEN Signature COM JUL 部 -503L JUL 1 7 2018 Address i. G t))in favor of the reques DEVELOPINATINT Name 7 Reason for opposing or approving this request may be listed below. 2018 Ê Onine Result drue boment that I oppose ~ allows Tor CDIMMPYCIA! Signature 2 Address Dronde Nort include garages. TO Darking and cause garages OCC NY MS CONCR helude garages in Than 3 i... 5.07 aso SIMO beresiloutin developin en RY ONX 2 Herold ZON2018-00115 7-13-18 Ugans Date Item GANS 1-18 I (am) (am. ot) in favor of the request. (Circle One) Print Name Sandu Williams RECE VED **DEVELOPMEN** Signature liama COMMUNITY perold Address 2512 Ø JUL 1 7 2018 Reason for opposing or approving this request may be listed below. aro-der my 84100 du 0\_\_\_ hn any In myuce

ZON0018-00115 @ Date 'em SOUTHWESTERN HILLS 2.9 NEIGHBORHOOD ASSOCIATION (am) (am not) in favor of the request. 15 (Circle One) Print Name RECEIVED MMUNITY DEVELOPMENTRature Address JUL 2.0' 2018 leason for opposing or approving this request may be listed below. ZON2018-00115 7/12/18 Date em (am) ((am not) in favor of the request REGEIVED VANder IMUNITY DEVELOPMENTINt Name JUAN Signature JUL 1 7 2018 Ja 2506 que Address 50321 leason for opposing or approving this request may be listed below. bety UNCOMFORTAble with 6-2 ZONing-W/Flexibility VAUE SEEN FLOURPLANS OF proposed town homes - will be A ALE MARD Sell de sais if they sell well thed he would duplicate them ON Other two Lots (M-3) Now I de Also beminted us that he could still build sturnge Units ON All of the three lots - which be thield do a year Mas. We have many concerns to discuss Af the meeting