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Agenda	Item	Number
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Date	January	2.7.	2.02.0
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# RESOLUTION SETTING HEARING ON REQUEST FROM ND DRAKE MULTIFAMILY, LLC TO AMEND THE EXISTING PLANDSM: CREATING OUR TOMORROW PLAN FUTURE LAND USE DESIGNATION AND REZONE PROPERTY LOCATED AT 2530 UNIVERSITY AVENUE AND 1157, 1159 AND 1161 26<sup>TH</sup> STREET

**WHEREAS**, on April 25, 2016, by Roll Call No. 16-0717, the City Council adopted the PlanDSM: Creating Our Tomorrow Plan; and

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on January 16, 2020, the City Plan and Zoning Commission voted 13-0 in support of a motion to recommend APPROVAL of a request by ND Drake Multifamily, LLC (owner), represented by Michael Nelson (officer), to amend the existing PlanDSM: Creating Our Tomorrow Plan future land use designation for real property locally known as 1157 26th Street, from Low-Medium Density Residential to Neighborhood Mixed Use, to allow for rezoning to MX2 Mixed Use District and allow for a 4-story mixed-use building with 136 household units and 6,000 square feet of ground floor retail/office use; and

WHEREAS, the City Plan and Zoning Commission further has advised that at a public hearing held on January 16, 2020, its members voted 13-0 in support of a motion to recommend APPROVAL of a request from ND Drake Multifamily, LLC, to rezone real properties located at 2530 University Avenue and 1157, 1159 and 1161 26<sup>th</sup> Street (collectively "Property") from MX1 Mixed Use District and N5 Neighborhood District to MX2 Mixed Use District, to allow for a 4-story mixed-use building with 136 household units and 6,000 square feet of ground floor retail/office use; and

WHEREAS, the Property is legally described as follows:

LOTS 38-44 AND THE NORTH/SOUTH ALLEY LYING EAST OF SAID LOTS 38-44, EXCEPT THE NORTH 7.00 FEET OF SAID ALLEY AND EXCEPT THE NORTH 7.00 FEET OF LOT 44, DRAKE UNIVERSITY'S SECOND ADDITION TO THE CITY OF DES MOINES, AN OFFICIAL PLAT NOW INCLUDED IN AND FORMING A PART OF THE CITY OF DES MOINES, POLK COUNTY, IOWA.

**NOW, THEREFORE, BE IT RESOLVED,** by the City Council of the City of Des Moines, Iowa, as follows:

- 1. That the attached communication from the Plan and Zoning Commission is hereby received and filed.
- 2. That the meeting of the City Council at which the proposed amendment to PlanDSM: Creating Our Tomorrow future land use designation and the proposed rezoning are to be considered shall be held at the Council Chambers, City Hall, 400 Robert D. Ray Drive, Des Moines, Iowa, at 5:00 p.m. on February 10, 2020, at which time the City Council will hear both those who oppose and those who favor the proposal.
- 3. That the City Clerk is hereby authorized and directed to cause notice of said proposal in the accompanying form to be given by publication once, not less than seven (7) days and not more than twenty (20) days before the date of hearing, all as specified in Section 362.3 and Section 414.4 of the Iowa Code.

Roll Call Number			Agenda Item Number
Date January 27, 2020			
	MOVED BY	TO ADOPT.	

FORM APPROVED:

Glenna K. Frank, Assistant City Attorney

(21-2019-4.27) (ZON2019-00241)

COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
COWNIE				
BOESEN				
GATTO				
GRAY				
MANDELBAUM				
VOSS				
WESTERGAARD				
TOTAL				
MOTION CARRIED		-	APP	ROVED

Mayor

# CERTIFICATE

I, P. KAY CMELIK, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

0''	$\alpha$
City	Clerk



January 21, 2020

Honorable Mayor and City Council City of Des Moines, Iowa

#### Members:

Communication from the City Plan and Zoning Commission advising that at their January 16, 2020 meeting, the following action was taken regarding a request from ND Drake Multifamily, LLC (owner) represented by Michael Nelson (officer) to rezone property located at 2530 University Avenue and 1157, 1159, & 1161 26th Street from "MX1" Mixed Use District and "N5" Neighborhood District to "MX2" Mixed Use District, to allow for a 4-story mixed used building with 136 household units and 6,000 square feet of ground floor retail/office use.

#### **COMMISSION RECOMMENDATION:**

After public hearing, the members voted 13-0 as follows:

Commission Action:	Yes	Nays	Pass	Absent
Francis Boggus	X			
Dory Briles	X			
Abby Chungath	X			
Jacqueline Easley	X			
Jann Freed	X			
John "Jack" Hilmes	Χ			
Lisa Howard	X			
Carolyn Jenison	X			
Greg Jones	X			
William Page	X			
Rocky Sposato				X
Steve Wallace	X			
Greg Wattier	X			
Emily Webb	X			

**APPROVAL** of the proposed rezoning is not in conformance with the PlanDSM Creating Our Tomorrow future land use map, **APPROVAL** of the requested amendment to PlanDSM Creating Our Tomorrow Plan to revise the future land use designation from Low-Medium Density Residential to Neighborhood Mixed Use on property at 1157 26th Street

and **APPROVAL** of rezoning the subject properties from "MX1" Mixed Use District and "N5" Neighborhood District to "MX2" Mixed Use District.

(21-2019-4.27) & (ZON2019-00241)

Written Responses
2 in Favor
0 in Opposition

#### STAFF RECOMMENDATION TO THE P&Z COMMISSION

Staff recommends that the Commission find that the proposed rezoning is not in conformance with the PlanDSM Creating Our Tomorrow future land use map.

Staff recommends approval of the requested amendment to PlanDSM Creating Our Tomorrow Plan to revise the future land use designation from Low-Medium Density Residential to Neighborhood Mixed Use on property at 1157 26th Street.

Staff recommends approval of rezoning the subject properties from "MX1" Mixed Use District and "N5" Neighborhood District to "MX2" Mixed Use District.

#### STAFF REPORT TO THE PLANNING COMMISSION

# I. GENERAL INFORMATION

- 1. Purpose of Request: The proposed rezoning would allow construction of a 4-story mixed-use development on the proposed site. The mixed-use development is proposed to consist of 136 residential units (65 micro, 43 studios, 12 one-bedroom, and 16 two-bedroom) and 6,000 square feet of commercial space. The proposed vacations would facilitate the development of the site.
- **2. Size of Site:** 47,372 square feet (1.1 acre).
- 3. Existing Zoning (site): "MX1" Mixed Use District and "N5" Neighborhood District.

**MX1** is intended for the mixed-use, neighborhood-scale nodes and corridors within the city, where daily uses are accessible by walking from surrounding neighborhoods.

**N5** is intended to preserve the scale and character of neighborhoods developed with a mix of bungalow and two-story houses, predominantly in the Victorian Revival, and Arts and Crafts styles pursuant to House D building type.

**4. Existing Land Use (site):** The site consists of vacant land, a small metal structure, and public alley right-of-way.

# 5. Adjacent Land Use and Zoning:

North - "P2"; Use includes Drake University.

South – "N5"; Uses include single- and multiple-household residential.

East – "P2"; Use includes First Christian Church and parking lot.

**West** – "MX1"; Use includes a development under construction as a new hotel.

- **6. General Neighborhood/Area Land Uses:** The subject property is located in Drake Neighborhood, which is an area consisting of a mix of single-household residential, multiple-household residential, office, commercial, religious, educational, and institutional uses.
- 7. Applicable Recognized Neighborhood(s): The subject property is located in the Drake Neighborhood. The neighborhood association was notified of the public hearing by mailing of the Preliminary Agenda on December 27, 2019 and by mailing of the Final Agenda on January 10, 2020. Additionally, separate notifications of the hearing for this specific item were mailed on December 27, 2019 (20 days prior to public hearing) and January 6, 2020 (10 days prior to public hearing) to the Downtown Des Moines Neighborhood Association and to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site.

All agendas and notices are mailed to the primary contact(s) designated by the recognized neighborhood association to the City of Des Moines Neighborhood Development Division on the date of the mailing. The Drake Neighborhood Association notices were mailed to Jennifer Sayers, 1129 28<sup>th</sup> Street, Des Moines, IA 50311.

- 8. Relevant Zoning History: None.
- 9. PlanDSM: Creating Our Tomorrow Plan Land Use Plan Designation: Neighborhood Mixed Use.
- 10. Applicable Regulations: Taking into the consideration of the criteria set forth in Chapter 18B of the Iowa Code, the Commission reviews all proposals to vacate land dedicated for a specific public purpose, such as for streets and parks, to determine whether the land is still needed for such purpose or may be released (vacated) for other use. The recommendation of the Commission is forwarded to the City Council.

Taking into the consideration of the criteria set forth in Chapter 18B of the Iowa Code, the Commission reviews all proposals to amend zoning boundaries or regulations within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in 414.3 of the Iowa Code. The Commission may make recommendations to the City Council on conditions to be made in addition to the existing regulations so long as the subject property owner agrees to them in writing. The recommendation of the Commission will be forwarded to the City Council.

#### II. ADDITIONAL APPLICABLE INFORMATION

1. PlanDSM Creating Our Tomorrow: The applicant is requesting that the future land use designation for the property at 1157 26th Street to be amended from "Low-Medium Density Residential" to "Neighborhood Mixed Use". Plan DSM describes these designations as follows:

<u>Low-Medium Density Residential:</u> Areas developed with a mix of single family, duplex and small multi-family units up to 12 units per net acre.

<u>Neighborhood Mixed Use:</u> Small scale mixed use development typically located at the intersection of collector and/or arterial streets and along transportation corridors. Non-residential development is designed to serve the immediate neighborhood and include small retail, offices, restaurants, and service oriented development. Low-medium density residential may be included in mixed use development.

Staff believes it is appropriate to amend this subject property from Low-Medium Density Residential to Neighborhood Mixed Use as the proposed development indicates details that allow transition from University Avenue to the mix of single-household and multiple-household units within the neighborhood.

- 2. Site Plan Requirements: Any development would require compliance with all applicable site plan requirements. Applicable requirements include stormwater management, landscaping, and screening of adjoining residential properties. Any grading is subject to an approved grading permit and soil erosion control plan, as well as a Stormwater Pollution Protection Plan (SWPPP) approved by the Iowa DNR. Tree removal and mitigation calculations must be submitted with any site plan in accordance with Section 42-550 of the Municipal Code.
- 3. **Utilities:** While no utilities have been identified within the requested ROW, easements must be reserved for any existing utilities until such time that they are abandoned or relocated at the applicant's expense.
- **4. Alley System:** The subject north/south alley right-of-way provides access to one-household and multiple-household units between University Avenue and Cottage Grove Avenue and is accessed from both streets. The proposed vacation would impact the ability to provide adequate access to the properties with vehicular access via this alley. The provided site sketch indicates that the developer intends to keep access open to the alley south of the proposed development to Cottage Grove Avenue and via a new paved driveway from 26<sup>th</sup> Street. Staff recommends approval of the requested vacations subject to reservation of any necessary easements to allow public access to the alley from 26<sup>th</sup> Street.
- **5. Streets/Sidewalk:** There are no structures or individual property owners that would be impacted by the proposed vacation and restricted access. Any future use of the property is subject to compliance with zoning, site plan, and building regulations.
- **6. Parking:** Staff notes that the currently proposed number of parking spaces is not compliant with the zoning Ordinance. Staff recommends rezoning of the property to MX2 (already a part of this request) and discussions with the city's engineering staff on how to achieve compliance.

Staff additionally notes that the proposed driveway from the parking lot to University Avenue does not include a pedestrian walkway and only two feet are available to provide that space. Staff notes that it is very likely even without a designated pedestrian walkway, pedestrians would still use this access regardless of provided safety measures. Staff recommends discussions with the city's engineering staff regarding appropriate design elements to facilitate safe use of this space by pedestrians.

#### **SUMMARY OF DISCUSSION**

<u>Jacqueline Easley</u> asked if any member of the audience or the Commission desired to speak regarding the item. None were present or requested to speak.

### **COMMISSION ACTION:**

<u>Greg Jones</u> made a motion for approval of the proposed rezoning is not in conformance with the PlanDSM Creating Our Tomorrow future land use map, **APPROVAL** of the requested amendment to PlanDSM Creating Our Tomorrow Plan to revise the future land use designation from Low-Medium Density Residential to Neighborhood Mixed Use on property at 1157 26th Street and **APPROVAL** of rezoning the subject properties from "MX1" Mixed Use District and "N5" Neighborhood District to "MX2" Mixed Use District.

Motion passed: 13-0

Respectfully submitted,

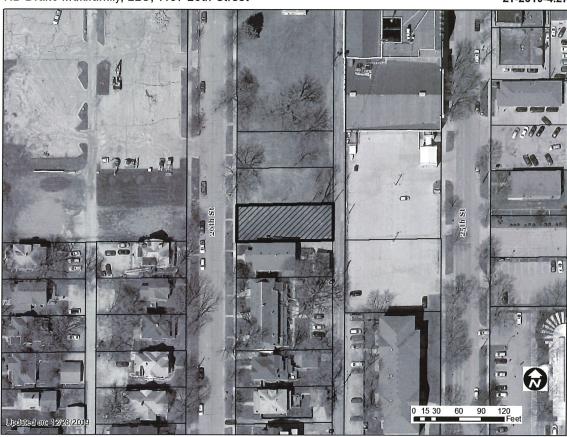
Enh Zwolf Erik Lundy, AICP Senior City Planner

EML:tjh

Request from ND Drake Multifamily, LLC (owner) represented by Michael Nelson (officer) for property located at 1157 26th Street.								lson	2	File # 21-2019-4.27
Description of Action			DSM Creating Our Tomorrow's future land use designation from Lodential to Neighborhood Mixed Use.						ow-Medium	
PlanDSM Future Land Use				Current: Low-Medium Density Residential. Proposed: Neighborhood Mixed Use.						
Mobilizing Tomorrow Transportation Plan			No planned improvements.							
Current Zoning District			"N5" Neighborhood District.							
Proposed Zoning District		"MX2" Mixed Use District.								
Consent Card Responses Outside Area (200 feet) Within Subject Property		)	In Fav 0	or	Not In Favor U		Undetermi	ned	% O	pposition
Plan and Zonir Commission A	_	Appro Denia		Х		Required 6/7 the City Coun		Yes No	· · · · · · · · · · · · · · · · · · ·	Х

# ND Drake Multifamily, LLC, 1157 26th Street

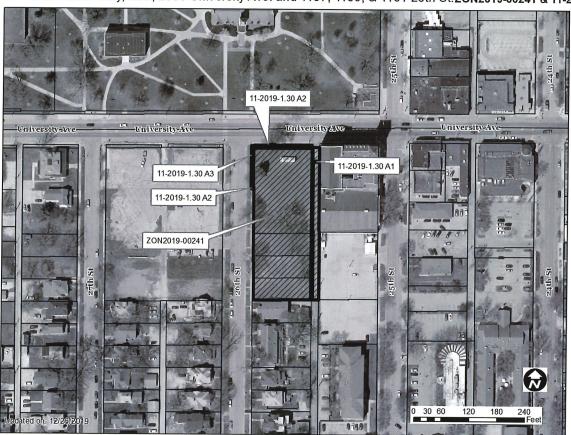
## 21-2019-4.27



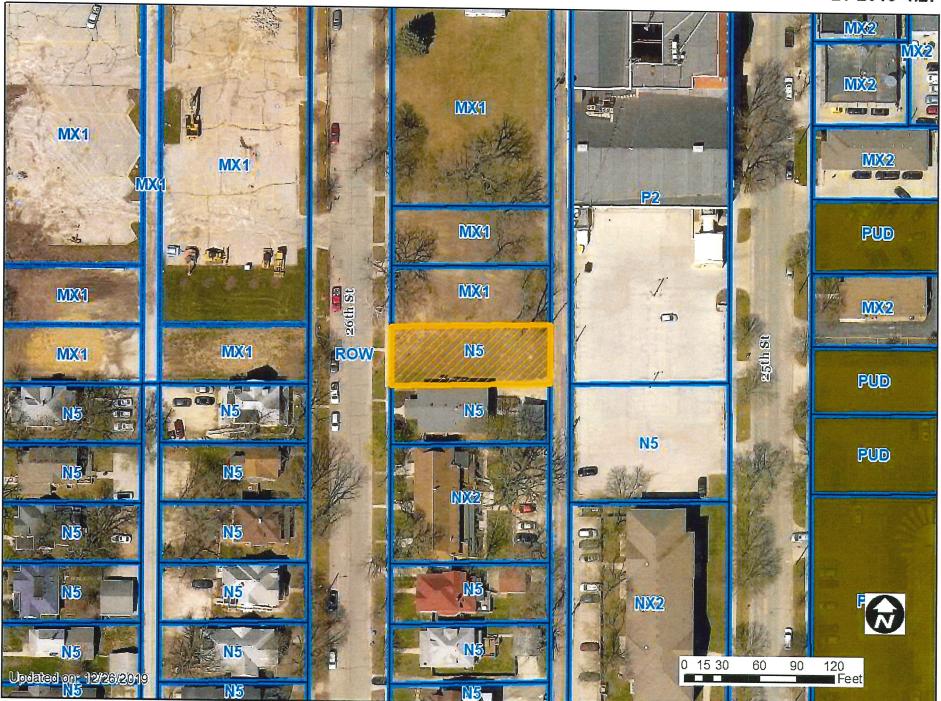
1 inch = 75 feet

Request from ND Drake Multifamily, LLC (owner) represented by Michael Nelson File #								F-1 //		
(officer) for pre	ND Diar	e Mult	-4 2520	LLC (OWN	er)	represented by Wichael Nelson			File #	
(officer) for property located at 2530 University Avenue and 1157, 1159, & 1161 26th Street.								ZC	DN2019-00241	
Description of Action	Rezone property from "MX1" Mixed Use District and "N5" Neighborhood District to "MX2" Mixed Use District, to allow for a 4-story mixed used building with 136 household units and 6,000 square feet of ground floor retail/office use.							et to "MX2" Mixed s and 6,000		
PlanDSM Futur	Use		Current: Neighborhood Mixed Use and Low-Medium Density Residential. Proposed: Neighborhood Mixed Use.							
Mobilizing Tomorrow Transportation Plan			No planned improvements.							
Current Zoning District			"MX1" Mixed Use District and "N5" Neighborhood District.							
Proposed Zoning District			"MX2" Mixed Use District.							
Consent Card Responses			In Fav	avor Not In Favor		Undetermined		% Opposition		
Outside Area (200 feet)		2		0		Ondotominod		70 0	pposition	
Within Subject Property										
Plan and Zoning	3		Х	Required 6/7 V			Yes			
Commission Ad	ction	Denia	l			the City Coun	the City Council			Х

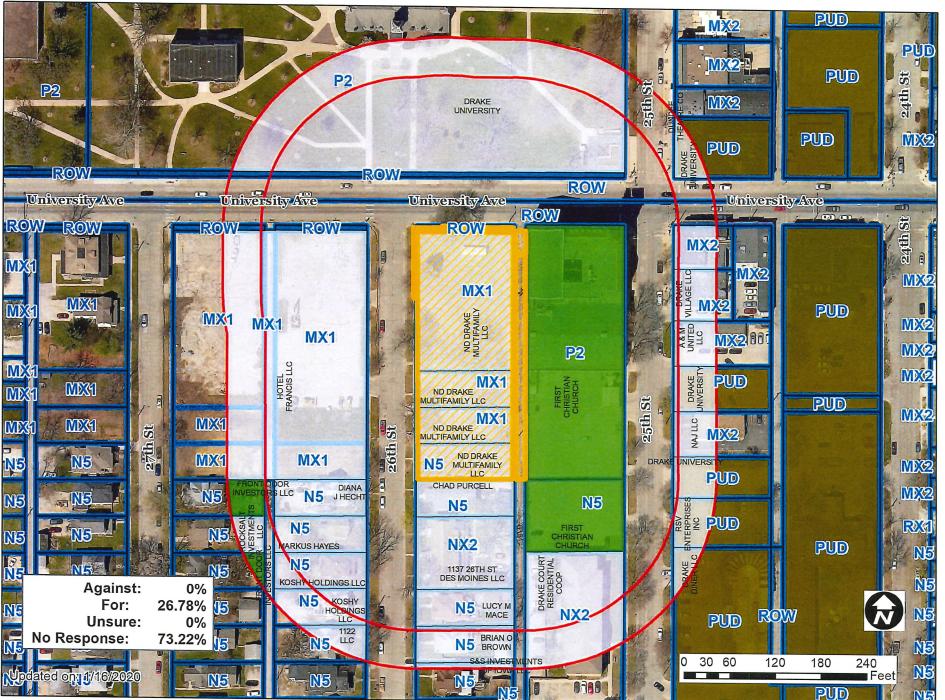
# ND Drake Multifamily, LLC, 2530 University Ave. and 1157, 1159, & 1161 26th St. ZON2019-00241 & 11-2019-1.30



1 inch = 123 feet



ND Drake Multifamily, LLC, 2530 University Ave. and 1157, 1159, & 1161 26th St. ZON2019-00241 & 11-2019-1.30



((am)) (am not) in favor of the request.
REOBIALEOne)
IMMITTY DEVELOPMENT Print Name Suzanne Startminist
JAN 1 3 2020 Signature
Address 2500 University Ave 50311
Reason for opposing or approving this request may be listed below:
-70N2010 00241 8 14 2010 1 20
ItemZON2019-00241 & 11-2019-1.30 Date 1/8/2020
(am) (am not) in favor of the request.  Front Door Investors
(Silvis Silvi)
RECEIVED Signature Ross L. Poterson mer
DIGITAL DIGITA DIGITAL DIGITA DIGITAL DIGITA DIGITAL DIGITAL DIGITAL DIGITAL DIGITAL DIGITAL D
JAN 1 4 2020 Address 1/5/-27 5+. DM Z4
Reason for opposing or approving this request may be listed below:
In Favor (only) if (off-street) parking
retail.
101911