*	Roll	Call	Number
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Agenda Item Number
102
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Date	June 28, 2021
Daic	June 20, 2021

RESOLUTION HOLDING HEARING ON REQUEST FROM GORKHA BROTHERS, INC. TO AMEND PLANDSM FUTURE LAND USE CLASSIFICATION AND TO REZONE 2829 EASTON BOULEVARD

WHEREAS, on June 14, 2021, by Roll Call No. 21-0857, the City Council received a communication from the Plan and Zoning Commission advising that at a public hearing held on May 20, 2021, its members voted 11-0 in support of a motion to recommend **DENIAL** of a request from Gorkha Brothers, Inc. (Lessee) represented by Sushii Gaimer (officer) to amend the PlanDSM: Creating Our Tomorrow comprehensive plan future land use classification for real property locally known as 2829 Easton Boulevard ("Property") from Neighborhood Mixed Use to Community Mixed Use, and to rezone the Property from MX1 Mixed Use District to MX3 Mixed Use District, to allow the existing building to be considered for a Conditional Use Approval by the Zoning Board of Adjustment for a business selling alcoholic liquor. The subject property is owned by ARSHI, LLC (contract buyer of record) and Sandhu Minimart, LLC; and

WHEREAS, the Property is legally described as follows:

LOTS 1, 2, 3, 4 AND 5 AND THE NORTHERLY 1/2 OF THE VACATED NORTHEAST/SOUTHWESTERLY ALLEY LYING SOUTH OF AND ADJOINING SAID LOTS 1, 2, 3, AND THE EASTERLY 36 FEET OF LOT 4 (EXCEPT THE EASTERLY 17 FEET OF SAID ALLEY LYING SOUTH OF AND ADJOINING SAID LOT 1), ALL IN BOULEVARD ADDITION, AN OFFICIAL PLAT, NOW INCLUDED IN AND FORMING A PART OF THE CITY OF DES MOINES, POLK COUNTY, IOWA; and

WHEREAS, on June 14, 2021, by Roll Call No. 21-0857, it was duly resolved by the City Council that the request to amend the land use designation and to rezone the Property be set down for hearing on June 28, 2021, at 5:00 p.m., to be held in the Council Chambers, City Hall, 400 Robert D. Ray Drive, Des Moines, Iowa; and

WHEREAS, due notice of said hearing was published in the Des Moines Register, as provided by law, setting forth the time and place for hearing on said proposed land use amendment and rezoning; and

WHEREAS, in accordance with said notice, those interested in said proposed land use amendment and rezoning, both for and against, have been given opportunity to be heard with respect thereto and have presented their views to the City Council.

NOW, THEREFORE, BE IT RESOLVED, by the City Council of the City of Des Moines, Iowa, as follows:

1. Upon due consideration of the facts, and any and all statements of interested persons and arguments of counsel, any objections to the proposed amendment to the PlanDSM future land use designation to

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Community Mixed Use, or to the proposed rezoning of the Property to MX3 Mixed Use District, are received and the hearing is closed.

Alternative A

MOVED by ______ to adopt and **DENY** the proposed amendment to the PlanDSM future land use designation and the proposed rezoning, and to make the following findings of fact regarding said proposals:

- a. The City Plan and Zoning Commission voted 11-0 to recommend denial of the requested proposed amendment to the PlanDSM future land use designation to Community Mixed Use and proposed rezoning of the Property to MX3 Mixed Use District, to allow the existing building to be considered for a Conditional Use approval by the Zoning Board of Adjustment for a business selling alcoholic liquor.
- b. The current PlanDSM: Creating Our Tomorrow Plan future land use designation of the Property is Neighborhood Mixed Use, and current zoning designation is MX1 Mixed Use District, both of which are intended for intended to be located along high capacity transit corridors and not along neighborhood collector streets, such as Easton Boulevard.
- c. The proposed land use designation of Community Mixed Use is described as "small- to medium-scale mixed use development, located on high capacity transit corridors or at the intersection of transportation corridors....includ[ing] both a mix of medium density residential and a mix of retail and service establishments designed to attract customers from a large service area encompassing multiple neighborhoods and may include specialty retail that attracts regional customers."
- d. The Property is located in a neighborhood and area that contains a small cluster of existing commercially zoned properties but which is predominantly designated Low Density Residential, and contains existing single-household residential uses, which is consistent with the character of the neighborhood at the adoption of PlanDSM in 2016.
- e. The proposed amendment to the PlanDSM future land use designation of the Property and the proposed rezoning would not be consistent with the intent of the PlanDSM comprehensive plan for the subject neighborhood/area.
- f. If the proposed amendment to the PlanDSM future land use designation of the Property to Community Mixed Use is not approved, then the proposed rezoning to MX3 Mixed Use District is inapplicable due to non-conformance with the PlanDSM designation of Neighborhood Mixed Use.
- g. If the application of the existing zoning regulations has the effect of denying the owner all economic use of the Property, then the appropriate remedy is to seek relief from the Zoning Board of Adjustment.

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Alternative B	
MOVED by	ay Drive, Des Moines, Iowa, and to direct ary legislation to APPROVE the proposed
MOVED BY T	TO ADOPT.
FORM APPROVED: Judy K. Parks-Kruse Assistant City Attorney	(21-2021-4.13) (ZON2021-00042)

COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
COWNIE				
BOESEN				
GATTO				
GRAY				
MANDELBAUM				
VOSS				
WESTERGAARD				
TOTAL				
MOTION CARRIED	•	•	APF	ROVED

Mayor

CERTIFICATE

I, P. Kay Cmelik, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

	City Clerk



Date JUNE	28,202
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June 8, 2021

Honorable Mayor and City Council City of Des Moines, Iowa

Members:

Communication from the City Plan and Zoning Commission advising that at their May 20, 2021 meeting, the following action was taken regarding a request from Gorkha Brothers, Inc. (lesee) represented by Sushil Gajmer (officer) to rezone property located at 2829 Easton Boulevard from "MX1" Mixed Use District to "MX3" Mixed Use District, to allow the existing building to be considered for a Conditional Use approval by the Zoning Board of Adjustment for a business selling alcoholic liquor.

COMMISSION RECOMMENDATION:

After public hearing, the members voted 11-0 as follows:

Commission Action:	Yes	Nays	Pass	Absent
Francis Boggus				X
Dory Briles	Χ			
Abby Chungath	Χ			
Kayla Berkson	Χ			
Jann Freed	Χ			
Johnny Alcivar				X
Lisa Howard	X			
Carolyn Jenison	Χ			
Greg Jones	Χ			
William Page	X			
Rocky Sposato				X
Steve Wallace	X			
Greg Wattier	Χ			
Emily Webb	Χ			

APPROVAL of Part A) the proposed rezoning be found in not in conformance with the existing PlanDSM future land use designation of Neighborhood Mixed Use.

Part B) **Denial** of the requested amendment to the PlanDSM future land use designation from Neighborhood Mixed Use to Community Mixed Use since the Community Mixed Use

designation is intended to be located along high capacity transit corridors, such as University Avenue or Hubbell Avenue, and not along neighborhood collector streets, such as Easton Boulevard.

Part C) **Denial** of rezoning the property to "MX3" Mixed Use District since the requested "MX3" District is not in conformance with the existing PlanDSM future land use designation of Neighborhood Mixed Use. (ZON2021-00042)

Written Responses

1 in Favor

5 in opposition

STAFF RECOMMENDATION TO THE P&Z COMMISSION

Part A) Staff recommends that the proposed rezoning be found in not in conformance with the existing PlanDSM future land use designation of Neighborhood Mixed Use.

Part B) Staff recommends **denial** of the requested amendment to the PlanDSM future land use designation from Neighborhood Mixed Use to Community Mixed Use since the Community Mixed Use designation is intended to be located along high capacity transit corridors, such as University Avenue or Hubbell Avenue, and not along neighborhood collector streets, such as Easton Boulevard.

Part C) Staff recommends **denial** of rezoning the property to "MX3" Mixed Use District since the requested "MX3" District is not in conformance with the existing PlanDSM future land use designation of Neighborhood Mixed Use.

STAFF REPORT TO THE PLANNING COMMISSION

I. GENERAL INFORMATION

- 1. Purpose of Request: The requested rezoning to "MX3" Mixed Use District would allow the existing fuel station convenience store use to be eligible to request a Conditional Use from the Board of Adjustment for sale of alcoholic liquor. They currently sell wine and beer. As a fuel station use, no more than 40% of gross receipts from sales could be derived from the sale of alcoholic liquor, wine, beer, and/or tobacco products.
- 2. Size of Site: 30,717 square feet or 0.71-acre.
- 3. Existing Zoning (site): "MX1" Mixed Use District.
- 4. Existing Land Use (site): The property includes a 4,800-square foot commercial building that is divided into two (2) tenant spaces. The eastern space is occupied by a fuel station convenience store and the western space is vacant. The property also includes a fuel canopy with two (2) pumps (4 fueling stations).

5. Adjacent Land Use and Zoning:

East - "N3a"; Uses are One Household Living dwellings.

West - "N3b"; Uses are One Household Living dwellings.

- North "MX1" & "N3c"; Uses are a restaurant and One Household Living dwellings.
- South "N3b"; Uses are One Household Living dwellings.
- **6. General Neighborhood/Area Land Uses:** The subject property is located in a small cluster of commercial uses located at the intersection of Easton Boulevard and East 29th Street. The surrounding area is developed primarily with One Household Living residential uses.
- 7. Applicable Recognized Neighborhood(s): The subject property is in the ACCENT Neighborhood. The neighborhood association was notified of the hearing by mailing of the Preliminary Agenda on April 30, 2021 and by mailing of the Final Agenda on May 14, 2021. Additionally, separate notifications of the hearing for this specific item were mailed April 1, 2021 (20 days prior to the hearing) and May 10, 2021 (10 days prior to the hearing) to the neighborhood association and to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site.

All agendas and notices are mailed to the primary contact(s) designated by the recognized neighborhood association to the City of Des Moines Neighborhood Development Division on the date of the mailing. The ACCENT Neighborhood Association notices were mailed to Kevin Marken, 2109 E 28th Street, Des Moines, IA 50317.

The applicant was required to conduct a neighborhood outreach by written letter, with a summary to be available for the hearing.

- 8. Relevant Zoning History: None.
- 9. PlanDSM Land Use Plan Designation: Neighborhood Mixed Use.
- 10. Applicable Regulations: The Commission reviews all proposals to amend zoning boundaries or regulations within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in 414.3 of the Iowa Code, and taking into consideration the criteria set forth in Chapter 18B of the Iowa Code. The Commission may make recommendations to the City Council on conditions to be made in addition to the existing regulations so long as the subject property owner agrees to them in writing. The recommendation of the Commission will be forwarded to the City Council.

II. ADDITIONAL APPLICABLE INFORMATION

1. PlanDSM Creating Our Tomorrow: The existing Neighborhood Mixed Use designation is described as follows:

NEIGHBORHOOD MIXED USE

Small-scale mixed-use development typically located at the intersections of collector and/or arterial streets and along transportation corridors. Non-residential development is designed to serve the immediate neighborhood and include small retail, offices, restaurants, and service-oriented development. Low-medium density residential may be included in mixed use development.

In order for the proposed rezoning to "MX3" District to be in conformance with PlanDSM, the future land use designation must be revised to Community Mixed Use.

The Community Mixed Use designation is described as follows:

COMMUNITY MIXED USE

Small- to medium-scale mixed use development, located on high capacity transit corridors or at the intersection of transportation corridors. Community mixed use areas include both a mix of medium density residential and a mix of retail and service establishments designed to attract customers from a large service area encompassing multiple neighborhoods and may include specialty retail that attracts regional customers.

Staff does not believe that the Community Mixed Use designation would be appropriate for this site. The Community Mixed Use designation is intended to be located along high capacity transit corridors, such as University Avenue or Hubbell Avenue, and not along neighborhood collector streets, such as Easton Boulevard. Furthermore, the property is surrounded predominantly by areas designated as Low Density Residential on the Future Land Use Map.

2. Additional Information: Should the property be rezoned to "MX3" Mixed Use District, the existing fuel station use would be eligible to seek a Conditional Use from the Board of Adjustment that would allow for the sale of alcoholic liquor, in addition to the existing sales of wine beer. As a fuel station use, no more than 40% of gross receipts from sales could be derived from the sale wine, beer, and/or tobacco products.

SUMMARY OF DISCUSSION

Jason Van Essen presented staff report and recommendation.

<u>Sushil Gajmer</u> 2829 Easton Boulevard stated his lawyer could not attend the meeting tonight but understands the staff is recommending denial of the rezoning. Most of the houses around this property are single family but there are some rental units. He is not sure why this rezoning request is recommended for denial.

CHAIRPERSON OPENED THE PUBLIC HEARING

No one was present or requested to speak.

CHAIRPERSON CLOSED THE PUBLIC HEARING

<u>Carolyn Jension</u> asked staff for their reasoning on the recommendation of denial.

<u>Jason Van Essen</u> stated of the three MX districts (MX1, MX2 and MX3), MX1 is the least intense with MX3 being the most intense and auto-dominate in character. If you look at the area, this is a small lot surrounded by single-family houses. This rezoning would require a Future Land Use Map amendment from the Neighborhood Mixed Use designation to the Community Mixed Use designation. The Community Mixed Use designation is intended for our most intense corridors such as University Avenue, Hubbell Avenue, Southeast 14th

Street, Fleur Drive and Army Post Road. Staff believes this does not match the character of Easton Boulevard, which is the basis of staff's recommendation.

<u>Carolyn Jension</u> stated what she understands is they don't want to change anything externally but just want to add the sale of liquor.

Jason Van Essen stated they want to add liquor but they cannot do that in the MX1 district.

<u>Carolyn Jension</u> stated its not changing anything on the exterior character.

<u>Jason Van Essen</u> indicated that no changes to the building are proposed but the request is to rezone the property to MX3, which allows different uses.

COMMISSION ACTION:

Emily Webb made a motion for:

Part A) the proposed rezoning be found in not in conformance with the existing PlanDSM future land use designation of Neighborhood Mixed Use.

Part B) **Denial** of the requested amendment to the PlanDSM future land use designation from Neighborhood Mixed Use to Community Mixed Use since the Community Mixed Use designation is intended to be located along high capacity transit corridors, such as University Avenue or Hubbell Avenue, and not along neighborhood collector streets, such as Easton Boulevard.

Part C) **Denial** of rezoning the property to "MX3" Mixed Use District since the requested "MX3" District is not in conformance with the existing PlanDSM future land use designation of Neighborhood Mixed Use.

Motion passed: 11-0

Respectfully submitted,

Julia Con

Jason Van Essen, AICP

Planning & Urban Design Administrator

JMV:tjh

Request from Gorkha Brothers, Inc. (lesee) represented by Sushil Gajmer										File#
(officer) for property located at 2829 Easton Boulevard. The subject property is owned by ARSHI, LLC (contract buyer of record) and Sandhu Minimart, LLC (titleholder).									2	21-2021-4.13
Description of Action		Amendment to the PlanDSM Creating Our Tomorrow Plan to revise the future land use classification from Neighborhood Mixed Use to Community Mixed Use.						and use		
PlanDSM Futu					Current: Neighborhood Mixed Use. Proposed: Community Mixed Use.					
Mobilizing Tomorrow Transportation Plan			No planned improvements.							
Current Zoning	g Distric	t	"MX1" Mixed Use District.							
Proposed Zoni	ed Zoning District			"MX3" Mixed Use District.						
Consent Card Responses			In Fav	n Favor N		t In Favor	Undetermined		% Opposition	
Outside Area (0 0							
Within Subject	Proper	erty								
Plan and Zonir	_	1.191.0101				Yes				
Commission A	Action Denial		ıl			the City Coun	icil	No		х

Gorkha Brothers, Inc., 2829 Easton Boulevard

21-2021-4.13



1 inch = 106 feet

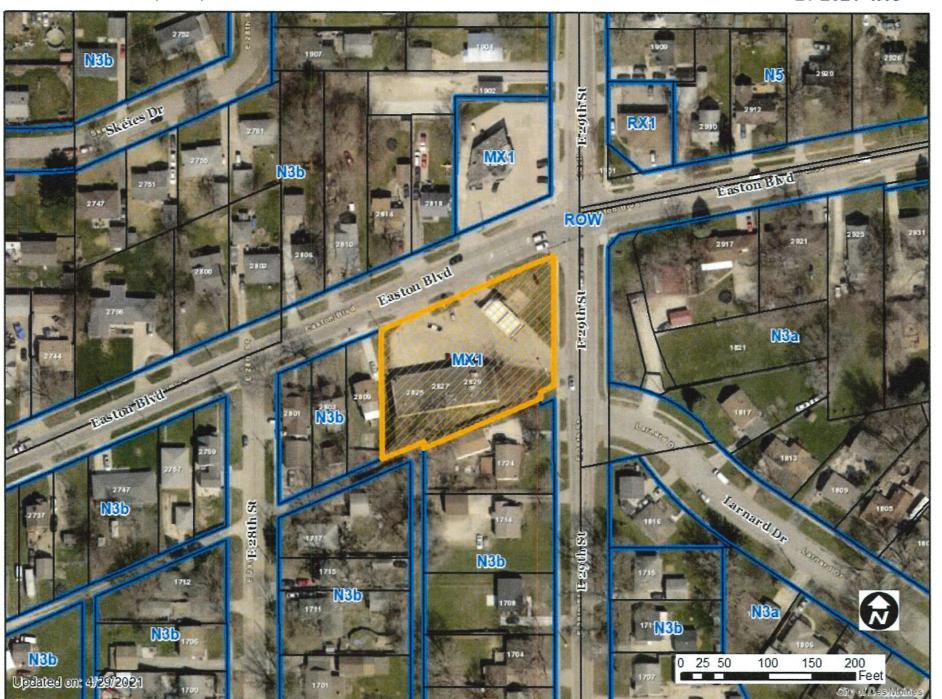
Request from Gorkha Brothers, Inc. (lesee) represented by Sushil Gajmer (officer) for property located at 2829 Easton Boulevard. The subject property is								File #			
owned by ARSHI, LLC (contract buyer of record) and Sandhu Minimart, LLC (titleholder).								ZC	DN2021-00042		
Description of Action	existing	ezone property from "MX1" Mixed Use District to "MX3" Mixed Use District, to allow the xisting building to be considered for a Conditional Use approval by the Zoning Board of djustment for a businesses selling alcoholic liquor.									
PlanDSM Futu	uture Land Use Current: Neighborhood Mixed Use. Proposed: Community Mixed Use.										
Mobilizing Tomorrow Transportation Plan			No planned improvements.								
Current Zoning	Current Zoning District				"MX1" Mixed Use District.						
Proposed Zoni	ing Disti	rict	"MX3" Mixed Use District.								
Consent Card Outside Area (Within Subject	200 feet)	In Favor Not In Favor Undetermined % Op					pposition			
Plan and Zonir		Appro	val	X Required 6		Required 6/7	Vote of	Yes			
Commission A	-	7 1919 10 1011				the City Coun		No		Х	

Gorkha Brothers, Inc., 2829 Easton Boulevard

ZON2021-00042



1 inch = 106 feet



Gorkha Brothers, Inc., 2829 Easton Boulevard

ZON2021-00042



Item: ZON2021-00042 Date:Date:
Please mark one of the following Staff Use Only I am in favor of the request I am not in favor of the request
Name: \$9.74 + 3.450
Address:
· · · · · · · · · · · · · · · · · · ·

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Item: ZON2021-00042 Da	ite: <u>May / / 2/</u>	
Please mark one of the following	/	
l am in favor of the request	Staff Use Only	
Signature: John W. Derrough Name: 2755 Shows John Address: Des mornes John	RECEIVED COMMUNITY DEVELOPMENT MAY 1 4 2021	
Reason for opposing or approving this request may be listed	d below: R. Ruite S	
any Grocery Store.		
not needed		
why wast your time on This		
1	-	

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Item: ZON2021-00042	Date: 5/11/2021
Please mark one of the following	
I am in favor of the request	Staff Use Only
am not in favor of the request	
Signature: Babert MCPherson	
Name: Robent McPhepson	
Address: 2912 Easton Blid.	
Reason for opposing or approving this request may be list	ed below:
There is Last Stop and	
Less them I mile from +	
Easton is a very high traffic street	
Wantmore trestic congestion, Like a race times. Don't want an acholog Pit stopher at	thouse on our setion at
TIMES. JOHN WANT ON OCHOLOG PI STOPHER OF	or Thurst
Item ZON2021-00042	ate: 5-/2-2021
Please mark one of the following	
I am in favor of the request	Staff Use Only
am not in favor of the request	
Signature: Accest Neighborhoo	
Name: Kesin Marken	
Address: <u>109 E 28^TS</u> +	
7,77,7	
Reason for opposing or approving this request may be listed	ed below:
The Neighborhood of Accent can Not support the ac	Witien of the Sale of
hard liquer at this location, there are up to 4/00	ations within I mile of the
Stare and a grax 8 Locations in the reighborhood to	buy hard liquer. ACTOSS The
store and a prox & Locations in the reighborhood to street is a restourant for mixed drinks A	ccent Neighborhood Board

Item: <u>ZON2021-00042</u> Date: <u>5-//-21</u>
Please mark one of the following I am in favor of the request Signature: Name: Chery Washer Address: 2802 Easton Blus
Reason for opposing or approving this request may be listed below; This is a family aleas and there is no Med to hore allebels brittes throises here and there & Besides they are got liques. British of the color.

- Item:	te: May 14 2021	
Please mark one of the following	Staff Use Only	
I am in favor of the request		
I am not in favor of the request	<i>y</i>	
Signature: Sound Pun	:	
Name: David Rus	Α.	
Address: 2818 Faston Blvd		
Reason for opposing or approving this request may be liste	ed below:	
Wine is a mocker, strong drink a brawler. Whoever is led astray by it is		
not wise	10 O	