Date October 20, 2025

RESOLUTION SETTING PUBLIC HEARING REGARDING REQUEST FROM HIGHLAND PARK COMMUNITY DEVELOPMENT ASSOCIATION, INC (OWNER), REPRESENTED BY PHILIP HERMAN (OFFICER), FOR THE FOLLOWING REGARDING PROPERTY LOCATED AT 3851 SHERMAN BOULEVARD TO REZONE THE PROPERTY FROM "N3A" NEIGHBORHOOD DISTRICT TO LIMITED "NX1" NEIGHBORHOOD MIX DISTRICT, TO ALLOW THE RENOVATION OF THE EXISTING ONE-HOUSEHOLD DWELLING AND CONSTRUCTION OF A TWO-HOUSEHOLD DWELLING AND TWO (2) ACCESSORY DWELLING UNITS, FOR A TOTAL OF (5) RESIDENTIAL DWELLING UNITS

WHEREAS, the City Plan and Zoning Commission has advised that at a public hearing held on October 2, 2025, its members voted 9-0-1 in support of a motion to recommend APPROVAL of a request from Highland Park Community Development Association, Inc (Owner), represented by Philip Herman (Officer), for the proposed rezoning from "N3a" Neighborhood District to Limited "NX1" Neighborhood Mix District be found in conformance with the PlanDSM: Creating Our Tomorrow Plan Land Use Plan designation of Low Density Residential within a Community Node; and

WHEREAS, the City Plan and Zoning Commission has further advised that at a public hearing held on October 2, 2025, its members voted 9-0-1 in support of a motion to recommend APPROVAL of a request from Highland Park Community Development Association, Inc (Owner), represented by Philip Herman (Officer), for the proposed rezoning from "N3a" Neighborhood District to Limited "NX1" Neighborhood Mix District, to allow the renovation of the existing one-household dwelling and construction of a two-household dwelling and two (2) accessory dwelling units, for a total of (5) residential dwelling units, subject to the following conditions:

- 1. Any use of the subject property, which measures 0.9 acres, shall be limited to uses as permitted in common with and as limited by the 'N3a' District and Household Living with a maximum of 5 dwelling units.;and
- 2. Any development on the property shall be in substantial compliance with the submitted development concept, including design and layout, to the satisfaction of the Planning and Urban Design Administrator.; and
- 3. Storm water management for the property shall be provided to the satisfaction of the City Engineer.; and
- 4. Vehicular access to the property shall be limited to no more than a single driveway with any unused drives being removed and restored to the satisfaction of the Planning and Urban Design Administrator.; and

WHEREAS, the Property is legally described as follows:

	Roll Call Number	Agenda Item Number
	Date October 20, 2025	
	EX NWLY 5F- LOT 25 KIMBLE ACRES, AN OFFICIAL INCLUDED IN AND FORMING A PART OF THE CITY OF D POLK COUNTY, IOWA.	
	OW, THEREFORE, BE IT RESOLVED, by the City Council of the Owa, as follows:	City of Des Moines,
1.	That the attached communication from the Plan and Zoning Commissio and filed.	n is hereby received
2.	That the meeting of the City Council at which the proposed rezoning is to at which time the City Council will hear both those who oppose and to proposal, shall be held at City Hall, 400 Robert D. Ray Drive, Des Moine on November 3, 2025, at which time the City Council will hear both the those who favor the proposal.	those who favor the s, Iowa, at 5:00 p.m.
3.	That the City Clerk is hereby authorized and directed to cause notice of accompanying form to be given by publication once, not less than seven ('than twenty (20) days before the date of hearing, all as specified in Section 414.4 of the Iowa Code.	7) days and not more
	MOVED BY TO ADO	PT.
	SECOND BY	

FORM APPROVED:

/s/ Chas M. Cahill
Chas M. Cahill
Assistant City Attorney

(ZONG-2025-000019)

*	Roll	Call	Number
	Roll	Call	Number

Agenda	Item	Number
		2

Date October 20, 2025

COUNCIL ACTION	YEAS	NAYS	PASS	ABSENT
BOESEN				
SIMONSON				
voss				
COLEMAN				
WESTERGAARD				
MANDELBAUM				
GATTO				
TOTAL				
MOTION CARRIED APPROVED				PPROVED

CERTIFICATE

I, LAURA BAUMGARTNER, City Clerk of said City hereby certify that at a meeting of the City Council of said City of Des Moines, held on the above date, among other proceedings the above was adopted.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal the day and year first above written.

Mayor _____ City Clerk



October 7, 2025

Communication from the City Plan and Zoning Commission advising that at their October 2, 2025 meeting, the following action was taken on request from Highland Park Community Development Association, Inc (owner), represented by Philip Herman (officer), for the following regarding property at 3851 Sherman Boulevard:

- A) Determination as to whether the requested rezoning is in conformance with the PlanDSM Creating Our Tomorrow Comprehensive Plan.
- B) Rezone the property from "N3a" Neighborhood District to "NX1" Neighborhood Mix District, to allow the renovation of the existing one-household dwelling and construction of a two-household dwelling and two (2) accessory dwelling units, for a total of (5) residential dwelling units

COMMISSION RECOMMENDATION: 9-0-1

After public hearing, the members voted as follows:

Commission Action:	Yes	Nays	Pass	Abstain	Absent
Francis Boggus					X
Leah Rudolphi	X				
Chris Draper			X		
Laura Kessel	X				
Todd Garner					X
Johnny Alcivar	X				
Carolyn Jenison	X				
William Page	X				
Andrew Lorentzen	X				
Emily Webb					X
Katie Gillette					X
Rick Trower	X				
Jane Rongerude	X				
John Erpelding	X				

Approval to rezone the property from "N3a" Neighborhood District to "NX1" Neighborhood Mix District subject to the following conditions:

1. Any use of the subject property, which measures 0.9 acres, shall be limited to uses as permitted in common with and as limited by the 'N3a' District and Household Living with a maximum of 5 dwelling units.

- 2. Any development on the property shall be in substantial compliance with the submitted development concept, including design and layout, to the satisfaction of the Planning and Urban Design Administrator.
- 3. Storm water management for the property shall be provided to the satisfaction of the City Engineer.
- 4. Vehicular access to the property shall be limited to no more than a single driveway with any unused drives being removed and restored to the satisfaction of the Planning and Urban Design Administrator.

STAFF RECOMMENDATION TO THE P&Z COMMISSION

Part A) Staff recommends that the requested "NX1" District be found in conformance with the existing PlanDSM future land use designation of Low Density Residential within a Community Node.

Part B) Staff recommends approval of the request to rezone the property from "N3a" Neighborhood District to "NX1" Neighborhood Mix District subject to the following conditions:

- 1. Any use of the subject property, which measures 0.9 acres, shall be limited to uses as permitted in common with and as limited by the 'N3a' District and Household Living with a maximum of 5 dwelling units.
- 2. Any development on the property shall be in substantial compliance with the submitted development concept, including design and layout, to the satisfaction of the Planning and Urban Design Administrator.
- 3. Storm water management for the property shall be provided to the satisfaction of the City Engineer.
- 4. Vehicular access to the property shall be limited to no more than a single driveway with any unused drives being removed and restored to the satisfaction of the Planning and Urban Design Administrator.

STAFF REPORT TO THE PLANNING COMMISSION

I. GENERAL INFORMATION

1. Purpose of Request: The applicant is proposing to develop a 0.9 acre lot with a mix of one and two-household residential units. Initially, the project proposal included two (2) new single household units with attached garages and two (2) duplex buildings with attached garages while retaining the existing single household unit. The applicant has since amended their proposal to retain the existing dwelling unit and to construct a two-household unit and two (2) accessory dwelling units (ADU) in the rear. This would allow a total of five (5) residential dwelling units on the subject property. The submitted site concept includes a private drive to provide access to all the households on a single

parcel. This project falls under the Residential category and is most consistent with a Household Living - 5 to 8 households (per lot) use type and requires a rezoning to the 'NX1' Neighborhood Mix District.

Based on the current zoning district and applicable regulations for a House B Building Type, the applicant could subdivide the subject property into two (2) lots that meet minimum width along a public street and the total lot area requirements. Each lot could allow a single family residential unit and an accessory housing unit by right, for a total of four (4) residential units. This can be achieved without a rezoning action and without any design alternatives.

- 2. Size of Site: 0.9 acres (39,200 square feet).
- 3. Existing Zoning (site): "N3a" Neighborhood District.
- **4. Existing Land Use (site):** The subject property contains a single family residential building in the southwest corner with a detached garage and other accessory buildings.
- 5. Adjacent Land Use and Zoning:
 - **North** "N3a; Uses are Polk County Community Center and Pantry building and parking lot.
 - South 'PUD"; Uses are industrial including warehousing and storage.
 - *East* "N3a"; Uses are industrial including auto repair, warehouse and office space.
 - *West* "N3a"; Uses are Riverview Park and public recreational area.
- 6. General Neighborhood/Area Land Uses: The subject property is located along Sherman Boulevard in a low density residential neighborhood. The surrounding area is primarily residential with commercial and public uses to the south along Douglas Avenue. The subject property is within a designated Community Node that is centered on the Beaver Avenue and Douglas Avenue intersection.
- 7. Applicable Recognized Neighborhood(s): The subject property is located in the Beaverdale Neighborhood Association. All neighborhood associations were notified of the public hearing by emailing the Preliminary Agenda on August 15, 2025, and of the Final Agenda on August 29, 2025, and September 26, 2025.

Additionally, an official public notice of the hearing for this specific item was mailed on August 15, 2025 (20 days before the hearing), and on August 25, 2025, and September 22, 2025 (10 days before the hearing), to any Neighborhood Association and to the primary titleholder on file with the Polk County Assessor for each property within 250 feet of the site or adjacent to the site. All Neighborhood Association mailings are sent to the primary contact designated by the recognized Neighborhood Association on file with the City of Des Moines' Neighborhood Services Department.

The applicant can provide a summary of the neighborhood meeting at the public hearing.

8. Relevant Zoning History: None.

- **9.** PlanDSM: Creating Our Tomorrow Plan Land Use Plan Designation: Low Density Residential within a Community Node.
- 10. Applicable Regulations: Taking into consideration the criteria set forth in Chapter 18B of the lowa Code, the Commission reviews all proposals to amend zoning boundaries or regulations within the City of Des Moines. Such amendments must be in conformance with the comprehensive plan for the City and designed to meet the criteria in 414.3 of the lowa Code. The Commission may make recommendations to the City Council on conditions to be made in addition to the existing regulations so long as the subject property owner agrees to them in writing. The recommendation of the Commission will be forwarded to the City Council.

II. ADDITIONAL APPLICABLE INFORMATION

- 1. Proposal Overview: The applicant is proposing to rezone the site from "N3a" Neighborhood District to "NX1" Neighborhood Mix District to allow redevelopment of the site with one and two-household dwelling units and Accessory Dwelling Units. The submitted site sketch has been updated since the initial submittal with the rezoning application. The most updated concept and elevations show the retention of the existing one-household unit. Additionally, a two-household (duplex) is proposed along the Sherman Boulevard frontage. The two (2) ADUs are proposed on the back of the property behind the one and two-household structures. A single driveway off Sherman Boulevard provides access to the individual units. Staff notes that the concept shows a fairly wide driveway approximately 24 feet in width which should be narrowed to a maximum of 20 feet as per requirements within Chapter 135-6.12.3. The existing driveway should be removed and restored.
- 2. PlanDSM: Creating Our Tomorrow: The future land use designation for the property is "Low Density Residential" within a "Community Node". PlanDSM describes these designations as follows:

<u>Low Density Residential:</u> Areas developed with primarily single family and two family residential units with up to 6 dwelling units per net acre.

<u>Community Node:</u> Mid-sized centers providing a range of daily needs and specialized services within a larger neighborhood context. Consist of a mix of housing, retail and offices serving a larger population and geographical area than a neighborhood node. May include a shopping district including a grocery and drug store. Residential development including medium and high densities may occur.

A future landuse plan amendment is not required as the subject property is within a Community Node that may allow medium and high density residential uses. With the proposed five (5) residential units, the density of the 0.9 acre subject property would be 5.5 dwelling units per net acre which is within the density permitted by the Low Density Residential designation.

The subject property is currently zoned "N3a" District which the Zoning Ordinance describes as "intended to preserve the scale and character of residential

neighborhoods developed predominantly during the 1950s, 1960s, and 1970s, typically in the ranch or split-level style pursuant to House B building type in section 135-2.14 of this code."

The applicant is proposing to rezone the subject property to a "NX1" District. The Zoning Ordinance describes "NX1" as, "intended for a mix of single- and smaller-scaled multiple-household uses and building forms to preserve the scale and character of the existing neighborhood while allowing for new infill housing."

Staff believes that the proposed housing project with up to five (5) dwelling units is appropriate so long as the property is developed in accordance with the proposed conditions of approval. The subject property is a large sized lot and suited to a layout with more than a single family residential unit. Furthermore, this area is in close proximity to amenities such as schools, transit, walking and biking trails. However, staff is only supportive of higher density so long as it blends in with the character of the neighborhood and the layout is context sensitive. Staff believes that the updated five (5) -unit concept allows a development that provides additional setback and open space and better fits the character of the neighborhood.

- 3. Stormwater Management: The subject site as well as the adjoining properties along Sherman Boulevard back up to commercial, and institutional uses along Douglas Avenue. Additionally, the land slopes downward to the northeast which allows storm run-offs to generally flow northeast. With this development, there will be the creation of additional impervious areas. Existing storm sewer is available along Sherman Boulevard to the northeast. Should the rezoning be approved, the applicant would be required to work on a storm water management plan as per the recommended condition of approval. Due to the slope of the land and availability of storm sewer along Sherman Boulevard, the applicant should aim towards controlled release of stormwater toward the street.
- 4. Planning and Design Ordinance Requirements: Any development must comply with all applicable site plan and design regulations of the City's Planning and Design Ordinance. Should the rezoning be approved, the applicant would be required to prepare a Site Plan and building elevations for review before the property can be occupied by the proposed use.

III. STAFF RECOMMENDATION

Part A) Staff recommends that the requested "NX1" District be found in conformance with the existing PlanDSM future land use designation of Low Density Residential within a Community Node.

Part B) Staff recommends approval of the request to rezone the property from "N3a" Neighborhood District to "NX1" Neighborhood Mix District subject to the following conditions:

1. Any use of the subject property, which measures 0.9 acres, shall be limited to uses as permitted in common with and as limited by the 'N3a' District and Household Living with a maximum of 5 dwelling units.

- 2. Any development on the property shall be in substantial compliance with the submitted development concept, including design and layout, to the satisfaction of the Planning and Urban Design Administrator.
- 3. Storm water management for the property shall be provided to the satisfaction of the City Engineer.
- 4. Vehicular access to the property shall be limited to no more than a single driveway with any unused drives being removed and restored to the satisfaction of the Planning and Urban Design Administrator.

SUMMARY OF DISCUSSION

Sreyoshi Chakraborty presented the staff report and recommendations.

<u>Chris Draper</u> referenced the significant number of opposition responses on the consent map and asked for confirmation that approval of this request will require a supermajority vote by the City Council even if the Commission votes to support it.

<u>Sreyoshi Chakraborty</u> confirmed that was correct. Opposition of 20% or more would require a supermajority to pass at City Council.

<u>Rick Trower</u> commented, referencing Section 1 of the staff report, that the applicant could develop four dwellings on this site without needing any additional zoning approval.

<u>Sreyoshi Chakraborty</u> confirmed that was correct, noting that based on the frontage width and the lot size, the applicant could subdivide the parcel into two lots, where each lot could contain a primary homes and an accessory dwelling as a permitted use by right.

<u>Laura Kessel</u> pointed out numerous comment cards raising concerns about stormwater issues in the area. She asked whether Engineering staff had conducted any studies to determine if there are unique drainage challenges or natural springs in this location that warrant concern.

<u>Sreyoshi Chakraborty</u> stated that Engineering did not identify any unique issues specific to this area property but noted that development and greater impervious surfaces can contribute to the typical challenges seen during heavy rain events.

Will Page inquired about parking for the area and what would be allowed and how it would be enforced.

<u>Sreyoshi Chakraborty</u> stated that provisions have been made for parking, noting that each accessory unit will include a two-car garage, while both the duplex and the single-family home will each have a one-car garage.

Will Page asked how enforcement of this would be handled if there were violations.

<u>Jason Van Essen</u> stated enforcement would be handled like any other property in the City of Des Moines if violations occur. Neighborhood Services handle these sorts of complaints or violations. The applicant can address the management of the property.

<u>Will Page</u> asked what the maximum number of vehicles that could be parked on any property in the City of Des Moines.

<u>Jason Van Essen</u> stated there is no maximum number of vehicles that could be parked on a property but does note it's based on parking locations on the property and appropriate surfaces.

<u>Jane Rongerude</u> asked if the neighborhood had a storm water management system or if it had been built before those were put into place.

<u>Sreyoshi Chakraborty</u> there is a storm sewer running along Sherman Boulevard with inlets on the street near the subject property. It has been suggested to the developer to address storm water discharge toward Sherman Boulevard.

<u>John Erpelding</u> also commented on the stormwater concerns, noting that while the goal may not necessarily be to improve conditions beyond what the neighborhood currently experiences, it is important to ensure that solutions are implemented so the situation does not worsen. He asked if the homes would be rental properties.

<u>Sreyoshi Chakraborty</u> stated that she believed this would be a rental property owned by Highland Park Community Development Corp.

<u>John Erpelding</u> noted the need to see in the applicant's presentation to show the sidewalks, screening, and further storm water elements.

<u>Sreyoshi Chakraborty</u> clarified that the purpose of the meeting was to determine zoning, emphasizing that stormwater and related concerns would be addressed during the site planning stage of the project. However, Staff recommending a zoning condition to ensure those concerns are properly addressed.

<u>Johnny Alcivar</u> questioned whether, if the lots were split and the applicant proceeded by right with four homes, would the additional conditions being discussed no longer apply.

Jason Van Essen stated that was correct.

<u>John Erpelding</u> asked if the plan was showing a sidewalk along the driveway and if they would have to put sidewalks in the front.

<u>Jason Van Essen</u> stated that sidewalks would be required, but those are things that get determined during the site plan phase. He also noted that the parcel had been originally platted with the extra lot and did not believe that an additional home had existed in on this parcel.

<u>Philip Herman</u>, 4101 Amherst Street, stated he is Director of Community Engagement for the Highland Park Community Development Corporation, which is a not-for-profit founded in 2019 and their three primary purposes include daycare, afterschool programming, and affordable housing. This property was purchased with the original 1929 house and wish to keep the lot as one single parcel. The goal is to provide sustainable, long-term, affordable housing and meet the needs of the community in these beautiful, well-designed homes.

They have taken into consideration the concerns of the neighborhood and lessened the density of the project to create a better fit for the lot. He notes duplexes located in the nearby area and adding this extra unit to get five in total, adds one extra family that they will be able to serve. Grants are being provided for this project with an 18-year restriction that will mandate affordable housing rates on these homes from the start of occupancy.

Their client base for families living in these homes are working families that include mostly single women and their children. Thoughtful design to the homes addresses the needs of a single parent and it is intentional with the design to create a community where neighbors know each other, and children play together. The homes in the back would be built with one story to be less visible and include three bedrooms in the basement.

The housing initiative is for permanent supportive rental housing according to federal guidelines. This includes a higher level of screening for individuals wishing to rent the units. This comes with a higher level of responsibility to the tenants and expectations that can be written into leases. Part of the supportive programs can include financial counseling, addiction counseling and mental health support. The programs work with families in a step-up program and as steps are followed, they can become eligible for up to a two-year lease. They would start with only a 3–6-month lease with the intention of getting them more stable to move on to regular housing when complete.

Further addressing neighborhood concerns, the property would likely be screened with a 6-foot privacy fence and additional landscaping screening. It is not believed that street parking will be needed for this area with plenty of onsite parking and a limitation of two cars per residence.

Chris Draper asked if there was a religious or church component to this project.

<u>Phil Herman</u> stated that the organization is not-for-profit and is not religion-based.

Chris Draper asked if this would be a tax-exempt project.

Phil Herman stated it is not eligible for tax exemption.

Will Page asked about how they would enforce the parking limit of two cars.

<u>Phil Herman</u> stated the two-car limit would be included in the lease agreement. Opportunities may be requested in writing to show the need for an additional vehicle, but they do not believe this will be an issue.

<u>Johnny Alcivar</u> wanted clarification from the applicant that he had agreed to the conditions for the five units with the understanding if they only had four units, they would not have to have conditions.

<u>Phil Herman</u> stated that he understood the options: rezoning the property to allow five units or proceeding by right with four units by subdividing the lot. He noted that the additional unit would allow one more family to be accommodated. Regardless of the approach, they intend to follow the established conditions and take neighborhood concerns into account, particularly regarding stormwater issues. He emphasized their

commitment to being good neighbors and engaging in conversations to benefit the community as a whole.

CHAIRPERSON OPENED PUBLIC HEARING

Michael O'Malley, 3919 Sherman Boulevard, spoke in opposition siting concerns with traffic, street parking, and storm water drainage that would be disrupted by this development He noted the deep lots and extra yard space the neighborhood enjoys and how a commercial project such as this should not be allowed in a single-family neighborhood.

<u>Fred Walker</u>, 3858 Sherman Boulevard, stated he is a 40-year resident of the neighborhood in opposition. This is a well-kept, quiet neighborhood and a commercial project such as this feels like a betrayal and a hostile takeover that no one wants. He noted the following potential issues: Decrease in property value, higher density, increased traffic and parking problems, loss of peaceful quiet character of street, loss of trees and greenspace, little or no oversite of yard clean up, number of tenants, quality of tenants, possible safety issues with tenants that have mental health issues or drug addictions, and displacement of current neighbors.

<u>Dixie DeCarlo</u>, 398 Sherman Boulevard, stated she is a 54-year resident of the neighborhood in opposition to the project. She expressed concerns about increased traffic and street parking and stated that the character of the neighborhood and the beauty of its green space would be negatively impacted. She also noted that not every piece of land in Des Moines needs to be developed with housing and believes this project could decrease property values in the area. Short-term renters will not contribute positively to the neighborhood.

<u>Steve Dingman</u>, 4500 Flamingo Court, spoke in opposition to the project, agreeing with previous concerns of other neighbors. His research found that the lot was only 0.59 acres and shared previous history of land that included a filled in pond that has natural spring under it, contributing to the flooding of the area. He referenced a 2016 Des Moines Plan that intended to maintain characters of neighborhoods and this area had been considered low density.

<u>Joe Royce</u>, 4514 Flamingo Court, spoke in opposition. He provided pictures of his backyard flooded after construction occurred in open area behind his property. Concerns that more flooding will happen in the area with the disruption of drainage with new development.

<u>Al Ruble</u>, 3844 Sherman Boulevard, spoke in opposition to the project, emphasizing that the neighborhood is quiet and home to many older residents. He expressed concerns that adding children could be disruptive and noted the applicant had not provided information on the anticipated number of residents in the homes. He also pointed out that upkeep of the current lawn has not been maintained over the past year, raising concerns about future property maintenance. Additionally, he worried about street parking when tenants have guests and stated his belief that property values will decline, calling the project unfair to taxpayers.

Ron Bainter, 3900 Sherman Boulevard, spoke in opposition to the project, expressing concern about the upkeep of the property since the applicant took ownership. He noted that trash containers are left in front of the house, cars are parked on the lawn, and he estimates more than 15 people are currently living in the home. He referenced a previous comment about duplexes near Hoover High School that have become run down, stating his fear that this project would result in a similar situation without proper oversight. He emphasized his investment in his own home and voiced concern that his property values would decline if required to live across the street from a project like this.

Applicant's Rebuttal

<u>Phil Harmon</u> reaffirmed his position, emphasizing that their request aligns with what the code already allows. He explained that while the property is currently zoned "N3A," they are seeking to rezone it to "NX1," both of which are residential classifications. Regardless of the outcome, they still plan to follow the City of Des Moines code permitting accessory dwelling units. Harmon noted that he is a resident of Beaverdale and not unfamiliar with the neighborhood, sharing that he first discovered the property while walking with his family.

He stated that they have indirectly owned and rented the property for the past four years, during which time the property's value has increased, with no indication that surrounding property values have decreased. Harmon stressed their intention to develop and improve the property, including better lawn care. He underscored their commitment to being good neighbors, listening to community concerns, and revising the plan accordingly as part of the rezoning request.

CHAIRPERSON CLOSED PUBLIC HEARING

Chris Draper expressed concern with the language used by some speakers, noting terms like "destroying" and "preserving" when referring to the site. He emphasized that data consistently shows these types of projects strengthen neighborhoods, improve conditions. and increase land values. Draper shared that he recently biked along the street and observed available parking, pointing out that on-street parking not only accommodates vehicles but also slows traffic, which enhances safety. He further noted that adding density, particularly with families and children, tends to improve safety, activate neighborhoods, and create stronger community opportunities. He concluded by underscoring that density has not decreased property values in major cities like New York and asserted that it would not have that effect in Des Moines either. He believed this to be a good project that City Council will ultimately have to decide. He further responded to a speaker's question about whether one would want to live next to a project like this, stating his answer would be yes. He shared the positive experience his own family had living next to a similar program, explaining how it taught his children empathy and how to be better human beings. He emphasized that the residents in such programs are often deeply grateful for the opportunity to reintegrate into a community and get their lives back on track. Draper remarked that it is a shame not to extend that same opportunity to others. He concluded by stating he would be passing on the vote.

<u>Laura Kessel</u> commented that by her own calculations the lot appears to be 0.9 acres, whereas a speaker had stated it was less. She will vote in support but wanted to express her reasons: There is nothing stopping a nonprofit group from buying five homes in the

neighborhood and doing this type of project This proposal meets the minimum requirements for low density residential at 5.5 per acre. She noted the lots on the corner of Sherman Boulevard and Flamingo Court have a density collectively of 5.3 per acre, so only a difference of 0.2 units per acre, which is minimal. Storm water issues don't seem unique to this lot. Parking issues have been addressed well, and she agrees with studies for street parking that it slows traffic and brings a calming effect to the street.

COMMISSION ACTION

<u>Laura Kessel</u> made motion for approval of the request to rezone the property from "N3a" Neighborhood District to "NX1" Neighborhood Mix District subject to the following conditions:

- Any use of the subject property, which measures 0.9 acres, shall be limited to uses as permitted in common with and as limited by the 'N3a' District and Household Living with a maximum of 5 dwelling units.
- 2. Any development on the property shall be in substantial compliance with the submitted development concept, including design and layout, to the satisfaction of the Planning and Urban Design Administrator.
- 3. Storm water management for the property shall be provided to the satisfaction of the City Engineer.
- 4. Vehicular access to the property shall be limited to no more than a single driveway with any unused drives being removed and restored to the satisfaction of the Planning and Urban Design Administrator.

THE VOTE: 9-0-1 (Chris Draper passed).

Respectfully submitted,

But Dut

Bert Drost, AICP

Deputy Planning & Urban Design Administrator

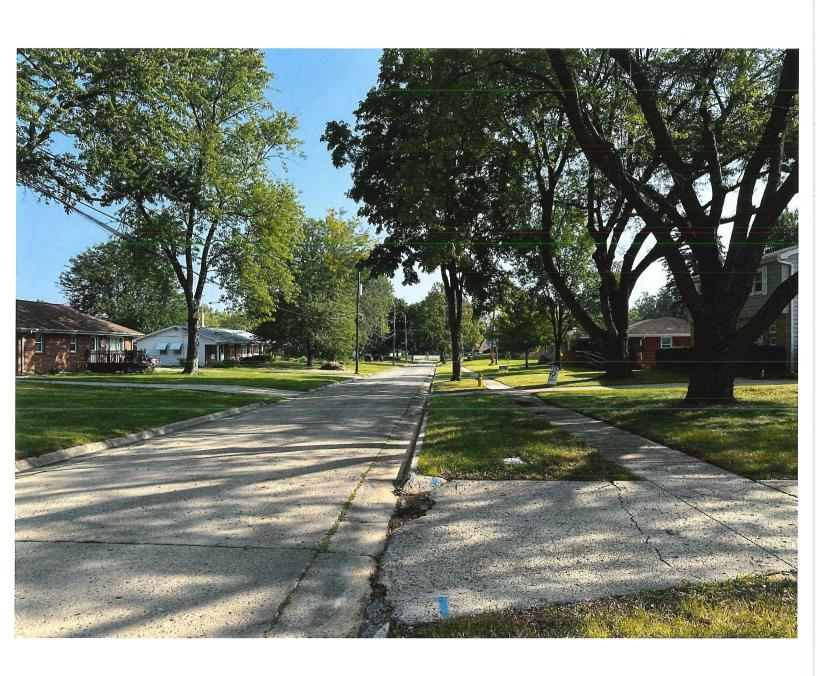
BAD:mrw

Highland Park Community Development Association, Inc, 3851 Sherman Boulevard ZONG-2025-000019











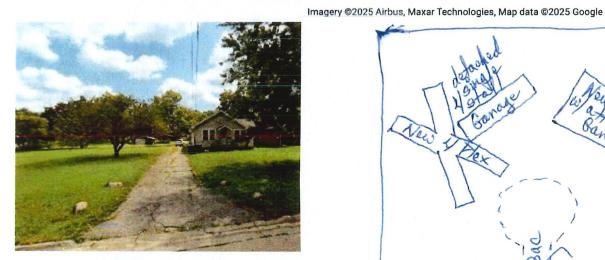




3851 Sherman Blvd







3851 Sherman Blvd

Building







Nearby





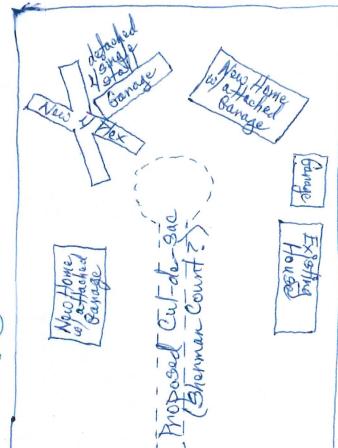








3851 Sherman Blvd, Des Moines, IA 50310



Site Plan 1" = 40'-0"

Property Owner: Highland Park Community Church 4101 Amherst Street Des Moines, Iowa 50313

Property Address: 3851 Sherman Boulevard Des Moines, Iowa 50310

Legal Description:
Excluding northerly 5 feet - Lot 25
Kimble Acres, an official lot now included in and forming part of the City of Des Moines, Iowa

Zoning Setbacks: Rear - 30' 0" Front - 30' 0" Sideyard - 15' 0" total - 7' Min. one side

Hihland Park Community Development North

3851 Sherman Boulevard | Des Moines, lowa 50310

Architecture, PLC

7/17/2025 11:53:25 AM PROJECT NUMBER: 2304H TITLE: Site Plan & Sections

SHEET: A108

3 Site Plan 1" = 40'-0"

Attic Ventilation Notes

Attic Ventilation: at Main Level Attic vents in upper attic space: 677 s.f. attic area 677 / 300 = 2.25 s.f. of open area r

34 Lin Ft of ridge vent at 9" sq/ft = 306 sq in = 2,125 SF

59 Lin Ft of soffit at 13.1" sq/ft = 773 sq in = 5.36 SF

Roof Design:
24° Eave overhang unless noted otherwise
16° Rake overhang unless noted otherwise
512 Roof slope
612 Roof slope
612 Roof slope
613 Alf heel
61-118° Plate height
Main Level

Attic Ventilation: _at Upper Level
Attic verits in upper attic space:
368 s.f. attic area
add 368 / 300 = 1,22 s.f. of open area requ

23 Lin Ft of ridge vent at 9" sq/ft = 207 sq in = 1,43 SF

46 Lin Ft of soffit at 13.1° sqft = 602 sq in = 4.18 SF

2 Roof Plan 1/6" = 1'-0"

Roof Notes

- Refer to additional noises and requirements on all other documents and other descriptions of control and control services. The control services are controlled to the control services and controlled to the contr

Highland Park Community Development

3851 Sherman Boulevard | Des Moines, Iowa 50310

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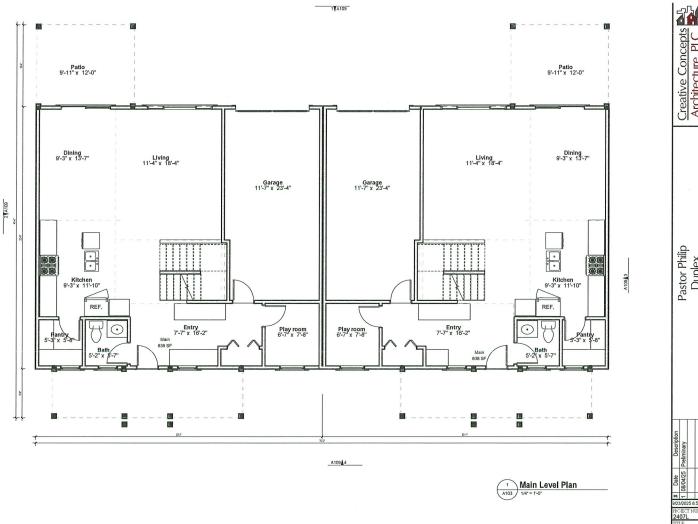
2304H Upper Floor & Roof Plan

A104



Zoning: N3A Neighborhood District - NX3

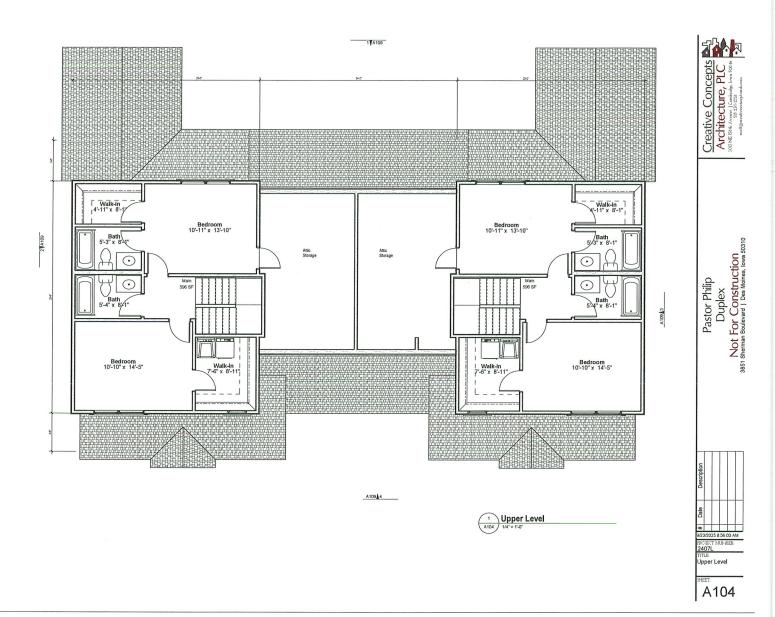
Property Address: 3851 Sherman Boulevard Des Moines, Iowa 50310 Legal Description: Excluding northerly 5 feet - Lot 25 Kimble Acres, an official lot now included in and forming part of the City of Des Moines, Iowa



Pastor Philip Duplex Not For Construction 3851 Sherman Budlevard I Des Mohres, lowa 50310

PROJECT NUM 2407L TITLE Floor Plan

A103





Drawing Index

GENERAL INFORMATION DRAY

Hihland Park Community Development
3851 Shemnan Boulevard | Des Moines, Iowa 50310

Project Notes Floor Area Schedule **Annotation Legend** New Grid Line Grid Line
Grid Lable
Detail Number
View Name Existing Grid Line information or requirements, Reference to other disciplions is conceptual for proposes of conditations with architectual designs of the common View Name Hihland Park Community Development Enlarged Detail Callout Door Number O', This is a sample the comment Dibisds Wantook Tipe-comment 101 150 SF Northeast View Material Legend Earth Undst

Earth Undst

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Wood-Finish Wood-Framing Insulation - Rigid
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Insulation - Rigid W1 (M2) (31) (M4) (S6) (C0) (A3) (M4) Elevation Name Main Floor Level
Distance from Base | 100'-0"

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3851 Sherman Boulevard | Des Moines, Iowa 50310

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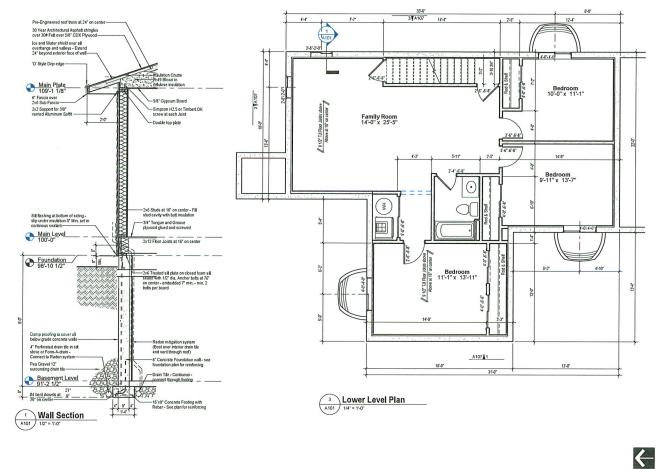
3851 Sherman Boulevard | Des Moines, Iowa 50310

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2304H Specifications

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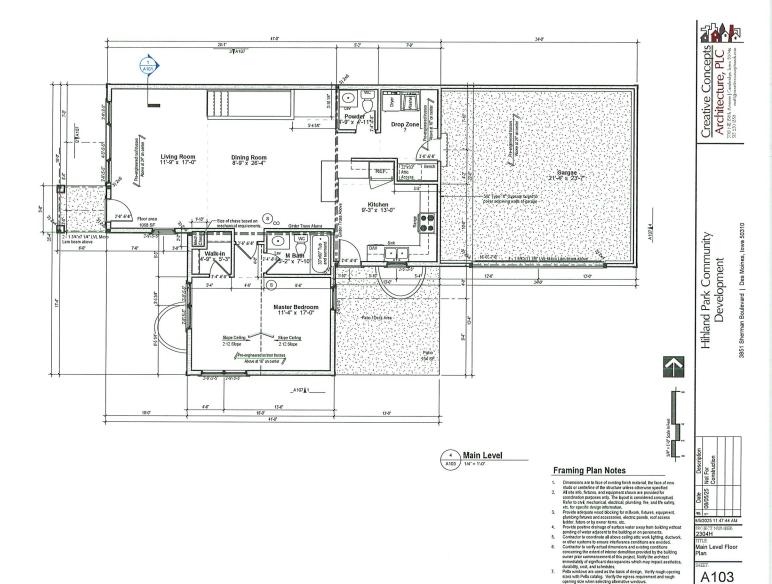
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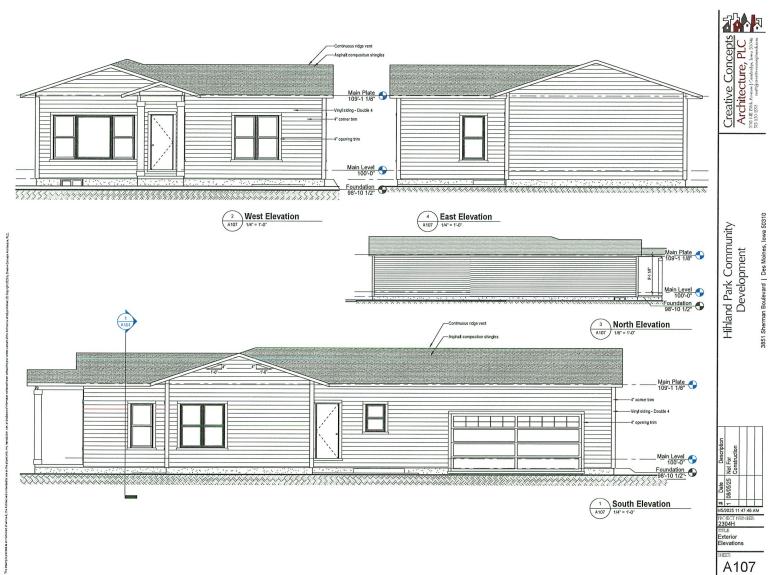
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ower Level Plan

A101







3851 Sherman Boulevard Neighborhood Meeting (8/27/25) Minutes

The meeting was held at the offices of James Dental, which is an adjacent property to the 3851 Sherman Boulevard property. Based upon the sign-in sheet, roughly 20 neighbors were in attendance. Additionally, Matt Palan (Architect) and Mark Riley (Consultant) were present to answer questions on behalf of HPCDA.

Mr. Philip Herman, HPCDA Board Secretary, ran the meeting and handled most of the presentation of the project to the neighbors. He explained that there were two options before HPCDA for the development of the property and that both of them would end up with six new units being built. The plan that HPCDA believed would be the best for the people eventually living on the property and for the neighborhood was going to be the rezoning of the property and the Site Plan presented at the meeting. The **preferred option** is that the zoning on the ONE PARCEL of land be changed from N3a residential to NX1 residential. This would allow for the proposed new housing units (two single family homes and two duplex buildings) to all be around a new private, cul-de-sace driveway. This would create a community feel for all people and give more private autonomy and dignity to the low-income families and individuals residing here.

The **second option** would occur if the zoning change was denied on the property. At that time HPCDA would move to subdivide the property into four (roughly) equal parcels. There would most likely be a very similar cul-de-sac driveway down the middle of the property, which would give access to all four parcels of land. On the three parcels without a current building, HPCDA would propose building a single-family house on them with each having an ADU (Accessory Dwelling Unit) somewhere on the parcel. This would end up with six new housing units as well. It is the opinion of HPCDA that this is not the best way for this little community to live next to each other, but would be an alternate way to meet the need of more affordable housing in Des Moines and specifically on this land.

Issues Raised at the Meeting:

STORM WATER ISSUES ON SHERMAN BLVD AND FLAMINGO COURT—

For the past 28 years when Walgreens, Wells Fargo Bank and other businesses started developing the shopping area on Douglas and Beaver Avenues with all of its parking spots; Flamingo Court and Sherman Boulevard homes have been taking water in their basements and yards ever since. As identified by the residents who have lived in this area for a long time, the issues of storm water centers on three things. First, the storm water drain underneath Sherman Boulevard is not big enough. Therefore, water has no place to go except into homes or yards because the drain doesn't take the water away fast enough. Second, the Sherman Boulevard street is not wide enough and therefore creates additional

problems when vehicles are parked on the road. Third, Sherman Boulevard as it gets close to Madison Avenue is actually collapsed and creates a place for standing water that cars now have to drive through. The neighbors are not upset at HPCDA for bringing the impervious water from the property to Sherman Boulevard (they are aware of the slope of the property), but just know the system as it currently is designed is not working for any of these residents. The residents recommend that we be careful about building homes with basements. Currently, only the single-family homes would have basements as the duplex units would be built on slab. We are requesting from the City of Des Moines a neighborhood meeting, as soon as it can be scheduled, to discuss storm water issues. This could be potentially hosted by Douglas Avenue Presbyterian Church. This needs to not just be a listening meeting, but a meeting that prompts the City Council to fund and take action on this longstanding issue for these residents. It would be important to address all three of the issues mentioned above and hopefully occur before the sidewalk is installed on the east side of Sherman Boulevard. Widening Sherman Boulevard is a critical issue for the neighborhood. Obviously, grandfathering some of the property setbacks would need to occur in this solution.

Sherman Boulevard Parking—

The residents are happy with the designs that show all units having garages and the ability to park in front of those garages. They are concerned about residents of our units having more than two cars on the property and where they will park. Additionally, they are concerned about any street parking that guests might do on Sherman Boulevard or potentially on the street that will be the private driveway to the homes. **HPCDA can control some of these things by the language of each unit's lease agreement.**Generally speaking, only two cars are allowed for the single-family homes and only one car for the duplex units. Additional cars would need to be approved by HPCDA through an internal variance request and communicated to the other units in the complex. We believe with driveways in front of garages and street parking on the circle of the cul-de-sac, enough parking will be available for these residents and their guests. Some of our residents won't even own cars and will be taking the bus on either Madison or Douglas for their transportation.

Neighbor Screening Request—

The neighbor to the north commented on the duplex on that side being fairly close to the property line. That neighbor has a fence between our properties. There is a very old fence on the back of the HPCDA property and the south neighbor has no fence. We are inclined to do the following. We would recommend that we put a 6 foot privacy fence (most likely white) between the neighbor to the north and us and the neighbors to the south and us. We would put it also at the back of the property where there isn't any water retention area. Water retention might be in the southeast part of the property, also.

Most of the people in attendance supported the concept of affordable housing, but had the NIMBY complex. Your mail in surveys will reflect this.

This report respectfully submitted by:

Philip Herman, HPCDA Board Secretary

Steven Dingman
4500 Flamingo Court, Des Moines, IA 50310
630-379-2220
srdingman@gmail.com
August 27, 2025
To the Honorable Members of the Planning and Zoning Commission/City Council
Armory Building, 602 Robert D. Ray Drive Des Moines, Iowa

RE: Petition for Rezoning of Property at 3851 Sherman Boulevard

We, the undersigned, respectfully petition the **Planning and Zoning Commission and City Council of Des Moines, IA** to cancel the rezoning of the property described below from its current zoning classification to the proposed zoning classification.

- 1. Legal description of the property to be rezoned Parcel 100/42419-47, DM68Z
- 2. Current zoning classification

FROM: a N3A Single-Family Residential

3. Proposed zoning classification

TO: a NX1 Multi use of single and duplex rentals for a change to be used as mixed-use development for up to 7 units

4. Reason for the requested change

The community residents of N3A Beaverdale, in the City of Des Moines, IA, strongly oppose allowing this proposed rezoning to take place. Many of the residents have lived in this community of a quiet, highly respected neighborhood for 20, 30, 40 & 50 years. Most of the current residents are now retired.

This N3A development was designed and built in the 1950-1970's for a moderate, quiet residence while reflecting the character of the middle class of residents. The development was designated as ranch style and 1-1/2 story residences. The other main reason is the constant flooding which has occurred over the last 50 years, primarily from a previous pond when developed & owned by the Hoyt Sherman families (AKA Norma's Place) and there is still a natural spring below this area encompassing the ground and adjoining areas including North and East of the Wells Fargo Building, The Reardon Veterinary Clinic & of course The James Dental Clinic. Mitigation from these previous developed buildings, including the properties (Wells Fargo Building, The Reardon Veterinary Clinic & of course The James Dental Clinic) has increased dramatically to contribute to the flooding of Sherman Boulevard & Flamingo Court, The proposed new Cui-De-Sac for this NX1 development also is not to code for the total width of the circular area of this new proposed private street. Flamingo Court is only 70' across and the Des Moines City code states that any new Cul-De-Sac is a minimum 90' across. The new NX1 appears to be less than the 90' of the city code. Sherman Boulevard appears to have only 3 street drain storms, Flamingo Court has none. Flamingo Court was designed to slope or be graded to allow water, rain water or flooding to flow onto Sherman Boulevard to allow their drain systems handle the water, this has failed. What has transpired is 80% of the homes have had to have sump pump and tiling added to their homes at their own expense, some up to \$25,000+. A neighbor just experienced 4" of water from this flooding that constantly occurs North of Wells Fargo & The Reardon Veterinary Clinic.

The other issue and concern of accepting personnel that are going through rehabilitation, and the excess of up to 4-5 people per household and the influx of additional vehicles parked in the driveway, the new street and friends parking on Sherman Boulevard at times. Sherman Boulevard now when traveled in not wide enough for additional vehicles as now it is difficult for one car to travel while another is coming in your path. Overall, there is just no support from this community to accept these changes. If this moves forward, there is no reason why other N3A residents may want to change their properties as well to create the same zoning changes. We, the undersigned meet your 20% requirement of not approving this rezoning.

5. Signature

The information provided is accurate and that the signer is the owner or a legally authorized agent for the owner of the neighboring property.

Protest petition to oppose a rezoning request (for concerned neighbors)

Steven Dingman
4500 Flamingo Court, Des Moines, IA 50310
630-379-2220
srdingman@gmail.com

August 27, 2025

To the Honorable Members of the Planning and Zoning Commission/City Council Armory Building, 602 Robert D. Ray Drive, Des Moines, Iowa

RE: Protest of Zoning Petition for 3851 Sherman Boulevard, Des Moines, IA 50310

The undersigned property owners within a [typically 200–300 foot] radius of the property listed above, hereby file a protest against the proposed zoning map amendment. The Planning and Zoning Commission/City Council is requested to deny the rezoning petition for the following reasons:

- "The proposed rezoning to NX1 would introduce a multi-use that is incompatible with the existing residential character of our N3A neighborhood."
- "This change would generate excessive traffic and noise, negatively impacting the safety and quality of life for existing residents."
- "The increased density is not supported by the existing infrastructure, including inadequate street width and stormwater management."

By signing below, the undersigned confirm their opposition to the rezoning petition referenced above.

Signatures of affected property owners

Printed Name

Address

Signature

Steven DINGMAN

Michael O'MALLEY, Truster 3919 Sherman Blod

Michael O'MALLEY, Truster 3919 Sherman Blod

Kelly Ostdiek 3915 Sherman Blod

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Item: ZONG-2025-000019 Date	e:
Please mark one of the following: I support the request	Staff Use Only RECEIVED DEVELOPMENT SERVICES
I am undecided oppose the request	SEP 4 2025
Titleholder Signature: Name/Business: Ron Bainter	
Impacted Address: 39(x) Shev m	an Blvd
Comments: I am 100 70 again	not This proposal

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Titleholder Signature: Divis L. De.Co	
Name/Business: Dixie L. DeCox	
Impacted Address: 3908 Sherman	Blvd.
Comments: Definitely again	st. Would
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I oppose the request	JLI .
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Name/Business: Michael W O'MANG	y Tizuster
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itleholder Signature: Zim M	ish
Name/Business: Tim NaSh	
Impacted Address: 3925 Shern	ign BLVA.
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Titleholder Signature: Skipho	
Name/Business: STEVEH DIHGMA	
Impacted Address: 4500 FAMNGO Co	URT
Comments: WILL ATTEND ZONING	CHY COUNCIL MEETING

Item: ZONG-2025-000019	Date: 8/28/2025
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I oppose the request	SEP 4. 2025
Titleholder Signature:	A Roger -
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I oppose the request	
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Name/Business:	
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Item: ZONG-2025-000019 Date:	09/01/16
Please mark one of the following: I support the request I oppose the request	Staff Use Only RECEIVED DEVELOPMENT SERVICES SEP 5 2025
Titleholder Signature: Shere Mena Green Impacted Address: 3924 Sherman Bl	vd
comments: I don't want to add to this street. I enjoy our li	extra traffic the neighborhood.

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	Name/Business: JIM CHOLEWA / JAMES DENTAL/BEAVERDALE
	Impacted Address: 4539 DOUGLAS AVE Comments: STORMWATER ALREADY CHALLENGE IN NEIGHBURHOW: DESTROYS CHARACTER OF NEIGHBURHOOD -> LACKS SIZE APPROPRIATE FUR PLANS THE CITY HAS AN OBLIGATION TO POPULATION TO CONSERVE
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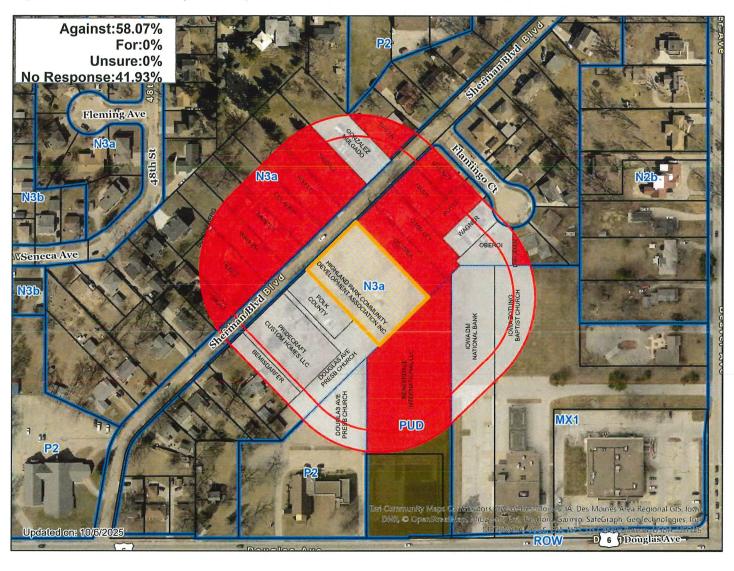
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To: MR Wall @dm gov. ory I am opposed to the rozoning on Sherman Boulevard in Des Moiner, IA. phyllis & millar mark D. mullar phyllis & mullar

Case# ZONG-2025-000019 4515 Flamingo Ct. Des Moines, # A 50310-2744

Highland Park Community Development Association, Inc, 3851 Sherman Boulevard ZONG-2025-000019



Item: _ZONG-2025-000019-R Date: _	
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I oppose the request	2 3 2023
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Name/Business: DIXIE DeCarlo	
Impacted Address: 3908 Sherman	Blva
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Titleholder Signature:	-
Name/Business: Ron Bainter	
Impacted Address: 39 co Sherman	Blvd.
Comments:	

Item: <u>ZONG-2025-000019</u> Date:	
Please mark one of the following:	Staff Use Only
I support the request	RECEIVED
I am undecided	DEVELOPMENT SERVICES
oppose the request	SEP 2 9 2025
Titleholder Signature: Mulul w Mally	Iruslee
Name/Business: Michael W. O'MA	lley Trouster
Impacted Address: 3919 Sherama	NBLVD DSM IA
Comments: ADDS to WATER Flooding	
Congestio; Effects chitizocte	to of Naighboo
Neighbornoes by DUHING Buildin	igs IN BIKK YATD,
LOWER PROPERTY UNIVER WITH	LOW RENT
Landinge I INCIRENS & TRAFFIC	congestion
11/11/51/24 1	*

Item: ZONG-2025-000019-R Date: 9	-24-2025
Please mark one of the following:	Staff Use Only
I support the request	DEVELOPMENT SERVICES
am undecided	SEP 2 9 2025
oppose the request	- 5 2025
Titleholder Signature: Jim Law	
Name/Business: Tim Wash	
Impacted Address: 3925 Sharman [3LVD. DSM, 503/0
Comments: Strong oppose This Re	ywagte/

Please mark one of the following:	Staff Use Only
☐ I support the request☐ I am undecided	DEVELOPMENT SERVICES
oppose the request	SEP 2 9 2025
Titleholder Signature: JOSe Dh Ro Name/Business: 4514 Flamingo	Court
Impacted Address: DSM 503/0	
property Any development of	the area will feed

Item: ZONG-2025-000019 Date: S	Ept 24 2025
Please mark one of the following:	Staff Use Only RECEIVED
I support the request	DEVELOPMENT SERVIC.
lam undecided	SEP 2 9 2025
I oppose the request	2 0 2023
Titleholder Signature: 5R9	٠
Name/Business: STUD OTHEMAN	
Impacted Address: 4500 FLAMNGO Count	
Comments: NATURAL SARVING & WATER ARAININ	MARTINE AK MANY
CONCERN. 2M NOT DOOM FOR OVERER ON PA	
CULDESACE ON SHEARMAN BLUD. 3ND NO	T ENOUGH PONSON FOR
PROPOSED MULTI-USE BUILLINGS TO BET	Buit - 14 alpegoras
OF DEIGNAL INTERNED RESIDENTIAL USE B	and compainises

Item: <u>70NG-2025-000019</u> Date:	9/25/2025
Please mark one of the following:	Staff Use Only
I support the request I am undecided	RECEIVED DEVELOPMENT SERVICES
oppose the request	SEP 2 9 2025
Titleholder Signature: Brederick N. W	alber
Name/Business: FREDERICK N	
Impacted Address: 3858 Sheam	AN BLUP.
Comments: Too many units on this	
USEAGE IN A RESIDENTIAL ARED.	- 1 1
ALSO For RES NEIGH BORROWS. 4/291	
DAUS ADDITION and MENTAL REAL	Th issues. I've

Item: _70NG-2025-000019-/2 Da	ate: ZESEP 2025
Please mark one of the following:	D E FORTH LEGISTA
I support the request	RETURED V DEVELOPMENT SERVICES
I am undecided	OCT Z 2025
oppose the request	000
Titleholder Signature:	28.80
Name/Business: BEAVERDACE INTER	ZNATIONAL
Impacted Address: 4539 DOUGLAS	
Comments: PLAN DSM VISION #2: "HO	USING THAT OFFERS A DIVERSITY
OF CHUICES THIS PROPOSAL RUBS	
CHOICE TO LIVE IN A OVAINT NEIGHBORK	•
CONVERTING THIS PROPERTY DESTROYS	THE DIVERSITY RENTY OF
MULTIFAMILY NEIGHBORKEDS EXIST, TO	HE CITY DOES NOT HAVE THE
RIGHT TO TRAMPLE ON THE RIGHTS	

Item: ZONG-2025-000019-12	Date:
Please mark one of the following:	Staffi Use Dnlv
I support the request	RESETVE DOLY DEVELOPMENT SERVICES
I am undecided	OCT 2 2025
Toppose the request	00. =
Titleholder Signature: Willy Assure	
Name/Business: Kelly Ostdick	
Impacted Address: 3915 Sherman	n Blvd
Comments:	

Item: <u>/UNG-2025-000019-1</u> 2	Date:	7/25/2025
Please mark one of the following:		STOFFICEPINED
I support the request	,	DEVELOPMENT SERVICES
am undecided		OCT 2 2025
I oppose the request		
Titleholder Signature:	Hon	verd (Light)
Name/Business:		J
Impacted Address: 3840 Shell	man	Blud
Comments:		
		

	· · · · · · · · · · · · · · · · · · ·	
Item: <u>ZONG-2025-000019-P</u> Date:	9/26/25	
Please mark one of the following:	Staff Use Only	
I support the request	RECEIVED DEVELOPMENT SERVICES	
am undecided		
I oppose the request	OCT 2 2025	
Titleholder Signature: The MISDARTER		
Name/Business: BRIAN BEMISDARFE	R	
Impacted Address: 3839 SHERMAN BO	LUD	
Comments: HURTS MY PROPERTY (2) DOG PARK NOISE AND	VACUE VECHACE INCREASE	
7-2	IM AGE	
14) INCREASE AUTOTRAFFIC	T. F. Je	
	rcross Douglas	
(6) NOT HIGHLAND PARK AREA		

Item:	10/2/25
Please mark one of the following:	RECEPTION RECEPTION
☐ I support the request	DEVELOPMENT SERVICES
am undecided	OCT 2 2025
I oppose the request	-020
Titleholder Signature:	
Name/Business: (engor U'Ecar-)	
Impacted Address: 393) Sherman	Blud
Comments: Our Street Shere	non Blud is too
	ed enough ppl that
park of the Street And it mi	ce, driving dangerous
We don't need more people in a	12 no shor hast, That
word men prove people partery on the	11111
we the Water / drawinge issue.	And bin treek concreted the

The state of the s	
Item: <u>ZONG-2025-000019 ~</u> Date:	9-24-25
Please mark one of the following:	Staff Use Only
I support the request	RECEIVED DEVELOPMENT SERVICES
l oppose the request	OCT 7 2025
Titleholder Signature: Dentell Bish	all
Name/Business:	<u> </u>
Impacted Address: 3916 Sherman blud	Ves Moines 50310
multitamily developed the mines hear drop my property value by 30 make the neighborhood less the other tamiles on this	my house will took of it will street.

Highland Park Community Development Assoc., 3851 Sherman Boulevard

ZONG-2025-000019-R

